

# 2023/24 UNAUDITED ANNUAL ACCOUNTS



# **The City of Edinburgh Council**

# **Annual Accounts**

# Year to 31 March 2024

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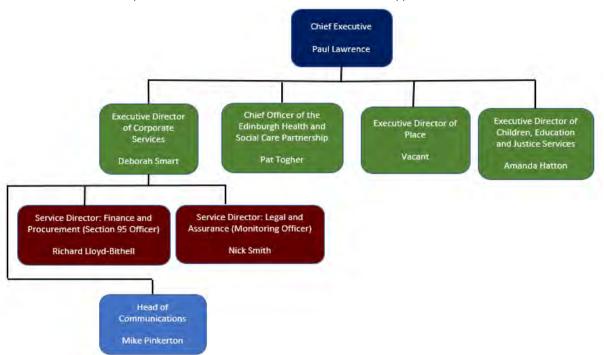
#### Introduction

The Unaudited Annual Accounts present the financial position and performance of the Council, together with the wider Council Group, for the year to 31 March 2024. They have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2023/24 using the Council's management structure as a reporting basis, the same as in the previous year.

The City of Edinburgh Council was constituted under the Local Government, etc. (Scotland) Act 1994 and became the unitary local authority to Scotland's capital city in April 1996. The Council brought together most of the services delivered by the previous regional and district councils, with its primary current frontline functions being the provision of education to school-age children within the city, social care services, economic development, a range of community-based services such as roads maintenance, street lighting and refuse collection and quality of life functions such as libraries, culture, recreation and parks. Services are delivered to some 537,000 citizens across the 102 square mile Council area. As of March 2024, the Council employed 15,588 FTE staff, compared to 15,109 FTE as of March 2023.

The <u>Scottish Index of Multiple Deprivation (SIMD)</u> is one of the key tools for identifying concentrations of deprivation in Scotland. The most recent data set in 2020 showed that Edinburgh's share of the most deprived areas in Scotland decreased from 5.7% in 2016 to 5.0% in 2020. Edinburgh's share of the population of Scotland is 9.4%.

The structure of the Council continues to evolve but the Corporate Leadership Team (CLT) organisational chart and tables below indicate the position at the date the unaudited accounts were approved.



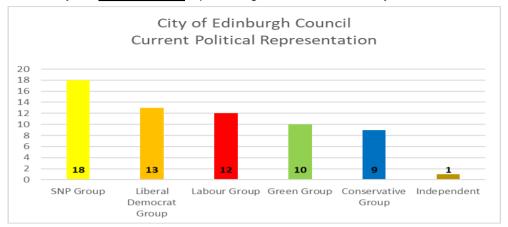
Paul Lawrence was appointed as Chief Executive with effect from 17 June 2024 following the retirement of Andrew Kerr and Richard Lloyd-Bithell was appointed as Section 95 Officer with effect from 25 September 2023 following the retirement of Hugh Dunn.

| Corporate Services            | Health and Social Care             | Place                               |  |
|-------------------------------|------------------------------------|-------------------------------------|--|
| Customer and Digital Services | Edinburgh Integration Joint Board  | Environment (incl. waste and parks) |  |
| Finance and Procurement       | Older people's services            | Transport (incl. parking)           |  |
| Legal and Assurance           | Learning and Physical disabilities | Roads, bridges and flood prevention |  |
| Human Resources               | Mental Health                      | Housing and Regulatory Services     |  |
| Strategy and Communications   | Substance Misuse                   | Planning and building standards     |  |
|                               | Children, Education                | Property and Facilities             |  |
|                               | and Justice Services               | Management                          |  |
|                               | Schools and Lifelong Learning      | Culture, Museums and Galleries      |  |
|                               | Children's social work             | Libraries and Sports                |  |
|                               | Community education                | Homelessness services               |  |
|                               | Early Years                        |                                     |  |
|                               | Community Justice                  |                                     |  |

Further comprehensive detail of the services provided by the Council is included on its <u>website</u> and within the annual <u>Key Facts and Figures</u> publication.

There was a <u>Local Government Election on 5 May 2022</u> which resulted in a change in political representation for the Council, with a new minority Labour administration formed. Following a subsequent resignation, a local by-election was held on 9 March 2023.

The Council currently has 63 Councillors representing 17 wards within the city.



The Full Council meets once a month and also delegates decisions to **committees** which meet regularly throughout the year.

Details of the senior councillors' remuneration and committee roles, for those in office during the financial year, are disclosed in the Remuneration Report from page 134 of these financial statements.

#### The Council in 2023/24

As our city continues to grow, we must provide the right infrastructure and amenities in our local communities, and our 20-minute Neighbourhood Strategy will help us develop places where everyone can meet most of their daily needs within a short walk or wheel from their home.

2023 was a hugely significant year for trams, with the completion of the line to Newhaven and passenger numbers already well ahead of expectations. The continuing evolution of the city also included the success of St James Quarter – whose £1bn investment depended heavily on trams and significant support from the Council - the regeneration of Leith Walk and the Waterfront, with the long-awaited £250m reinvention of Ocean Terminal set to bring 500 much-needed homes and a direct pedestrian link to the Royal Yacht Britannia.

Just along the coast, the £1.3bn transformation of Granton Waterfront into Europe's first net-zero coastal town, complete with 3,500 new, sustainable homes, will also rely heavily on trams.

# **Demographic Trends**

Edinburgh continues to see significant population growth, with a 10.2% increase in the ten years to 2021, compared to a national rise of 3.4% over the same period, and further projected growth of 9.2% by 2043. The main driver of this growth continues to be net overseas migration and the number of residents aged 65 and over continues to increase. This will place further demands on a range of frontline services and as a result, the Council's and EIJB's budget frameworks continue to provide additional annual sums in respect of growing numbers of at-risk children, older people and those with physical and/or learning disabilities. Following several years of increases, it is now projected that by 2033 the number of pupils in our schools will decrease by 1% as a result of falling birth rates, however the number of secondary school pupils is expected to grow by 5.7%.

# City of Edinburgh Council's Corporate Strategy and Vision

In 2023, a new <u>Business Plan</u> was approved, which sets out the Council's priorities from 2023 to 2027 and the actions being taken to achieve these priorities. The Business Plan sets out three main priorities that the Council is focussing on:

- 1. Creating good places to live and work in Edinburgh;
- 2. Taking all the local actions needed to end poverty in Edinburgh; and
- 3. Working to deliver a net zero city by 2030

These priorities connect the major strategies and Council policies agreed in recent years, through the shared goals and commitments of the Edinburgh Partnership as set out in the **Edinburgh Partnership Community Plan 2022-28.** 

This plan stands as one part of a golden thread linking and guiding operations through to the shared goals and commitments of the Edinburgh Partnership and towards the long-term ambitions for Edinburgh to be a thriving, connected, inspired and fair city, as outlined in the **2050 Edinburgh City Vision**.

A Medium-Term Financial Plan is being developed alongside the Business Plan to ensure that the actions committed to are affordable and deliverable.

The Business Plan also meets the Accounts Commission's Best Value Report recommendations on aligning the Council's strategic direction.

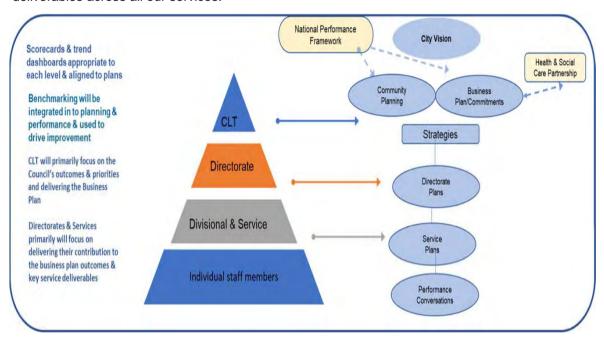
The actions identified in the Business Plan will ensure that:

- 1. Core services for people in need of care and support are improved;
- 2. People can access fair work and the support they need to prevent and stay out of poverty and homelessness:
- 3. Edinburgh is a cleaner, better maintained city that we can all be proud of;
- People can access public services locally and digitally in ways that meet their needs and expectations and contribute to a greener net zero city;
- 5. People have decent, energy efficient, climate-proofed homes they can afford to live in;
- 6. Attainment, achievement and positive destinations are improved for all, with a particular focus on those in poverty;
- 7. People use decarbonised public transport and active travel as the first choice way to get round the city;
- 8. Edinburgh is a climate adapted city, with biodiverse green spaces, and cheaper, cleaner networks for energy use;
- 9. Edinburgh has a stronger, greener, fairer economy and remains a world leading cultural capital; and
- 10. We have the capacity, skills, and resources to deliver our priorities efficiently, effectively and at lower cost.

The Business Plan forms the central part of the strategic Planning and Performance Framework and sits within the wider ecosystem of strategic planning for the Council as shown in the diagram below.

The framework has been designed to ensure that our priorities and outcomes are translated into clear actions and performance measures which are appropriately monitored, actioned and delivered. It is underpinned by the "Plan, Do, Check, Act/Review" continuous improvement model and delivered through a robust annual cycle.

The approach embeds a "golden thread" between the Business Plan, strategies, annual Directorate/ Divisional plans and colleague annual performance conversations, ensuring a clear understanding of our key deliverables across all our services.



#### **Scrutiny and Oversight**

The Council's executive committee structure is set out in the Annual Governance Statement. The six executive committees are Policy and Sustainability; Culture and Communities; Education, Children and Families; Finance and Resources; Housing, Homelessness and Fair Work; and Transport and Environment. These committees are responsible for policy and financial decision making and scrutiny within their designated areas of responsibility. Oversight is provided by the Governance, Risk and Best Value Committee, which scrutinises the Council's financial and non-financial performance.

# **Risks and Uncertainty**

The Corporate Leadership Team's highest-prioritised risks as reported to the Governance, Risk and Best Value Committee (GRBV) on 7 May 2024 are outlined below, along with the key controls in place to mitigate them.

# Risks and Uncertainty - continued

The main enterprise risks facing the Council are as follows:

|      | main enterprise risks racing the Council are a  |  |
|------|---|--|
| R1   | Strategic Delivery                              | Inability to design and / or implement a strategic plan for the Council,         |
|      |   | resulting in a lack of clarity regarding future direction and Council structure, |
|      |   | impacting quality and alignment of strategic decisions.                          |
| R2   | Financial and Budget Management                 | Inability to perform financial planning; deliver an annual balanced budget;      |
|      |   | manage cash flows; and confirm ongoing adequacy of reserves, meaning             |
|      |   | that the Council is unable to continue to deliver services and implement         |
|      |   | change in line with strategic objectives, meet Edinburgh Integration Joint       |
|      |   | Board (EIJB) financial directions and/or be at risk of an adverse external       |
|      |   | audit opinion.   |
| R3   | Programme and Project Delivery                  | Inability to deliver major projects and programmes effectively, on time and      |
|      |   | within budget, affecting delivery of strategy, service delivery improvements     |
|      |   | and savings targets.   |
| R4   | Health and Safety (including Public Safety)     | Employees and / or citizens (including those in the Council's care) suffer       |
| 1    | incamination carety (increasing reasons carety) | unnecessary injury and / or harm, with legal, financial or reputational          |
|      |   | consequences.  |
| R5   | Resilience                                      | Inability to respond to a sudden high impact event or major incident, resulting  |
|      |   | in service disruption and serious injury or harm to employees and/or citizens.   |
|      |   | in solvings and aption and concactings, or harm to employees and or enables      |
| R6   | Supplier, Contractor and Partnership            | Inability to effectively manage the Council's most significant supplier and      |
|      | Management                                      | partnership relationships, resulting in inability to achieve best value.         |
| R7   | Technology and Information                      | Potential failure of cyber defences; network security; application security;     |
| ' '' |   | and physical security and operational arrangements, resulting in inability to    |
|      |   | use systems to deliver services; loss of data and information; regulatory and    |
|      |   | legislative breaches; and reputational consequence.                              |
| R8   | Governance and Decision Making                  | Inability of management and elected members to effectively manage and            |
| 1.0  | Governance and Decision Waking                  | scrutinise performance, and take appropriate strategic and operational           |
|      |   | decisions, meaning poor performance is not identified and decisions are not      |
|      |   | aligned with strategic direction.  |
| DΩ   | Service Delivery                                | -  |
| K9   | Service Delivery                                | Inability to deliver quality services that meet citizen needs effectively and in |
|      |   | line with statutory requirements, resulting in censure from national             |
| D40  | Workforce                                       | government and regulatory bodies and adverse reputational impacts.               |
| KIU  | vvorkiorce                                      | Insufficient resources to support delivery of quality services that meet citizen |
|      |   | needs effectively and in line with statutory requirements, resulting in ongoing  |
|      |   | employee health and wellbeing; increased trade union concerns; censure           |
|      |   | from national government and regulatory bodies; and adverse reputational         |
| D44  | Demoletems and Leminter's Court is              | impacts.   |
| K11  | Regulatory and Legislative Compliance           | Delivery of Council services and decisions are not aligned with applicable       |
|      |   | legal and regulatory requirements, resulting in regulatory censure and           |
| D40  | Deputational Diak                               | penalties; legal claims; and financial consequences.                             |
| IK12 | Reputational Risk                               | Adverse publicity as a result of decisions taken and / or inappropriate          |
|      |   | provision of sensitive strategic, commercial and / or operational information    |
|      |   | to external parties, resulting in significant adverse impact to the Council's    |
| L.   |   | reputation in the public domain.   |
| K13  | Fraud and Serious Organised Crime               | Isolated or systemic instances of internal and / or external fraud and / or      |
|      |   | serious organised crime, resulting in financial consequences; loss of            |
|      |   | systems; loss of data; inability to deliver services; regulatory censure and     |
|      |   | penalties; and adverse reputational impacts.                                     |
|      |   |  |

Details of the mitigating actions that are in progress in respect of each of these risks, are included in Appendix 1 of the <u>Risk</u> <u>Report</u>. Several risks currently exceed the Council's agreed Risk Appetite levels and mitigating actions for these are described below:

| R2  | Financial and Budget Management | Quarterly Capital and Revenue budget monitoring; Directorate Revenue savings proposals being developed; Robust medium term financial plan developed; detailed analysis and management of drivers behind demand-led and other budget pressures.  |
|-----|---------------------------------|---|
| R7  | Technology and Information      | Controls and mitigations in place around cyber security pertaining to people, infrastructure, desktop and mobile assets. These continue to be monitored.  |
| R9  | Service Delivery                | Production of Edinburgh Integration Joint Board strategic plan and Medium-<br>Term Financial Strategy. The Partnership continues to restructure the<br>operations management division and this will provide the organisation with<br>stability. |
| R10 | Workforce                       | HR Workforce Plan, Recruitment and Attraction Plan, Total Reward review with benchmarking against other local authorities and market rates.   |

#### **Risks and Uncertainty - continued**

The Council's **Risk Management Policy** is reviewed and approved annually by the Policy and Sustainability Committee.

Once approved by the Committee, the Policy is shared and communicated across the Council, with the refreshed version published on the policy register maintained on the Council's website. The most recent Risk Management Policy was approved on 24 October 2023.

The Council's <u>Risk Appetite Statement</u>, covering its attitude to service delivery, infrastructure, compliance and financial risks, was also approved at the meeting of the Policy and Sustainability Committee on 24 October 2023.

#### Other Risks, Challenges and Uncertainties

On 1 December 2020, in response to the Poverty Commission's final report, the City of Edinburgh Council became the first UK local authority to set a target date for ending poverty by agreeing the proposals set out in the **End Poverty in Edinburgh Delivery Plan 2020-30**.

The Edinburgh Partnership has also published a <u>paper</u> setting out how partners will collectively work towards the aim of ending poverty in the city by 2030.

The third <u>annual update report</u> on how Edinburgh is progressing in its aim details the actions taken by the Council and partners, in response to calls to action made by the Edinburgh Poverty Commission. The report covers the period from October 2022 to the end of September 2023 and provides a refreshed framework to guide future Council and partnership actions to end poverty in Edinburgh. Further information is provided on the next page.

Ending poverty in Edinburgh is one of the Council's key priorities for 2023 to 2027 and this is firmly embedded in the Business Plan.

#### **Performance Overview**

The latest in-year <u>Public Performance Scorecard report</u> was considered by the Governance, Risk and Best Value Committee on 7 May 2024. This provides information to enable Elected Members to scrutinise performance in a structured way, following the approach set out in the updated Planning and Performance Framework (PPF) which was approved on 21 March 2023.

# **Council Performance and Best Value**

The scorecard is structured around 75 Key Performance Indicators (KPIs) split into six themes: Adult Social Care; Children, Families and Communities; Climate Change; Corporate Services; Environmental Services; and Housing. The indicators cover services used by a large proportion of the residents of Edinburgh or where there is a high level of public interest.

The report gives an overview of performance across a range of Council services and for each KPI, it provides the latest data available, the current target where available, performance for the previous year and performance for the previous four years where available. The latest report shows that of the 75 indicators:

- 56 KPIs have been assigned a red, amber or green (RAG) status based on performance (29 on or ahead of target, 17 just behind target and 10 behind target by more than 5%)
- 6 KPIs are awaiting end of year figures against target for 2023/24 and so have been assigned a blue RAG status
- 13 KPIs are for monitoring purposes only, or are awaiting a target and have been assigned a grey RAG status

Indicators where performance met, or exceeded, target were primarily in areas including roads, parks, street lighting and refuse collection.

The KPIs assessed as being behind target were:

- Education schools leavers in deprived areas achieving one or more award at SCQF Level 6 or higher
- Children's Services percentage of cases that are allocated
- Customer Transactions days to process change of circumstances for benefits
- Finance percentage of revenue spend that is with contracted suppliers
- HR and Information Compliance percentage of Freedom of Information requests completed within timescale
- Street Cleaning LMS/ LEAMS Score (Litter Monitoring Score / Local Environmental Audit and Management System)
- Homelessness average case length
- Homelessness number of households in temporary accommodation
- Homelessness number of households in unsuitable accommodation
- Housing management average time to complete emergency repairs

# **Council Performance and Best Value - continued**

The next Public Performance Scorecard will be the **Annual Performance Report**, covering the full year from April 2023 to March 2024, which will be considered by members in August 2024.

#### Local Government Benchmarking Framework (LGBF) 2022/23

An analysis of the <u>LGBF dataset for 2022/23</u> was reported to the Governance, Risk and Best Value Committee on 4 June 2024, providing an overview of the 2022/23 benchmarking data which allows comparison over time and comparison with other local authorities.

The latest figures show that overall, Edinburgh's relative position is in the top two quartiles (so above the national average) for 58% of the indicators (48 out of 82) and less than a fifth sit in the bottom quartile (11 indicators). In terms of performance, compared to 2021/22, Edinburgh has shown an improvement in 38 of the indicators (46.3%). However, our relative performance has declined in 42 of the indicators and maintained for two.

The LGBF 2022/23 data analysis will be used to inform Senior Management Team discussions and the Council Planning and Performance Framework.

In addition to the LGBF, the Council also participates in several other benchmarking and service development groups. These include the Association for Public Service Excellence (APSE), Scotland's Housing Network and Keep Scotland Beautiful. Along with the LGBF, these allow the Council to share best practice and provide a focus for service improvement initiatives.

# **Ending Poverty in Edinburgh**

We continue to act in line with our End Poverty in Edinburgh Delivery Plan and details of progress can be found in our third **Annual Report**, which was considered by the Policy and Sustainability Committee in October 2023. The report provides an overview of actions taken by the Council and partners over the twelve months to September 2023 which include:

- Increasing income from work and opportunities continuing campaigns to promote the real Living Wage, launching plans to develop a new Edinburgh Fair Work Charter, and supporting 4,150 people into work and learning through council funded employability programmes;
- Maximising support from social safety nets including helping low income people in Edinburgh achieve total financial gains of £20.5m through money and welfare advice services;
- Reducing the cost of living: Investing over £119m in building new affordable homes and improving
  existing homes and neighbourhoods and delivering 54 new social rented homes and 148 homes for
  mid-market rent; and
- Making it easier to find help establishing a new Whole Family Support Project team, and a new Integrated Front Door Project for early intervention and prevention.

The Council's <u>Best Value Assurance Report</u> (BVAR) was considered by the Accounts Commission on 12 November 2020. The Accounts Commission accepted the Controller of Audit's report and endorsed his recommendations. The final report was published by the Accounts Commission on 26 November 2020.

The BVAR for the City of Edinburgh Council focused on five key areas: the Council's vision and strategic direction; performance and outcomes including public performance reporting; effective use of resources; partnership working and community engagement; and continuous improvement.

Actions were agreed at the Edinburgh Partnership Board on 23 March 2021, in response to the partnership working and empowerment findings of the Council Best Value Assurance Audit.

At least once every five years, the Controller of Audit will report to the Accounts Commission on the Council's performance in meeting its Best Value duties. The Council has been selected to report to the Accounts Commission in October 2024.

The latest <u>Best Value Review Update</u> was considered by the Policy and Sustainability Committee in January 2024, outlining the current status of the Best Value recommendations. Progress made to date includes the following:

#### Council Performance and Best Value - continued

- The Council is refreshing its People Strategy and is developing a Medium Term Financial Plan, and a Workforce
- The performance section of the Council's <u>website</u> has been improved and a Public Performance Scorecard is being reported quarterly to the Governance, Risk and Best Value Committee.
- An ongoing training programme has been established for elected members, to build on the initial induction training provided and to ensure that continuous learning is available.
- The Council has introduced and updated its Consultation and Engagement Policy and the Consultation Advisory Panel to provide control, reporting and expert advice on consultation and engagement activity to all services.
- There has been an increase in activity on community asset transfers (CAT) and the Council continues to provide guidance to applicants and help identify organisations and resources that will assist them in their CAT journey.
- The Edinburgh Partnership Board continues to work to strengthen its governance arrangements and has agreed
  to a Transformation and Improvement Programme, with quarterly reporting of priorities and development of a
  new integrated performance framework.

In March 2024, the Policy and Sustainability Committee approved a new **people strategy** which supports the Council Business Plan 2023-27. This sets out an overarching vision on how the Council will achieve its future workforce requirements. The strategy will be underpinned by a revised Workforce action plan, due for approval in August 2024, which will set out how to deliver this in more detail.

#### **Reinforced Autoclaved Aerated Concrete**

Reinforced Autoclaved Aerated Concrete (RAAC) panels are a form of lightweight concrete plank commonly used in roofs, walls, cladding, floors and eaves in the 1960s to 1980s with local authorities using them in a variety of buildings, including many schools. Safety concerns began to be raised in June 2023 as to the strength of these panels, initiating an urgent inspection process, with the initial focus being on the learning estate and then all operational properties. An <u>update report</u> considered by the Finance and Resources Committee in January 2024 provided details of works required and the estimated financial impact, with initial remedial costs estimated at £15.838m. The longer term implications for certain buildings, particularly Fox Covert and St Andrews RC Primary Schools and Blackhall library will be more clear once options appraisals are completed, with initial cost estimates of between £23.5m and £36.0m.

#### **Policy Changes**

Enforcement of a Low Emission Zone (LEZ) began in June 2024 in order to reduce levels of harmful vehicle emissions in the city centre and help the Council achieve its ambitious targets, including net zero emissions by 2030. All vehicles entering the city centre zone area must now meet the less-polluting emission standards or face a penalty charge. The aims of the LEZ are to:

- improve air quality and help protect public health;
- help accelerate the uptake of less polluting vehicles;
- encourage people to move away from private car use; and
- increase the safety, attractiveness, and amenity of the city centre.

Implementation costs of £1.1m have been incurred up to 31 March 2024, which have been met from grant funding received.

Council officers met with members of the Scottish Property Federation in August 2023 and in November, the Finance and Resources Committee approved an update to the **Non-Domestic Rates - Empty Property Policy**, which came into operation from 1 April 2024. This revision removes open ended exemptions and reliefs for most empty properties and instead places a 12-month limit on any such award. This timeline will apply from the last time the property was occupied, regardless of the owner/occupier. There are approximately 1,800 empty non-domestic properties in Edinburgh. The future occupation and active use of these properties will deliver economic, social and cityscape benefits. The potential net increase in billable liability for these properties is estimated at over £13.8m.

There are approximately 1,700 properties in Edinburgh currently categorised as second homes. The Scottish Parliament has approved new powers enabling councils to increase the amount of **Council Tax payable on second homes** by up to 100%. In January the Finance and Resources Committee approved the implementation of a double charge (200%) for second homes in Edinburgh with effect from 1 April 2024. This change will help address the challenging housing market within Edinburgh, by encouraging owners to bring properties back into active use as permanent homes. The potential net increase in billable liability for these properties is estimated at up to £3.2m. Over time the amount of additional income raised through application of the premium may reduce significantly, consistent with the policy intent.

Following the triennial valuation of the pension fund in 2023, the Pensions Committee considered and supported a recommendation to reduce the employer contribution rate by 5.1% to 17.6% for the three year period to 31 March 2027. This resulted in a total estimated saving of £19.9m effective from 2024/25, of which £16.5m relates to council employees and £3.4m relates to staff employed by the Edinburgh Health and Social Care Partnership. There is no impact arising from this change on either employee contributions or benefits paid.

As part of the 2024/25 budget setting process, it was agreed not to increase Council Tax, in return for the Scottish Government's offer of compensation in the amount of £16.1m towards the resulting income foregone.

#### **Performance Overview - continued**

A refreshed <u>Medium Term Financial Plan</u> was brought to Finance and Resources Committee and Council for approval in February 2024 as part of setting the revenue and capital budgets, and was integrated into the Budget Strategy 2024-29. A further update will be considered by Finance and Resources Committee on 25 June.

As part of its annual work on Best Value, Audit Scotland conducts thematic reviews as directed by the Accounts Commission. In 2023/24, the thematic review across the sector was on workforce innovation and considered how councils are responding to the current workforce challenge through building capacity, increasing productivity and innovation. The findings from the review will be reported to Governance, Risk and Best Value Committee on 17 September.

Under Section (1) (a) of the Local Government Act 1992, the Accounts Commission has a statutory power to define the performance and outcome information that councils must publish locally in the following financial year with a view to facilitating comparison over time within, and across, authorities, including their effectiveness in working with partners and communities. Councils also require to assess how they are performing against the duty of best value, including actions taken in response to audit recommendations for improvement.

#### **Financial Performance**

#### Revenue - General Fund

The Council's financial performance is presented in the Comprehensive Income and Expenditure Statement, which can be seen on page 25. This statement has been prepared as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2023/24. To show the net position of the Council, it is necessary to adjust the Comprehensive Income and Expenditure Statement for statutory items that require to be taken into account in determining the position on the General Fund and Housing Revenue Account for the year. These are summarised in the Movement in Reserves Statement (page 22).

An Expenditure and Funding Analysis has been provided to reconcile adjustments between the Council's financial performance under the funding position and the surplus on the Provision of Services in the Comprehensive Income and Expenditure Statement. The Expenditure and Funding Analysis can be found in Note 5 and the Expenditure and Income Analysed by Nature in Note 6.

The outturn position for the General Fund, excluding accounting practice adjustments, compared to budget is summarised below. This basis of presentation is the main one adopted for reporting purposes as it is consistent with both budget-setting and in-year monitoring and also best aligned to the Council's statutory responsibilities.

|  | Revised<br>Budget<br>2023/24<br>£000 | Actual<br>2023/24<br>£000 | (Under)<br>/ Over<br>Spend<br>£000 |
|--|--------------------------------------|---------------------------|------------------------------------|
| General Fund services  | 1,158,555                            | 1,183,179                 | 24,624                             |
| Non-service specific areas   |                                      |                           |                                    |
| Loans charges / interest on revenue balances                       | 83,405                               | 80,232                    | (3,173)                            |
| Other non-service specific costs                                   | 18,094                               | 9,551                     | (8,543)                            |
| Council Tax Reduction Scheme*                                      | 28,647                               | 27,421                    | (1,226)                            |
| Empty Property Relief Non-Domestic Rates                           | 14,979                               | 16,817                    | 1,838                              |
| Net Cost of Benefits   | (127)                                | (689)                     | (562)                              |
| Dividends received   | 0                                    | (2,912)                   | (2,912)                            |
| Non-service specific areas total                                   | 144,998                              | 130,420                   | (14,578)                           |
| Movements in Reserves  |                                      |                           |                                    |
| Net contribution to / (from) earmarked portion of the General Fund | (15,119)                             | (8,895)                   | 6,224                              |
| Net contribution from 2022/23 underspend                           | 0                                    | (13,638)                  | (13,638)                           |
| Contribution to / (from) Capital Fund                              | (13,747)                             | (13,747)                  | 0                                  |
| Movements in Reserves total  | (28,866)                             | (36,280)                  | (7,414)                            |
| Sources of funding   |                                      |                           |                                    |
| General Revenue Grant  | (552,075)                            | (552,075)                 | 0                                  |
| Distribution from Non-Domestic Rate pool                           | (377,317)                            | (377,317)                 | 0                                  |
| Council Tax **   | (345,295)                            | (350,205)                 | (4,910)                            |
| Sources of funding total   | (1,274,687)                          | (1,279,597)               | (4,910)                            |
| Transfer (to) / from earmarked portion of the General Fund         | 0                                    | (2,278)                   | (2,278)                            |

Fees and charges levied by the Council have been offset against the cost of providing services and are included within the actual cost of General Fund Services shown above.

<sup>\*</sup>uncommitted funds linked to the in-year underspend in respect of the Council Tax Reduction Scheme of £1.226m were transferred to an earmarked portion of the General Fund.

<sup>\*\*</sup> Council Tax (excluding Council Tax Reduction Scheme)

# Financial Performance - continued Revenue - General Fund - continued

On 23 February 2023, the Council set a <u>balanced budget</u> for 2023/24 but with the delivery of approved savings and the prompt identification and management of underlying or emerging pressures key to maintaining financial stability in the year. In total, the approved budget was predicated on the delivery of some £26.6m of directorate-specific and corporate savings and additional income.

# Covid-19 Financial Impact and overall outturn

While the financial effects of the pandemic continued to reduce in 2023/24, the impacts remained significant. 'Legacy' costs / lost income to the Council during the year, including exposure through its Arm's-Length External Organisations (ALEOs), was over £12m, primarily due to the effects of changed working patterns. The largest single contributors were the loss of the core Lothian Buses dividend of £6m, a reduction in parking income, net of enforcement costs, of £4.0m and further support for Edinburgh Leisure of £2.0m. An exceptional one-off dividend of £2.9m was received from Lothian Buses. The budget framework assumes a reducing drawdown of COVID reserves for the next three years, the adequacy of which will be kept under review.

The provisional revenue budget outturn for the year shows an overall underspend of £2.278m, albeit this position comprises three distinct elements:

|   | £m       |
|---|----------|
| Overspends before corporate mitigations within Directorates and         | 24.624   |
| Edinburgh Integration Joint Board                                       |          |
| Application of 2022/23 underspend                                       | (13.638) |
| Savings in corporate budgets, principally Council Tax, energy costs and | (13.264) |
| loans charges/interest received   |          |
| Provisional outturn for year  | (2.278)  |

Given the extent of service area pressures, application of the prior year's underspend was crucial to achieving financial balance. Had this not been available, overall expenditure would have exceeded budgeted levels by some £11.4m. In addition, most of the recurring elements of the favourable variances in corporate budgets had already been assumed in setting 2024/25's budget. This reinforces the importance of all Directorates and the Health and Social Care Partnership delivering all approved savings (or, where this is not possible, identifying substitute measures as appropriate) and robustly managing service pressures on a sustainable basis.

In overall terms, 84% of approved savings were delivered during the year compared with equivalent figures for 2022/23 (98%), 2021/22 (89%), 2020/21 (82%), 2019/20 (77%) and 2018/19 (60%).

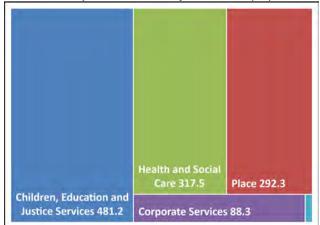
Although the majority of savings were delivered, delays in implementation across a number of approved savings within the Place Directorate resulted in only partial in-year delivery. These included savings related to the release of empty Housing Revenue Account properties to alleviate costs of temporary accommodation and additional income from parking penalty charge notices. These timing-related shortfalls are expected to be addressed in full in 2024/25.

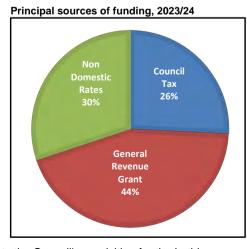
# **Principal Sources of Funding - General Fund**

The principal sources of funding used by the Council during the year were:

| Council Tax, net of Council Tax Reduction Scheme (CTRS) (property-related tax from households)  | 322,784   |
|---|-----------|
| General Revenue Grant   | 552,075   |
| (Government revenue grant funding based on city's relative needs assessment) Distribution from Non-Domestic Rates pool (property-related tax primarily from businesses) | 377,317   |
| Total   | 1,252,176 |

General Fund expenditure 2023/24 by service area (£m)\*





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<sup>\* -</sup> The turquoise-shaded box on the expenditure diagram represents the Council's requisition for the Lothian Valuation Joint Board of £3.8m.

#### **Financial Performance - continued**

#### Reserves

#### **General Fund**

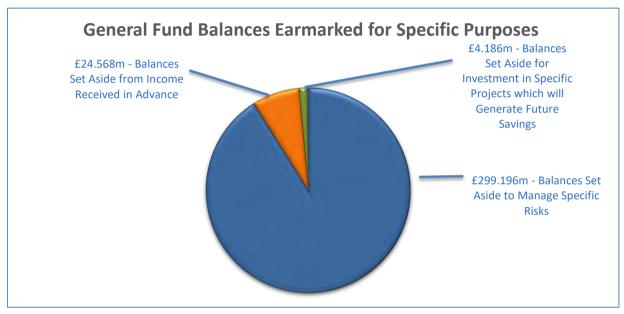
The Council's General Fund reserves comprise two elements:

- The unallocated General Fund; and
- Balances earmarked for specific purposes.

The unallocated General Fund is held against the risk of unanticipated expenditure and/or reduced income arising in any particular year. The level of this reserve is reviewed annually by the Council as part of the revenue budget-setting process. This review considers the level of balances held, the financial risks which could be realised and the arrangements in place to manage these.

The <u>latest review</u> was in February 2024, as part of the 2024/25 budget-setting process. The unallocated General Fund balance at 31 March 2024 was £25.753m, which equates to 2.07% of annual budgeted net expenditure.

In addition, the Council has a further £327.485m (2022/23 £240.476m) of balances earmarked for specific purposes. A significant element of this increase is as a result of the adoption of service concession flexibility arrangements accounted for in year. As sums requiring to be drawn down under the Devolved School Management scheme exceeded the opening balance available, this resulted in a combined overall debit balance of £0.465m at the year end. Details can be seen in note 12 to the Financial Statements. The chart below highlights the split of these balances.



- Balances set aside for specific financial risks which are likely to arise in the medium-term future. Examples
  include monies earmarked for staff release costs, dilapidations and other related contractual commitments and
  the insurance fund. The sums shown above include £82.8m of service concession flexibility monies and
  £19.017m of non-service specific legacy COVID-related funding to be applied against expenditure and income
  losses in future years;
- Balances set aside from income received in advance are primarily from grant income, due to timing differences between the receipt of the grant income and the planned expenditure thereof. The sums above include £0.785m of service-specific COVID-related funding carried forward to be offset against expenditure in 2024/25;
- Balances set aside to enable the Council to undertake investment in specific projects which will deliver savings in future years, such as Spend to Save. These savings are used, initially, to replenish the earmarked balances; and
- Balances held under the Devolved School Management scheme (DSM) and Pupil Equity Fund (PEF), which
  permits balances on individual school budgets to be carried forward to the following financial year and academic
  years (see note 12.2).

The overall balance of reserves held for specific purposes increased significantly during the year, the majority of this related to the adoption of the service conession flexibility arrangements.

# Other Reserves

The Council holds other usable reserves; these are the Capital Grants Unapplied Account with a balance of £20.404m, the Capital Fund with a balance of £19.851m and the Renewal and Repairs Fund with a balance of £35.880m, including £9.527m of monies for schools prepaid under PPP arrangements. These sums are used to support capital investment across the Council's property estate.

# Financial Performance - continued

**Financial Ratios** 

Financial ratios relating to Council Tax, debt and borrowing are shown below.

| Council Tax                          | 2023/24   | 2022/23   | Notes on interpretation of ratios                        |
|--------------------------------------|-----------|-----------|--|
| In-year collection rate              | 96.24%    | 97.13%    | This shows the % of Council Tax collected during         |
|                                      |           |           | the financial year that relates to bills issued for that |
|                                      |           |           | year. It does not include collection of sums billed      |
|                                      |           |           | relating to previous financial years. The collection     |
|                                      |           |           | rate is stated on a line-by-line basis, adjusted for the |
|                                      |           |           | impact of water-only debt in the joint collection of     |
|                                      |           |           | Council Tax and water charges. The indicator             |
|                                      |           |           | shows that the in-year collection levels have            |
|                                      |           |           | decreased from levels achieved in prior year.            |
| Council Tax income as a              | 25.78%    | 25.94%    | This shows the proportion of total funding that is       |
| percentage of overall funding        |           |           | derived from Council Tax, net of Council Tax             |
|                                      |           |           | Reduction Scheme (CTRS) support. While Council           |
|                                      |           |           | Tax rates increased in 2023/24, the proportion was       |
|                                      |           |           | similar to previous years.                               |
| <b>Debt and Borrowing - Prudence</b> |           |           | Notes on interpretation of ratios                        |
| Capital Financing Requirement        | £2,210.6m | £2,025.8m | The capital financing requirement represents the         |
|                                      |           |           | underlying need to borrow to fund expenditure on         |
|                                      |           |           | assets and shows an increase of around 9% during         |
|                                      |           |           | the year. Financing costs are provided for within the    |
|                                      |           |           | Council's Long-Term Financial Plan. Further details      |
|                                      |           |           | of the capital financing requirement can be seen in      |
|                                      |           |           | note 37 to the Financial Statements and in the           |
|                                      |           |           | Capital Strategy section on the next page.               |
| External debt levels                 | £1,731.7m | £1,680.9m | External debt levels include long-term commitments       |
|                                      |           |           | in respect of finance leases (mainly schools             |
|                                      |           |           | provided through PPP schemes) together with              |
|                                      |           |           | borrowing undertaken to finance capital expenditure.     |
|                                      |           |           | (ExcludesDonated and Right of Use Assets)                |
|                                      |           |           | External debt levels are lower than the capital          |
|                                      |           |           | financing requirement as the Council has adopted a       |
|                                      |           |           | position of under borrowing, as set out in the           |
|                                      |           |           | Treasury Strategy.                                       |
| Debt and Borrowing - Affordabi       | lity      |           | Notes on interpretation of ratios                        |
| Financing costs to net revenue       | 8.00%     | 7 18%     | These ratios show the proportion of total revenue        |
| stream - General Fund                | 3.5576    |           | funding that is used to meet financing costs. High       |
| Financing costs to net revenue       | 32.40%    |           | interest rates have increased the relative financing     |
| stream - HRA                         | , 0       | 23.0070   | costs for the General Fund.                              |
| Impact of capital investment on      | 4.32%     | 2.49%     | These ratios show incremental impact of financing        |
| Council Tax                          |           |           | costs, the increase or (decrease) in financing costs     |
|                                      |           |           | from the previous financial year, as a percentage of     |
|                                      |           |           | Council Tax, in respect of costs payable through the     |
|                                      |           |           | General Fund and house rents for the HRA. The            |
| Impact of capital investment on      | 1.29%     | 2.33%     | ratios for 2023/24 reflect the combined effect of        |
| house rents                          |           |           | increased capital expenditure and higher interest        |
|                                      |           |           | rates in the General Fund.                               |
|                                      | ]         |           | .a.co and domoral i amai                                 |

# **Treasury Management Strategy**

The **Annual Treasury Management Strategy 2024/25** was approved on 21 March 2024. The key points are:

- the Council's total capital expenditure is forecast to be £3.250 billion between 2023/24 and 2028/29;
- the Council's underlying need to borrow at 31 March 2029 is forecast to be £2.879 billion;
- the Council has reached the limit in resources for funding its Capital Financing Requirement from temporary investment balances and requires to undertake significant external borrowing.

#### Financial Performance - continued

#### **Capital Strategy**

The Capital Strategy 2024-34 - Annual Report was approved at Full Council on 21 March 2024.

The report provides a high-level overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of Council services and is linked to a number of other key plans and policies such as the Annual Treasury Strategy, the Capital Investment Programme and HRA Budget Strategy.

The Capital Budget Strategy has been reviewed in light of COVID-19, the war in Ukraine, cost of living crisis and the Council's priorities and Council Business Plan.

Capital expenditure is controlled through the Prudential Code that provides the framework for investing in infrastructure. In Scotland, local authorities are required by regulation to comply with the Prudential Code under Part 7 of the Local Government (Scotland) Act 2003. The key objectives of the Prudential Code are to ensure that capital plans are affordable, prudent and sustainable and that treasury decisions are taken in accordance with professional guidance and best practice.

The 2023/24 outturn position for capital expenditure is summarised below:

|  | Budget<br>2023/24 | Actual<br>2023/24 | (Slippage) /<br>Acceleration |
|--|-------------------|-------------------|------------------------------|
| Capital expenditure                      | £000              | £000              | £000                         |
| General Fund services                    | 285,346           | 288,309           | 2,962                        |
| Housing Revenue Account                  | 125,504           | 136,531           | 11,027                       |
| Total capital expenditure                | 410,850           | 424,840           | 13,989                       |
| Capital receipts and other contributions |                   |                   |                              |
| - General Fund services                  | (37,618)          | (23,772)          | 13,846                       |
| - Housing Revenue Account                | (45,750)          | (23,455)          | 22,295                       |
| Government and other grants              |                   |                   |                              |
| - General Fund services                  | (180,650)         | (180,054)         | 596                          |
| - Housing Revenue Account                | (10,889)          | (24,886)          | (13,997)                     |
| Total capital income                     | (274,907)         | (252,167)         | 22,740                       |
| Balance to be funded through borrowing   |                   | ·                 |                              |
| - General Fund services                  | 67,078            | 84,483            | 17,404                       |
| - Housing Revenue Account                | 68,865            | 88,190            | 19,325                       |
| Total advances from loans fund           | 135,943           | 172,673           | 36,729                       |

The gross General Fund capital budget was reduced by £16.000m to reflect anticipated slippage in the capital programme, however actual slippage was £13.038m. Therefore, as delivery of the programme has exceeded expectations, this has resulted in budget acceleration of £2.962m. Of the actual slippage, the Fleet Replacement Programme was the biggest contributor (£7.573m), followed by the Active Travel Programme (£7.376m). Further slippages in The Dunard Centre (£4.000m) and Place Lending (£5.190m), for lending to Edinburgh Living to purchase mid-market homes, has been offset by acceleration in the Learning Estate programme with Currie High School (£3.600m) and The Royal High School extension (£4.000m) requiring a reprofiling of their respective budgets from future years. Additionally delays in the sale of land at Brunstane has meant an acceleration for Castlebrae High School (£8.700m) has also been required. The rest of the slippage (£5.199m) is smaller amounts accumulated across the rest of the capital programme.

The borrowing requirement is £17.404m more than budget due to this acceleration, and due to delays to capital receipts and developers' contributions.

Delivery of the 2023-24 HRA Capital Programme is largely in line with the revised budget. Some acceleration in the housebuilding programme was required for Western Villages (£5.200m) and for the purchase of completed units at Hawthorn Gardens in South Queensferry (£5.500m).

The borrowing requirement was £19.325m more than budget due to the acceleration in the programme totalling £11.027m and the decision to retain reserves rather than use them to fund the capital programme.

# International Financial Reporting Standard 16 (IFRS 16) - Leases

The Council adopted IFRS 16 (Leases) with effect from 1 April 2022, having elected not to take the option of further deferring implementation. The main impact of the requirements of IFRS 16 is that, for arrangements previously accounted for as operating leases (i.e. without recognising the leased vehicles, plant, equipment, property and land as an asset, and future rents as a liability), a right-of-use asset and a lease liability are now included on the balance sheet from 1 April 2022.

With effect from 1 April 2023, IFRS 16 also applies to service concession arrangements i.e. Public-Private Partnerships (PPP) and similar schemes. Under IFRS16, where indexation (or other changes in a rate) affects future service concession payments, the lease liability requires to be remeasured. Instead of expensing the increased payment, the net present value of future payments that comprise the liability is recalculated based on the revised level of payments. The effect of this has been to increase balance sheet assets by £88.947m, with an equal increase in finance lease liabilities as at 31 March 2024.

#### **Financial Performance - continued**

#### **Capital Expenditure**

The Council received £54.891m of general capital grant during 2023/24, £15.334m of which has been transferred to the Capital Fund, and subsequently drawn down to revenue, primarily as part of the Scottish Government's mechanism for funding the Pay Award. The support provided through general capital grant enables the Council to direct resources to its own priorities.

Capital expenditure for the year totalled £424.840m. Major capital projects undertaken during the year included:

- Creation and expansion of educational properties £80.291m;
- Trams to Newhaven project £10.887m;
- Investing in new council homes and enhancing existing assets through the Housing Revenue Account programme -£136.531m;
- Roads, carriageways and other transport infrastructure £84.048m;
- Social housing through the housing development fund £52.713m;
- Asset Management Works at operational properties £9.565m;
- The Council's environmental capital programmes including waste, parks and greenspace, depot rationalisation and fleet £12.318m; and
- Providing funding for homes for mid-market rent through Edinburgh Living MMR LLP £8.574m.

#### **Housing Revenue Account**

The Council has a statutory obligation to maintain a housing revenue account (HRA) which records all income and expenditure for the management of, and investment in, Council homes. The HRA is entirely self-financing and receives no funding from the general Council budget. All expenditure is funded through tenants' rent, related service charges and interests gained through HRA assets.

The approved 2023/24 capital programme budget was £173.361m but was later revised down at Month 3 forecast following a review to incorporate the most up to date cash flow projections in both the new build and improvement programmes. The year end capital programme outturn for 2023/24 was £136.531m, which was the largest capital spend delivered to date.

The Council Housebuilding Programme delivered 240 new homes in 2023/24 at Dumbryden, Pennywell and North Sighthill. This included 55 social rented homes, 57 mid-market rented homes that were purchased by Edinburgh Living MMR LLP and 128 homes for market sale. The delivery pipeline for new homes remains strong. There were around 480 affordable homes under construction (as of the end of March 2024), and a further c.3,300 in the design or pre-construction stage.

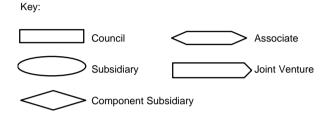
In addition to the Acquisition and Disposals programme, which helps to increase supply and consolidate block ownership, the Council has to date been able to benefit from 'off the shelf' purchases (c.160 homes for social rent, 46 for mid market rent and 135 homes for temporary accommodation) of newly completed/ completing homes from private developers to supplement development. These opportunities have been approved by Finance and Resources Committee during 2023/24 and in April 2024. Completions are expected across 2024/25 and 2025/26.

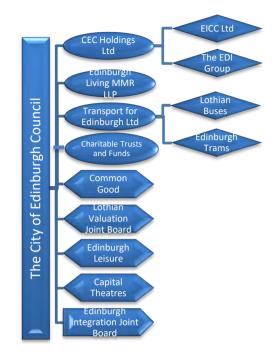
There has been significant design and development work progressed throughout 2023/24 to transition towards a holistic area-based and Whole House Retrofit (WHR) approach on improving existing homes and estates, including major design work at Magdalene, Bingham and the Christians and Restalrig/ Lochend areas, as well as Oxcars/Inchmickery Court and Craigmillar/Peffermill Court.

The Mixed Tenure Improvement Service (MTIS) Programme will be moving into its final year of works in its pilot area in 2024/25. To date a total of 1,291 homes (including 353 private and 938 Council homes) are either complete or currently undergoing construction.

# Financial Performance - continued Group Accounts

In accordance with the Code of Practice on Local Authority Accounting in the United Kingdom, Group Accounts have been prepared, which consolidate the financial interests the Council has in subsidiaries, associates and joint ventures, where the interest is considered material. Note 9 details the interests the Council holds and further financial details about the entities. The adjacent chart shows the components in the structure of the Group. Information on the Common Good can be found on page 120.





# **CEC Holdings Ltd**

# **EDI Group Ltd (subsidiary of CEC Holdings Ltd)**

The EDI Group was established in 1988 by The City of Edinburgh Council to carry out the development of Edinburgh Park, now regarded as one of the principal business parks in Europe.

In 2017 the Council reviewed its approach to the use of surplus land and determined to prioritise the delivery of affordable housing rather than other developments. The Council therefore instructed the directors to begin a process of closure. The company has now ceased development activities with the majority of the land and buildings transferred to the Council and the remaining land at Brunstane subject to sale negotiations. The group will continue to trade until such time as all projects currently being undertaken by EDI have either concluded or transferred to the Council.

For the year ended 31 December 2023, the EDI Group Ltd reported a net loss of £0.284m which was mainly due to a reduction in the companies' level of activity, resulting in minimal trading revenue and other income to offset costs.

# Edinburgh International Conference Centre (EICC) Ltd (subsidiary of CEC Holdings Ltd)

EICC Ltd operates a prime conference venue in the centre of Edinburgh. The Centre was built in 1995 and since that time has welcomed 2 million delegates from more than 120 countries, generating £850m of economic impact for the city region.

The Conference Centre held 184 events in 2023, these events varied enormously in their size, duration, diversity and profitability. As well as holding conferences, meetings and exhibitions, the Conference Centre hosted, amongst other things: tennis exhibitions; celebrity evenings; a variety of award ceremonies; dance competitions; ballet performances; comedy shows; book exhibitions; theatre performances; food and drink fairs; and university examinations.

The Company made significant progress towards its aim of operating a hotel during the year. It is believed that this is essential in order to provide the necessary funding for the Conference Centre's long-term capital expenditure programme. Construction commenced in August 2022 with the hotel due to open in 2026. The subsidiary, Edinburgh International Conference Centre Hotels Ltd, which was incorporated to operate the hotel is fully owned by the Company.

The year to December 2023 saw the Company produce operating profits of £2.582m which was due to the sales team securing the required business for the year. This was achieved despite the depressed economic outlook, high levels of inflation, some localised problems and increased competition within the UK and from across the world and aggressive price competition.

# **Financial Performance - Group Accounts - continued**

# **Edinburgh Living MMR LLP**

Edinburgh Living MMR LLP was established as a housing delivery partnership to address housing needs in Edinburgh. The initiative is a partnership between the Council (99.999%) and Scottish Futures Trust (0.001%). The partnership delivers homes for mid-market rent to let to households in housing need.

Edinburgh Living is financed under a Facility Agreement with the Council to borrow up to £248m along with access to funding via the Council to various Scottish Government grants and Council Tax Discount Fund monies to support property acquisitions. Edinburgh Living bought its first homes in January 2019 and owned 574 homes across the city by the end of December 2023.

The results for the year show a net profit before tax of £8.347m, which includes the gain from property valuation increases of £6.564m, the underlying operating profit being £3.588m, reflecting the increase in rental revenue relative to operating costs.

#### **Transport for Edinburgh Ltd**

The core purpose of Transport for Edinburgh Ltd (TfE) is to provide world-class, integrated, environmentally-friendly and socially-inclusive transport which plays a central role in the future prosperity of Edinburgh and the Lothians. It also maximises net revenue through a strong commercial focus and drive for efficiency across all of its activities.

During 2020, it was agreed that Lothian Buses be reconstituted to be responsible for the management of all Councilowned public transport models in the city whilst retaining the brands and services of each of the transport companies. A Transport Project Board was established in early 2023 to focus on establishing the scope and methodology for due diligence. The Board presented a reform report to the City of Edinburgh Council's Transport and Environment Committee in October 2023 where the recommendations were agreed. These recommendations are now being taken forward.

The Group retained a substantial share of the local public transport market in Edinburgh and the Lothians in 2023 which included the launch of tram services to Newhaven in June opening a new travel option for communities in Leith. Revenue has increased by 10.1% from the previous year to £207.3m, while the profit after tax was £4.1m. The results for the year were in line with expectations, with patronage improving despite changing travel patterns. Up to 31 March 2023, Transport for Edinburgh continued to receive some funding support from Scottish Government via Transport Scotland's Network Support Grant.

# **Lothian Valuation Joint Board (LVJB)**

The Lothian Valuation Joint Board is a local authority organisation providing a range of services to and on behalf of City of Edinburgh, West Lothian, Midlothian and East Lothian Councils. The services provided represent duties embedded in statute and associated case law. Specifically, they relate to the creation and maintenance of the Valuation Roll, Council Tax List and Electoral Register.

During 2023/24, the residual impact of the COVID-19 pandemic and the significant resources allocated to the preparation for the 2023 Non-Domestic rate revaluation influenced the Board's performance. The principal of these show that 75.09% of all properties were inserted onto the Council Tax List within three months following occupation. During 2023/24, 5,805 dwellings were inserted onto the Council Tax list while 2,712 amendments were made to the Valuation Roll. The Electoral Register was maintained throughout 2023 (new register published December 2023) with 58,888 electors added and 58,889 deleted.

The Board reported expenditure of £6.686m for 2023/24. This required a net drawdown of £0.523m from the Board's reserves, mainly due to additional employee expenditure of £0.186m being incurred due to the cost of the 2023/24 Local Government pay award being beyond the budgeted provision. The Board retains a General reserve of £0.772m. £0.200m is retained to meet the Board's commitment to a minimum level of Reserve of 3%.

#### **Edinburgh Leisure**

Edinburgh Leisure is a charity dedicated to making a positive difference by committing to help everyone enjoy a healthier and more active life. During the year, Edinburgh Leisure had over five million customer visits across fifty venues, offering hundreds of activities and opportunities for people who live, work and visit Edinburgh, to get active and protect their own health and wellbeing.

For Edinburgh Leisure, the focus for 2023/24 was the re-opening of Warrender Swim Centre following its lifecycle works and the refurbishment of the Glenogle, Leith Victoria and Gracemount gyms. Edinburgh Leisure continued to work with the Council and other stakeholders on a range of projects during the year, including the Active Communities Programme which supports around 10,000 people a year to get active to improve their health and wellbeing.

Edinburgh Leisure reported an underlying surplus of £750k for the year to March 2024 following a very strong final quarter. This translated into a healthier than expected cash position going into 2024/25 which will allow the charity to invest in assets which will continue to improve their long-term sustainability.

# **Capital Theatres**

Capital Theatres is a registered Scottish charity which operates three busy theatre venues in Edinburgh; the Festival Theatre, the King's Theatre and The Studio. The theatres present world-class shows to entertain and inspire audiences of all ages with the mission to inspire a life-long love of theatres.

#### **Financial Performance - Group Accounts - continued**

#### **Capital Theatres - continued**

2023/24 was a strong year for Capital Theatres due to a range of exciting programming success, particularly from staging the global musical phenomenon, Hamilton, which sold out in 9 weeks and broke all box office records for the organisation. Additionally, other shows more broadly over-performed pre-COVID sales, demonstrating audiences' return to live performance. The charity won the UK Theatres Award for Excellence in Inclusivity for the ground-breaking Dementia Friendly Programme. Further focus was also placed audience accessibility with the launch of a 25 and under discount scheme, developed in partnership with the Youth Advisory Board.

The results of the 2023/24 financial year show an operating surplus of £10.768m including a revenue grant of £0.585m from the City of Edinburgh Council. £9.187m of this surplus is committed to restricted funds which cover The Studio, upgrade of the wi-fi and broadband infrastructure and the redevelopment project of the King's Theatre.

#### **Edinburgh Integration Joint Board**

The Edinburgh Integration Joint Board (EIJB) was formally delegated the functions and resources of the Council's Health and Social Care Service and NHS Lothian's Community Health Partnership, with effect from 1 April 2016. In view of the basis of level of control being fifty percent, Board representation, and wider materiality levels, this Joint Venture has been consolidated into the Group accounts for the year to 31 March 2024, see note 9.4.

In June the Edinburgh Integration Joint Board agreed its draft strategic plan for 2024-27 and launched a 3-month consultation. This refreshed draft plan, titled 'More Good Days', seeks to reflect the challenges anticipated in the coming years while remaining realistic about ambition given the significant financial challenges. The strategy will inform a whole system planning and prioritisation approach that will identify short, medium, and longer-term phases of delivery over the next five years. This will be a dynamic process that may flex as the impact and effectiveness of actions in improving population health are evaluated. Delivery plans will be developed, setting out intentions year by year in delivering the aspirations of the strategy.

For the year to 31 March 2024, the EIJB reported an in-year deficit of £16m in the annual accounts. This purely reflects timing differences, with income received in 2022/23 offsetting expenditure incurred during the year.

# The City of Edinburgh Charitable Trusts and City of Edinburgh Charitable Funds

Due to the City of Edinburgh Council acting as sole trustee for the City of Edinburgh Charitable Trusts and Funds, it has been consolidated into the Group accounts as a subsidiary for the year to 31 March 2024.

The City of Edinburgh Council administers six charitable trusts, as listed below, which have charitable status and are registered with the Office of the Scottish Charity Regulator (OSCR).

The funds are:

#### Scottish

# **Registered Charities**

Lauriston Castle Nelson Halls
Jean F. Watson The Royal Scots Trust

Edinburgh Education Trust Boyd Anderson

Approval has been granted to wind up the Boyd Anderson Trust once all of the trust's funds are fully distributed, therefore, the Boyd Anderson Trusts is not considered as a going concern.

On the 20th June, the Finance and Resources Committee approved, subject to onward ratification from Council subsequently received on 31st August 2023, to apply to the Court of Session to use its exceptional power – the nobile officium – to wind up Lauriston Castle Trust and transfer ownership of the property to the Council. Legal advisors have been appointed to progress this on the Trust's behalf.

For the year ending 31 March 2024, the Trusts and Funds reported a net surplus of £0.286m and the total support funding received in year from the City of Edinburgh Council was £0.483m.

# **Group Summary**

Net assets for 2023/24 include a combined group pension liability of £19.848m (2022/23 liability £25.051m), as shown in note 41.9. This reflects the inclusion of pension liabilities relating to the Council, other employees (including subsidiary companies) and the incorporation of Lothian and Borders Valuation Joint Board as an associate within the group. It should be noted that this is a snapshot of the position at 31 March 2024. The actuarial valuation, which takes a longer term view, will consider the appropriate employers' contribution rates and these, together with employee contributions and revenues generated from fund investments, will be utilised to meet the financing of these liabilities. It is therefore appropriate to adopt a going concern basis for the preparation of the group financial statements.

# Financial Performance - continued COVID-19 Impact and Benchmarking

A report to the Finance and Resources Committee on 6 February 2024 provided a summary of the main issues and themes identified within the **Accounts Commission's Financial Bulletin 2022/23** published on 16 January 2024, and how these relate to the local context within Edinburgh. These included the following:

- total funding and income fell by 2.8 per cent in real terms in 2022/23 compared to the previous year;
- an increasing proportion of external grant funding is either formally ring-fenced or provided with the expectation it will be spent on specific services;
- there is pressure on all public-sector capital budgets, and this presents risks to the viability of local government capital programmes, many of which impact on key services (eg, the construction and maintenance of schools, libraries, roads). Capital funding from the Scottish Government rose in 2022/23 but remains lower than before the pandemic;
- councils are increasingly having to rely on savings and reserves to balance budgets and require to make increasingly difficult decisions to reduce or stop services; and
- councils have placed an increased reliance on raising council tax to help deliver a balanced budget over the past two
  years. A council tax freeze significantly reduces discretion and flexibility at individual council level.

In the Accounts Commission's briefing on <u>Local Government budgets 2024/25</u> published in May 2024, it was reported that "funding remains constrained as the increase in the general revenue grant is largely directed towards the delivery of Scottish Government policies or to support previous pay awards, rather than an increase in available funding for councils to use at their discretion." A report on this will be considered by Finance and Resources Committee on 19 September.

# **Climate Change and Sustainability**

The Council published its **2030 Climate Strategy** in December 2021 with an ambitious target for Edinburgh to become a net zero city by 2030. This means that by 2030, we want to remove the same amount of greenhouse gases that we, as a city, put into the air. The 2030 target recognises the need for Edinburgh to play its part in helping to deliver on national goals to reduce emissions, with cities having to make faster progress on reducing greenhouse gas emissions if Scotland is to meet its national 2045 net zero target. Our longer-term vision for a greener, cleaner, fairer Edinburgh will only be possible through working with others, with people from across the city, across the Council and across our partners. We remain determined to play our part in the global fight against climate change and continue to make progress towards our targets.

The Policy and Sustainability Committee considered a <u>City-wide Carbon Emissions and 2030 Climate Strategy</u> <u>update report</u> in January 2024 and agreed that the scale and importance of the challenge requires a review of the Climate Strategy implementation plan, attempting to set out new ways of unlocking barriers to the delivery of high impact actions. City-wide carbon emissions increased by an estimated 12% between 2020 and 2021 due to post-pandemic recovery. Against the baseline year of 2018 emissions have decreased by 9%.

The most significant climate impacts identified for Edinburgh are rising sea level and coastal erosion, heavy rainfall and storms, river flooding, surface-water flooding, drought, temperature change and heatwaves, wildfires, landslides and subsidence and multi-hazards affecting people, species and habitats. These impacts will result in risks to coastal communities, housing, cultural heritage assets, infrastructure assets, coastal habitats, transport infrastructure, business activity and communication services, other buildings (including schools and hospitals) within floodplains, water availability, local river water quality, wetland or loch environments, flora and fauna, food production, public health and wellbeing (heat stress, air and water quality), water and energy demand due to higher temperatures and biodiversity.

The <u>Sustainable Capital Budget Strategy 2024-2034</u> sets out priorities for £1.45bn of Council capital investment, in alignment with the Council Business Plan and our wider net-zero goals and responsibilities over the medium to long-term. A climate assessment has been carried out for capital spending proposals with 23% assessed as very favourable, 31% favourable under conditions, 37% neutral, 6% unfavourable and 3% undefined. The Capital Budget Strategy continues to experience significant financial pressure due to current market conditions, reductions in assumed capital grant in future years, and revenue pressures limiting the capacity to borrow. Additional projects can only be progressed following the development of fully funded business plans or by reallocating funding from projects within the existing programme. Further work will continue during 2024 to refresh the Capital Budget Strategy to ensure it continues to align with Council priorities.

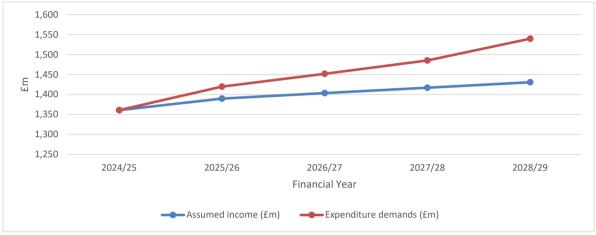
Updated RICS Valuation Standards effective from January 2022 have been incorporated in the Council's asset valuation procedures. Environmental and sustainability information obtained from the Energy Team (including building-specific emissions data and Energy Performance Certificates) is used to inform assessments of remaining useful lives (RULs) for all buildings revalued in a given year. These assessments take into account planned programmes of property retrofitting with net-zero measures. As a result, both Environmental, Social and Governance definitions and sustainability have been taken into account in the calculation of asset valuations and RULs.

#### Medium-term financial planning

The need to initiate a structured medium to longer-term savings programme was highlighted in both the Council's Best Value Assurance Report and the external auditor's report for 2020/21. Development of the Council's Medium-Term Financial Plan (MTFP) therefore placed a greater emphasis on strategic and cross-cutting proposals, informed by the priorities included within the Business Plan, as a means of improving outcomes and ensuring continuing financial sustainability.

A series of assessments of the financial position has been reported to elected members. The most recent of these was considered by the Finance and Resources Committee on 25 June 2024.

While the Council has approved a balanced budget for 2024/25, it faces significant financial challenges going forward. Current projections indicate a need to deliver at least £29.9m of recurring savings in 2025/26, increasing to £109.1m over the four-year period to 2028/29 as shown in the chart below:



The position presented assumes robust management of all service pressures and full delivery of all approved savings.

Given the significant incremental gaps in future years of the budget framework, there is an urgent need to continue development of the MTFP. This is a crucial vehicle for the Council, encompassing a strategic approach to financial management that examines the resources available over a multi-year timeframe, aiming to create a sustainable and resilient fiscal framework. This approach not only facilitates the alignment of financial resources with long-term goals but also enhances transparency, accountability and the efficient allocation of resources. With effective medium-term financial planning, the Council can better anticipate financial challenges, make informed decisions and ensure that public funds are utilised effectively to address the evolving needs and aspirations of our communities. This approach will aid the organisation to navigate economic uncertainties, safeguard essential services and promote the long-term well-being of Edinburgh's residents. Consultation and engagement with communities will lie at the heart of this process.

#### **CIPFA Financial Management Code (FM Code)**

CIPFA's Financial Management Code (FM Code) was published in October 2019 and is designed to support good practice, and assist councils in demonstrating their financial sustainability and resilience by setting out expected standards of financial management. 2020/21 was a "shadow" year for adoption of the Code with full implementation in 2021/22.

Focus has been maintained to embed improvements introduced through the 2021/22 to 2023/24 budget processes including:

- Maintaining an increased level of unallocated general reserve;
- Incorporating explicit revenue budget provision for exceptional inflationary pressures and underlying service
  pressures including temporary accommodation for homeless households;
- · Continuing to reflect the ongoing impacts of the pandemic, particularly for losses of income; and
- Earlier publication of the schedule of proposed fees and charges for 2023/24 and 2024/25.

Improvements introduced for the 2024/25 process include the following:

- Continuing progress in the identification of revenue budget savings with £37.5m of savings, additional income and mitigation of service pressures approved in setting a balanced revenue budget for 2024/25;
- Reflecting on the budget process for 2023/24, it was agreed that some proposals would benefit from consideration through the relevant executive committee as part of the budget process;
- The deadline for budget motions was brought forward to a week and a day before Council to allow more time for consideration ahead of final budget decision-making;
- The budget strategy 2024/25 to 2028/29 was introduced as an objective statement by the Council's section 95 officer
  outlining the financial landscape. The document set out a forecast for the medium-term financial gap, potential
  scenarios for the Council's finances and also charts an indicative pathway towards achieving sustainable finances;
- The establishment of a formal change programme to support the development of the Council's Medium-Term
  Financial Plan (MTFP) with governance and monitoring through monthly meetings of the Strategic Programme Board
  and six-monthly reporting to the Governance, Risk and Best Value (GRBV) Committee;

#### Medium-term financial planning - continued

- Publication of updated Financial Management guidance incorporating additional direction on the Capital Investment Programme and Housing Revenue Account;
- Recruitment of additional professional accounting staff was completed recognising additional workload, risk and complexity relating to the Council's Capital Investment Programme and areas of the revenue budget including Housing, Refugee Support and Homelessness;
- Development and implementation of the training necessary to support the introduction of updated core financial management systems during 2023/24;
- Assessing the congruence of the capital investment programme to our wider net-zero goals and responsibilities, through the sustainable capital budget strategy update; and
- Agreement of a multi-year Housing rent strategy aligned to the outputs within the 10-year Housing Capital Investment Programme.

Further initiatives are underway to support the Council's Section 95 Officer's assessment and further strengthen financial management arrangements including:

- A Cross Party Strategic Budget Working Group is being established to progress budget development in collaboration
  with the Members of all political parties. Officers will provide monthly briefings to Members with key risks, issues and
  proposals being discussed;
- Governance and Accountability Board: an officer group will be established to look at in year overspends, plans for mitigations of pressures and development of firm delivery plans for approved savings. This will be led by the Chief Executive, S95 Officer and Monitoring Officer; and
- A new Financial Strategy and Best Value Team will bring additional capacity to deliver on existing service reviews and generate new ideas that will drive both immediate financial stability and our medium-term financial strategy. The immediate objectives will be delivering best value service reviews in priority areas of the organisation, working with the business partnering team to manage existing pressures and develop future mitigation plans, incorporating these outcomes into a refreshed budget strategy, and providing analysis, benchmarking, and best practice cases to support the existing budget challenge and medium-term plan.

#### Financial flexibilities - service concession arrangements

In June 2022, the Cabinet Secretary for Finance and the Economy agreed to the main elements of COSLA's request on changes to accounting for service concession arrangements as part of making available a wider suite of financial flexibilities, thus allowing councils to spread the principal element of capital repayments over the (longer) asset life as opposed to the existing contract term. It is important to emphasise, however, that this mechanism is a timing-related one that merely spreads an unchanged overall level of liability over a longer period. Council approval of this change as part of setting the 2023/24 budget has resulted in the transfer of £101.8m to a usable reserve in 2023/24 with the retrospective element of this sum then applied equally over a five-year period. Timing-related savings generated going forward will be ringfenced both to provide for additional repairs and maintenance liabilities when the assets revert to Council ownership, consistent with the assumed extended asset lives, and to mitigate future principal repayment liabilities.

#### **Change Strategy and Business Plan**

A Best Value Assurance Audit was carried out by a team from Audit Scotland and the Council's (then) external auditor, Azets. The resulting **Best Value Assurance Report** (**BVAR**) was published by the Accounts Commission on 26 November 2020.

As recommended in the report, the Council amalgamated its Change Strategy into its Business Plan which was approved in 2021. The Business Plan also addressed the other recommended improvement actions included in the BVAR.

In 2023, a new <u>Business Plan</u> was approved for 2023 - 2027, and this continues to meet the BVAR recommendations on aligning the Council's strategic direction. The Policy and Sustainability Committee will consider a progress update report in August 2024.

In order to achieve the outcomes and objectives that the Council's services aim to deliver in 2023 - 2027, the Business Plan sets out the following key strategies:

- 2030 Climate Strategy
- Edinburgh Economy Strategy
- 20 Minute Neighbourhoods Strategy
- Edinburgh Learns for Life
- Our People Strategy
- Digital and Smart City Strategy
- Sustainable Procurement Strategy
- Equality and Diversity Framework

# STATEMENT OF RESPONSIBILITIES FOR THE ANNUAL ACCOUNTS

# The Authority's Responsibilities

The Authority is required:

- to make arrangements for the proper administration of its financial affairs, including group interests, and to secure that the proper officer of the authority has the responsibility for the administration of those affairs (section 95 of the Local Government (Scotland) Act 1973). In this Authority, that officer is the Service Director: Finance and Procurement.
- to manage its affairs to secure economic, efficient and effective use of its resources and safeguard its assets
- to ensure the Annual Accounts are prepared in accordance with legislation (The Local Authority
  Accounts (Scotland) Regulations 2014), and so far as is compatible with that legislation, in accordance
  with proper accounting practices (section 12 of the Local Government in Scotland Act 2003).
- to approve the Annual Accounts for signature.

# The Section 95 Officer's responsibilities

The Section 95 Officer is responsible for the preparation of the Authority's Annual Accounts in accordance with proper practices as required by legislation and as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Accounting Code).

In preparing the Annual Accounts, the Section 95 Officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- · complied with legislation; and
- complied with the Local Authority Accounting Code (insofar as it is compatible with legislation), except where stated in the Policies and Notes to the Accounts.

The Section 95 Officer has also:

- · kept proper accounting records which were up to date; and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Annual Accounts**

I certify that the financial statements give a true and fair view of the financial position of the Council and its Group at the reporting date and the transactions of the Council and its Group for the year ended 31 March 2024.

| RICHARD LLOYD-BITHELL - CPFA              |
|---|
| Service Director: Finance and Procurement |
| Section 95 Officer                        |

Date:

# **MOVEMENT IN RESERVES STATEMENT**

This statement shows the movement from the start of the year to the end on the different reserves held by the authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other 'unusable reserves'. The Movement in Reserves Statement shows how the movements in year of the authority's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to Council Tax or rents for the year. The net increase/decrease line shows the statutory General Fund balance and Housing Revenue Account balance movements in the year following those adjustments.

| Council 2023/24<br>2023/24   | General<br>Fund<br>Balance<br>£000 | Housing<br>Revenue<br>Account<br>Balance<br>£000 | Renewal<br>and<br>Repairs<br>Fund<br>£000 | Capital<br>Grants<br>Unapplied<br>Account<br>£000 | Capital<br>Fund<br>£000 | Total<br>Usable<br>Reserves<br>£000 | Total<br>Unusable<br>Reserves<br>£000 | Total<br>Reserves<br>£000 |
|--|------------------------------------|--|---|---|-------------------------|-------------------------------------|---------------------------------------|---------------------------|
| Balance at 31 March 2023   | 266,306                            | 0  | 37,430                                    | 31,189  | 42,194                  | 377,119                             | 3,698,177                             | 4,075,296                 |
| Movement during 2023/24  |                                    |  |   |   |                         |                                     |                                       |                           |
| Total Comprehensive Income and Expenditure   | (46,574)                           | (111,208)  | 0   | 0   | 0                       | (157,782)                           | 16,599                                | (141,183)                 |
| Adjustments to Usable Reserves permitted by accounting standards                   | 86,352                             | 5,814  | 0   | 0   | 0                       | 92,166                              | (92,166)                              | 0                         |
| Adjustments between accounting basis and funding basis under regulations (Note 11) | 53,603                             | 97,395   | 0   | (10,785)  | (22,343)                | 117,870                             | (117,870)                             | 0                         |
| Net increase / (decrease) before transfers to statutory reserves                   | 93,381                             | (7,999)  | 0   | (10,785)  | (22,343)                | 52,254                              | (193,437)                             | (141,183)                 |
| Transfer (to) / from other statutory reserves (Note 12.3)                          | (6,449)                            | 7,999  | (1,550)                                   | 0   | 0                       | 0                                   | 0                                     | 0                         |
| Increase / (decrease) in year  | 86,932                             | 0  | (1,550)                                   | (10,785)  | (22,343)                | 52,254                              | (193,437)                             | (141,183)                 |
| Balance at 31 March 2024   | 353,238                            | 0  | 35,880                                    | 20,404  | 19,851                  | 429,373                             | 3,504,740                             | 3,934,113                 |

| Group - 2023/24<br>2023/24   | Total<br>Usable<br>Reserves<br>£000 | Total<br>Unusable<br>Reserves<br>£000 | Council<br>Total<br>Reserves<br>£000 | Group<br>Reserves<br>£000 | Minority<br>Interest<br>£000 | Total<br>Reserves<br>£000 |
|--|-------------------------------------|---------------------------------------|--------------------------------------|---------------------------|------------------------------|---------------------------|
| Balance at 31 March 2023   | 377,119                             | 3,698,177                             | 4,075,296                            | 190,175                   |                              | 4,277,290                 |
| Movement during 2023/24  Total Comprehensive Income and Expenditure      | (157,782)                           | 16,599                                | (141,183)                            | 46,620                    | 0                            | (94,563)                  |
| Adjustments to Usable Reserves permitted by accounting standards         | 92,166                              | (92,166)                              | 0                                    | 0                         | 0                            | 0                         |
| Adjustments between accounting basis and funding basis under regulations | 117,870                             | (117,870)                             | 0                                    | 0                         | 0                            | 0                         |
| Net increase / (decrease) before transfers to statutory reserves         | 52,254                              | (193,437)                             | (141,183)                            | 46,620                    | 0                            | (94,563)                  |
| Transfer (to) / from other statutory reserves                            | 0                                   | 0                                     | 0                                    | 0                         | 0                            | 0                         |
| Minority interest and other consolidation adjustments                    | 0                                   | 0                                     | 0                                    | (13,518)                  | 2,044                        | (11,474)                  |
| Increase / (decrease) in year  | 52,254                              | (193,437)                             | (141,183)                            | 33,102                    | 2,044                        | (106,037)                 |
| Balance at 31 March 2024   | 429,373                             | 3,504,740                             | 3,934,113                            | 223,277                   | 13,863                       | 4,171,253                 |

# **MOVEMENT IN RESERVES STATEMENT**

| Re-stated<br>Council<br>2022/23 Comparative Data                                   | General<br>Fund<br>Balance<br>£000 | Housing<br>Revenue<br>Account<br>Balance<br>£000 | Renewal<br>and<br>Repairs<br>Fund<br>£000 | Capital<br>Grants<br>Unapplied<br>Account<br>£000 | Capital<br>Fund<br>£000 | Total<br>Usable<br>Reserves<br>£000 | Total<br>Unusable<br>Reserves<br>£000 | Total<br>Reserves<br>£000 |
|--|------------------------------------|--|---|---|-------------------------|-------------------------------------|---------------------------------------|---------------------------|
| Balance at 31 March 2022   | 257,205                            | 0  | 50,407                                    | 46,994  | 42,550                  | 397,156                             | 3,071,961                             | 3,469,117                 |
| Movement during 2022/23  |                                    |  |   |   |                         |                                     |                                       |                           |
| Total Comprehensive Income and Expenditure   | (117,587)                          | 12,087   | 0   | 0   | 0                       | (105,500)                           | 711,679                               | 606,179                   |
| Adjustments to Usable Reserves permitted by accounting standards                   | 68,364                             | 5,420  | 0   | 0   | 0                       | 73,784                              | (73,784)                              | 0                         |
| Adjustments between accounting basis and funding basis under regulations (Note 11) | 64,119                             | (36,278)   | 0   | (15,805)  | (356)                   | 11,680                              | (11,680)                              | 0                         |
| Net increase / (decrease) before transfers to statutory reserves                   | 14,896                             | (18,771)   | 0   | (15,805)  | (356)                   | (20,036)                            | 626,215                               | 606,179                   |
| Transfer (to) / from other statutory reserves (Note 12.3)                          | (5,795)                            | 18,771   | (12,977)                                  | 0   | 0                       | (1)                                 | 1                                     | 0                         |
| Increase / (decrease) in year  | 9,101                              | 0  | (12,977)                                  | (15,805)  | (356)                   | (20,037)                            | 626,216                               | 606,179                   |
| Balance at 31 March 2023   | 266,306                            | 0  | 37,430                                    | 31,189  | 42,194                  | 377,119                             | 3,698,177                             | 4,075,296                 |
|  |                                    |  |   |   |                         |                                     |                                       |                           |

| Re-stated<br>Group - 2022/23   | Total<br>Usable<br>Reserves<br>£000 | Total<br>Unusable<br>Reserves<br>£000 | Council<br>Total<br>Reserves<br>£000 | Group<br>Reserves<br>£000 | Minority<br>Interest<br>£000 | Total<br>Reserves<br>£000 |
|--|-------------------------------------|---------------------------------------|--------------------------------------|---------------------------|------------------------------|---------------------------|
| Balance at 31 March 2022   | 397,156                             | 3,071,961                             | 3,469,117                            | 249,352                   | 15,562                       | 3,734,031                 |
| Movement during 2022/23  |                                     |                                       |                                      |                           |                              |                           |
| Total Comprehensive Income and Expenditure                               | (105,500)                           | 711,679                               | 606,179                              | (55,720)                  | 0                            | 550,459                   |
| Adjustments to Usable Reserves permitted by accounting standards         | 73,784                              | (73,784)                              | 0                                    | 0                         | 0                            | 0                         |
| Adjustments between accounting basis and funding basis under regulations | 11,680                              | (11,680)                              | 0                                    | 0                         | 0                            | 0                         |
| Net increase / (decrease) before transfers to statutory reserves         | (20,036)                            | 626,215                               | 606,179                              | (55,720)                  | 0                            | 550,459                   |
| Transfer (to) / from other statutory reserves                            | (1)                                 | 1                                     | 0                                    | 0                         | 0                            | 0                         |
| Minority interest and other consolidation adjustments                    | 0                                   | 0                                     | 0                                    | (3,457)                   | (3,743)                      | (7,200)                   |
| Increase / (decrease) in year  | (20,037)                            | 626,216                               | 606,179                              | (59,177)                  | (3,743)                      | 543,259                   |
| Balance at 31 March 2023   | 377,119                             | 3,698,177                             | 4,075,296                            | 190,175                   | 11,819                       | 4,277,290                 |

# **GROUP COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT**

This statement shows the accounting cost in the year of providing services for the Group in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. The Council raises taxation to cover its expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

# for the year ended 31 March 2024

| Re-stated 2022/23  |  |        | Gross<br>Expend.   | Income        | Net<br>Expend.  |
|--------------------|--|--------|--------------------|---------------|-----------------|
| £000               |  | Notes  | £000               | £000          | £000            |
|                    | SERVICES   |        |                    |               |                 |
| 446,404            | Children, Education and Justice Services                                       |        | 569,813            | (85,712)      | 484,101         |
| 458,514            | Place  |        | 806,357            | (339,559)     | 466,798         |
| 11,867             | Housing Revenue Account  |        | 241,490            | (117,154)     | 124,336         |
| 299,435<br>102,609 | Health and Social Care   |        | 748,283<br>109,048 | (432,236)     | 316,047         |
| 3,817              | Corporate Services Lothian Valuation Joint Board                               |        | 3,774              | (19,223)<br>0 | 89,825<br>3,774 |
| (117)              | Net cost of benefits   |        | 3,774<br>165,641   | (166,330)     | (689)           |
| 10,316             | Other non-service specific costs   |        | 8,904              | (3,032)       | 5,872           |
| (4,220)            | Subsidiary Companies   | _      | 210,930            | (219,049)     | (8,119)         |
| 1,328,625          | COST OF SERVICES   | _      | 2,864,240          | (1,382,295)   | 1,481,945       |
| (1,719)            | Gains on disposal of non-current assets  |        |                    |               | (4,278)         |
| 68,991             | Financing and Investment Income and Exp.                                       | 13.    |                    |               | 55,453          |
| (1,302,254)        | Taxation and Non-Specific Grant Income   | 14.    |                    |               | (1,391,781)     |
| 93,643             | (SURPLUS) / DEFICIT ON PROVISION OF  | SERVIC | ES                 |               | 141,339         |
| 29,671             | Associates and Joint Ventures Accounted for on an Equity Basis                 |        |                    |               | 6,865           |
| (681)              | Taxation of Group entities   | 14.    |                    |               | 563             |
| 122,633            | GROUP (SURPLUS) / DEFICIT  |        |                    |               | 148,767         |
| (481,740)          | Surplus on Revaluation of Non-Current Assets                                   |        |                    | (26,488)      |                 |
| 18,797             | Return on assets excluding amounts incl. in Financing and Investment Inc / Exp |        |                    | (170,432)     |                 |
| (195,076)          | Changes in Financial and Demographic Assumptions / Other Experience            |        |                    | 145,555       |                 |
| (15,073)           | Other Unrealised (Gains) / Losses  |        |                    | (2,839)       |                 |
| (673,092)          | Other Comprehensive Income   |        |                    |               | (54,204)        |
| (550,459)          | TOTAL COMPREHENSIVE (INCOME) / EXPENDITURE                                     |        |                    |               | 94,563          |

# **COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT**

This statement shows the accounting cost in the year of providing Council services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. The Council raises taxation to cover its expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

|             |   |          | for the year ended 31 March 2024 |             |             |  |
|-------------|---|----------|----------------------------------|-------------|-------------|--|
| Re-stated   |   |          | Gross                            | _           | Net         |  |
| 2022/23     |   |          | Expend.                          | Income      | Expend.     |  |
| £000        | SERVICES  | Notes    | £000                             | £000        | £000        |  |
| 446,404     | Children, Education and Justice Services  |          | 569,813                          | (85,712)    | 484,101     |  |
| 458,514     | Place   |          | 806,357                          | (339,559)   | 466,798     |  |
| 11,867      | Housing Revenue Account   |          | 241,490                          | (117,154)   | 124,336     |  |
| 299,435     | Health and Social Care  |          | 748,283                          | (432,236)   | 316,047     |  |
| 102,609     | Corporate Services  |          | 109,048                          | (19,223)    | 89,825      |  |
| 3,817       | Lothian Valuation Joint Board   |          | 3,774                            | 0           | 3,774       |  |
| (117)       | Net cost of benefits  |          | 165,641                          | (166,330)   | (689)       |  |
| 14,316      | Other non-service specific costs  | -        | 8,904                            | (7,032)     | 1,872       |  |
| 1,336,845   | COST OF SERVICES  | :        | 2,653,310                        | (1,167,246) | 1,486,064   |  |
| (1,527)     | Gains on disposal of non-current assets   |          |                                  |             | (3,943)     |  |
| 72,436      | Financing and Investment Income and Exp.  | 13.      |                                  |             | 67,442      |  |
| (1,302,254) | Taxation and Non-Specific Grant Income  | 14.      |                                  |             | (1,391,781) |  |
| 105,500     | (SURPLUS) / DEFICIT ON PROVISION OF   | SERVI    | CES                              |             | 157,782     |  |
| (481,037)   | Surplus on Revaluation of<br>Non-Current Assets   |          |                                  | (26,488)    |             |  |
| 18,797      | Return on assets excluding amounts incl. in Financing and Investment Inc / Exp  |          |                                  | (170,432)   |             |  |
| (249,440)   | Changes in Financial and Demographic Assumptions / Other Experience   |          |                                  | 180,321     |             |  |
| (711,680)   | Other Comprehensive Income  |          |                                  |             | (16,599)    |  |
|             | TOTAL COMPREHENSIVE (INCOME) /  |          |                                  |             |             |  |
| (606,180)   | EXPENDITURE   |          |                                  |             | 141,183     |  |
| RECONCILIA  | TION OF THE COUNCIL'S POSITION TO TH  | IE GRO   | UP POSITION                      |             |             |  |
| £000        |   |          |                                  |             | £000        |  |
| (606,180)   | 06,180) Total Comprehensive (Income) / Expenditure on the Council's Comprehensive Income and Expenditure Statement (CIES) |          |                                  |             |             |  |
| (5,983)     |   |          |                                  |             |             |  |
| 33,357      | (Surplus) / deficit arising from other entities Subsidiaries  | included | in the Group A                   | Accounts    | (31,696)    |  |
| 28,347      | Associates and Joint Ventures   |          |                                  |             | (7,343)     |  |
| (550,459)   | Group total Comprehensive (Income) / Expenditure for the year   |          |                                  |             |             |  |

# **BALANCE SHEET**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council and Group. The net assets (assets less liabilities) are matched by the reserves held by the Council and Group. Reserves are reported in two categories. The first is usable reserves, i.e. those reserves that may be used to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use. The second category are those that are not able to be used to provide services. This includes reserves that hold unrealised gains and losses (for example, the revaluation reserve) where amounts would only become available if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.

| Re-st<br>31 Marc |             |  |       | 31 Marc     | ch 2024     |
|------------------|-------------|--|-------|-------------|-------------|
| Group            | Council     |  |       | Group       | Council     |
| £000             | £000        |  | Notes | £000        | £000        |
| 68               | 68          | Intangible Assets                            | 17.   | 0           | 0           |
| 5,841,075        | 5,662,974   | Property, Plant and Equipment                | 15.   | 5,908,082   | 5,742,821   |
| 125,900          | 21,532      | Investment Properties                        | 16.   | 144,896     | 24,835      |
| 53,770           | 31,425      | Heritage Assets                              | 18.   | 53,851      | 31,425      |
| 117              | 117         | Assets Held for Sale                         | 23.   | 1           | 1           |
| 26,047           | 0           | Other Long-Term Assets (Pension)             | 41    | 51,699      | 0           |
| 619              | 20,219      | Long-Term Investments                        | 22.1  | 644         | 18,494      |
| 47,328           | 0           | Investments in Associates and Joint Ventures |       | 54,671      | 0           |
| 66,887           | 162,661     | Long-Term Debtors                            | 20.   | 67,969      | 184,413     |
| 6,161,811        | 5,898,996   | Long-Term Assets                             |       | 6,281,813   | 6,001,988   |
| 15,549           | 9,995       | Short-Term Investments                       | 22.2  | 18,613      | 10,857      |
| 4,216            | 4,216       | Assets Held for Sale                         | 23.   | 1,801       | 1,801       |
| 36,147           | 36,147      | Financial Assets                             | 42.   | 23,350      | 23,350      |
| 9,241            | 3,982       | Inventories                                  | 19.   | 9,605       | 4,248       |
| 213,271          | 196,546     | Short-Term Debtors                           | 20.   | 215,512     | 206,690     |
| 184,586          | 139,636     | Cash and Cash Equivalents                    | 21.   | 99,118      | 36,699      |
| 463,010          | 390,522     | Current Assets                               | _     | 367,999     | 283,645     |
| (59,744)         | (59,744)    | Short-Term Borrowing                         | 42.   | (62,099)    | (62,099)    |
| (315,487)        | (263,450)   | Short-Term Creditors                         | 24.   | (328,405)   | (277,426)   |
| (14,754)         | (12,909)    | Provisions                                   | 25.   | (11,250)    | (9,251)     |
| (389,985)        | (336,103)   | Current Liabilities                          | •     | (401,754)   | (348,776)   |
| (1,419,176)      | (1,419,176) | Long-Term Borrowing                          | 42.   | (1,476,135) | (1,476,135) |
| (362,324)        | (298,930)   | Other Long-Term Liabilities                  | 38.1  | (430,142)   | (379,257)   |
| (24,477)         | (24,477)    | Long-Term Provisions                         | 25.   | (21,649)    | (21,649)    |
| (16,033)         | 0           | Deferred Tax                                 |       | (22,159)    | 0           |
| (84,438)         | (84,438)    | Deferred Liability                           | 42.   | (77,981)    | (76,965)    |
| (51,098)         | (51,098)    | Other Long-Term Liabilities (Pensions)       | 27.5  | (48,738)    | (48,738)    |
| (1,957,546)      | (1,878,119) | Long-Term Liabilities                        | •     | (2,076,804) | (2,002,744) |
| 4,277,290        | 4,075,296   | Net Assets                                   | :     | 4,171,254   | 3,934,114   |
| 3,855,156        | 3,698,177   | Unusable Reserves                            | 27.   | 3,672,495   | 3,504,740   |
| 422,134          | 377,119     | Usable Reserves                              | 12.   | 498,758     | 429,373     |
| 4,277,290        | 4,075,296   | Total Reserves                               |       | 4,171,253   | 3,934,113   |

The unaudited financial statements were issued on 21 June 2024.

# **CASH FLOW STATEMENT**

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council and Group during the reporting period. The statement shows how the Council and Group generate and use cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council and Group are funded by way of taxation and grant income or from the recipients of services provided by the Council and Group. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council and Group's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council and Group.

| Re-stated<br>Year to 31 March 2023 |                 |  |          | Year to 31    | March 2024      |
|------------------------------------|-----------------|--|----------|---------------|-----------------|
| Group<br>£000                      | Council<br>£000 |  | Notes    | Group<br>£000 | Council<br>£000 |
| 93,643                             | 105,500         | Operating Activities (Surplus) / Deficit on the Provision of Services  | S        | 141,339       | 157,782         |
| (681)                              | 0               | Adjustment to (Surplus) / Deficit for Taxation of Group entities   |          | 563           | 0               |
| (363,740)                          | (337,601)       | Adjustments to (Surplus) / Deficit on the Provision of Services for non-cash   | 29.      | (396,675)     | (370,577)       |
| 120,691                            | 117,246         | Adjustments for items included in the (Surplus) / Deficit on the Provision of Services that are investing or Financing | 29.<br>_ | 140,677       | 128,688         |
| (150,087)                          | (114,855)       | Net cash flows from operating activities   | 28.      | (114,096)     | (84,107)        |
| 157,275                            | 123,236         | Investing Activities  Net cash flows from investing activities   | 30.      | 214,614       | 196,943         |
| (8,144)                            | (3,438)         | Financing Activities  Net cash flows from financing activities   | 31       | (15,050)      | (9,899)         |
| (956)                              | 4,943           | Net decrease / (increase) in cash and cash equivalents   | =        | 85,468        | 102,937         |
|                                    |                 | casii equivalents  |          |               |                 |
|                                    | (144,579)       | Total Cash and cash equivalents at 1 April   | =        | (184,586)     | (139,636)       |
| (184,586)                          | (139,636)       | Cash and cash equivalents at 31 March  | 21. =    | (99,118)      | (36,699)        |
| (956)                              | 4,943           | Net decrease / (increase) in cash and cash equivalents   | =        | 85,468        | 102,937         |

# 1. Accounting Policies

The Annual Accounts summarise the authority's and the authority's group transactions for the 2023/24 financial year and its position at the year-end of 31 March 2024. The authority is required to prepare Annual Accounts by the Local Authority Accounts (Scotland) Regulations 2014. Section 12 of the Local Government in Scotland Act 2003 requires that these accounts be prepared in accordance with proper accounting practices. The Accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2023/24 (the Code) and supported by International Financial Reporting Standards (IFRS).

#### 1.1 Material Items

Items of income and expenditure are material if individually or collectively they could influence the decisions or assessments of users of the financial statements, by omission, misstatement or obscuring of information. Materiality is an expression of the relative significance of a matter in the context of the annual accounts as a whole.

The principle of materiality does not, however, override the need for relevant statutory disclosures (such as those included within the remuneration report), even if the amounts concerned would otherwise fall below the materiality threshold. Similarly, the assessment of materiality also considers the nature of transactions, irrespective of amount, insofar as these might influence a user of the financial statements.

#### 1.2 Recognition of Income and Expenditure

 The revenue and capital accounts have been prepared on an accruals basis in accordance with the Code. Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

Income from service recipients is recognised when the goods or services are transferred to the service recipient.

Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date the supplies are received and their consumption, they are carried as inventories on the Balance Sheet.

- Where revenue and expenditure have been recognised but cash has not been received or paid, a
  debtor or creditor for the relevant amount is recorded on the Balance Sheet.
- Provision has been made in the relevant accounts for bad and doubtful debts.
- Revenue from Council Tax and Non Domestic Rates is recognised when it is probable that the
  economic benefits will flow and the amount of revenue can be measured reliably. Revenue is
  measured at the full amount receivable (net of any bad debt provision) as they are non-contractual,
  non-exchange transactions.

# 1.3 Value Added Tax

Value added tax (VAT) is excluded from the financial statements unless it is non-recoverable from HM Revenue and Customs.

#### 1.4 Overheads

The costs of support services are reported in accordance with the current management structure. Certain support service costs are recovered through direct charges during the year.

#### 1.5 Going Concern

The Council's Statement of Accounts for 2023/24 has been prepared on a going concern basis. The concept of a going concern assumes that the Council's functions and services will continue in operational existence for the foreseeable future. The provisions in respect of going concern reporting requirements reflect the economic and statutory environment in which local authorities operate. These provisions confirm that, as authorities cannot be created or dissolved without statutory prescription, they must prepare their financial statements on a going concern basis of accounting. In accordance with the CIPFA Code of Local Government Accounting (2023/24), the Council is required to prepare its financial statements on a going concern basis unless informed by the relevant national body of the intention for dissolution without transfer of services or function to another entity. The accounts are prepared on the assumption that the Council will continue in operational existence for the foreseeable future.

#### 1. Accounting Policies - continued

#### 1.6 Events after the balance sheet date

Events after the balance sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Annual Accounts are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period the Annual Accounts are adjusted to reflect such events.
- those that are indicative of conditions that arose after the reporting period the Annual Accounts are
  not adjusted to reflect such events, but where the effect would have been material, disclosure is
  made in the notes of the nature of the event and its estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Annual Accounts.

# 1.7 Prior period adjustments, changes in accounting policies and estimates

Prior period adjustments may arise as a result of a change in accounting policy or to correct a material error. Changes in accounting policy are only made when required by proper accounting practice or to provide more reliable or relevant information on the Council's financial position. Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period, as if the new policy had always been applied. Changes in accounting estimation techniques are applied in the current and future years and do not give rise to a prior period adjustment.

#### 1.8 Public Private Partnership - School Buildings, Maintenance and Other Facilities

Public Private Partnership (PPP) contracts are agreements to receive services, where the responsibility for making available the non-current assets required to provide the services passes to the PPP contractor. As the Council is deemed to control the services that are provided under this scheme and as ownership of the schools and other facilities will pass to the Council at the end of the contracts for no additional charge, the Council carries the non-current assets used under the contracts on its Balance Sheet.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as other assets owned by the Council.

The amounts payable to the PPP operators each year are analysed into five elements:

- fair value of the services received during the year debited to services in the Comprehensive Income and Expenditure Statement.
- finance cost an interest charge of 8.968% (PPP1 scheme), 5.895% (PPP2 scheme), 8.197% (James Gillespie's High School), 4.36% (Queensferry High School) and 6.84% (Millerhill Residual Waste Facility) on the outstanding balance sheet liability debited to 'financing and investment income and expenditure' in the Comprehensive Income and Expenditure Statement.
- contingent rent increases in the amount to be paid for the property arising during the contract debited to 'financing and investment income and expenditure' in the Comprehensive Income and Expenditure Statement.
- payment towards liability applied to write down the value of the finance lease on the Balance
- lifecycle replacement costs recognised as non-current assets on the Balance Sheet.

Service Concession Agreements are accounted for in accordance with IFRIC 12 'Service Concession Arrangements'. The Standard recognises that the Council is in control of services provided under the PPP scheme. As ownership of the long-term assets will pass to the Council at the end of the contract for no additional charge, the Council carries the assets on the Balance Sheet. With effect from 1 April 2023, IFRS 16 (Leases) also applies to service concession arrangements. Under IFRS16, where indexation (or other changes in a rate) affects future service concession payments, the lease liability requires to be remeasured. Instead of expensing the increased payment, the net present value of future payments that comprise the liability is recalculated based on the revised level of payments. The effect of this has been to increase balance sheet assets by £88.947m, with an equal increase in finance lease liabilities as at 31 March 2024.

#### 1.9 Right of Use Assets

The Council adopted IFRS 16 (Leases) with effect from 1 April 2022, having elected not to take the option of further deferring implementation. The main impact of the requirements of IFRS 16 is that, for arrangements previously accounted for as operating leases (i.e. without recognising the leased vehicles, plant, equipment, property and land as an asset, and future rents as a liability), a right-of-use asset and a lease liability are now included on the balance sheet from 1 April 2022. The Council has elected to apply recognition exemptions to low value assets (below £10,000 when new) and to short-term leases i.e. existing leases that expire on or before 31 March 2025, and new leases with a duration of less than 12 months. A contract is, or contains a lease, if the contract conveys the right to control the use of an identified asset for a period of time in exchange for consideration.

As noted under policy 1.8 above, with effect from 1 April 2023 IFRS16 also applies to Service Concession Agreements and recognition of the resultant remeasurement of the lease liability.

# 1. Accounting Policies - continued

#### 1.10 Fair Value measurement - surplus assets and investment properties

Surplus assets, investment properties and relevant financial instruments are measured at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

The fair value of an asset or liability is measured using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

In measuring the fair value, the market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use is taken into account.

Appropriate valuation techniques have been applied, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the financial statements are categorised within the fair value hierarchy as:

- Level 1 quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date.
- Level 2 inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 unobservable inputs for the asset or liability.

# 1.11 Property, Plant and Equipment

#### • Categories of Assets

Property, plant and equipment is categorised into the following classes:

Council dwellings Other land and buildings

Surplus assets (assets that are surplus to Infrastructure assets, e.g. roads and

requirements, but there are no clear plans to footways sell these at the current time)

Assets under construction Community assets, e.g. parks

Vehicles, plant, furniture and equipment

#### Recognition

Expenditure on the acquisition, creation or enhancement of non-current assets has been capitalised on an accruals basis. Expenditure lower than £10,000 on individual assets is charged to revenue

Interest costs associated with qualifying assets are capitalised to better match costs to income streams, with an approved de minimis limit of £2m.

#### Measurement

Infrastructure, community assets and assets under construction are initially measured at historic cost, comprising their purchase price and any costs attributable to bringing the assets into use for their intended purpose.

All other classes of property, plant and equipment are measured at fair value.

- Other land and buildings fair value is the amount that would be paid for the assets in their existing use.
- Council dwellings fair value is measured at existing use value social housing.
- Vehicles, plant, furniture and equipment fair value is the amount equivalent to depreciated
  historical cost for short life and/or low value assets. For assets with longer lives and/or high
  values, fair value is the amount that would be paid for the asset in its existing use or
  depreciated replacement cost for specialised /rarely sold assets where insufficient marketbased evidence exists.
- Surplus assets fair value is the price that would be paid for an asset in its highest and best use.

#### Components

Component accounting is applied to all assets that comprise land and buildings. Land and buildings are treated as separate components of an asset and accounted for separately.

The building component of an asset is separated into further components primarily to those with a carrying value of over £5 million. This policy is also applied to buildings with a carrying value of less than £5 million where enhancement expenditure is considered significant in relation to the overall carrying value of the building component.

# 1. Accounting Policies - continued

# 1.11 Property, Plant and Equipment - continued

#### Depreciation

Depreciation is provided on all property, plant and equipment, other than freehold land, community assets and assets under construction.

The Council depreciates its non-current assets in the year of acquisition. The Council operates a five-year rolling revaluation programme for assets and provides for depreciation on a straight line basis on the opening book value plus the cost of acquisitions and enhancements during the year over the remaining useful life of the asset. Thus the charge to the Comprehensive Income and Expenditure Statement for the year is impacted by changes in asset value during the year arising from enhancements but not revaluation.

Component accounting is applied as part of the revaluation process. As a result, where a building asset is split down into further components for the first time in year, the depreciation charge is based on the opening book value over the opening remaining useful life of the asset rather than subsequent component values and associated lives. The difference is not considered material.

# Charges to Revenue for use of Non-Current Assets

Service revenue accounts, support services and trading accounts are debited with the following amounts to record the real cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service.
- impairment losses attributable to the clear consumption of economic benefits on property, plant and equipment used by the service and other losses where there are no accumulated gains in the Revaluation Reserve against which they can be written off.

The Council is not required to raise Council Tax to cover depreciation or impairment losses. Depreciation and impairment losses are therefore a reconciling item in the Movement in Reserves Statement for the General Fund and Housing Revenue Account by way of an adjusting transaction with the capital adjustment account.

# Revaluations

Where assets are included in the Balance Sheet at fair value, revaluations are carried out at intervals of no more than five years. The Council operates a rolling programme for revaluations. The determination of fair value of land and buildings is undertaken by the Council's Operational Estate Manager. Changes in the market are monitored throughout the year and any property which has a material change during the year that impacts its value is revalued at the time of the change. This includes extensions, improvements, demolitions, new construction and property damage.

The Council has reviewed the potential for indexation of the Other Land and Buildings within our asset base and it was deemed by our senior surveyors and external advisors that in their professional judgement, an indexation of 3.3% should be applied to build cost components of Other Land and Buildings that are not revalued in the year, to reflect the conditions in the external market.

# De-recognition

An asset is de-recognised either on its disposal, or where no future economic benefits or service potential are expected from its use or disposal. The gain or loss arising from de-recognition of an asset is included in 'surplus or deficit on the provision of services' within the Comprehensive Income and Expenditure Statement when the asset is de-recognised.

The gain or loss on de-recognition of property, plant and equipment assets is a reconciling item in the Movement in Reserves Statement for the General Fund and Housing Revenue Account.

The Scottish Government issued a Statutory Override under section 12(2)(b) of the Local Government in Scotland Act 2003 to manage historic issues surrounding the derecognition of Infrastructure asset components, which had the potential for the gross cost of assets to be overstated, albeit that the Net Book Value was still materially correct. The Council has adopted the Statutory Overrides in full, but particularly relevant to derecognition is Override 2, which is detailed overleaf:-

#### 1. Accounting Policies - continued

# 1.11 Property, Plant and Equipment - continued

 De-recognition - continued Statutory Override 2

For accounting periods commencing from 1 April 2010 until 31 March 2024 the carrying amount to be derecognised in respect of a replaced part of an infrastructure asset is to be taken to be and accounted for as a nil amount. No subsequent adjustment shall be made to the carrying amount of the asset with respect to that part.

Where it is necessary to break a building down into further components, the following categories are applied:

- Structural includes external and internal walls, traditional roofing, doors, etc.
- Non-traditional roofing includes flat roof, non-traditional roof coverings and industrial type roofs.
- Finishes includes doors, windows and room finishes.
- Mechanical and electrical services includes water, heat, ventilation, electrical, lifts, fire and communications.
- Fittings and furnishings includes fittings, furnishings and sanitary appliances.

# 1.12 Revenue Expenditure Funded from Capital Under Statute

Expenditure that may be capitalised under statutory provisions that does not result in the creation of assets for the Council has been charged to the 'cost of services' in the Comprehensive Income and Expenditure Statement.

These costs are a reconciling item in the Movement in Reserves Statement for the General Fund by way of an adjusting transaction with the capital adjustment account.

# 1.13 Group Account Consolidation

The group has reviewed its investments in other entities and has determined to consolidate the City of Edinburgh Council Charitable Trusts and Funds into the Group accounts with effect from 1 April 2022.

Group accounts have been prepared on the following basis:

- Accounting policies for group members have been aligned unless highlighted below.
- The following methods of consolidation have been used:
  - Subsidiaries line-by-line basis;
  - Associates and Joint Ventures equity method.
- Transport for Edinburgh Limited's, CEC Holdings Limited's and Edinburgh Living MMR LLP's
  reporting periods are to 31 December. As this is within three months of the Council's reporting
  period (to 31 March) a review was undertaken to establish the potential impact of the different
  reporting periods on the financial position of the companies. An adjustment has been made for
  the B Shares issue of Transport for Edinburgh, as a result of this review, but no other
  consolidation adjustments have been assessed as being required.
- Edinburgh Living MMR LLP accounts for government grants for acquisition of properties on a
  deferred income basis, which is not aligned to the Council's income recognition policy
  requirements. Adjustments have been made for this on consolidation.
- Inter-company transactions have been eliminated on consolidation.
- Group members' financial statements have been prepared on an accruals basis.

#### 2. Accounting Standards that have been issued but not yet adopted

The Code requires the disclosure of information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted. This applies to the adoption of the following new or amended standards within the 2024/25 Code:

The Code requires implementation from 1 April 2024 and there is therefore no impact on the 2023/24 financial statements.

- Classification of Liabilities as Current or Non-current (Amendments to IAS 1)
- Lease Liability in a Sale and Leaseback (Amendments to IFRS 16)
- Non-current Liabilities with Covenants (Amendments to IAS1)
- International Tax Reform: Pillar Two Model Rules (Amendments to IAS 12)
- Supplier Finance Arrangements (Amendments to IAS 7 and IFRS 7)

#### 3. Judgements Made in Applying Accounting Policies

In applying the accounting policies set out in Note 1 and elsewhere in the notes to the Financial Statements, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events. The most significant judgements made in these Financial Statements are detailed below:

#### 3.1 Provision of School Buildings and Waste Facility

The Council has entered into Public Private Partnership (PPP) and Design, Build, Finance and Maintain (DBFM) agreements for provision of school buildings and waste facilities. For each of these contracts the Council has considered the tests under IFRIC12 and concluded these to be service concessions.

The Council is deemed to control the services provided under the Public Private Partnership agreements (PPP1 and PPP2) and the Design, Build, Finance and Maintain (DBFM) for James Gillespie's High School (JGHS) and Queensferry High School (QHS), for the provision of school buildings, maintenance and other facilities with Edinburgh Schools Partnership (PPP1), Axiom Education Limited (PPP2), Hub South East Scotland (JGHS) and QHS DBFMCO Ltd (QHS).

The Council is deemed to control 80% of the services provided under the DBFM for Millerhill Residual Waste Facility (20% controlled by Midlothian Council).

The accounting policies for public private partnerships have been applied to these arrangements and the schools and waste facility (valued at net book value of £775.879m and £115.939m respectively at 31 March 2024) are recognised as Property, Plant and Equipment on the Council's Balance Sheet.

# 3.2 Group Membership

The Council has an interest in a number of subsidiary and associate companies and trusts. The most significant of these companies in terms of the size of trading operations, shareholding and board representation and other factors have been assessed and where deemed material to the Council, are included in the Group Accounts. Full details of these interests are shown in note 9 to the Financial Statements.

# 3.3 Materiality

The assessment of materiality is based on 1% of gross expenditure, at net cost of services level, as this is considered to be the principal consideration for users when assessing the Group and Council's performance. The materiality assessment is set out in the table below.

Specific levels of materiality are considered appropriate for the Housing Revenue Account. The Housing Revenue Account has been assessed on 1% of gross expenditure.

| Group  | Council | HRA   |
|--------|---------|-------|
| £m     | £m      | £m    |
| 28.642 | 26.533  | 2.415 |

# 3.4 Agency Arrangements

The Council is in receipt of funding which it administers on behalf of other bodies. The Council has assessed the nature of these transactions to determine if it is acting as a Principal or Agent in the process. Under the Code an Agent is acting as an intermediary, whereas a Principal is acting on its own behalf. Details of those arrangements which have been assessed as agency are disclosed in Note 33.

# 4. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Financial Statements contain estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The following table details uncertainties on assumptions and estimates, and outlines the potential effect if actual results differ from the assumptions made.

|                        |  |                 |                       |                  |                |                 | Effect if Actual Results                              |
|------------------------|--|-----------------|-----------------------|------------------|----------------|-----------------|---|
| •-                     | <u> </u>   |                 |                       |                  |                |                 | Differ from   |
| Item                   | Uncertainty                                      |                 | P d d                 | 1 1 1            | •              |                 | Assumptions   |
| Property,<br>Plant and | Assets are depreciat<br>level of repairs and r   |                 |                       |                  |                |                 | If the useful life of assets is reduced, depreciation |
|                        | reduction in spending                            |                 |                       |                  |                |                 | increases and the                                     |
| Equipment              | lives assigned to the                            |                 | carrying value of the |                  |                |                 |   |
|                        | maintenance to impr                              |                 | assets falls.         |                  |                |                 |   |
|                        | process. A formal pr                             |                 |                       |                  |                |                 | It is estimated that the                              |
|                        | and included within t                            |                 |                       |                  |                |                 | annual depreciation                                   |
|                        | also includes a mate                             |                 |                       |                  |                |                 | charge would increase                                 |
|                        | unexpected events, t                             |                 |                       |                  |                |                 | and the carrying value                                |
|                        | score data, as well a                            |                 |                       |                  |                |                 | would fall by £2.978m for                             |
|                        | estimations and assu                             | •               |                       |                  | _              | •               | each year that useful                                 |
|                        | restoring items of pro                           |                 |                       |                  |                |                 | lives were reduced.                                   |
|                        | Expenditure in the A                             |                 |                       |                  |                |                 |   |
|                        | the Other, Land and<br>surveyors and exterr      |                 |                       |                  |                |                 |   |
|                        | 3.3% should be appl                              |                 |                       |                  |                |                 |   |
|                        | not revalued in the ye                           |                 |                       |                  |                |                 |   |
|                        | dwellings are valued                             | •               |                       |                  |                |                 |   |
|                        | similar properties are                           | _               |                       |                  | -              |                 |   |
|                        | beacon) then extrapo                             |                 |                       |                  |                |                 |   |
|                        |  |                 |                       |                  |                |                 | If the discount factor is                             |
|                        |  |                 |                       |                  |                |                 | increased by 1%, this                                 |
|                        | of the difference bety                           | •               | •                     |                  | •              | ,               | would lead to a                                       |
|                        | social rented stock.                             |                 |                       |                  |                |                 | corresponding reduction                               |
|                        | values, stock condition<br>24 revaluations is 71 |                 |                       |                  |                |                 | in the total value of council dwellings of            |
|                        | value (38% previous                              | _               | ine applicati         | 011 01 20.2 /6 1 | numpher to th  | e market        | £31.395m.   |
|                        | value (50% previous                              | 19).            |                       |                  |                |                 | 201.000111.   |
|                        | Per Accounting Police                            | y 1.11, the bu  | ilding compor         | nent of an ass   | et is separate | ed into further | If the assumption of £5m                              |
|                        | components primaril                              |                 |                       |                  |                |                 | building carrying value                               |
|                        | also applied to buildi                           |                 |                       |                  |                |                 | increased to £10m then                                |
|                        | enhancement expen                                | diture is consi | dered signific        | cant in relation | n to the overa | ll carrying     | the number of assets                                  |
|                        | value of the building                            |                 |                       |                  |                |                 | included would decrease                               |
|                        | In any given financia                            | •               |                       |                  |                | we revalue.     | from 130 to 61.                                       |
|                        | This is used as the backets The Council uses the |                 |                       |                  |                | nte of          |   |
|                        | components;                                      | e table below a | וס נוופ טמסוס ונ      | n its standard   | гарроппонне    | 1115 01         |   |
|                        |  | Stan            | dard Apport           | ionments         |                |                 |   |
|                        | _  | В-              |                       |                  | R – Non-       | S –             | This table and the                                    |
|                        | Туре   | Structural      | D - Finishes          | F - Fittings     | Traditional    | Services        | relevant splits will be                               |
|                        | Lligh Cohool                                     | 38%             | 17%                   | 3%               | Roof<br>6%     |                 | reviewed annually by the valuer.                      |
|                        | High School Primary School                       | 38%             | 17%                   | 3%               | 6%             | 36%             | valuei.   |
|                        | Care Home  | 36%             | 19%                   | 4%               |                | 38%             |   |
|                        | Sport Centre                                     |                 |                       |                  |                |                 |   |
|                        | Waverley Court                                   |                 |                       |                  |                |                 |   |
|                        | City Chambers                                    |                 |                       |                  |                |                 |   |
|                        | Offices Callering                                |                 |                       |                  |                |                 |   |
|                        | and Other  | 44%             | 16%                   | 2%               | 2%             | 36%             |   |
|                        | Millerhill Residual                              | 38%             | 16%                   | 4%               | 5%             | 37%             |   |
|                        | Waste  |                 |                       |                  |                |                 |   |
|                        | Est. Useful Life                                 | Various         | 25 Years              | 15 Years         | 35 Years       | 20 Years        |   |

## 4. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty - continued

| Pensions              | Estimation of the net asset / liability to pay pensions   | The effects on the net pensions  |
|-----------------------|---|--|
| Liability             | depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.  The interim solution to avoid inequalities between men and women's benefits following the introduction of the Single Status Pension in 2016 has resulted in a recalculation of pension liabilities related to the estimated impact of Guaranteed minimum pension |  |
|                       | (GMP) indexation changes.  Accounting Standards impose a limit on the maximum amount of pension surplus recognised on the Balance Sheet Note 41 provides further information  | The Council's actuary has provided a basis of restriction calculation.   |
|                       | A further ruling on GMP has been made, in relation to historic transfers.   | The Council's actuary has not included any allowance for this as they deem it unlikely to have a significant impact on the pension obligations of a typical Employer.  |
|                       | Legislation requires the Local Government Pension Scheme (LGPS) to undertake periodic valuations to monitor the cost of the LGPS to ensure it remains sustainable and affordable. The costs management process has been paused following the Court of Appeal ruling that the transitional arrangements in both the Judges' Pension Scheme (McCloud) and Firefighters' Pension Scheme (Sargeant) were age discriminatory. These cases could have knock on implications for the LGPS (potentially increasing the liabilities).  | The Council's actuary has included an estimate within the pension asset / liability as a past service cost.  |
|                       | The Goodwin case judgement, in respect of deemed discrimination in spousal transfer on death of a member, may also result in the potential increasing of the pension liabilities.   |  |
|                       | The Walker and O'Brien cases, may impact LGPS benefits in the future, in respect of retrospective discrimination in spousal transfer of benefits for same sex couples.  | The Council's actuary has not included an estimated of the impact of these cases as they are unlikely to result in a significant impact on the pension obligations.  |
| Arrears               | At 31 March, the Council had a balance of sundry debtors of £27.466m. A review of significant balances suggested that an impairment of doubtful debts of £4.562m (16.6%) was appropriate. In the current economic climate it is not certain that this will be sufficient.   | If collection rates were to deteriorate, a 5% increase in the rate of the impairment of doubtful debts would require an additional £1.373m to be set aside as an allowance.  |
| House Rent<br>Arrears | At 31 March, the Council had a balance of housing rent arrears of £13.689m. A review of significant balances suggested that an impairment of doubtful debts of £11.855m (86.6%) was appropriate. In the current economic climate it is not certain that this will be sufficient.  | There is a relatively high level of arrears and the impairment set aside should help protect against potential loss of income to the Council arising from welfare reforms such as Universal Credit and the reduction in the benefits cap which will potentially impact on the level of rent arrears. |

This list does not include assets and liabilities that are carried at fair value based on recently observed market prices.

### 5. Expenditure and Funding Analysis - Council

The objective of the Expenditure and Funding Analysis is to demonstrate to Council Tax and rent payers how the funding available to the authority (i.e. government and other grants, rents, fees and charges, Council Tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the Council's services. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement on Page 25.

| 2023/24  | Net Expend. Chargeable to the General Fund and HRA Balances | Adjustments | Net<br>Expenditure in<br>the CIES |
|--|---|-------------|-----------------------------------|
|  | £000  | £000        | £000                              |
| Children, Education and Justice Services   | 481,227   | 2,874       | 484,101                           |
| Place  | 292,341   | 174,457     | 466,798                           |
| Housing Revenue Account  | 0   | 124,336     | 124,336                           |
| Health and Social Care   | 317,547   | (1,500)     | 316,047                           |
| Corporate Services   | 88,290  | 1,535       | 89,825                            |
| Lothian Valuation Joint Board  | 3,774   | 0           | 3,774                             |
| Cost of Services   | 1,183,179   | 301,702     | 1,484,881                         |
| Other income and expenditure   |   |             |                                   |
| Net cost of benefits   | (689)   | 0           | (689)                             |
| Other non-service specific costs   | 26,368  | (24,497)    | 1,871                             |
| Net income and changes in relation to investment   |   | (= 1, 101)  | 1,011                             |
| properties and changes in their fair value   | 0   | (5,457)     | (5,457)                           |
| Interest and investment income   | (22,892)  | (2,137)     | (25,029)                          |
| Interest payable and similar charges (loan charges in  | , ,   | ( , ,       | ( , , ,                           |
| management reporting)  | 100,212   | (1,903)     | 98,309                            |
| Net pension interest income  | 0   | (377)       | (377)                             |
| Gains on disposal of assets  | 0   | (3,943)     | (3,943)                           |
| Gains on derecognition or revaluation of financial assets  | 0   | (4)         | (4)                               |
| Contribution from Capital Fund   | (13,747)  | 13,747      | 0                                 |
| Contribution from General Fund   | (22,533)  | 22,533      | 0                                 |
| Income from Council Tax  | (322,784)   | 0           | (322,784)                         |
| Government Grants  | (552,075)   | 0           | (552,075)                         |
| Distribution from NDRI pool  | (377,317)   | 0           | (377,317)                         |
| Movement in donated assets   | 0   | (10,916)    | (10,916)                          |
| Capital grants and contributions   | 0   | (128,688)   | (128,688)                         |
| (Surplus) / Deficit on the provision of services   | (2,278)   | 160,060     | 157,782                           |
|  |   |             |                                   |
| Opening General Fund and HRA Balance<br>Contributions to / (from) reserves, including those within | 266,306   |             |                                   |
| services (see notes 12.1 and 12.3 for detail)  | 84,654  |             |                                   |
| Surplus on the provision of services   | 2,278   |             |                                   |
| Closing General Fund and HRA Balance at 31 March   | 353,238   |             |                                   |

For a split of the balance between the General Fund and the HRA, see the Movement in Reserves Statement on page 22.

# 5. Expenditure and Funding Analysis - Council - continued Re-stated

| 2022/23 Comparative Data  Children, Education and Justice Services Place Housing Revenue Account Health and Social Care Corporate Services Lothian Valuation Joint Board   | Net Expend. Chargeable to the General Fund and HRA Balances £000 450,841 275,366 0 286,571 89,684 3,817                | Adjustments<br>£000<br>(4,437)<br>183,148<br>11,867<br>12,864<br>12,925<br>0   | Net<br>Expenditure in<br>the CIES<br>£000<br>446,404<br>458,514<br>11,867<br>299,435<br>102,609<br>3,817                                      |
|--|--|--|---|
| Cost of Services   | 1,106,279  | 216,367  | 1,322,646   |
| Other income and expenditure  Net cost of benefits Other non-service specific costs Net income and changes in relation to investment properties and changes in their fair value Interest and investment income Interest payable and similar charges (loan charges in management reporting) Net pension interest cost Gains on disposal of assets Gains on derecognition or revaluation of financial assets Contribution from Capital Fund Contribution from General Fund Income from Council tax Government Grants Distribution from NDRI pool Movement in donated assets Capital grants and contributions | (117)<br>18,027<br>0<br>(8,210)<br>85,066<br>0<br>0<br>(8,759)<br>(20,715)<br>(307,480)<br>(627,905)<br>(249,861)<br>0 | 0<br>(3,711)<br>(3,460)<br>(1,813)<br>(5,476)<br>6,449<br>(1,527)<br>(120)<br>8,759<br>20,715<br>0<br>0<br>0<br>239<br>(117,247) | (117)<br>14,316<br>(3,460)<br>(10,023)<br>79,590<br>6,449<br>(1,527)<br>(120)<br>0<br>(307,480)<br>(627,905)<br>(249,861)<br>239<br>(117,247) |
| (Surplus) / Deficit on the provision of services   | (13,675)   | 119,175  | 105,500   |
| Opening General Fund and HRA Balance Contributions to / (from) reserves, including those within services (see notes 12.1 and 12.3 for detail) Deficit on the provision of services Closing General Fund and HRA Balance at 31 March  | 257,205<br>(4,574)<br>13,675<br>266,306  |  |   |

For a split of the balance between the General Fund and the HRA, see the Movement in Reserves Statement on page 23.

## 5. Expenditure and Funding Analysis - Council

## 5.1 Adjustments from the General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts

| 2023/24 Children, Education and Justice Services                                 | Adjusts. For<br>Capital<br>Purposes<br>£000<br>1,696 | Net Change<br>for Pensions<br>Adjusts.<br>£000<br>(2,557) | Other Differences £000 1,796 | Total<br>Statutory<br>Adjusts.<br>£000<br>935 |
|--|--|---|------------------------------|---|
| Place  | 207,871  | (2,678)   | (259)                        | 204,934                                       |
| Housing Revenue Account  | 117,878  | (447)   | (1,093)                      | 116,338                                       |
| Health and Social Care   | 443  | (1,370)   | (133)                        | (1,060)                                       |
| Corporate Services   | (1,350)  | (986)   | (108)                        | (2,444)                                       |
| Cost of Services   | 326,538  | (8,038)   | 203                          | 318,703                                       |
| Other income and expenditure   |  |   |                              |   |
| Net cost of benefits   | 0  | 0   | 0                            | 0   |
| Other non-service specific costs   | 14,882   | (3,833)   | (19,332)                     | (8,283)                                       |
| Net income and changes in relation to investment properties and changes in their |  |   |                              |   |
| fair value   | 0  | 0   | (3,336)                      | (3,336)                                       |
| Interest and investment income   | (1,317)  | 0   | 0                            | (1,317)                                       |
| Interest payable and similar charges   | (31,797)   | 0   | (2,622)                      | (34,419)                                      |
| Net pension interest income  | 0  | (377)   | 0                            | (377)   |
| Gains on disposal of assets  | (3,943)  | 0   | 0                            | (3,943)                                       |
| Gains on derecognition or revaluation of   |  |   |                              |   |
| financial assets   | 0  | 0   | 0                            | 0   |
| Capital grants and contributions   | (128,688)  | 0   | 0                            | (128,688)                                     |
| Income from donated assets   | (10,916)   | 0   | 0                            | (10,916)                                      |
| Total Adjustments  | 164,759  | (12,248)  | (25,087)                     | 127,424                                       |

#### Notes -

Adjustments for capital purposes include the replacement of depreciation and impairment costs with repayment of borrowing to the Loans Fund.

Net changes for pensions adjustment relate to the adjustment made for the removal of IAS19 Employee Benefits pension related expenditure and income with the pension contributions.

Other differences include reversal of the value of entitlement to accrued leave, the revaluation of investment properties and the timing differences for premiums and discounts associated with borrowing within the Loans Fund.

- 5. Expenditure and Funding Analysis Council continued
- 5.1 Adjustments from the General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts

|  | Total     |              |          |           |
|--|-----------|--------------|----------|-----------|
|  | Statutory |              |          |           |
|  | Adjusts.  | Presentation | Use of   | Total     |
| 2023/24                                    | b/fwd     | Adjusts.     | Reserves | Adjusts.  |
|  | £000      | £000         | £000     | £000      |
| Children, Education and Justice Services   | 935       | (16)         | 1,955    | 2,874     |
| Place                                      | 204,934   | (18,307)     | (12,170) | 174,457   |
| Housing Revenue Account                    | 116,338   | 0            | 7,998    | 124,336   |
| Health and Social Care                     | (1,060)   | (440)        | 0        | (1,500)   |
| Corporate Services                         | (2,444)   | 0            | 3,979    | 1,535     |
| Cost of Services                           | 318,703   | (18,763)     | 1,762    | 301,702   |
| Other income and expenditure               |           |              |          |           |
| Net cost of benefits                       | 0         | 0            | 0        | 0         |
| Other non-service specific costs           | (8,283)   | (11,444)     | (4,770)  | (24,497)  |
| Net income and changes in relation to      | , ,       | , ,          | , ,      | ,         |
| investment properties and changes in their |           |              |          |           |
| fair value                                 | (3,336)   | (2,121)      | 0        | (5,457)   |
| Interest and investment income             | (1,317)   | (184)        | (636)    | (2,137)   |
| Interest payable and similar charges       | (34,419)  | 32,516       | 0        | (1,903)   |
| Net pension interest income                | (377)     | 0            | 0        | (377)     |
| Gains on disposal of assets                | (3,943)   | 0            | 0        | (3,943)   |
| Gains on derecognition or revaluation of   |           |              |          |           |
| financial assets                           | 0         | (4)          | 0        | (4)       |
| Use of reserves                            | 0         | 0            | 36,280   | 36,280    |
| Capital grants and contributions           | (128,688) | 0            | 0        | (128,688) |
| Income from donated assets                 | (10,916)  | 0            | 0        | (10,916)  |
| Total Adjustments                          | 127,424   | 0            | 32,636   | 160,060   |

### Notes -

Presentational adjustments relate primarily to the presentation of interest payments on finance leases (including PPP schemes), internal recharges and income and expenditure on investment properties for decision making purposes.

- 5. Expenditure and Funding Analysis Council continued
- 5.1 Adjustments from the General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts

| 2022/23 Comparative Data                   | Adjusts. For<br>Capital<br>Purposes<br>£000 | Net Change<br>for Pensions<br>Adjusts.<br>£000 | Other<br>Differences<br>£000 | Total<br>Statutory<br>Adjusts.<br>£000 |
|--|---|--|------------------------------|--|
| Children, Education and Justice Services   | 1,390                                       | 25,598   | 519                          | 27,507                                 |
| Place                                      | 172,385                                     | 25,832   | (143)                        | 198,074                                |
| Housing Revenue Account                    | (8,080)                                     | 2,149  | (973)                        | (6,904)                                |
| Health and Social Care                     | 151   | 13,315   | (182)                        | 13,284                                 |
| Corporate Services                         | 905   | 9,618  | (116)                        | 10,407                                 |
| Cost of Services                           | 166,751                                     | 76,512   | (895)                        | 242,368                                |
| Other income and expenditure               |   |  |                              |  |
| Net cost of benefits                       | 0   | 0  | 0                            | 0                                      |
| Other non-service specific costs           | 17,503                                      | (5,043)  | (17,085)                     | (4,625)                                |
| Net income and changes in relation to      | ,   | , ,  | , ,                          | , ,                                    |
| investment properties and changes in their |   |  |                              |  |
| fair value                                 | 0   | 0  | (1,536)                      | (1,536)                                |
| Interest and investment income             | (921)                                       | 0  | 0                            | (921)                                  |
| Interest payable and similar charges       | (28,101)                                    | 0  | (2,232)                      | (30,333)                               |
| Net pension interest cost                  | 0   | 6,449  | 0                            | 6,449                                  |
| Gains on disposal of assets                | (1,527)                                     | 0  | 0                            | (1,527)                                |
| Gains on derecognition or revaluation of   |   |  |                              |  |
| financial assets                           | 0   | 0  | 0                            | 0                                      |
| Capital grants and contributions           | (117,247)                                   | 0  | 0                            | (117,247)                              |
| Income from donated assets                 | 239   | 0  | 0                            | 239                                    |
| Total Adjustments                          | 36,697                                      | 77,918   | (21,748)                     | 92,867                                 |

### Notes -

Adjustments for capital purposes include the replacement of depreciation and impairment costs with repayment of borrowing to the Loans Fund.

Net changes for pensions adjustment relates to the adjustment made for the removal of IAS19 Employee Benefits pension related expenditure and income with the pension contributions.

Other differences include reversal of the value of entitlement to accrued leave, the revaluation of investment properties and the timing differences for premiums and discounts associated with borrowing within the Loans Fund.

- 5. Expenditure and Funding Analysis Council continued
- 5.1 Adjustments from the General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts

### Re-stated

|  | Total     |              |          |           |
|--|-----------|--------------|----------|-----------|
|  | Statutory |              |          |           |
|  | Adjusts.  | Presentation | Use of   | Total     |
| 2022/23 Comparative Data                   | b/fwd     | Adjusts.     | Reserves | Adjusts.  |
|  | £000      | £000         | £000     | £000      |
| Children, Education and Justice Services   | 27,507    | (64)         | (31,880) | (4,437)   |
| Place                                      | 198,074   | (17,612)     | 2,686    | 183,148   |
| Housing Revenue Account                    | (6,904)   | 0            | 18,771   | 11,867    |
| Health and Social Care                     | 13,284    | (420)        | 0        | 12,864    |
| Corporate Services                         | 10,407    | 0            | 2,518    | 12,925    |
| Cost of Services                           | 242,368   | (18,096)     | (7,905)  | 216,367   |
| Other income and expenditure               |           |              |          |           |
| Net cost of benefits                       | 0         | 0            | 0        | 0         |
| Other non-service specific costs           | (4,625)   | (4,643)      | 5,557    | (3,711)   |
| Net income and changes in relation to      |           |              |          |           |
| investment properties and changes in their |           |              |          |           |
| fair value                                 | (1,536)   | (1,924)      | 0        | (3,460)   |
| Interest and investment income             | (921)     | (74)         | (818)    | (1,813)   |
| Interest payable and similar charges       | (30,333)  | 24,857       | 0        | (5,476)   |
| Net pension interest cost                  | 6,449     | 0            | 0        | 6,449     |
| Gains on disposal of assets                | (1,527)   | 0            | 0        | (1,527)   |
| Gains on derecognition or revaluation of   |           |              |          |           |
| financial assets                           | 0         | (120)        | 0        | (120)     |
| Use of reserves                            | 0         | 0            | 29,474   | 29,474    |
| Capital grants and contributions           | (117,247) | 0            | 0        | (117,247) |
| Income from donated assets                 | 239       | 0            | 0        | 239       |
| Total Adjustments                          | 92,867    | 0            | 26,308   | 119,175   |

#### Notes -

Presentational adjustments relate primarily to the presentation of interest payments on finance leases (including PPP schemes), trading operations, internal recharges and income and expenditure on investment properties for decision making purposes.

5. Expenditure and Funding Analysis - Council
5.2 Segmental Analysis of Expenditure and Income included in Expenditure and Funding Analysis.
Segments aligned to departmental management reporting structures and group bodies.

| Segments aligned to departmental mana   | gement reporting s   | tructures and grou | up bodies.      |                      |
|---|----------------------|--------------------|-----------------|----------------------|
|   | Children,            |                    |                 |                      |
|   | <b>Education and</b> |                    | Housing         |                      |
|   | Justice              |                    | Revenue         | Health and           |
| 2023/24                                 | Services             | Place              | Account         | Social Care          |
| Expenditure                             | £000                 | £000               | £000            | £000                 |
| Employee expenses                       | 426,514              | 174,496            | 12,419          | 101,486              |
| Other service expenses                  | 152,803              | 478,615            | 62,283          | 335,876              |
| Support service recharges               | 0                    | 3,841              | 8,714           | 0                    |
| Interest payments                       | 16                   | 20,608             | 17,448          | 0                    |
| Debt repayments (HRA only)              | 0                    | 0                  | 26,872          | 0                    |
| Total Expenditure                       | 579,333              | 677,560            | 127,736         | 437,362              |
| Income                                  |                      |                    |                 |                      |
| Revenues from external customers        | (4,352)              | (277,615)          | (109,319)       | (27,265)             |
| Income from recharges for services      | (5)                  | (9,213)            | (614)           | (27,200)             |
| Government grants and other contribs.   | (93,749)             | (98,391)           | (16,486)        | (92,550)             |
| Interest and investment income          | 0                    | 0                  | (1,317)         | 0                    |
| Total Income                            | (98,106)             | (385,219)          | (127,736)       | (119,815)            |
| Cost of Services                        | 481,227              | 292,341            | 0               | 317,547              |
|   |                      |                    | Lothian         | _                    |
|   |                      | Corporate          | Valuation Joint |                      |
|   |                      | Services           | Board           | <b>Council Total</b> |
| Expenditure                             |                      | £000               | £000            | £000                 |
| Employee expenses                       |                      | 68,675             | 0               | 783,590              |
| Other service expenses                  |                      | 50,954             | 3,774           | 1,084,305            |
| Support service recharges               |                      | (1,009)            | 0               | 11,546               |
| Interest payments                       |                      | 0                  | 0               | 38,072               |
| Debt repayments (HRA only)              |                      | 0                  | 0               | 26,872               |
| Total Expenditure                       | -                    | 118,620            | 3,774           | 1,944,385            |
| Income                                  |                      |                    |                 |                      |
| Revenues from external customers        |                      | (5,022)            | 0               | (423,573)            |
| Income from recharges for services      |                      | (12,230)           | 0               | (22,062)             |
| Government grants and other contribs.   |                      | (13,078)           | 0               | (314,254)            |
| Interest and investment income          |                      | 0                  | 0               | (1,317)              |
| Total Income                            | <del>-</del>         | (30,330)           | 0               | (761,206)            |
| Cost of Services                        | =                    | 88,290             | 3,774           | 1,183,179            |
| Cost of Services                        | =                    | 00,290             | 3,774           | 1,103,179            |
|   |                      |                    | Associates and  |                      |
|   |                      | Subsidiaries       | Joint Ventures  | Group Total          |
| Expenditure                             |                      | £000               | £000            | £000                 |
| Employee expenses                       |                      | 113,353            | 0               | 896,943              |
| Other service expenses                  |                      | 116,597            | 0               | 1,200,902            |
| Support service recharges               |                      | 0                  | 0               | 11,546               |
| Depreciation, amortisation and impairme | nt                   | (19,020)           | 0               | (19,020)             |
| Interest payments                       |                      | (10,020)           | 0               | 38,072               |
| Debt repayments (HRA only)              |                      | 0                  | 0               | 26,872               |
| Net expend from Associates and Joint Ve | entures              | 0                  | 8,659           | 8,659                |
| Total Expenditure                       | -                    | 210,930            | 8,659           | 2,163,974            |
| Income                                  | -                    |                    |                 |                      |
| Revenues from external customers        |                      | (278,698)          | 0               | (702,271)            |
| Income from recharges for services      |                      | 0                  | 0               | (22,062)             |
| Government grants and other contribs.   |                      | 59,649             | 0               | (254,605)            |
| Interest and investment income          |                      | 0                  | 0               | (1,317)              |
| Net income from Associates and Joint Vo | entures              | 0                  | (1,794)         | (1,794)              |
| Total Income                            | _                    | (219,049)          | (1,794)         | (982,049)            |
| Cost of Services                        | -<br>-               | (8,119)            | 6,865           | 1,181,925            |
|   | =                    |                    |                 |                      |

## 5. Expenditure and Funding Analysis - Council - continued

**5.2** Segmental Analysis of Expenditure and Income included in Expenditure and Funding Analysis Segments aligned to departmental management reporting structures and group bodies.

| 2022/23 Comparative Data Expenditure Employee expenses Other service expenses Support service recharges Interest payments Debt repayments (HRA only)  | Children,<br>Education<br>and Justice<br>Services<br>£000<br>395,324<br>192,191<br>0<br>64<br>0 | Place<br>£000<br>157,681<br>436,717<br>2,510<br>19,611<br>0 | Housing<br>Revenue<br>Account<br>£000<br>14,319<br>49,326<br>9,392<br>17,957<br>40,403 | Health and Social Care £000 91,231 317,203 0 0 0                         |
|---|---|---|--|--|
| Total Expenditure   | 587,579   | 616,519   | 131,397  | 408,434  |
| Income Revenues from external customers Income from recharges for services Government grants and other contribs. Interest and investment income Total Income  | (3,661)<br>0<br>(133,077)<br>0<br>(136,738)   | (229,870)<br>(8,351)<br>(102,932)<br>0<br>(341,153)         | (103,904)<br>(526)<br>(26,046)<br>(921)<br>(131,397)                                   | (20,579)<br>0<br>(101,284)<br>0<br>(121,863)                             |
| Cost of Services  | 450,841   | 275,366   | 0  | 286,571  |
|   |   | Corporate<br>Services                                       | Lothian<br>Valuation<br>Joint Board  | Council Total  |
| Expenditure Employee expenses Other service expenses Support service recharges Interest payments Debt repayments (HRA only)   |   | <b>£000</b> 63,530 61,671 (917) 0                           | \$000<br>0<br>3,817<br>0<br>0  | 722,085<br>1,060,925<br>10,985<br>37,632<br>40,403                       |
| Total Expenditure   |   | 124,284   | 3,817  | 1,872,030  |
| Income Revenues from external customers Income from recharges for services Government grants and other contribs. Interest and investment income Total Income  |   | (4,669)<br>(12,066)<br>(17,865)<br>0<br>(34,600)            | 0<br>0<br>0<br>0   | (362,683)<br>(20,943)<br>(381,204)<br>(921)<br>(765,751)                 |
| Cost of Services  |   | 89,684  | 3,817  | 1,106,279  |
| Out of Octivides  |   | Subsidiaries  | Associates<br>and Joint<br>Ventures  |  |
| Expenditure   |   | £000  | £000   | Group Total<br>£000  |
| Employee expenses Other service expenses Support service recharges Depreciation, amortisation and impairment Interest payments Debt repayments (HRA only) Net expend from Associates and Joint Ventures |   | 99,908<br>122,802<br>0<br>(21,370)<br>0<br>0                | 0<br>0<br>0<br>0<br>0<br>0<br>0<br>30,351  | 821,993<br>1,183,727<br>10,985<br>(21,370)<br>37,632<br>40,403<br>30,351 |
| Total Expenditure   |   | 201,340   | 30,351   | 2,103,721  |
| Income Revenues from external customers Income from recharges for services Government grants and other contribs. Interest and investment income Net income from Associates and Joint Ventures           |   | (250,524)<br>0<br>44,964<br>0                               | 0<br>0<br>0<br>0<br>(680)  | (613,207)<br>(20,943)<br>(336,240)<br>(921)<br>(680)                     |
| Total Income  |   | (205,560)   | (680)  | (971,991)  |
| Cost of Services  |   | (4,220)   | 29,671   | 1,131,730  |

## 6. Expenditure and Income Analysed by Nature Group

**6.1** The authority's expenditure and income, as set out within the Comprehensive Income and Expenditure Statement is analysed as follows:

|  | 2023/24     | Re-stated 2022/23 |
|--|-------------|-------------------|
| Expenditure  | £000        | £000              |
| Employee expenses  | 891,893     | 894,577           |
| Other service expenses   | 117,160     | 367,189           |
| Premises   | 142,263     | 108,172           |
| Transport  | 49,113      | 46,125            |
| Supplies and Services  | 114,550     | 123,561           |
| Third Party Payments   | 711,256     | 682,518           |
| Transfer Payments  | 180,480     | 175,166           |
| Support service recharges  | 12,555      | 10,985            |
| Depreciation, amortisation and impairment                            | 380,891     | 235,070           |
| Interest payments  | 118,614     | 197,062           |
| Net Interest in the (profit) / loss of associates and joint ventures | 6,865       | 29,671            |
| Total Expenditure  | 2,725,640   | 2,870,096         |
| Income   |             |                   |
| Fees, charges and other service income                               | (836,483)   | (1,014,410)       |
| Gain on the disposal of assets                                       | (4,278)     | (1,718)           |
| (Gain) / Loss on revaluation of financial instruments                | (5)         | 0                 |
| (Gain) / Loss on revaluation of investment properties                | (9,900)     | (10,015)          |
| Movement on donated assets   | (10,916)    | 238               |
| Interest and investment income                                       | (50,934)    | (119,472)         |
| Income from Council Tax and Non-Domestic Rates                       | (700,102)   | (557,341)         |
| Government grants and other contributions                            | (835,567)   | (927,498)         |
| Recognised capital income  | (128,688)   | (117,247)         |
| Total Income   | (2,576,873) | (2,747,463)       |
| Group (Surplus) / Deficit  | 148,767     | 122,633           |

### Council

**6.2** The authority's expenditure and income, as set out within the Comprehensive Income and Expenditure Statement is analysed as follows

| Experiordine Statement is analysed as follows         |             |             |
|---|-------------|-------------|
|   |             | Re-stated   |
|   | 2023/24     | 2022/23     |
| Expenditure   | £000        | £000        |
| Employee expenses                                     | 778,540     | 796,015     |
| Premises  | 142,263     | 108,172     |
| Transport   | 49,113      | 46,125      |
| Supplies and Services                                 | 114,550     | 123,561     |
| Third Party Payments                                  | 711,256     | 682,518     |
| Transfer Payments                                     | 180,480     | 175,166     |
| Support service recharges                             | 12,555      | 11,902      |
| Depreciation, amortisation and impairment             | 399,911     | 256,440     |
| Interest payments                                     | 97,949      | 86,039      |
| Total Expenditure                                     | 2,486,617   | 2,285,938   |
| Income  |             |             |
| Fees, charges and other service income                | (561,785)   | (476,511)   |
| (Gain) / Loss on the disposal of assets               | (3,943)     | (1,526)     |
| (Gain) / Loss on revaluation of financial instruments | (4)         | (120)       |
| (Gain) / Loss on revaluation of investment properties | (3,336)     | (1,535)     |
| Interest and investment income                        | (24,845)    | (9,949)     |
| Income from Council Tax and Non-Domestic Rates        | (700,102)   | (557,341)   |
| Government grants and other contributions             | (895,216)   | (1,016,447) |
| Recognised capital income                             | (128,688)   | (117,247)   |
| Donated asset income                                  | (10,916)    | 238         |
| Total Income  | (2,328,835) | (2,180,438) |
| (Surplus) / Deficit on the Provision of Services      | 157,782     | 105,500     |
|   |             |             |

#### 7. Material Items of Income and Expense

The Council has elected to implement the temporary financial flexibility to recognise the principal repayments for service concession arrangements over the asset life rather than contractual terms, resulting in the transfer of £101.8m from the Capital Adjustment Account to Usable Reserves (See Note 12). £19m of these monies were drawn down as part of the funding arrangements to meet revenue expenditure in year.

#### 8. Events After the Balance Sheet Date

Andrew Kerr retired from the Council on 14 June 2024 and was replaced by Paul Lawrence as Chief Executive on 17 June 2024.

#### 9. Subsidiaries and Associates

The Council holds shares in various trading companies, either as a controlling or minority shareholder.

The Council is also represented on the Boards of various companies that are limited by guarantee and have no share capital. It participates in these companies by means of Board membership and the provision of funding and management support.

The following entities have a significant impact on the Council's operations and have been consolidated into the Group Accounts:

| Subsidiaries: • CEC Holdings Limited                  | Shareholding<br>100.00% |                      |
|---|-------------------------|----------------------|
| Transport for Edinburgh Limited                       | 100.00%                 |                      |
| <ul> <li>Edinburgh Living MMR LLP</li> </ul>          | 99.999%                 |                      |
| City of Edinburgh Charitable Trusts                   | Sole Trustee            |                      |
| Associates: • Edinburgh Leisure                       | Interest<br>33.33%      | Board representation |
| Capital Theatres                                      | 16.67%                  | Board representation |
| <ul> <li>Lothian Valuation Joint Board</li> </ul>     | 61.24%                  | Funding percentage   |
| Common Good   | 100.00%                 |                      |
| Joint Venture   | Interest                |                      |
| <ul> <li>Edinburgh Integration Joint Board</li> </ul> | 50.00%                  | Board representation |

The following companies are not consolidated into the Group Accounts. An assessment has been carried out on these companies, their activities and the level of Council control. These companies are not considered to be a material part of the Group and have therefore been excluded from the Group Accounts:

|  | Shareholding               |                       |
|--|----------------------------|-----------------------|
| <ul> <li>Capital City Partnership Limited</li> </ul> | 100.00%                    |                       |
| CEC Recovery Limited (formerly tie Li                | mited) 100.00%             |                       |
| <ul> <li>Marketing Edinburgh Limited</li> </ul>      | 100.00%                    | (dissolved 25.04.23)  |
| <ul> <li>Energy for Edinburgh Limited</li> </ul>     | 100.00%                    |                       |
| Edinburgh Living MR LLP                              | 99.00%                     | (dormant to 31.12.23) |
| Telford NHT LLP                                      | > 75% controlling interest |                       |

In January 2019 the Council bought out the developer's share in Telford NHT LLP and held majority control of this associate during the financial year, in conjunction with the Scottish Futures Trust. The properties held were sold on 4 May 2021, however the controlling interest has been retained. Winding up of the NHT by a Members voluntary liquidation, commenced on 22 September 2023.

LFPE Limited and LPFI Limited are consolidated in the annual accounts of Lothian Pension Fund.

The accounts of the subsidiary bodies may be accessed, as they become available, through **the Council's website**.

#### 9. Subsidiaries and Associates - continued

## 9.1 Analysis of Minority Interest Shares in the Group Comprehensive Income and Expenditure Statement

| Attributable shares of income and expenditure 2023/24 | Authority<br>£000 | Minority<br>Interest<br>£000 | Total<br>£000 |
|---|-------------------|------------------------------|---------------|
| (Surplus) or Deficit on the Provision of Services     | 150,803           | (2,036)                      | 148,767       |
| Other Comprehensive Income and Expenditure            | (54,197)          | (7)                          | (54,204)      |
|   | 96,606            | (2,043)                      | 94,563        |
|   |                   | _                            |               |
| 2022/23   | £000              | £000                         | £000          |
| (Surplus) or Deficit on the Provision of Services     | 122,159           | 474                          | 122,633       |
| Other Comprehensive Income and Expenditure            | (676,358)         | 3,266                        | (673,092)     |
|   | (554,199)         | 3,740                        | (550,459)     |

### 9.2 Subsidiary Companies

#### • C.E.C. Holdings Limited

The principal activities of the company are property development and the operation of an international conference centre. The company is wholly owned by the City of Edinburgh Council.

|  |          | Restated |
|--|----------|----------|
| The most recent unaudited results of the company are as follows: | 31.12.23 | 31.12.22 |
|  | £000     | £000     |
| Net assets   | 13,537   | 13,217   |
| Net (profit) / loss before taxation                              | (1,162)  | 1,763    |
| Retained loss carried forward                                    | (55.881) | (57.097) |

The Council inherited its interest in CEC Holdings Limited following the local government reorganisation in 1996. It is considered that this was on an acquisition basis, however, as no consideration was given for these interests, there was no goodwill involved in these transactions.

#### Transport for Edinburgh Limited

The principal activities of the company are as a holding company for the City of Edinburgh Council's interest in public transport companies; Lothian Buses Limited and Edinburgh Trams Limited. The company is wholly owned by the City of Edinburgh Council.

The Council's major shareholding in Lothian Buses of 5,824,139 (91.01%) £1 ordinary shares (fully paid) was transferred to Transport for Edinburgh Limited in 2014.

The Council inherited its interest in Lothian Buses Limited, following the reorganisation of local government in 1996. It is considered that this was on an acquisition basis, however, as no consideration was given for these interests, there was no goodwill involved in these transactions.

Edinburgh Trams Limited commenced a fare paying revenue service on 31 May 2014.

The most recent audited results of the company are as follows:

| Transport for Edinburgh Limited (Consolidated Group) | £000    | £000     |
|--|---------|----------|
| Net assets   | 150,803 | 123,710  |
| Net (profit) / loss before taxation                  | (4,739) | 7,180    |
| Retained earnings                                    | 3,496   | (12,320) |
| Dividend paid in March 2024 and March 2023           | 2,912   | 0        |

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24 42 22

A copy of the latest accounts can be obtained by writing to the Finance Director, Lothian Buses Limited, Annandale Street, Edinburgh, EH7 4AZ.

#### 9. Subsidiaries and Associates - continued

## 9.2 Subsidiary Companies - continued

### • Edinburgh Living MMR LLP

The limited liability partnership (LLP) members are the City of Edinburgh Council and Scottish Futures Trust (SFT). The principal activities of the partnership are to acquire and manage homes for mid-market rent.

| The most recent unaudited results of the partnership are as | 31.12.23 | 31.12.22 |
|---|----------|----------|
| follows:  | £000     | £000     |
| Net assets  | 103,237  | 87,379   |
| Net profit before taxation (including revaluation gains)    | (8,347)  | (9,777)  |
| Retained profit carried forward                             | (4,237)  | (2,454)  |

### • The City of Edinburgh Charitable Trusts and Funds

The City of Edinburgh Council acts as sole Trustee for the charitable trusts and funds. The charities that the Council administers are constituted in a variety of different ways. Details of how each charity was originally established are available from the Council.

| The most recent unaudited results of the trusts are as follows: | 31.03.24<br>£000 | Restated<br>31.03.23<br>£000 |
|---|------------------|------------------------------|
| Net assets  | 25,637           | 25,331                       |
| Net (profit) / loss before taxation                             | (286)            | 63                           |

#### 9.3 Associates

#### • Edinburgh Leisure

This is a non-profit-distributing company limited by guarantee and registered as a Charity. Each member has undertaken to contribute an amount not exceeding £1 towards any deficit arising in the event of the company being wound up.

The principal activity of the company is the provision of recreation and leisure facilities.

The City of Edinburgh Council is represented on the company's Board of Directors and contributes a substantial sum to the company towards the cost of operating sport and leisure facilities.

The City of Edinburgh Council leases its sport and leisure centres to the company.

| The most recent unaudited results of the company are as | 31.03.24 | 31.03.23 |
|---|----------|----------|
| follows:  | £000     | £000     |
| Net assets  | 10,928   | 11,089   |
| Net operating loss                                      | 161      | 2,073    |
| Earnings carried forward                                | 10.928   | 11.089   |

Although Edinburgh Leisure is included in the Group Accounts, as the nature of its activities is a core part of Council policy, the Council has no legal interest in the assets or liabilities of the company.

### Capital Theatres

This is a non-profit-distributing company limited by guarantee and registered as a Charity.

The City of Edinburgh Council is represented on the trust's board of directors and gives substantial financial assistance. The City of Edinburgh Council leases the King's Theatre and the Festival Theatre to the trust.

| The most recent unaudited results of the company are as | 31.03.24 | 31.03.23 |  |
|---|----------|----------|--|
| follows:  | £000     | £000     |  |
| Net assets  | 22,311   | 11,550   |  |
| Net operational profit                                  | (10,768) | (3,543)  |  |
| Fund balances carried forward                           | 22.311   | 11.550   |  |

Although Capital Theatres is included in the Group Accounts, due to its activities being a core part of Council policy, the Council has no legal interest in the assets or liabilities of the company.

#### 9. Subsidiaries and Associates - continued

#### 9.3 Associates - continued

#### • Lothian Valuation Joint Board

The Lothian Valuation Joint Board provides Valuation Appeals, Lands Valuation, Electoral Registration and Council Tax Valuation Services.

The Board comprises 16 members of whom nine are elected by the City of Edinburgh, three by West Lothian and two each by East and Midlothian Councils. Costs incurred by the Lothian Valuation Joint Board are apportioned in accordance with the non-domestic rateable subjects and dwellings valued for Council Tax within the areas of each constituent authority.

| The most recent unaudited results of the Board are as follows: | 31.03.24<br>£000 | 31.03.23<br>£000 |
|--|------------------|------------------|
| Deficit for the year   | 727              | 974              |
| Net Assets   | 23,590           | 1,370            |
| Usable reserves  | 772              | 1,295            |
| Unusable reserves  | 22,818           | 75               |
| Total reserves   | 23,590           | 1,370            |

#### 9.4 Joint Ventures

#### Edinburgh Integration Joint Board

The Edinburgh Integration Joint Board (EIJB) was established by order of Scottish Ministers on 27 June 2015 under the Public Bodies (Joint Working) (Scotland) Act 2014.

The Board comprises 10 voting members, made up of five elected members appointed by the City of Edinburgh Council and five NHS non-executive directors appointed by NHS Lothian, along with a number of non voting members.

| The most recent unaudited results of the Board are as follows: | 31.03.24<br>£000 | 31.03.23<br>£000 |
|--|------------------|------------------|
| Gross expenditure  | 977,599          | 923,269          |
| (Surplus) / Deficit for the year                               | 16,013           | 58,126           |
| Usable reserves  | 8.020            | 24.033           |

The expenditure incurred by the EIJB is covered in full by income received from the partner bodies, NHS Lothian and the City of Edinburgh Council. EIJB therefore commissions services from the parent bodies based on the approved strategic plan.

| Notable transactions between EIJB and the Council are as follows: | 31.03.24<br>£000 | 31.03.23<br>£000 |
|---|------------------|------------------|
| Contribution made to the IJB                                      | (336,138)        | (281,077)        |
| Commissioning income received from the IJB                        | 341,083          | 310,197          |
| Corporate Services payments made to the IJB                       | (186)            | (152)            |
| Services in Kind contributions to the IJB                         | (823)            | (743)            |
| Amounts the EIJB is due to/(from) the Council                     | (1,771)          | (6,329)          |
| Share of Net Assets   | 4,010            | 12,017           |
| Share of Deficit for the year                                     | 8,007            | 29,063           |

The Council provided a loan to EIJB for £2.627m which is repayable over 3 years. This repayment has been built into the EIJB's Medium Term Financial strategy.

## 9.5 Audit Opinions noted on the Accounts of the Companies

Unless otherwise indicated, the companies' accounts are unaudited.

#### 9. Subsidiaries and Associates - continued

### 9.6 Shareholder Support to Council Companies

A number of companies within the group are currently dependent on the continued financial support of the Council. The companies are EICC Limited, a subsidiary of CEC Holdings Limited - (the Council owns 100% of the shares in CEC Holdings Limited), Transport for Edinburgh Ltd - (including Lothian Buses and Edinburgh Trams Ltd), Capital Theatres and Edinburgh Leisure.

#### 9.7 Financial Impact of Consolidation

The effect of inclusion of subsidiaries and associates on the Group Balance Sheet is to increase both reserves and net assets by £237.140m (2022/23 £201.994m) representing the Council's share of the realisable surpluses or deficits in these companies.

#### 10. Contingent Liabilities

Contingent Assets and Liabilities are not recognised in the accounting statements. Where there is probable inflow or outflow of economic benefits or service potential, these are disclosed in the notes to the financial statements.

There may be outstanding liability claims or claims to be submitted against the Council in relation to insured and uninsured losses or incidents. The actual cost and timing of any claims cannot be estimated with reasonable accuracy and consequently no specific provision has been made in the financial statements in respect of any such claims.

The work of the Scottish Child Abuse Inquiry, which began in 2015, is continuing under Lady Smith and the Council is contributing in the form of requests for information (Section 21 notices). As the Redress scheme for survivors of historical child abuse and Qualified One-Way Costs Shifting (QOCS) have now both been introduced, there are increased avenues for survivors to seek compensation for alleged abuse which took place whilst in the care of an organisation. The Council's project team continues to support the inquiry, review historic records and respond to requests from the Inquiry for information. Local authorities across Scotland will be presented with claims, however the extent of the exposure remains unknown in 2024 as there is no time bar on the presentation of claims. The introduction of the Prescription (Scotland) Act 2018 may also have an impact on claims in coming years.

The Inquiry has identified a number of Council operated or commissioned facilities which it wishes to review as part of its investigation. Separately, some civil litigation claims have been submitted to the City of Edinburgh Council, as successor authority to Lothian Regional Council. Where claims are ongoing, it is impossible to confirm the likely cost to the Council as reserves change regularly and accurate costs are only known when a claim is settled. The total cost to the Council will include any settlement amount, fees (both first and third party), which may be offset by the insurance coverage in force at the time of the alleged abuse. Discussions are ongoing with all Lothian Councils to ensure an agreement is reached relating to the equitable distribution of legacy claims across all Lothian councils which may further impact the exposure to the Council.

## 11. Adjustments Between Accounting Basis and Funding Basis Under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

| expenditure.  |                                    |  |  |
|---|------------------------------------|--|--|
|   | Usable Reserves                    |  |  |
| 2023/24   | General<br>Fund<br>Balance<br>£000 | Housing<br>Revenue<br>Account<br>Balance<br>£000 | Capital<br>Receipts<br>Reserve<br>£000 |
| Adjustments primarily involving the Capital<br>Adjustment Account   |                                    |  |  |
| Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement (CIES)  |                                    |  |  |
| Charges for depreciation and impairment of non-current assets   | 150,347                            | 153,994  | 0                                      |
| Movements in the market value of investment properties  | (3,336)                            | 0  | 0                                      |
| Amortisation and impairment of intangible assets  | 68                                 | 0  | 0                                      |
| Capital grants and contributions applied  | (103,201)                          | (25,487)   | 0                                      |
| Capital funded from revenue   | (1,905)                            | (6,300)  | 0                                      |
| Donated assets  | (10,916)                           | 0  | 0                                      |
| Capital fund used to finance new capital expenditure  | 0                                  | 0  | 0                                      |
| Revenue expenditure funded from capital under statute   | 70,425                             | 0  | 0                                      |
| Insertion of items not debited or credited to the CIES  |                                    |  |  |
| Statutory provision for the financing of capital investment   | (63,366)                           | (20,572)   | 0                                      |
| Capital expenditure charged against General Fund and HRA balances   | (70,425)                           | 0  | 0                                      |
| Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility  | 101,841                            | 0  | 0                                      |
| Adjustments primarily involving the Capital Grant Unapplied Account   |                                    |  |  |
| Application of grants to capital financing transferred to the Capital Adjustment Account  | 0                                  | 0  | 0                                      |
| Adjustments primarily involving the Capital Receipts Reserve  |                                    |  |  |
| Net (gain) / loss on sale of property, plant and equipment and assets held for sale   | (2,792)                            | (2,691)  | 22,651                                 |
| Use of the Capital Receipts Reserve to finance new capital expenditure  | 0                                  | 0  | (22,651)                               |
| Adjustments primarily involving the Financial Instruments Adjustment Account  |                                    |  |  |
| Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements                   | (2,621)                            | (1,072)  | 0                                      |
| Adjustments primarily involving the Pensions Reserve  |                                    |  |  |
| Reversal of items relating to retirement benefits debited or credited to the CIES   | 74,530                             | 2,017  | 0                                      |
| Employer's pension contributions and direct payments to pensioners payable in the year  | (86,323)                           | (2,473)  | 0                                      |
| Adjustments primarily involving the Employee Statutory Adjustment Account   |                                    |  |  |
| Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements | 1,277                              | (21)   | 0                                      |
| Total Adjustments   | 53,603                             | 97,395   | 0                                      |
|   |                                    |  |  |

## 11 Adjustments Between Accounting Basis and Funding Basis Under Regulations - continued

### Usable Reserves

| Adjustments primarily involving the Capital Adjustment Account  Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement (CIES)  Charges for depreciation and impairment of non-current assets 0 0 0 3,336  Amortisation of intangible assets 0 0 0 0 (88)  Capital funded from revenue 0 0 0 0 (88)  Capital funded from revenue 0 0 0 0 (88)  Capital funded from revenue 0 0 0 0 (88)  Capital funded from revenue 0 0 0 0 (80)  Capital funded to finance new capital expenditure 0 0 (23,777) 23,777  Revenue expenditure funded from capital under statute 0 0 0 0 (70,425)  Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment 0 (13,900) 97,838  Capital expenditure charged against General Fund and 10 0 0 (13,900) 97,838  Capital expenditure charged against General Fund and 10 0 0 (101,841)  Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841)  Adjustments primarily involving the Capital Grant  Unapplied Account  Adjustments primarily involving the Capital Receipts  Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from 0 0 0 3,693  finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year in accordance with statutory requirements  Adjustments primarily involving the Employee Statutory  Adjustment primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving t | 0000/04   | Capital<br>Grants<br>Unapplied | Capital      | Movement<br>in<br>Unusable |
|--|---|--------------------------------|--------------|----------------------------|
| Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement (CIES)  Charges for depreciation and impairment of non-current assets 0 0 0 (304,341) Movements in the market value of investment properties 0 0 0 3,336 (68) Capital grants and contributions applied 596 15,334 112,758 (24) Capital funded from revenue 0 0 10,916 (23,777) 23,777 (23,777) Capital funded from revenue 0 0 0 0 (70,425) Capital fund used to finance new capital expenditure 0 0 0 (70,425) Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment 0 (13,900) 97,838 (26) Capital fund used to finance new capital expenditure 0 0 0 (70,425) Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment 0 (13,900) 97,838 (26) Capital expenditure charged against General Fund and 0 0 0 (70,425 HRA balances Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841) Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841) Adjustments primarily involving the Capital Grant Unapplied Account Adjustment Account Adjustment Account Adjustment Account Adjustment Account Adjustment primarily involving the Capital Receipts Reserve Serves (20,000) And (20,000) A | 2023/24   | Account<br>£000                | Fund<br>£000 | Reserves<br>£000           |
| Income and Expenditure Statement (CIES)   Charges for depreciation and impairment of non-current assets  | · · · · · · · · · · · · · · · · · · ·                         |                                |              |                            |
| Movements in the market value of investment properties 0 0 0 (88)  Amortisation of intangible assets 0 0 0 0 (88)  Capital grants and contributions applied 596 15,334 112,758  Capital funded from revenue 0 0 0 8,205  Donated assets 0 0 0 0 10,916  Capital fund used to finance new capital expenditure 0 (23,777) 23,777  Revenue expenditure funded from capital under statute 0 0 0 (70,425)  Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment 0 (13,900) 97,838  Capital expenditure charged against General Fund and 0 0 70,425  HRA balances  Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841)  Adjustments primarily involving the Capital Grant  Unapplied Account  Adjustments primarily involving the Capital Receipts  Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited 0 0 (76,547) or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES are different from remuneration chargesable in the year in accordance with statutory requirements  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES are different from remuneration chargesable in the year in accordance with statutory requirements   | •   |                                |              |                            |
| Amortisation of intangible assets Capital grants and contributions applied Capital grants and contributions applied Capital funded from revenue 0 0 0 8,205 Donated assets 0 0 0 0 10,916 Capital fund used to finance new capital expenditure 0 (23,777) 23,777 Revenue expenditure funded from capital under statute 0 (37,0425) Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment 0 (13,900) 97,838 Capital expenditure charged against General Fund and HRA balances Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841) Adjustments primarily involving the Capital Grant Unapplied Account Application of grants to capital financing transferred to the Capital Adjustments primarily involving the Capital Receipts Reserve Net gain / (loss) on sale of property, plant and equipment and assets held for sale Use of the Capital Receipts Reserve to finance new capital expenditure Adjustments primarily involving the Financial Instruments Adjustment Account Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements Adjustments primarily involving the Pensions Reserve Reversal of items relating to retirement benefits debited 0 0 (76,547) or credited to the CIES Employer's pension contributions and direct payments to pensioners payable in the year Adjustments primarily involving the Employee Statutory Adjustment primarily involving the Employee Statutory Adjustment primarily involving the Employee Statutory Adjustment from remuneration chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Employee Statutory Adjustment Account   | Charges for depreciation and impairment of non-current assets | 0                              | 0            | (304,341)                  |
| Capital grants and contributions applied Capital funded from revenue 0 0 0 8,205 Donated assets 0 0 0 10,916 Capital fund used to finance new capital expenditure 0 (23,777) 23,777 Revenue expenditure funded from capital under statute 0 0 0 (70,425) Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment 0 (13,900) 97,838 Capital expenditure charged against General Fund and HRA balances Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility Adjustments primarily involving the Capital Grant Unapplied Account Application of grants to capital financing transferred to the Capital Adjustment Account Adjustments primarily involving the Capital Receipts Reserve Net gain / (loss) on sale of property, plant and equipment and assets held for sale Use of the Capital Receipts Reserve to finance new capital expenditure Adjustments primarily involving the Financial Instruments Adjustment Account Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements Adjustments primarily involving the Pensions Reserve Reversal of items relating to retirement benefits debited 0 0 (76,547) or credited to the CIES Employer's pension contributions and direct payments to pensioners payable in the year Adjustments primarily involving the Employee Statutory Adjustment primarily involving the Employee Statutory Adjustment primarily involving the Employee Statutory Adjustment from remuneration chargeable in the year in accordance with statutory requirements   | Movements in the market value of investment properties        | 0                              | 0            | 3,336                      |
| Capital funded from revenue 0 0 0 10,916  Donated assets 0 0 0 10,916  Capital fund used to finance new capital expenditure 0 (23,777) 23,777  Revenue expenditure funded from capital under statute 0 0 0 (70,425)  Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment 0 (13,900) 97,838  Capital expenditure charged against General Fund and 0 0 0 70,425  HRA balances  Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841)  Adjustments primarily involving the Capital Grant  Unapplied Account  Application of grants to capital financing transferred to the (21,381) 0 11,381  Capital Adjustment Account  Adjustments primarily involving the Capital Receipts  Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited 0 0 0 (76,547) or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements   | -   | 0                              | •            |                            |
| Donated assets 0 0 0 10,916 Capital fund used to finance new capital expenditure 0 (23,777) 23,777 Revenue expenditure funded from capital under statute 0 0 0 (70,425) Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment 0 (13,900) 97,838 Capital expenditure charged against General Fund and 0 0 70,425 HRA balances Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841)  Adjustments primarily involving the Capital Grant Unapplied Account Application of grants to capital financing transferred to the Capital Adjustment Account Adjustments primarily involving the Capital Receipts Reserve Net gain / (loss) on sale of property, plant and equipment and assets held for sale Use of the Capital Receipts Reserve to finance new capital expenditure Adjustments primarily involving the Financial Instruments Adjustment Account Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve Reversal of items relating to retirement benefits debited 0 0 (76,547) or credited to the CIES Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory Adjustment Account Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements   |   | 596                            | 15,334       |                            |
| Capital fund used to finance new capital expenditure 0 (23,777) 23,777 Revenue expenditure funded from capital under statute 0 0 (70,425) Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment 0 (13,900) 97,838 Capital expenditure charged against General Fund and HRA balances Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841) Adjustments primarily involving the Capital Grant Unapplied Account Application of grants to capital financing transferred to the (11,381) 0 11,381 Capital Adjustment Account Adjustments primarily involving the Capital Receipts Reserve Net gain / (loss) on sale of property, plant and equipment and assets held for sale Use of the Capital Receipts Reserve to finance new capital expenditure Adjustments primarily involving the Financial Instruments Adjustment Account Amount by which finance costs charged are different from 0 0 3,693 finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve Reversal of items relating to retirement benefits debited 0 0 0 (76,547) or credited to the CIES Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory Adjustment Account Amount by which officer remuneration charges to the CIES 0 0 0 (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements   | •   | -                              | 0            |                            |
| Revenue expenditure funded from capital under statute 0 0 (70,425)  Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment 0 (13,900) 97,838  Capital expenditure charged against General Fund and 1 0 0 70,425  HRA balances  Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841)  Adjustments primarily involving the Capital Grant  Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts  Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from 10 0 3,693  finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited 10 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0  |   | -                              | •            |                            |
| Statutory provision for the financing of capital investment 0 (13,900) 97,838 Capital expenditure charged against General Fund and HRA balances Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841)  Adjustments primarily involving the Capital Grant Unapplied Account Application of grants to capital financing transferred to the Capital Adjustment Account Adjustments primarily involving the Capital Receipts Reserve Net gain / (loss) on sale of property, plant and equipment and assets held for sale Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve Reversal of items relating to retirement benefits debited or credited to the CIES Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory Adjustment Account Amount by which officer remuneration charges to the CIES on 0 (1,256) are different from remuneration charges to the CIES on 0 (1,256) are different from remuneration charges to the CIES on 0 (1,256)   |   |                                | ,            |                            |
| Statutory provision for the financing of capital investment  Capital expenditure charged against General Fund and HRA balances  Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility  Adjustments primarily involving the Capital Grant  Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustments primarily involving the Capital Receipts  Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee In the year in accordance with statutory requirements  Amount by which officer remuneration charges to the CIES  are different from remuneration chargeable in the year in accordance with statutory requirements   | ·   | 0                              | 0            | (70,425)                   |
| Capital expenditure charged against General Fund and HRA balances  Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841)  Adjustments primarily involving the Capital Grant  Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustments primarily involving the Capital Receipts  Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from 0 0 3,693 finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited 0 0 0 (76,547) or credited to the CIES  Employer's pension contributions and direct payments to 0 0 88,796 pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES 0 0 0 (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements   |   |                                | (40.000)     | 27.000                     |
| Adjustments to the statutory repayment of debt for service concession arrangements - permitted flexibility 0 0 0 (101,841)  Adjustments primarily involving the Capital Grant Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from 0 0 3,693 finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited 0 0 0 (76,547) or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration chargeable in the year in accordance with statutory requirements   |   |                                | ,            |                            |
| concession arrangements - permitted flexibility 0 0 (101,841)  Adjustments primarily involving the Capital Grant Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES of t | HRA balances  | 0                              | 0            | 70,425                     |
| Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES or (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements   | concession arrangements - permitted flexibility               | 0                              | 0            | (101,841)                  |
| Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES or or credited from remuneration chargeable in the year in accordance with statutory requirements   |   |                                |              |                            |
| Adjustments primarily involving the Capital Receipts Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES or or credited to form remuneration chargeable in the year in accordance with statutory requirements   | • •   | (44.204)                       | 0            | 44.004                     |
| Reserve  Net gain / (loss) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES 0 0 (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements  | Capital Adjustment Account                                    | (11,381)                       | 0            | 11,381                     |
| use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES o o (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements  |   |                                |              |                            |
| Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES of the CI |   | 0                              | 0            | (17,168)                   |
| Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES of the  |   | 0                              | 0            | 22,651                     |
| finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited 0 0 (76,547) or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES 0 0 (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements  |   |                                |              |                            |
| Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES or are different from remuneration chargeable in the year in accordance with statutory requirements  | finance costs chargeable in the year in accordance with       | 0                              | 0            | 3,693                      |
| or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES of are different from remuneration chargeable in the year in accordance with statutory requirements  | Adjustments primarily involving the Pensions Reserve          |                                |              |                            |
| Adjustments primarily involving the Employee Statutory Adjustment Account  Amount by which officer remuneration charges to the CIES 0 0 (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements   |   | 0                              | 0            | (76,547)                   |
| Adjustment Account  Amount by which officer remuneration charges to the CIES 0 0 (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements  | · · · · · · · · · · · · · · · · · · ·                         | 0                              | 0            | 88,796                     |
| Amount by which officer remuneration charges to the CIES 0 0 (1,256) are different from remuneration chargeable in the year in accordance with statutory requirements  | Adjustments primarily involving the Employee Statutory        |                                |              |                            |
| are different from remuneration chargeable in the year in accordance with statutory requirements   | Adjustment Account  |                                |              |                            |
|  | are different from remuneration chargeable in the year in     | 0                              | 0            | (1,256)                    |
|  |   | (10,785)                       | (22,343)     | (117,870)                  |

## 11. Adjustments Between Accounting Basis and Funding Basis Under Regulations - continued

## **Usable Reserves**

| Adjustment Account Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement (CIES) Charges for depreciation and impairment of non-current assets (1,536) 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0  | Re-stated<br>2022/23 Comparative Data                         | General<br>Fund<br>Balance<br>£000 | Housing<br>Revenue<br>Account<br>Balance<br>£000 | Capital<br>Receipts<br>Reserve<br>£000 |
|--|---|------------------------------------|--|--|
| Charges for depreciation and impairment of non-current assets 138,008 42,998 0  Movements in the market value of investment properties (1,536) 0  Amortisation of intangible assets 1144 0  Capital grants and contributions applied (79,078) (38,169) 0  Capital funded from revenue (2,767) (21,742) 0  Donated assets 239 0  Capital fund used to finance new capital expenditure 0 0 0  Revenue expenditure funded from capital under statute 64,847 0 0  Capital expenditure funded from capital under statute 64,847 0 0  Revenue expenditure funded from capital investment (64,744) (18,661) 0  Capital expenditure charged against General Fund and (64,847) 0 0  Capital expenditure charged against General Fund and (64,847) 0 0  Capital expenditure charged against General Fund and (64,847) 0 0  Capital expenditure charged against General Fund and (64,847) 0 0  Capital expenditure charged against General Fund and (64,847) 0 0  Capital expenditure charged against General Fund and (64,847) 0 0  Capital expenditure charged against General Fund and (64,847) 0 0 0  Capital expenditure charged against General Fund and (64,847) 0 0 0  Capital expenditure charged against General Fund and (64,847) 0 0 0 0  Capital expenditure charged in financing transferred to the 0 0 0 0 0  Capital expenditure funded from capital financing transferred to the 0 0 0 0 0  Capital expenditure funded from capital financing transferred to the 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0   | · · · · · · · · · · · · · · · · · · ·                         |                                    |  |  |
| Movements in the market value of investment properties (1,536) 0 0  Amortisation of intangible assets 114 0 0  Capital grants and contributions applied (79,078) (38,169) 0  Capital funded from revenue (2,767) (21,742) 0  Donated assets 239 0 0 0  Capital fund used to finance new capital expenditure 0 0 0 0  Revenue expenditure funded from capital under statute 64,847 0 0  Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment (64,744) (18,661) 0  Capital expenditure charged against General Fund and HRA balances  Adjustments primarily involving the Capital Grant  Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts  Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements   | •   | e                                  |  |  |
| Amortisation of intangible assets  Capital grants and contributions applied  Capital funded from revenue  (2,767)  (21,742)  0  Donated assets  Capital fund used to finance new capital expenditure  Revenue expenditure funded from capital under statute  Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment  Capital expenditure charged against General Fund and HRA balances  Adjustments primarily involving the Capital Grant  Unapplied Account  Adjustments primarily involving the Capital Receipts  Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee In the year in accordance with statutory requirements  | Charges for depreciation and impairment of non-current assets | 138,008                            | 42,998   | 0                                      |
| Capital grants and contributions applied (79,078) (38,169) 0 Capital funded from revenue (2,767) (21,742) 0 Donated assets 239 0 0 Capital fund used to finance new capital expenditure 0 0 0 0 Revenue expenditure funded from capital under statute 64,847 0 0 0 Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment (64,744) (18,661) 0 Capital expenditure charged against General Fund and HRA balances Adjustments primarily involving the Capital Grant Unapplied Account Application of grants to capital financing transferred to the Capital Adjustment Account Adjustments primarily involving the Capital Receipts Reserve Net loss / (gain) on sale of property, plant and equipment and assets held for sale Use of the Capital Receipts Reserve to finance new capital expenditure Adjustments primarily involving the Financial Instruments Adjustment Account Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve Reversal of items relating to retirement benefits debited or credited to the CIES Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory Adjustment Account Amount by which officer remuneration charges to the CIES are different from remuneration charges to the CIES | Movements in the market value of investment properties        | (1,536)                            | 0  | 0                                      |
| Capital funded from revenue (2,767) (21,742) 0  Donated assets 239 0 0  Capital fund used to finance new capital expenditure 0 0 0  Revenue expenditure funded from capital under statute 64,847 0 0  Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment (64,744) (18,661) 0  Capital expenditure charged against General Fund and HRA balances  Adjustments primarily involving the Capital Grant Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts  Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital o 0 0 (23,703) expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment from remuneration charges to the CIES are different from remuneration charges be in the year in accordance with statutory requirements  | Amortisation of intangible assets                             | 114                                | 0  | 0                                      |
| Donated assets 239 0 0 Capital fund used to finance new capital expenditure 0 0 0 Revenue expenditure funded from capital under statute 64,847 0 0 Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment (64,744) (18,661) 0 Capital expenditure charged against General Fund and HRA balances  Adjustments primarily involving the Capital Grant Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts Reserve Net loss / (gain) on sale of property, plant and equipment and assets held for sale Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment from remuneration charges to the CIES  are different from remuneration charges to the CIES  | Capital grants and contributions applied                      | (79,078)                           | (38,169)   | 0                                      |
| Capital fund used to finance new capital expenditure 0 0 0 0 0 1   Revenue expenditure funded from capital under statute 64,847 0 0 0   Insertion of items not debited or credited to the CIES   Statutory provision for the financing of capital investment (64,744) (18,661) 0   Capital expenditure charged against General Fund and HRA balances   Adjustments primarily involving the Capital Grant Unapplied Account   Application of grants to capital financing transferred to the Capital Adjustment Account   Adjustments primarily involving the Capital Receipts   Reserve   Net loss / (gain) on sale of property, plant and equipment and assets held for sale   Use of the Capital Receipts Reserve to finance new capital   Use of the Capital Receipts Reserve to finance new capital   Adjustments primarily involving the Financial Instruments Adjustment Account   Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements   Adjustments primarily involving the Pensions Reserve   Reversal of items relating to retirement benefits debited or credited to the CIES   Employer's pension contributions and direct payments to pensioners payable in the year   Adjustments primarily involving the Employee Statutory   Adjustments primarily involving the Employee Statutory   Adjustment Account   Amount by which officer remuneration charges to the CIES   79 (32) 0  | Capital funded from revenue                                   | (2,767)                            | (21,742)   | 0                                      |
| Revenue expenditure funded from capital under statute  Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment  Capital expenditure charged against General Fund and HRA balances  Adjustments primarily involving the Capital Grant Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES  79 (32) 0  are different from remuneration chargeable in the year in accordance with statutory requirements   | Donated assets  | 239                                | 0  | 0                                      |
| Insertion of items not debited or credited to the CIES  Statutory provision for the financing of capital investment (64,744) (18,661) 0  Capital expenditure charged against General Fund and HRA balances  Adjustments primarily involving the Capital Grant  Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts  Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES  79 (32) 0  are different from remuneration charges to the CIES  79 (32) 0  | Capital fund used to finance new capital expenditure          | 0                                  | 0  | 0                                      |
| Statutory provision for the financing of capital investment Capital expenditure charged against General Fund and HRA balances  Adjustments primarily involving the Capital Grant Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment sprimarily involving the Capital Receipts Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration chargeable in the year in accordance with statutory requirements   | Revenue expenditure funded from capital under statute         | 64,847                             | 0  | 0                                      |
| Capital expenditure charged against General Fund and HRA balances  Adjustments primarily involving the Capital Grant Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account Adjustment Account Adjustments primarily involving the Capital Receipts Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital 0 0 0 (23,703) expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES  are different from remuneration chargeable in the year in accordance with statutory requirements   | Insertion of items not debited or credited to the CIES        |                                    |  |  |
| Adjustments primarily involving the Capital Grant Unapplied Account  Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES  79 (32) 0  are different from remuneration chargeable in the year in accordance with statutory requirements  | Statutory provision for the financing of capital investment   | (64,744)                           | (18,661)   | 0                                      |
| Application of grants to capital financing transferred to the Capital Adjustment Account  Adjustments primarily involving the Capital Receipts Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements   | ·   | (64,847)                           | 0  | 0                                      |
| Adjustments primarily involving the Capital Receipts Reserve  Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES  are different from remuneration chargeable in the year in accordance with statutory requirements  | · · · · · · · · · · · · · · · · · · ·                         |                                    |  |  |
| Net loss / (gain) on sale of property, plant and equipment and assets held for sale  Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES 79 (32) 0 are different from remuneration chargeable in the year in accordance with statutory requirements   | •                       | 0                                  | 0  | 0                                      |
| Use of the Capital Receipts Reserve to finance new capital expenditure  Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES  are different from remuneration chargeable in the year in accordance with statutory requirements   |   |                                    |  |  |
| Adjustments primarily involving the Financial Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES  are different from remuneration chargeable in the year in accordance with statutory requirements   |   | 451                                | (2,061)  | 23,703                                 |
| Instruments Adjustment Account  Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements  (2,233) (941) 0  (2,233) (941) 0  | · · ·   | 0                                  | 0  | (23,703)                               |
| finance costs chargeable in the year in accordance with statutory requirements  Adjustments primarily involving the Pensions Reserve  Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES 79 (32) 0 are different from remuneration chargeable in the year in accordance with statutory requirements   |   |                                    |  |  |
| Reversal of items relating to retirement benefits debited or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements   | finance costs chargeable in the year in accordance with       | (2,233)                            | (941)  | 0                                      |
| or credited to the CIES  Employer's pension contributions and direct payments to pensioners payable in the year  Adjustments primarily involving the Employee Statutory  Adjustment Account  Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements  (78,635)  (2,139)  0  (32)  0  | Adjustments primarily involving the Pensions Reserve          |                                    |  |  |
| Adjustments primarily involving the Employee Statutory Adjustment Account  Amount by which officer remuneration charges to the CIES 79 (32) 0 are different from remuneration chargeable in the year in accordance with statutory requirements   | g .   | 154,221                            | 4,469  | 0                                      |
| Adjustment Account  Amount by which officer remuneration charges to the CIES 79 (32) 0 are different from remuneration chargeable in the year in accordance with statutory requirements  |   | (78,635)                           | (2,139)  | 0                                      |
| are different from remuneration chargeable in the year in accordance with statutory requirements   |   |                                    |  |  |
| Total Adjustments         64,119         (36,278)         0  | are different from remuneration chargeable in the year in     | 79                                 | (32)   | 0                                      |
|  | Total Adjustments   | 64,119                             | (36,278)   | 0                                      |

#### 11. Adjustments Between Accounting Basis and Funding Basis Under Regulations - continued

#### **Usable Reserves** Capital Movement **Grants** in Unapplied Capital Unusable **Account Fund** 2022/23 Comparative Data Reserves £000 £000 £000 Adjustments primarily involving the Capital Adjustment Account Reversal of items debited or credited to the Comprehensive **Income and Expenditure Statement (CIES)** Charges for depreciation and impairment of non-current assets 0 0 (181,006)Movements in the market value of investment properties 0 0 1,536 Amortisation of intangible assets 0 0 (114)Capital grants and contributions applied 803 9.700 106,744 Capital funded from revenue 0 0 24.509 Donated assets 0 0 (239)0 1,297 Capital fund used to finance new capital expenditure (1,297)Revenue expenditure funded from capital under statute 0 0 (64,847)Insertion of items not debited or credited to the CIES Statutory provision for the financing of capital investment 0 (8,759)92,164 Capital expenditure charged against General Fund and 0 0 64,847 HRA balances Adjustments primarily involving the Capital Grant **Unapplied Account** Application of grants to capital financing transferred to the (16,608)0 16,608 Capital Adjustment Account Adjustments primarily involving the Capital Receipts Reserve Net (loss) / gain on sale of property, plant and equipment and 0 0 (22,093)assets held for sale 0 Use of the Capital Receipts Reserve to finance new capital 0 23,703 expenditure Adjustments primarily involving the Financial **Instruments Adjustment Account** Amount by which finance costs charged are different from 0 0 3,174 finance costs chargeable in the year in accordance with statutory requirements Adjustments primarily involving the Pensions Reserve Reversal of items relating to retirement benefits debited 0 0 (158,690)or credited to the CIES Employer's pension contributions and direct payments to 0 0 80,774 pensioners payable in the year Adjustments primarily involving the Employee Statutory **Adjustment Account** 0 0 (47)Amount by which officer remuneration charges to the CIES are different from remuneration chargeable in the year in accordance with statutory requirements

Total Adjustments

(15,805)

(356)

(11,680)

### 12. Usable Reserves

## 12.1 Transfers to and from Usable Reserves

This note sets out the amounts set aside in the Group's and the Council's usable reserves and the amounts posted back from these reserves to meet expenditure during the year.

| amounts posted back from these reserves to meet | . experiulture | Net              | Net             |               |
|---|----------------|------------------|-----------------|---------------|
|   | Balance<br>at  | Transfers<br>Out | Transfers<br>In | Balance<br>at |
|   | 01.04.23       | 2023/24          | 2023/24         | 31.03.24      |
| Group Reserves Subsidiaries                     | £000           | £000             | £000            | £000          |
| CEC Holdings Limited                            |                |                  |                 |               |
| Revenue reserves                                | (57,097)       | 0                | 1,216           | (55,881)      |
| Capital grants unapplied account                | 1,061          | (49)             | 0               | 1,012         |
| Transport for Edinburgh Limited                 |                |                  |                 |               |
| Revenue reserves                                | 47,609         | 0                | 15,816          | 63,425        |
| Minority interests                              | 11,813         | 0                | 2,036           | 13,849        |
| Edinburgh Living MMR LLP                        |                |                  |                 |               |
| Revenue reserves                                | 18,945         | 0                | 1,942           | 20,887        |
| The City of Edinburgh Council Charitable Trusts | 4 400          |                  | 10.454          | 44.040        |
| Revenue reserve                                 | 1,489          | 0                | 10,151          | 11,640        |
| Total Usable Reserves - Subsidiaries            | 23,820         | (49)             | 31,161          | 54,932        |
| Associates and Joint Ventures                   |                |                  |                 |               |
| Common Good Fund - Reserves                     | 2,762          | (152)            | 0               | 2,610         |
| Edinburgh Leisure - Reserves                    | 3,696          | (54)             | 0               | 3,642         |
| Capital Theatres - Reserves                     | 1,925          | 0                | 1,794           | 3,719         |
| Lothian Valuation Joint Board - Reserves        | 795            | (323)            | 0               | 472           |
| Edinburgh Integration Joint Board - Reserves    | 12,017         | (8,007)          | 0               | 4,010         |
| Total Usable Reserves - Associates and Joint    |                | (2.72.5)         |                 |               |
| Ventures  | 21,195         | (8,536)          | 1,794           | 14,453        |
| Total Usable Reserves - Subsidiaries,           | 4= 44-         | (a =a=`          |                 |               |
| Associates and Joint Ventures                   | 45,015         | (8,585)          | 32,955          | 69,385        |

## 12. Usable Reserves - continued

## 12.1 Transfers to and from Usable Reserves - continued

|  | Balance<br>at<br>01.04.22<br>£000 | Net<br>Transfers<br>Out<br>2022/23<br>£000 | Net<br>Transfers<br>In<br>2022/23<br>£000 | Balance<br>at<br>31.03.23<br>£000 |
|--|-----------------------------------|--|---|-----------------------------------|
| Group Reserves Subsidiaries CEC Holdings Limited                       |                                   |  |   |                                   |
| Revenue reserves   | (55,280)                          | (1,817)                                    | 0   | (57,097)                          |
| Capital grants unapplied account                                       | 1,128                             | (67)                                       | 0   | 1,061                             |
| Transport for Edinburgh Revenue reserves                               | 98,396                            | (50,787)                                   | 0   | 47,609                            |
| Minority interests   | 15,560                            | (3,747)                                    | 0   | 11,813                            |
| Edinburgh Living MMR LLP Revenue reserves                              | 7,982                             | 0  | 10,963                                    | 18,945                            |
| The City of Edinburgh Council Charitable Trusts Revenue reserve        | 1,437                             | 0  | 52  | 1,489                             |
| Total Usable Reserves - Subsidiaries                                   | 69,223                            | (56,418)                                   | 11,015                                    | 23,820                            |
| Associates and Joint Ventures  |                                   |  |   |                                   |
| Common Good Fund - Reserves  | 2,657                             | 0  | 105                                       | 2,762                             |
| Edinburgh Leisure - Reserves   | 2,331                             | 0  | 1,365                                     | 3,696                             |
| Capital Theatres - Reserves  | 2,701                             | (776)                                      | 0   | 1,925                             |
| Lothian Valuation Joint Board - Reserves                               | 892                               | (97)                                       | 0   | 795                               |
| Edinburgh Integration Joint Board - Reserves                           | 41,080                            | (29,063)                                   | 0   | 12,017                            |
| Total Usable Reserves - Associates and Joint Ventures                  | 49,661                            | (29,936)                                   | 1,470                                     | 21,195                            |
| Total Usable Reserves - Subsidiaries,<br>Associates and Joint Ventures | 118,884                           | (86,354)                                   | 12,485                                    | 45,015                            |

## 12. Usable Reserves - continued

## 12.1 Transfers to and from Usable Reserves - continued

|  | Balance<br>at<br>01.04.23 | Transfers<br>Out<br>2023/24 | Transfers<br>In<br>2023/24 | Balance<br>at<br>31.03.24 |
|--|---------------------------|-----------------------------|----------------------------|---------------------------|
| Council's Usable Reserves<br>General Fund  | £000                      | £000                        | £000                       | £000                      |
| Balances Set Aside to Manage Financial Risks and   |                           |                             |                            |                           |
| for Specific Investment  |                           |                             |                            |                           |
| Balances set aside for specific inv.   | 115,346                   | (15,226)                    | 42,394                     | 142,514                   |
| Council Priorities Fund  | 13,638                    | (13,638)                    | 11,790                     | 11,790                    |
| Contingency funding, Workforce Transformation  | 13,597                    | (1,352)                     | 5,226                      | 17,471                    |
| Dilapidations Fund   | 4,257                     | (3,808)                     | 165                        | 614                       |
| Insurance Funds*   | 22,726                    | (571)                       | 2,835                      | 24,990                    |
| Service Concessions - permitted flexibility  | 0                         | (19,041)                    | 101,841                    | 82,800                    |
| Covid Funds  | 33,317                    | (14,300)                    | 0                          | 19,017                    |
|  | 202,881                   | (67,936)                    | 164,251                    | 299,196                   |
| Balances Set Aside from Income Received in   |                           |                             |                            |                           |
| Advance<br>Licensing Income*   | 5,503                     | (302)                       | 664                        | 5,865                     |
| Revenue grants and contributions received in advance of planned expenditure  | 12,674                    | (4,856)                     | 2,842                      | 10,660                    |
| Council Tax Discount Fund*   | 5,250                     | (3,406)                     | 3,947                      | 5,791                     |
| Other earmarked balances   | 179                       | 0                           | 61                         | 240                       |
| City Strategic Investment Fund   | 1,082                     | 0                           | 145                        | 1,227                     |
| Covid service-specific advance funding   | 4,381                     | (3,596)                     | 0                          | 785                       |
|  | 29,069                    | (12,160)                    | 7,659                      | 24,568                    |
| Balances Set Aside for Investment in Specific  |                           |                             |                            |                           |
| Projects which will Generate Future Savings Energy Efficiency Fund   | 269                       | 0                           | 13                         | 282                       |
| Spend to Save Fund and similar projects  | 4,233                     | (958)                       | 629                        | 3,904                     |
| Sporta to Gavo i and and annual projecto   | 4,502                     | (958)                       | 642                        | 4,186                     |
| Balances Set Aside under Devolved School   | ,                         | (1117)                      |                            | ,                         |
| Management Scheme and Pupil Equity Fund Balances held by schools under Devolved School Management (DSM) and Pupil Equity Fund (PEF)* | 4,023                     | (4,488)                     | 0                          | (465)                     |
| Unallocated General Fund   | 25,831                    | (78)                        | 0                          | 25,753                    |
| Total General Fund   | 266,306                   | (85,620)                    | 172,552                    | 353,238                   |
| Housing Revenue Account Balance  | 0                         | 0                           | 0                          | 0                         |
| Renewal and Repairs Fund   | 37,430                    | (8,814)                     | 7,264                      | 35,880                    |
| Capital Fund   | 42,194                    | (24,400)                    | 2,057                      | 19,851                    |
| Capital Receipts Reserve   | 0                         | (22,651)                    | 22,651                     | 0                         |
| Capital Grants Unapplied Account   | 31,189                    | (11,381)                    | 596                        | 20,404                    |
| Total Usable Reserves - Council  | 377,119                   | (152,866)                   | 205,120                    | 429,373                   |
| Total Usable Reserves - Group  | 422,134                   | (161,451)                   | 238,075                    | 498,758                   |

<sup>\* -</sup> mandatory earmarked General Fund balances

### 12. Usable Reserves - continued

## 12.1 Transfers to and from Usable Reserves - continued

|  | Balance<br>at<br>01.04.22<br>£000 | Transfers<br>Out<br>2022/23<br>£000 | Transfers<br>In<br>2022/23<br>£000 | Balance<br>at<br>31.03.23<br>£000 |
|--|-----------------------------------|-------------------------------------|------------------------------------|-----------------------------------|
| General Fund Balances Set Aside to Manage Financial Risks and for Specific Investment                            |                                   |                                     |                                    |                                   |
| Balances set aside for specific inv.   | 59,685                            | (13,866)                            | 69,527                             | 115,346                           |
| Council Priorities Fund  | 2,628                             | (2,628)                             | 13,638                             | 13,638                            |
| Contingency funding, Workforce Transformation  | 11,274                            | 0                                   | 2,323                              | 13,597                            |
| Dilapidations Fund   | 3,957                             | 0                                   | 300                                | 4,257                             |
| Insurance Funds*   | 22,258                            | (4,862)                             | 5,330                              | 22,726                            |
| Covid Funds  | 71,178                            | (38,165)                            | 304                                | 33,317                            |
|  | 170,980                           | (59,521)                            | 91,422                             | 202,881                           |
| Balances Set Aside from Income Received in   |                                   |                                     |                                    |                                   |
| Advance Licensing Income*  | 5,712                             | (523)                               | 314                                | 5,503                             |
| Revenue grants and contributions received in advance of planned expenditure                                      | 12,385                            | (5,645)                             | 5,934                              | 12,674                            |
| Council Tax Discount Fund*   | 11,305                            | (9,674)                             | 3,619                              | 5,250                             |
| Other earmarked balances   | 175                               | 0                                   | 4                                  | 179                               |
| City Strategic Investment Fund   | 1,055                             | (118)                               | 145                                | 1,082                             |
| Covid service-specific advance funding   | 15,159                            | (10,778)                            | 0                                  | 4,381                             |
| _  | 45,791                            | (26,738)                            | 10,016                             | 29,069                            |
| Balances Set Aside for Investment in Specific Projects which will Generate Future Savings Energy Efficiency Fund | 334                               | (72)                                | 7                                  | 269                               |
| •,   |                                   | , ,                                 |                                    |                                   |
| Spend to Save Fund and similar projects  | 3,873<br>4,207                    | (280)                               | 640<br>647                         | 4,233<br>4,502                    |
| Balances Set Aside under Devolved School  Management Scheme  Balances held by schools under Devolved School      | 7,246                             | (7,246)                             | 4,023                              | 4,023                             |
| Management (DSM) and Pupil Equity Fund (PEF)*  |                                   | 4                                   | _                                  |                                   |
| Unallocated General Fund   | 28,981                            | (3,150)                             | 0                                  | 25,831                            |
| Total General Fund   | 257,205                           | (97,007)                            | 106,108                            | 266,306                           |
| Housing Revenue Account Balance  | 0                                 | 0                                   | 0                                  | 0                                 |
| Renewal and Repairs Fund   | 50,407                            | (22,003)                            | 9,026                              | 37,430                            |
| Capital Fund   | 42,550                            | (1,297)                             | 941                                | 42,194                            |
| Capital Receipts Reserve   | 0                                 | (23,703)                            | 23,703                             | 0                                 |
| Capital Grants Unapplied Account   | 46,994                            | (16,608)                            | 803                                | 31,189                            |
| Total Usable Reserves - Council  | 397,156                           | (160,618)                           | 140,581                            | 377,119                           |
| Total Usable Reserves - Group  | 516,040                           | (246,972)                           | 153,066                            | 422,134                           |

<sup>\* -</sup> mandatory earmarked General Fund balances

### 12. Usable Reserves - continued

2023/24

### 12.2 Devolved School Management and Pupil Equity Funding

In 2023/24, the in-year underspend on the Pupil Equity Fund was used to fund an element of the Scottish Government's contribution to support the agreed pay award for the year. As sums requiring to be drawn down under the DSM scheme exceeded the opening balance available, this resulted in a combined overall debit balance of £0.465m as of the year end. A net credit balance of £4.023m had been held within the General Fund in 2022/23 in accordance with the Devolved School Management scheme and permitted carry forward of the Pupil Equity Fund.

Canital

Renewal

# 12.3 Reconciliation of transfers to and from earmarked reserves in Movement of Reserves Statement to Transfers to and from Usable Reserves

| 2023/2  | 24   | General<br>Fund<br>£000                | HRA<br>Balance<br>£000  | Renewal<br>/ Repairs<br>Fund<br>£000 | Capital<br>Receipts<br>Reserve<br>£000 |
|---------|--|--|-------------------------|--------------------------------------|--|
| Trans   | fers out   | (85,620)                               | 0                       | (8,814)                              | (22,651)                               |
| Trans   | fers in  | 172,552                                | 0                       | 7,264                                | 22,651                                 |
| Total   | movements in fund                                    | 86,932                                 | 0                       | (1,550)                              | 0                                      |
| _       | gnised in Comprehensive Income and nditure Statement | 93,381                                 | (7,999)                 | 0                                    | 0                                      |
| Trans   | fers to other earmarked reserves                     | (6,449)                                | 7,999                   | (1,550)                              | 0                                      |
| Total   | movements in fund                                    | 86,932                                 | 0                       | (1,550)                              | 0                                      |
|         |  | Capital<br>Grants<br>Unapplied<br>£000 | Capital<br>Fund<br>£000 | Group<br>Usable<br>Reserves<br>£000  | Total<br>£000                          |
| Trans   | fers out   | (11,381)                               | (24,400)                | (8,585)                              | (161,451)                              |
| Trans   | fers in  | 596                                    | 2,057                   | 32,955                               | 238,075                                |
| Total   | movements in fund                                    | (10,785)                               | (22,343)                | 24,370                               | 76,624                                 |
| -       | gnised in Comprehensive Income and nditure Statement | (10,785)                               | (22,343)                | 15,065                               | 67,319                                 |
| Trans   | fers to other earmarked reserves                     | 0                                      | 0                       | 0                                    | 0                                      |
| Group   | account adjustments unusable reserves                | 0                                      | 0                       | 9,305                                | 9,305                                  |
| Total ı | movements in fund                                    | (10,785)                               | (22,343)                | 24,370                               | 76,624                                 |
| 2022/   | 23 Comparative Data                                  | General<br>Fund<br>£000                | HRA<br>Balance<br>£000  | Renewal<br>/ Repairs<br>Fund<br>£000 | Capital<br>Receipts<br>Reserve<br>£000 |
| Trans   | fers out   | (97,007)                               | 0                       | (22,003)                             | (23,703)                               |
| Trans   | fers in  | 106,108                                | 0                       | 9,026                                | 23,703                                 |
| Total   | movements in fund                                    | 9,101                                  | 0                       | (12,977)                             | 0                                      |
|         | gnised in Comprehensive Income and nditure Statement | 14,896                                 | (18,771)                | 0                                    | 0                                      |
| Trans   | fers to other earmarked reserves                     | (5,795)                                | 18,771                  | (12,977)                             | 0                                      |
| Total   | movements in fund                                    | 9,101                                  | 0                       | (12,977)                             | 0                                      |
|         |  |  |                         |                                      |  |

### 12. Usable Reserves - continued

## 12.3 Reconciliation of transfers to and from earmarked reserves in Movement of Reserves Statement to Transfers to and from Usable Reserves - continued

| 2022/23 Comparative Data                                     | Capital<br>Grants<br>Unapplied<br>£000 | Capital<br>Fund<br>£000 | Group<br>Usable<br>Reserves<br>£000 | Total<br>£000 |
|--|--|-------------------------|-------------------------------------|---------------|
| Transfers out  | (16,608)                               | (1,297)                 | (86,354)                            | (246,972)     |
| Transfers in   | 803                                    | 941                     | 12,485                              | 153,066       |
| Total movements in fund                                      | (15,805)                               | (356)                   | (73,869)                            | (93,906)      |
| Recognised in Comprehensive Income and Expenditure Statement | (15,805)                               | (356)                   | (74,547)                            | (94,583)      |
| Transfers to other earmarked reserves                        | 0                                      | 0                       | 678                                 | 677           |
| Total movements in fund                                      | (15,805)                               | (356)                   | (73,869)                            | (93,906)      |

## 13. Financing and Investment Income and Expenditure

|   | 2023/         | 24              | 2022/23       |                 |
|---|---------------|-----------------|---------------|-----------------|
|   | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |
| Interest payable and similar charges  | 102,195       | 98,309          | 85,303        | 79,590          |
| Interest cost on defined benefit obligation                                     | 191,065       | 174,286         | 111,759       | 103,532         |
| Interest receivable and similar income  | (26,493)      | (25,029)        | (10,034)      | (10,023)        |
| Interest income on plan assets  | (199,289)     | (174,663)       | (105,978)     | (97,083)        |
| Net income in relation to investment properties and changes in their fair value | (12,021)      | (5,457)         | (11,939)      | (3,460)         |
| Net income in relation to financial assets derecognised or revalued             | (4)           | (4)             | (120)         | (120)           |
|   | 55,453        | 67,442          | 68,991        | 72,436          |

| 14. | Taxation and Non-Specific Grant Income | 2023          | 2023/24         |               | 3/24 2022/23    |  |  |
|-----|--|---------------|-----------------|---------------|-----------------|--|--|
|     | ·                                      | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |  |  |
|     | Council Tax income                     | (322,785)     | (322,785)       | (307,480)     | (307,480)       |  |  |
|     | Non-domestic rates                     | (377,317)     | (377,317)       | (249,861)     | (249,861)       |  |  |
|     | Non-ring fenced government grants      | (552,075)     | (552,075)       | (627,905)     | (627,905)       |  |  |
|     | Capital grants and contributions       | (128,688)     | (128,688)       | (117,247)     | (117,247)       |  |  |
|     | Movement on donated assets             | (10,916)      | (10,916)        | 239           | 239             |  |  |
|     | Taxation expenses / (refund)           | 563           | 0               | (681)         | 0               |  |  |
|     |  | (1,391,218)   | (1,391,781)     | (1,302,935)   | (1,302,254)     |  |  |

### 15. Property, Plant and Equipment

#### 15.1 Depreciation

Depreciation is provided in the year of an asset's purchase. Assets in the course of construction are not depreciated until they are brought into use. Where depreciation is provided for, assets are depreciated using the straight line method over the following periods:

Council dwellings 50 years

Buildings Up to 120 years as advised by the valuer (assets not

subject to component accounting)

Buildings - structural 50 years
Buildings - non-traditional roofing 35 years
Buildings - finishes 25 years
Buildings - mechanical and electrical 20 years
Buildings - fittings and furnishings 15 years
PPP - Millerhill Residual Waste Facility 30 years

PPP - Schools 40 years (PPP1 schools) and 35 years (PPP2 schools)

50 years (JGHS and QHS)

Infrastructure assets 20 years (up to 30 years for Tram assets, 5 years for

Spaces for People)

Vehicles, plant, furniture and equipment 5 years to 30 years, to reflect estimated useful life

3 years to 15 years, Group Companies

### 15.2 Capital Commitments

At 31 March 2024, the Council had entered into a number of contracts for the construction or enhancement of property, plant and equipment. These are budgeted to cost £372.881m. A number of these amounts relate to contract retentions, as projects are now complete. Similar commitments at 31 March 2023 were £336.604m.

|  |         | Expected   |
|--|---------|------------|
|  |         | Completion |
|  | £000    | Date       |
| Ratho Early Years Centre & Library               | 1,068   | 24/25      |
| Currie High School                               | 43,804  | 24/25      |
| Gas Holder Park                                  | 5,420   | 24/25      |
| Carriageway and Footways                         | 13,828  | 24/25      |
| Roseburn to Union Canal                          | 5,437   | 24/25      |
| North Bridge Refurbishment                       | 1,102   | 24/25      |
| Tram Lifecycle                                   | 6,141   | 24/25      |
| HRA Other  | 67,149  | 24/25      |
| General Fund - Asset Management Works Programme  | 35,678  | 24/25      |
| Liberton High School                             | 67,139  | 25/26      |
| Maybury Primary School                           | 17,788  | 25/26      |
| Council House Building - Granton D1              | 2,696   | 25/26      |
| Council House Building - Western Villages        | 86,308  | 26/27      |
| Council House Building - Castlebrae              | 1,618   | 26/27      |
| General Fund - Asset Management Works RAAC Works | 14,926  | 26/27      |
| Trinity Academy                                  | 1,272   | 28/29      |
| Council House Building - Liberton Hospital       | 1,506   | 28/29      |
|  | 372,881 |            |

## 15. Property, Plant and Equipment - continued

# 15.3 Movements on Balances - Group Movements in 2023/24

| Movements in 2023/24   |                              |  | Vehicles,                           |                             |
|--|------------------------------|--|-------------------------------------|-----------------------------|
| On at an Voluntian   | Council<br>Dwellings<br>£000 | Other<br>Land and<br>Buildings<br>£000 | Plant, Furniture and Equipment £000 | Community<br>Assets<br>£000 |
| Cost or Valuation<br>At 1 April 2023   | 1,115,111                    | 3,536,134                              | 310,737                             | 6,971                       |
| Additions  | 58,157                       | 124,887                                | 17,888                              | 133                         |
| Revaluation increases / (decreases) recognised in the Revaluation Reserve                  | (167,551)                    | 30,330                                 | 0                                   | 357                         |
| Revaluation increases / (decreases) recognised in the Surplus on the Provision of Services | (133,455)                    | 6,615                                  | 0                                   | 35                          |
| Derecognition - disposals  | (5,395)                      | (5,112)                                | (4,915)                             | 0                           |
| Derecognition - other  | 0                            | 0                                      | 0                                   | 0                           |
| Assets reclassified (to) / from held for sale  | 0                            | 260                                    | 0                                   | 0                           |
| Other increases / (decreases) in cost or valuation   | 20,512                       | (2,772)                                | (10,074)                            | 0                           |
| At 31 March 2024   | 887,379                      | 3,690,342                              | 313,636                             | 7,496                       |
| Accumulated Depreciation and Impairment  | (00)                         | (00.074)                               | (457.045)                           | 0                           |
| At 1 April 2023  | (86)                         | (99,071)<br>(137,683)                  | (157,345)                           | 0                           |
| Depreciation charge  | (23,857)                     | ,                                      | (22,465)                            | 0                           |
| Depreciation charge written out to<br>Revaluation Reserve                                  | 23,330                       | 140,388                                | 0                                   | 0                           |
| Depreciation written out to the<br>Surplus on the Provision of<br>Services                 | 382                          | 0                                      | 0                                   | 0                           |
| Derecognition - disposals  | 120                          | 2,323                                  | 4,336                               | 0                           |
| Derecognition - other  | 0                            | 0                                      | 0                                   | 0                           |
| Impairment losses recognised in the Surplus on the Provision of Services                   | 0                            | 80                                     | 0                                   | 0                           |
| Other increases / (decreases) in cost or valuation   | 0                            | 0                                      | 10,074                              | 0                           |
| At 31 March 2024   | (111)                        | (93,963)                               | (165,400)                           | 0                           |
| Net book value   |                              |  |                                     |                             |
| At 31 March 2024   | 887,268                      | 3,596,379                              | 148,236                             | 7,496                       |
| At 31 March 2023   | 1,115,025                    | 3,437,063                              | 153,392                             | 6,971                       |

## 15. Property, Plant and Equipment - continued15.3 Movements on Balances - Group Movements in 2023/24

|  | Surplus<br>Assets<br>£000 | Assets<br>Under<br>Construction<br>£000 | Right of Use<br>Asset<br>£000 | Total<br>Property<br>Plant and<br>Equipment<br>£000 |
|--|---------------------------|---|-------------------------------|---|
| Cost or Valuation<br>At 1 April 2023   | 1,067                     | 168,646                                 | 70,625                        | 5,209,291   |
| Additions  | 0                         | 150,378                                 | 8,358                         | 359,801   |
| Revaluation increases / (decreases) recognised in the Revaluation Reserve                  | 0                         | 0                                       | 0                             | (136,864)   |
| Revaluation increases / (decreases) recognised in the Surplus on the Provision of Services | 0                         | 0                                       | 0                             | (126,805)   |
| Derecognition - disposals  | 0                         | (8,690)                                 | (48)                          | (24,160)  |
| Derecognition - other  | 0                         | 0                                       | 0                             | 0   |
| Assets reclassified (to) / from held for sale  | 0                         | 0                                       | 0                             | 260   |
| Other increases / (decreases) in cost or valuation   | 0                         | (17,740)                                | 12,020                        | 1,946   |
| At 31 March 2024   | 1,067                     | 292,594                                 | 90,955                        | 5,283,469   |
| Accumulated Depreciation and Impairment  |                           |   |                               |   |
| At 1 April 2023  | 0                         | 0                                       | (19,022)                      | (275,524)   |
| Depreciation charge  | 0                         | 0                                       | (17,202)                      | (201,207)   |
| Depreciation charge written out to Revaluation Reserve                                     | 0                         | 0                                       | 0                             | 163,718   |
| Depreciation written out to the<br>Surplus on the Provision of<br>Services                 | 0                         | 0                                       | 0                             | 382   |
| Derecognition - disposals  | 0                         | 0                                       | 0                             | 6,779   |
| Derecognition - other  | 0                         | 0                                       | 0                             | 0   |
| Impairment losses recognised in the Surplus on the Provision of Services                   | 0                         | 0                                       | 0                             | 80  |
| Other increases / (decreases) in cost or valuation   | 0                         | 0                                       | 2,876                         | 12,950  |
| At 31 March 2024   | 0                         | 0                                       | (33,348)                      | (292,822)   |
| Net book value<br>At 31 March 2024   | 1,067                     | 292,594                                 | 57,607                        | 4,990,647   |
| At 31 March 2023   | 1,067                     | 168,646                                 | 51,603                        | 4,933,767   |
|  |                           |   |                               |   |

## 15. Property, Plant and Equipment - continued15.4 Movements on Balances - Group Accounts 2022/23 Comparative Data

| 2022/23 Comparative Data   |                              |  | Walstalaa                                     |                             |
|--|------------------------------|--|---|-----------------------------|
| Re-stated  | Council<br>Dwellings<br>£000 | Other<br>Land and<br>Buildings<br>£000 | Vehicles, Plant, Furniture and Equipment £000 | Community<br>Assets<br>£000 |
| Cost or Valuation  |                              |  |   |                             |
| Restated At 1 April 2022   | 1,067,920                    | 2,957,745                              | 303,542                                       | 7,754                       |
| Recognition of Right of Use Assets   | 0                            | 86,142                                 | 0   | 0                           |
| Additions  | 60,041                       | 38,993                                 | 13,704  | 956                         |
| Revaluation increases / (decreases) recognised in the Revaluation Reserve    | 2,618                        | 332,874                                | 0   | 62                          |
| Revaluation decreases recognised in the Surplus on the Provision of Services | (21,329)                     | 21,908                                 | (2,979)                                       | (1,883)                     |
| Derecognition - disposals  | (2,454)                      | (1,402)                                | (711)   | (1)                         |
| Derecognition - other  | 0                            | 0                                      | 0   | 0                           |
| Assets reclassified (to) / from held for sale                                | 0                            | 3,330                                  | 0   | 0                           |
| Other increases / (decreases) in cost or valuation                           | 8,315                        | 96,544                                 | (2,819)                                       | 83                          |
| At 31 March 2023   | 1,115,111                    | 3,536,134                              | 310,737                                       | 6,971                       |
| Accumulated Depreciation and Impairment                                      |                              |  |   |                             |
| Restated At 1 April 2022   | 143                          | (77,689)                               | (136,389)                                     | 0                           |
| Recognition of Right of Use Assets   | 0                            | (23,420)                               | 0   | 0                           |
| Depreciation charge  | (23,539)                     | (116,838)                              | (26,877)                                      | 0                           |
| Depreciation charge written out to Revaluation Reserve                       | 23,464                       | 114,072                                | 0   | 0                           |
| Depreciation written out to the<br>Surplus on the Provision of<br>Services   | 0                            | 4,383                                  | 0   | 0                           |
| Derecognition - disposals  | 59                           | 70                                     | 572   | 0                           |
| Derecognition - other  | 0                            | 0                                      | 0   | 0                           |
| Impairment losses recognised in the Surplus on the Provision of Services     | 0                            | 0                                      | 2,979   | 0                           |
| Other movements in cost or valuation   | (213)                        | 351                                    | 2,370   | 0                           |
| At 31 March 2023   | (86)                         | (99,071)                               | (157,345)                                     | 0                           |
| Net book value   |                              |  |   |                             |
| At 31 March 2023   | 1,115,025                    | 3,437,063                              | 153,392                                       | 6,971                       |
| At 31 March 2022   | 1,068,063                    | 2,880,056                              | 167,153                                       | 7,754                       |

# 15. Property, Plant and Equipment - continued15.4 Movements on Balances - Group

## 2022/23 Comparative Data

| 2022/23 Comparative Data   |                           |                                |                               | Total                             |
|--|---------------------------|--------------------------------|-------------------------------|-----------------------------------|
| Re-stated  | Surplus<br>Assets<br>£000 | Assets Under Construction £000 | Right of Use<br>Asset<br>£000 | Property Plant and Equipment £000 |
| Cost or Valuation Restated At 1 April 2022   | 15,501                    | 203,261                        | 0                             | 4,555,723                         |
| Recognition of Right of Use Assets   | 0                         | 0                              | 1,189                         | 87,331                            |
| Additions  | 0                         | 80,448                         | 2                             | 194,144                           |
| Revaluation increases / (decreases) recognised in the Revaluation Reserve          | (450)                     | 0                              | 0                             | 335,104                           |
| Revaluation decreases<br>recognised in the Surplus on the<br>Provision of Services | 473                       | 0                              | 0                             | (3,810)                           |
| Derecognition - disposals  | 0                         | (10,221)                       | 0                             | (14,789)                          |
| Derecognition - other  | 0                         | 0                              | 0                             | 0                                 |
| Assets reclassified (to) / from held for sale                                      | (14,457)                  | 0                              | 0                             | (11,127)                          |
| Other increases / (decreases) in cost or valuation                                 | 0                         | (104,842)                      | 69,434                        | 66,715                            |
| At 31 March 2023   | 1,067                     | 168,646                        | 70,625                        | 5,209,291                         |
| Accumulated Depreciation and Impairment Restated At 1 April 2022                   | 0                         | 0                              | 0                             | (213,935)                         |
| Recognition of Right of Use Assets   | 0                         | 0                              | (358)                         | (23,778)                          |
| Depreciation charge  | 0                         | 0                              | (18,664)                      | (185,918)                         |
| Depreciation charge written out to Revaluation Reserve                             | 0                         | 0                              | 0                             | 137,536                           |
| Depreciation written out to the Surplus on the Provision of Services               | 0                         | 0                              | 0                             | 4,383                             |
| Derecognition - disposals  | 0                         | 0                              | 0                             | 701                               |
| Derecognition - other  | 0                         | 0                              | 0                             | 0                                 |
| Impairment losses recognised in the Surplus on the Provision of Services           | 0                         | 0                              | 0                             | 2,979                             |
| Other movements in cost or valuation   | 0                         | 0                              |                               | 2,508                             |
| At 31 March 2023   | 0                         | 0                              | (19,022)                      | (275,524)                         |
| Net book value<br>At 31 March 2023   | 1,067                     | 168,646                        | 51,603                        | 4,933,767                         |
| At 31 March 2022   | 15,501                    | 203,261                        | 0                             | 4,341,788                         |
|  |                           |                                |                               |                                   |

## 15. Property, Plant and Equipment - continued

# 15.5 Movements on Balances - Council Movements in 2023/24

| Council Dwellings £000         Land and Buildings £000         and Equipment £000         Community £000           Cost or Valuation At 1 April 2023         1,115,111         3,376,435         132,255         6,971           Additions         58,157         124,641         10,517         133           Revaluation increases / (decreases) recognised in the Revaluation Reserve         (167,551)         30,330         0         357           Revaluation increases / (decreases) recognised in the Surplus on the Provision of Services         (133,455)         6,615         0         35           Derecognition - disposals         (5,395)         (5,112)         (559)         0           Assets declassified (to) / from held for sale         0         260         0         0 | Movements in 2023/24                               |                  | Other                 | Vehicles,<br>Plant,<br>Furniture |        |
|---|--|------------------|-----------------------|----------------------------------|--------|
| At 1 April 2023       1,115,111       3,376,435       132,255       6,971         Additions       58,157       124,641       10,517       133         Revaluation increases / (decreases) recognised in the Revaluation Reserve       (167,551)       30,330       0       357         Revaluation increases / (decreases) recognised in the Surplus on the Provision of Services       (133,455)       6,615       0       35         Derecognition - disposals       (5,395)       (5,112)       (559)       0         Derecognition - other       0       0       0       0         Assets declassified (to) / from held for sale       0       260       0       0  |  | <b>Dwellings</b> | Land and<br>Buildings | and<br>Equipment                 | Assets |
| Revaluation increases / (decreases) recognised in the Revaluation Reserve  Revaluation increases / (decreases) recognised in the Surplus on the Provision of Services  Derecognition - disposals (5,395) (5,112) (559) 0  Derecognition - other 0 0 0 0 0  Assets declassified (to) / from 0 260 0 0  |  | 1,115,111        | 3,376,435             | 132,255                          | 6,971  |
| recognised in the Revaluation Reserve  Revaluation increases / (decreases) (133,455) 6,615 0 35 recognised in the Surplus on the Provision of Services  Derecognition - disposals (5,395) (5,112) (559) 0  Derecognition - other 0 0 0 0 0  Assets declassified (to) / from 0 260 0 0  held for sale  | Additions  | 58,157           | 124,641               | 10,517                           | 133    |
| recognised in the Surplus on the Provision of Services  Derecognition - disposals (5,395) (5,112) (559) 0  Derecognition - other 0 0 0 0 0  Assets declassified (to) / from 0 260 0 0  held for sale  | recognised in the Revaluation                      | (167,551)        | 30,330                | 0                                | 357    |
| Derecognition - other 0 0 0 0 0 Assets declassified (to) / from 0 260 0 0 held for sale   | recognised in the Surplus on the                   | (133,455)        | 6,615                 | 0                                | 35     |
| Assets declassified (to) / from 0 260 0 0 held for sale   | Derecognition - disposals                          | (5,395)          | (5,112)               | (559)                            | 0      |
| held for sale   | Derecognition - other                              | 0                | 0                     | 0                                | 0      |
| Other increases / (decreases) in 20,512 (2,772) (10,074) 0  |  | 0                | 260                   | 0                                | 0      |
| cost or valuation   | Other increases / (decreases) in cost or valuation | 20,512           | (2,772)               | (10,074)                         | 0      |
| At 31 March 2024 <u>887,379</u> <u>3,530,397</u> <u>132,139</u> <u>7,496</u>  | At 31 March 2024                                   | 887,379          | 3,530,397             | 132,139                          | 7,496  |
| Accumulated Depreciation and Impairment   |  |                  |                       |                                  |        |
| At 1 April 2023 (86) (35,539) (60,087) 0  | At 1 April 2023                                    | (86)             | (35,539)              | (60,087)                         | 0      |
| Depreciation charge (23,857) (129,678) (10,493) 0   | Depreciation charge                                | (23,857)         | (129,678)             | (10,493)                         | 0      |
| Depreciation charge written out to 23,330 140,388 0 0 Revaluation Reserve   |  | 23,330           | 140,388               | 0                                | 0      |
| Depreciation written out to the 382 0 0 0 Surplus on the Provision of Services  | Surplus on the Provision of                        | 382              | 0                     | 0                                | 0      |
| Derecognition - disposals 120 2,323 372 0   | Derecognition - disposals                          | 120              | 2,323                 | 372                              | 0      |
| Derecognition - other 0 0 0 0   | Derecognition - other                              | 0                | 0                     | 0                                | 0      |
| Impairment losses recognised in the 0 80 0 0 Surplus on the Provision of Services   | Surplus on the Provision of                        | 0                | 80                    | 0                                | 0      |
| Other increases / (decreases) in 0 0 10,074 0 cost or valuation 0 0 0 10,074  | · · · · · · · · · · · · · · · · · · ·              | 0                | 0                     | 10,074                           | 0      |
| At 31 March 2024 (111) (22,426) (60,134) 0  | At 31 March 2024                                   | (111)            | (22,426)              | (60,134)                         | 0      |
| Net book value           At 31 March 2024         887,268         3,507,971         72,005         7,496  |  | 887,268          | 3,507,971             | 72,005                           | 7,496  |
| At 31 March 2023 1,115,025 3,340,896 72,168 6,971   | At 31 March 2023                                   |                  |                       | ·                                |        |

## 15. Property, Plant and Equipment - continued

## 15.5 Movements on Balances - Council Movements in 2023/24

| Movements in 2023/24   |                           | A 1 -                                   |                                | Total                             | 222                                  |
|--|---------------------------|---|--------------------------------|-----------------------------------|--------------------------------------|
| Cost or Valuation  | Surplus<br>Assets<br>£000 | Assets<br>Under<br>Construction<br>£000 | Right of<br>Use Assets<br>£000 | Property Plant and Equipment £000 | PPP<br>and similar<br>Assets<br>£000 |
| At 1 April 2023  | 1,067                     | 168,646                                 | 69,434                         | 4,869,919                         | 802,775                              |
| Additions  | 0                         | 150,378                                 | 8,311                          | 352,137                           | 5,312                                |
| Revaluation increases / (decreases) recognised in the Revaluation Reserve    | 0                         | 0                                       | 0                              | (136,864)                         | 79,775                               |
| Revaluation decreases recognised in the Surplus on the Provision of Services | 0                         | 0                                       | 0                              | (126,805)                         | 5,750                                |
| Derecognition - disposals  | 0                         | (8,690)                                 | 0                              | (19,756)                          | 0                                    |
| Derecognition - other  | 0                         | 0                                       | 0                              | 0                                 | 0                                    |
| Assets reclassified (to) / from held for sale                                | 0                         | 0                                       | 0                              | 260                               | 0                                    |
| Other increases / (decreases) in cost or valuation                           | 0                         | (17,740)                                | 12,020                         | 1,946                             | 0                                    |
| At 31 March 2024   | 1,067                     | 292,594                                 | 89,765                         | 4,940,837                         | 893,612                              |
| Accumulated Depreciation and Impairment                                      |                           |   |                                |                                   |                                      |
| At 1 April 2023  | 0                         | 0                                       | (18,541)                       | (114,253)                         | (1,516)                              |
| Depreciation charge  | 0                         | 0                                       | (17,077)                       | (181,105)                         | (27,166)                             |
| Depreciation charge written out to Revaluation Reserve                       | 0                         | 0                                       | 0                              | 163,718                           | 26,888                               |
| Depreciation written out to the Surplus on the Provision of Services         | 0                         | 0                                       | 0                              | 382                               | 0                                    |
| Derecognition - disposals  | 0                         | 0                                       | 0                              | 2,815                             | 0                                    |
| Derecognition - other  | 0                         | 0                                       | 0                              | 0                                 | 0                                    |
| Impairment losses recognised in the Surplus on the Provision of Services     | 0                         | 0                                       | 0                              | 80                                | 0                                    |
| Other increases / (decreases) in cost or valuation                           | 0                         | 0                                       | 2,838                          | 12,912                            | 0                                    |
| At 31 March 2024   | 0                         | 0                                       | (32,780)                       | (115,451)                         | (1,794)                              |
| Net book value   | 4 00=                     | 000 50 1                                | 50.005                         | 4 005 000                         | 004.046                              |
| At 31 March 2024   | 1,067                     | 292,594                                 | 56,985                         | 4,825,386                         | 891,818                              |
| At 31 March 2023   | 1,067                     | 168,646                                 | 50,893                         | 4,755,666                         | 801,259                              |

Total

The disclosure for PPP and similar assets is for information only. The costs and depreciation are included in 'Other Land and Buildings'.

The disclosure for PPP Right of Use (ROU) Assets is included in 'Other Land and Buildings'.

## 15. Property, Plant and Equipment - continued15.6 Movements on Balances - Council 2022/23 Comparative Data

| Council Other   Council Othe | 2022/23 Comparative Data              |                  |                                | Malifalaa                     |         |
|--|---------------------------------------|------------------|--------------------------------|-------------------------------|---------|
| Restated 1 April 2022         1,067,920         2,884,892         127,804         7,754           Additions         60,041         38,993         10,520         956           Revaluation increases / (decreases) recognised in the Revaluation Reserve         2,618         332,170         0         62           Revaluation decreases recognised in the Surplus on the Provision of Services         (21,329)         21,908         (2,979)         (1,883)           Derecognition - disposals         (2,454)         (1,402)         (271)         (1)           Derecognition - other         0         0         0         0           Assets reclassified (to) / from held for sale         0         3,330         0         0           Other increases / (decreases) in cost or valuation         8,315         96,544         (2,819)         83           Other increases / (decreases) in cost or valuation         1,115,111         3,376,435         132,255         6,971           Accumulated Depreciation and Impairment         Restated 1 April 2022         143         (45,584)         (53,264)         0           Depreciation charge written out to the Surplus on the Provision of Services         23,464         114,072         0         0           Derecognition - other         0         0         0  |                                       | <b>Dwellings</b> | Other<br>Land and<br>Buildings | Furniture<br>and<br>Equipment | Assets  |
| Revaluation increases / (decreases) recognised in the Revaluation Reserve   Capable   Capable  |                                       |                  |                                |                               |         |
| Reserve  | Additions                             | 60,041           | 38,993                         | 10,520                        | 956     |
| Provision of Services   Derecognition - disposals   (2,454)   (1,402)   (271)   (1)  | recognised in the Revaluation         | 2,618            | 332,170                        | 0                             | 62      |
| Derecognition - other   0  | recognised in the Surplus on the      | (21,329)         | 21,908                         | (2,979)                       | (1,883) |
| Assets reclassified (to) / from held for sale  Other increases / (decreases) in cost or valuation  At 31 March 2023 1,115,111 3,376,435 132,255 6,971  Accumulated Depreciation and Impairment  Restated 1 April 2022 143 (45,584) (53,264) 0  Depreciation charge (23,539) (108,831) (12,443) 0  Depreciation charge written out to Revaluation Reserve  Depreciation written out to the Surplus on the Provision of Services  Derecognition - other 0 0 4,383 0 0  Deprecognition - other 0 0 0 0 0  Impairment losses recognised in the Surplus on the Provision of Services  Other movements in cost or valuation  At 31 March 2023 (86) (35,539) (60,087) 0  Net book value  At 31 March 2023 1,115,025 3,340,896 72,168 6,971  | Derecognition - disposals             | (2,454)          | (1,402)                        | (271)                         | (1)     |
| held for sale         Other increases / (decreases) in cost or valuation         8,315         96,544         (2,819)         83           At 31 March 2023         1,115,111         3,376,435         132,255         6,971           Accumulated Depreciation and Impairment           Restated 1 April 2022         143         (45,584)         (53,264)         0           Depreciation charge         (23,539)         (108,831)         (12,443)         0           Depreciation charge written out to Revaluation Reserve         0         4,383         0         0           Depreciation written out to the Surplus on the Provision of Services         59         70         271         0           Derecognition - disposals         59         70         271         0           Impairment losses recognised in the Surplus on the Provision of Services         0         0         2,979         0           Other movements in cost or valuation         (213)         351         2,370         0           At 31 March 2023         (86)         (35,539)         (60,087)         0           Net book value         1,115,025         3,340,896         72,168         6,971  | Derecognition - other                 | 0                | 0                              | 0                             | 0       |
| cost or valuation           At 31 March 2023         1,115,111         3,376,435         132,255         6,971           Accumulated Depreciation and Impairment           Restated 1 April 2022         143         (45,584)         (53,264)         0           Depreciation charge         (23,539)         (108,831)         (12,443)         0           Depreciation charge written out to Reserve         23,464         114,072         0         0           Depreciation written out to the Surplus on the Provision of Services         59         70         271         0           Derecognition - disposals         59         70         271         0           Derecognition - other         0         0         0         0           Impairment losses recognised in the Surplus on the Provision of Services         0         2,979         0           Other movements in cost or valuation         (213)         351         2,370         0           At 31 March 2023         (86)         (35,539)         (60,087)         0           Net book value         1,115,025         3,340,896         72,168         6,971  | ` ,                                   | 0                | 3,330                          | 0                             | 0       |
| Accumulated Depreciation and Impairment         Restated 1 April 2022         143         (45,584)         (53,264)         0           Depreciation charge         (23,539)         (108,831)         (12,443)         0           Depreciation charge written out to Revaluation Reserve         23,464         114,072         0         0           Depreciation written out to the Surplus on the Provision of Services         0         4,383         0         0           Derecognition - disposals         59         70         271         0           Derecognition - other         0         0         0         0           Impairment losses recognised in the Surplus on the Provision of Services         0         0         2,979         0           Other movements in cost or valuation         (213)         351         2,370         0           At 31 March 2023         (86)         (35,539)         (60,087)         0           Net book value         1,115,025         3,340,896         72,168         6,971   | · · · · · · · · · · · · · · · · · · · | 8,315            | 96,544                         | (2,819)                       | 83      |
| Impairment         Restated 1 April 2022         143         (45,584)         (53,264)         0           Depreciation charge         (23,539)         (108,831)         (12,443)         0           Depreciation charge written out to Revaluation Reserve         23,464         114,072         0         0           Depreciation written out to the Surplus on the Provision of Services         0         4,383         0         0           Derecognition - disposals         59         70         271         0           Derecognition - other         0         0         0         0           Impairment losses recognised in the Surplus on the Provision of Services         0         2,979         0           Other movements in cost or valuation         (213)         351         2,370         0           At 31 March 2023         (86)         (35,539)         (60,087)         0           Net book value         1,115,025         3,340,896         72,168         6,971  | At 31 March 2023                      | 1,115,111        | 3,376,435                      | 132,255                       | 6,971   |
| Depreciation charge         (23,539)         (108,831)         (12,443)         0           Depreciation charge written out to Revaluation Reserve         23,464         114,072         0         0           Depreciation written out to the Surplus on the Provision of Services         0         4,383         0         0           Derecognition - disposals         59         70         271         0           Derecognition - other         0         0         0         0           Impairment losses recognised in the Surplus on the Provision of Services         0         0         2,979         0           Other movements in cost or valuation         (213)         351         2,370         0           Net book value         (86)         (35,539)         (60,087)         0           Net book value         1,115,025         3,340,896         72,168         6,971   | Impairment                            | 440              | (45.504)                       | (50.004)                      |         |
| Depreciation charge written out to Revaluation Reserve         23,464         114,072         0         0           Depreciation written out to the Surplus on the Provision of Services         0         4,383         0         0           Derecognition - disposals         59         70         271         0           Derecognition - other         0         0         0         0           Impairment losses recognised in the Surplus on the Provision of Services         0         0         2,979         0           Other movements in cost or valuation         (213)         351         2,370         0           At 31 March 2023         (86)         (35,539)         (60,087)         0           Net book value         1,115,025         3,340,896         72,168         6,971   | ·                                     |                  | , ,                            | , ,                           |         |
| Revaluation Reserve         Depreciation written out to the Surplus on the Provision of Services       0       4,383       0       0         Derecognition - disposals       59       70       271       0         Derecognition - other       0       0       0       0         Impairment losses recognised in the Surplus on the Provision of Services       0       0       2,979       0         Other movements in cost or valuation       (213)       351       2,370       0         At 31 March 2023       (86)       (35,539)       (60,087)       0         Net book value         At 31 March 2023       1,115,025       3,340,896       72,168       6,971  |                                       | , ,              | , ,                            | , ,                           | -       |
| Surplus on the Provision of Services         Derecognition - disposals       59       70       271       0         Derecognition - other       0       0       0       0         Impairment losses recognised in the Surplus on the Provision of Services       0       2,979       0         Other movements in cost or valuation       (213)       351       2,370       0         At 31 March 2023       (86)       (35,539)       (60,087)       0         Net book value       4t 31 March 2023       1,115,025       3,340,896       72,168       6,971  |                                       | 23,464           | 114,072                        | 0                             | 0       |
| Derecognition - other 0 0 0 0 0 0 0 1 1 1 1 1 1 1 1 1 1 1 1  | Surplus on the Provision of           | 0                | 4,383                          | 0                             | 0       |
| Impairment losses recognised in the Surplus on the Provision of Services   | Derecognition - disposals             | 59               | 70                             | 271                           | 0       |
| the Surplus on the Provision of Services  Other movements in cost or valuation  At 31 March 2023 (86) (35,539) (60,087) 0  Net book value  At 31 March 2023 1,115,025 3,340,896 72,168 6,971   | Derecognition - other                 | 0                | 0                              | 0                             | 0       |
| Valuation       (86)       (35,539)       (60,087)       0         Net book value       31 March 2023       1,115,025       3,340,896       72,168       6,971   | the Surplus on the Provision of       | 0                | 0                              | 2,979                         | 0       |
| Net book value         At 31 March 2023       1,115,025       3,340,896       72,168       6,971   |                                       | (213)            | 351                            | 2,370                         | 0       |
| At 31 March 2023 1,115,025 3,340,896 72,168 6,971  | At 31 March 2023                      | (86)             | (35,539)                       | (60,087)                      | 0       |
| At 31 March 2022 1,068,063 2,839,308 74,540 7,754  |                                       | 1,115,025        | 3,340,896                      | 72,168                        | 6,971   |
|  | At 31 March 2022                      | 1,068,063        | 2,839,308                      | 74,540                        | 7,754   |

## 15. Property, Plant and Equipment - continued

## 15.6 Movements on Balances - Council

| 2022/23 Comparative Data  Re-stated   | Surplus<br>Assets<br>£000 | Total<br>Assets<br>Under<br>Construction<br>£000 | Right of<br>Use Assets<br>£000 | Total<br>Property<br>Plant and<br>Equipment<br>£000 | Re-stated<br>PPP<br>and similar<br>Assets<br>£000 |
|---|---------------------------|--|--------------------------------|---|---|
| Cost or Valuation Restated At 1 April 2022  | 15,501                    | 203,261  | 0                              | 4,307,132   | 768,577   |
| Additions   | 0                         | 80,448   | 0                              | 190,958   | 973   |
| Revaluation increases / (decreases) recognised in the Revaluation Reserve         | (450)                     | 0  | 0                              | 334,400   | 19,004  |
| Revaluation decreases recognised in the Surplus on the Provision of Services      | 473                       | 0  | 0                              | (3,810)   | 14,238  |
| Derecognition - disposals   | 0                         | (10,221)   | 0                              | (14,349)  | (17)  |
| Derecognition - other   | 0                         | 0  | 0                              | 0   | 0   |
| Assets reclassified (to) / from held for sale                                     | (14,457)                  | 0  | 0                              | (11,127)  | 0   |
| Other increases / (decreases) in cost or valuation                                | 0                         | (104,842)  | 69,434                         | 66,715  | 0   |
| At 31 March 2023  | 1,067                     | 168,646  | 69,434                         | 4,869,919   | 802,775   |
| Accumulated Depreciation and Impairment Restated At 1 April 2022                  | 0                         | 0  | 0                              | (98,705)  | (5,307)   |
| Depreciation charge   | 0                         | 0  | (18,541)                       | (163,354)   | (24,512)  |
| Depreciation charge written out to Revaluation Reserve                            | 0                         | 0  | 0                              | 137,536   | 28,303  |
| Depreciation written out to<br>the Surplus on the<br>Provision of Services        | 0                         | 0  | 0                              | 4,383   | 0   |
| Derecognition - disposals   | 0                         | 0  | 0                              | 400   | 0   |
| Derecognition - other   | 0                         | 0  | 0                              | 0   | 0   |
| Impairment losses recognised in<br>in the Surplus on the<br>Provision of Services | 0                         | 0  | 0                              | 2,979   | 0   |
| Other movements in cost or valuation  | 0                         | 0  | 0                              | 2,508   | 0   |
| At 31 March 2023  | 0                         | 0  | (18,541)                       | (114,253)   | (1,516)   |
| Net book value<br>At 31 March 2023  | 1,067                     | 168,646  | 50,893                         | 4,755,666   | 801,259   |
| At 31 March 2022  | 15,501                    | 203,261  | 0                              | 4,208,427   | 763,270   |
|   |                           |  |                                |   |   |

The disclosure for PPP and similar assets is for information only. The costs and depreciation are included in 'Other Land and Buildings'.

#### 15. Property, Plant and Equipment - continued

### 15.7 Infrastructure Assets

The Council has adopted the Statutory Overrides contained within the Local government finance circular 09/2022: statutory override - accounting for infrastructure assets (www.gov.scot/publications/local-governmentfinance-circular-09-2022-statutory-overrideaccounting-for-infrastructure-assets/) issued by the Scottish Government under section 12(2)(b) of the Local Government in Scotland Act 2003 in relation to Infrastructure assets. The overrides were put in place to manage historic issues surrounding the derecognition of Infrastructure asset components, which had the potential for the gross cost of assets to be overstated, albeit that the Net Book Value was still materially correct. The Statutory Overrides that the Council has adopted are detailed below: -

Statutory Override 1: For accounting periods commencing from 1 April 2021 until 31 March 2024 a local authority is not required to report the gross cost and accumulated depreciation for infrastructure assets.

Statutory Override 2: For accounting periods commencing from 1 April 2010 until 31 March 2024 the carrying amount to be derecognised in respect of a replaced part of an infrastructure asset is to be taken to be and accounted for as a nil amount. No subsequent adjustment shall be made to the carrying amount of the asset with respect to that part.

|                   | 2023/24       |          | 2022/23  |                 |  |
|-------------------|---------------|----------|----------|-----------------|--|
| Movements in Year | Group<br>£000 | •        |          | Council<br>£000 |  |
| Net Book Value    |               |          |          |                 |  |
| At 1 April        | 907,308       | 907,308  | 869,916  | 869,916         |  |
| Additions         | 96,912        | 96,912   | 120,618  | 120,618         |  |
| Depreciation      | (86,785)      | (86,785) | (83,226) | (83,226)        |  |
| At 31 March       | 917,435       | 917,435  | 907,308  | 907,308         |  |

| Reconciliation of Property,                |               |                 |               |                 |  |
|--|---------------|-----------------|---------------|-----------------|--|
| Plant and Equipment                        | 2023          | 3/24            | 2022/23       |                 |  |
|  | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |  |
| Infrastructure Assets                      | 917,435       | 917,435         | 907,308       | 907,308         |  |
| Other Property, Plant and Equipment Assets | 4,990,647     | 4,825,386       | 4,933,767     | 4,755,666       |  |
| Total Property Plant and<br>Equipment      | 5,908,082     | 5,742,821       | 5,841,075     | 5,662,974       |  |

#### 15.8 Council Dwellings, Other Land and Buildings and Investment Properties

The Council carries out a rolling programme of revaluations that ensures that all property, plant and equipment required to be measured at fair value is revalued at least every five years. All valuations were carried out internally. Valuations of land and buildings were carried out under the direction of the Council's Operational Estate Manager, L. Turner RICS, in accordance with the Statements of Asset Valuation Practice and Guidance Notes of The Royal Institution of Chartered Surveyors. Fixtures and fittings are included in the valuation of the buildings where appropriate.

In 2021/22 the Council first applied an indexation, per audit recommendation, to those Land and Building assets valued at depreciated replacement cost that were not revalued during the year. The indexation was applied only to the building element. These assets were not revalued but they were treated as such for accounting purposes. This policy has continued in 2023/24.

### 15. Property, Plant and Equipment - continued

## 15.8 Council Dwellings, Other Land and Buildings and Investment Properties - continued

The significant assumptions applied in estimating fair value are:

- Unless otherwise stated, all properties with a greater than de minimis value were taken into account based on the actual condition of the property and its actual residual useful life. Where the Council has a planned replacement programme asset life is reviewed accordingly;
- The valuations were prepared using information from the Council's internal records, together with the valuation roll produced by Lothian Valuation Joint Board; and
- Not all properties were inspected.

The following statement shows the progress of the Council's five-year rolling programme for the revaluation of property, plant and equipment.

|                             | Council              | Other              | Vehicles,<br>Plant,<br>Furniture | Diabt of               |
|-----------------------------|----------------------|--------------------|----------------------------------|------------------------|
| Council assets              | Council<br>Dwellings | Land and Buildings | and<br>Equipment                 | Right of<br>Use Assets |
|                             | £000                 | £000               | £000                             | £000                   |
| Carried at historical cost  | 886,041              | 478,025            | 132,139                          | 89,765                 |
| Valued at fair value as at: |                      |                    |                                  |                        |
| 31 March 2023               | 190                  | 705,937            | 0                                | 0                      |
| 31 March 2022               | 90                   | 999,557            | 0                                | 0                      |
| 31 March 2021               | 1,055                | 739,088            | 0                                | 0                      |
| 31 March 2020               | 3                    | 296,198            | 0                                | 0                      |
| 31 March 2019               | 0                    | 311,592            | 0                                | 0                      |
| Total cost or valuation     | 887,379              | 3,530,397          | 132,139                          | 89,765                 |
|                             |                      |                    | Assets                           |                        |
|                             | Community            | Surplus            | Under                            |                        |
| Council assets              | Assets               | Assets             | Construction                     | Total                  |
| Council assets              | £000                 | £000               | £000                             | £000                   |
| Carried at historical cost  | 7,496                | 1,047              | 292,594                          | 1,887,107              |
| Valued at fair value as at: |                      |                    |                                  |                        |
| 31 March 2023               | 0                    | 0                  | 0                                | 706,127                |
| 31 March 2022               | 0                    | 0                  | 0                                | 999,647                |
| 31 March 2021               | 0                    | 0                  | 0                                | 740,143                |
| 31 March 2020               | 0                    | 0                  | 0                                | 296,201                |
| 31 March 2019               | 0                    | 20                 | 0                                | 311,612                |
| Total cost or valuation     | 7,496                | 1,067              | 292,594                          | 4.940.837              |

#### 15. Property, Plant and Equipment - continued

#### 15.9 Surplus Assets and Investment Properties - Fair Value Disclosure

| Recurring fair value measurements using: | Quoted prices<br>in active<br>markets for<br>identical assets<br>(Level 1) | Other<br>significant<br>observable<br>inputs<br>(Level 2) | Significant<br>unobservable<br>inputs<br>(Level 3) | Fair Value as<br>at 31 March<br>2024 |
|--|--|---|--|--------------------------------------|
|  | £000   | £000  | £000   | £000                                 |
| Surplus assets                           | 0  | 1,067   | 0  | 1,067                                |
| Investment properties - advertising      |  |   |  |                                      |
| hoardings                                | 0  | 24,835  | 0  | 24,835                               |
| Total cost or valuation                  | 0  | 25,902  | 0  | 25,902                               |

- There were no transfers between levels during the year.
- The fair value for surplus assets has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in similar locations. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs is significant, leading to the properties being categorised at level 2 in the fair value hierarchy. In estimating the fair value of the Council's surplus assets, the assumption has been made that these would be disposed of for highest and best use consideration.
- The fair value for investment properties has been based on the market approach using current rent receivable with a capitalisation rate applied. The rate reflects the return that an investor would expect from the capital employed. There is evidence of lettings from the Council's property information systems which have been used to determine valuation parameters and the level of observable inputs is significant, leading to the investment properties being categorised at level 2 in the fair value hierarchy. In estimating the fair value of the Council's investment properties, the highest and best use of the properties is their current use.

#### 16. Investment Properties

#### **Policy**

Investment properties are initially measured at cost. After initial recognition, investment properties are measured at fair value (the price that would be received for the asset in its highest and best use).

Any gains or losses arising from a change in the fair value of investment properties are recognised in the Comprehensive Income and Expenditure Statement for the period in which they arise.

Investment properties are revalued annually.

Investment properties held at fair value are not depreciated.

Investment properties are de-recognised on disposal or when the investment property is permanently withdrawn from use and no future economic benefits or service potential are expected from its disposal.

The gain or loss arising from the retirement or disposal of an investment property is recognised in the 'surplus or deficit on provision of services' within the Comprehensive Income and Expenditure Statement in the period of the retirement or disposal.

#### Note

#### 16.1 Income and Expenses on Investment Properties

Income of £2.121m (£1.924m 2022/23) and expense £Nil (£Nil 2022/23) have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

There are no restrictions on the Council's ability to realise the value inherent in its investment properties or on the Council's right to the remittance of income and the proceeds of disposal.

# 16. Investment Properties - continued

#### 16.2 Movement in Fair Value - continued

The following table summarises the movement in the fair value of investment properties over the year.

|  | 2023/24       |                 | 2022/         | <b>'23</b>      |
|--|---------------|-----------------|---------------|-----------------|
|  | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |
| Value at 1 April                                   | 125,900       | 21,532          | 87,650        | 19,996          |
| Additions  | 9,129         | 0               | 28,704        | 0               |
| Disposals  | 0             | 0               | 0             | 0               |
| Net (loss) / gain from fair value adjustments      | 9,867         | 3,303           | 10,015        | 1,536           |
| Other increases / (decreases) in cost or valuation | 0             | 0               | (469)         | 0               |
| Value at 31 March                                  | 144,896       | 24,835          | 125,900       | 21,532          |

# 17. Intangible Assets

# **Policy**

Intangible fixed assets represent software licences purchased by the Council.

Expenditure on the acquisition, creation or enhancement of intangible fixed assets has been capitalised on an accruals basis.

Intangible fixed assets are initially measured at cost. Software licences are depreciated over the period of the licence, commencing in the year of acquisition.

#### Note

The carrying value of intangible assets of the Group and the Council is £0.000m in 2023/24 (£0.068m in 2022/23).

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £0.068m in 2023/24 (2022/23 £0.114m) was charged to Corporate Services.

# 18. Heritage Assets

#### **Policy**

Heritage assets comprise the following:

Monuments and statues Civic regalia and artefacts
Archival collections Libraries' special collections

Museum and gallery collections

Intangible heritage assets represent three private vehicle registration plates.

It has not been practical or possible to split out all heritage assets belonging to the common good fund, charities or trusts. Therefore, the Council's Balance Sheet may hold elements of heritage assets that belong to other entities. Work is on-going to establish and maintain a common good register, in accordance with the Community Empowerment (Scotland) Act 2015.

Expenditure on the acquisition, creation or enhancement of heritage assets has been capitalised on an accruals basis.

Heritage asset valuations may be made by any method that is appropriate and relevant. Furthermore valuations need not be carried out by external valuers and there is no prescribed period between valuations.

# 18. Heritage Assets - continued

Heritage assets are deemed to have indeterminate lives and a high residual value; hence it is not considered appropriate to charge depreciation.

# **Reconciliation of the Carrying Value of Heritage Assets Note**

| 11010  |   |   |   |
|--|---|---|---|
| Movements in 2023/24  Cost or Valuation At 1 April 2023  | Monuments<br>and<br>Statues<br>£000<br>963      | Civic<br>Regalia<br>and<br>Artefacts<br>£000<br>2,047 | Archival<br>Collections<br>£000<br>6,796                |
| Additions  | 1,809   | 2,047   | 0,790   |
| Revaluation decreases recognised in the Surplus / Deficit on the Provision of Services   | (1,809)   | 0   | 0   |
| At 31 March 2024   | 963   | 2,047   | 6,796   |
| Net book value At 31 March 2024  | 963   | 2,047   | 6,796   |
| At 31 March 2023   | 963   | 2,047   | 6,796   |
| Cost or Valuation At 1 April 2023 Additions Revaluation decreases recognised in the Surplus / Deficit on the Provision of Services | Libraries' Special Collections £000 1,975 0 0   | Museum and Gallery Collections £000 19,643 0          | Total Council Heritage Assets £000 31,425 1,809 (1,809) |
| At 31 March 2024   | 1,975   | 19,643  | 31,425  |
| Net book value<br>At 31 March 2024   | 1,975   | 19,643  | 31,425  |
| At 31 March 2023   | 1,975   | 19,643  | 31,425  |
|  | of Edinburgh<br>Council<br>Charitable<br>Trusts | Total<br>Group<br>Heritage<br>Assets                  |   |
| Cost or Valuation At 1 April 2023  | <b>£000</b><br>22,345                           | <b>£000</b><br>53,770                                 |   |
| Additions  | 81  | 1,890   |   |
| Revaluation decreases recognised in the Surplus / Deficit on the Provision of Services   | 0   | (1,809)   |   |
| At 31 March 2024   | 22,426  | 53,851  |   |
| Net book value<br>At 31 March 2024   | 22,426  | 53,851  |   |
| At 31 March 2023   | 22,345  | 53,770  |   |
|  |   |   |   |

# 18. Heritage Assets - continued 18.1 Reconciliation of the Carrying Value of Heritage Assets - continued 2022/23 Comparative Data

| 2022/23 Comparative Data  Cost or Valuation   | Monuments<br>and<br>Statues<br>£000          | Civic<br>Regalia<br>and<br>Artefacts<br>£000         | Archival<br>Collections<br>£000                                     |
|---|--|--|---|
| Restated At 1 April 2022  | 964  | 2,047  | 6,796   |
| Additions   | 1,960  | 2,047  | 0,790   |
| Revaluation decreases recognised in the Surplus / Deficit on the Provision of Services                                    | (1,960)                                      | 0  | 0   |
| At 31 March 2023  | 963  | 2,047  | 6,796   |
| Net book value<br>At 31 March 2023  | 963  | 2,047  | 6,796   |
| At 31 March 2022  | 964  | 2,047  | 6,796   |
|   |  |  |   |
|   | Libraries'<br>Special<br>Collections         | Museum<br>and<br>Gallery<br>Collections              | Total<br>Council<br>Heritage<br>Assets                              |
| Cost or Valuation   | Special<br>Collections<br>£000               | and<br>Gallery<br>Collections<br>£000                | Council<br>Heritage<br>Assets<br>£000                               |
| Restated At 1 April 2022  | Special Collections                          | and<br>Gallery<br>Collections                        | Council<br>Heritage<br>Assets                                       |
|   | Special<br>Collections<br>£000               | and<br>Gallery<br>Collections<br>£000                | Council<br>Heritage<br>Assets<br>£000                               |
| Restated At 1 April 2022  | Special<br>Collections<br>£000<br>1,975      | and<br>Gallery<br>Collections<br>£000                | Council<br>Heritage<br>Assets<br>£000                               |
| Restated At 1 April 2022 Additions Revaluation decreases recognised in the Surplus /                                      | Special<br>Collections<br>£000<br>1,975      | and<br>Gallery<br>Collections<br>£000<br>19,643      | Council<br>Heritage<br>Assets<br>£000<br>31,425<br>1,960            |
| Restated At 1 April 2022 Additions Revaluation decreases recognised in the Surplus / Deficit on the Provision of Services | Special<br>Collections<br>£000<br>1,975<br>0 | and<br>Gallery<br>Collections<br>£000<br>19,643<br>0 | Council<br>Heritage<br>Assets<br>£000<br>31,425<br>1,960<br>(1,960) |

# 18. Heritage Assets - continued

# 18.2 Details of Heritage Assets

- Valuations on Monuments and Statues are carried out under the direction of the Council's Operational Estate Manager. Monuments and Statues are valued on a historic basis.
- Civic Regalia and artefacts include items such as the Lord Provost's Badge and Chain of Office and the Rosebery Jewel. The value of these assets is based on an insurance purposes valuation carried out in 1998.
- Archival collections include historical records which relate to the history of Edinburgh and its surrounding areas. The value of these assets is based on a current insurance purposes valuation based on restoration costs only. This valuation has not changed since 2008/09.
- Libraries' special collections include items such as rare book collections and pictures in Calotype.
   The value of these assets is based on an insurance purposes valuation carried out in 2007 with a minor proportions valuation being updated in 2014.
- Museums and Gallery collections include various collections held at a number of museums across Edinburgh. They include items held within the Social History, Applied Art, Writers' Museum, Childhood, City Art Centre and Picture Loan Scheme. The value of these assets is based on insurance purposes valuations carried out in 2003 along with a minor proportions valuation being updated in 2014. A small minority of the assets are based on insurance purposes valuations carried out in 1996.
- The valuations for heritage assets have all been carried out internally and although they are from earlier periods, they are considered the most appropriate and relevant. Carrying out valuations for the majority of collections held is very costly and time consuming so it is not practicable to obtain recent valuations at a cost which is commensurate with the benefits to users of the financial statements. The carrying amounts of these heritage assets will be reviewed with sufficient regularity in the future to ensure they are brought up to date and remain appropriate.
- The Council has three private vehicle registration plates which meet the definition of intangible
  heritage assets. These have not been recognised on the balance sheet due to lack of information on
  cost or current value. They are limited registration numbers that rarely become available for sale and
  therefore no relevant or appropriate current value can be placed on these. It is also almost certain
  they are below the materiality threshold for the Council.

#### 19. Inventories

# **Policy**

Inventories are measured at the lower of cost and net realisable value.

Inventories acquired through a non-exchange transaction are measured at their fair value as at the date of acquisition.

Inventories held for distribution at no charge or a nominal charge are measured at the lower of cost and current replacement cost.

| Note                                 | 2023/2   | 24       | 2022/2   | 23       |
|--------------------------------------|----------|----------|----------|----------|
|                                      | Group    | Council  | Group    | Council  |
| Total                                | £000     | £000     | £000     | £000     |
| Balance at 1 April                   | 9,241    | 3,982    | 9,888    | 3,677    |
| Purchases                            | 19,176   | 19,064   | 94,248   | 17,941   |
| Held by a third party                | 206      | 206      | 195      | 195      |
| Recognised as an expense in the year | (19,005) | (18,991) | (95,089) | (17,830) |
| Stock written off                    | (13)     | (13)     | (1)      | (1)      |
| Balance at 31 March                  | 9,605    | 4,248    | 9,241    | 3,982    |

The majority of the Council inventory transactions and balances relate to fuel and building materials, with catering supplies, community equipment and clothing making up the remainder. The Group inventory mainly relates to fuel and work in progress.

# 20. Debtors

| 20.1 Long-term Debtors                                  | 2023          | 3/24            | 2022/23       |                 |  |
|---|---------------|-----------------|---------------|-----------------|--|
|   | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |  |
| Council Tax   | 120,082       | 120,082         | 118,121       | 118,121         |  |
| Trade Debtors   | 47,566        | 47,566          | 50,081        | 50,081          |  |
| Other Debtors   | 49,797        | 166,241         | 48,014        | 143,788         |  |
| Total long-term debtors before provision for impairment | 217,445       | 333,889         | 216,216       | 311,990         |  |
| Less: Provision for impairment                          | (149,476)     | (149,476)       | (149,329)     | (149,329)       |  |
| Total net long-term debtors                             | 67,969        | 184,413         | 66,887        | 162,661         |  |

Long-term debtors include £8.355m (2022/23 £8.978m) for sums recoverable from Police Scotland. These sums relate to monies advanced to the former joint board for capital expenditure.

| 20.2 Short-term Debtors  | 2023  | /24   | 2022   | 2/23   |
|--|---|---|--|--|
|  | Group<br>£000   | Council<br>£000   | Group<br>£000  | Council<br>£000  |
| Council Tax  | 118,940   | 118,940   | 110,784  | 110,784  |
| Trade Debtors  | 63,325  | 60,811  | 81,245   | 79,463   |
| Prepayments  | 18,152  | 15,860  | 13,594   | 7,179  |
| Other Debtors  | 132,488   | 128,472   | 122,179  | 113,651  |
| Total current debtors before provision for impairment  | 332,905   | 324,083   | 327,802  | 311,077  |
| Less: Provision for impairment   | (117,393)   | (117,393)   | (114,531)  | (114,531)  |
| Total net current debtors  | 215,512   | 206,690   | 213,271  | 196,546  |
|  |   |   |  |  |
| 20.3 Provision for Impairment  | 2023  | /24   | 2022   | /23  |
| ·  | Group   | Council   | Group  | Council  |
| Long-term provision for impairment   | Group<br>£000   | Council<br>£000   | Group<br>£000  | Council<br>£000  |
| Long-term provision for impairment Council Tax   | <b>Group £000</b> (109,844)   | Council<br>£000<br>(109,844)  | <b>Group £000</b> (108,687)  | Council<br>£000<br>(108,687)   |
| Long-term provision for impairment Council Tax Trade Debtors   | <b>Group £000</b> (109,844) (30,805)  | <b>Council</b><br><b>£000</b><br>(109,844)<br>(30,805)                                | <b>Group £000</b> (108,687) (31,203)   | Council £000 (108,687) (31,203)  |
| Long-term provision for impairment Council Tax   | <b>Group £000</b> (109,844)   | Council<br>£000<br>(109,844)  | <b>Group £000</b> (108,687)  | <b>Council £000</b> (108,687)  |
| Long-term provision for impairment Council Tax Trade Debtors   | <b>Group £000</b> (109,844) (30,805)  | <b>Council</b><br><b>£000</b><br>(109,844)<br>(30,805)                                | <b>Group £000</b> (108,687) (31,203)   | Council £000 (108,687) (31,203)  |
| Long-term provision for impairment Council Tax Trade Debtors Other Debtors   | <b>Group £000</b> (109,844) (30,805) (8,827)  | Council<br>£000<br>(109,844)<br>(30,805)<br>(8,827)                                   | Group<br>£000<br>(108,687)<br>(31,203)<br>(9,439)                                  | Council<br>£000<br>(108,687)<br>(31,203)<br>(9,439)                                  |
| Long-term provision for impairment Council Tax Trade Debtors Other Debtors   | <b>Group £000</b> (109,844) (30,805) (8,827)  | Council<br>£000<br>(109,844)<br>(30,805)<br>(8,827)                                   | Group<br>£000<br>(108,687)<br>(31,203)<br>(9,439)                                  | Council<br>£000<br>(108,687)<br>(31,203)<br>(9,439)                                  |
| Long-term provision for impairment Council Tax Trade Debtors Other Debtors Total long-term provision for impairment  | Group<br>£000<br>(109,844)<br>(30,805)<br>(8,827)<br>(149,476)                      | Council<br>£000<br>(109,844)<br>(30,805)<br>(8,827)<br>(149,476)                      | Group<br>£000<br>(108,687)<br>(31,203)<br>(9,439)<br>(149,329)                     | Council<br>£000<br>(108,687)<br>(31,203)<br>(9,439)<br>(149,329)                     |
| Long-term provision for impairment Council Tax Trade Debtors Other Debtors Total long-term provision for impairment Current provision for impairment             | Group<br>£000<br>(109,844)<br>(30,805)<br>(8,827)<br>(149,476)                      | Council<br>£000<br>(109,844)<br>(30,805)<br>(8,827)<br>(149,476)                      | Group<br>£000<br>(108,687)<br>(31,203)<br>(9,439)<br>(149,329)                     | Council<br>£000<br>(108,687)<br>(31,203)<br>(9,439)<br>(149,329)                     |
| Long-term provision for impairment Council Tax Trade Debtors Other Debtors Total long-term provision for impairment Current provision for impairment Council Tax | Group<br>£000<br>(109,844)<br>(30,805)<br>(8,827)<br>(149,476)<br>£000<br>(106,046) | Council<br>£000<br>(109,844)<br>(30,805)<br>(8,827)<br>(149,476)<br>£000<br>(106,046) | Group<br>£000<br>(108,687)<br>(31,203)<br>(9,439)<br>(149,329)<br>£000<br>(99,262) | Council<br>£000<br>(108,687)<br>(31,203)<br>(9,439)<br>(149,329)<br>£000<br>(99,262) |

# 21. Cash and Cash Equivalents

Total current provision for impairment

The balance of cash and cash equivalents comprises the following elements. Investments maturing within three months of the balance sheet are deemed to be cash and cash equivalents.

(117,393)

(117,393)

(114,531)

(114,531)

|                                  | 2023/24       |                 | 2022          | 2/23            |  |
|----------------------------------|---------------|-----------------|---------------|-----------------|--|
|                                  | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |  |
| Cash held                        | 345           | 345             | 348           | 348             |  |
| Bank current accounts            | 49,099        | (13,320)        | 31,031        | (13,919)        |  |
| Short-term deposits:             |               |                 |               |                 |  |
| With banks or building societies | 940           | 940             | 16,629        | 16,629          |  |
| With other local authorities     | 37,574        | 37,574          | 116,481       | 116,481         |  |
| Treasury bills                   | 0             | 0               | 20,097        | 20,097          |  |
| UK Debt Management Office        | 11,160        | 11,160          | 0             | 0               |  |
|                                  | 99,118        | 36,699          | 184,586       | 139,636         |  |

#### 22. Investments

#### 22.1 Long-Term Investments

|                              | 2023   | 2023/24 |        | 2/23    |
|------------------------------|--------|---------|--------|---------|
|                              | Group  | Council | Group  | Council |
|                              | £000   | £000    | £000   | £000    |
| Transport for Edinburgh      | 0      | 5,824   | 0      | 5,824   |
| Tudor Trust                  | 350    | 350     | 350    | 350     |
| CEC Recovery                 | 1      | 1       | 1      | 1       |
| CEC Holdings                 | 293    | 12,319  | 268    | 14,044  |
|                              | 644    | 18,494  | 619    | 20,219  |
| 22.2 Short-Term Investments  | 2023   | 3/24    | 2022   | 2/23    |
|                              | Group  | Council | Group  | Council |
|                              | £000   | £000    | £000   | £000    |
| Local Authority Loans        | 10,857 | 10,857  | 0      | 0       |
| Other short-term investments | 7,756  | 0       | 15,549 | 9,995   |
|                              | 18,613 | 10,857  | 15,549 | 9,995   |
|                              |        |         |        |         |

# 23. Assets Held for Sale

# **Policy**

Current assets held for sale are assets that the Council has identified as surplus to requirements, are being actively marketed and it is expected that the sale will be realised within twelve months of the Balance Sheet date.

Non-current assets held for sale are assets that the Council has identified as surplus to requirements, are being actively marketed, but it is not expected that the sale will be realised within twelve months of the Balance Sheet date.

Assets held for sale are measured at the lower of carrying value and fair value less costs to sell at the Balance Sheet date. Where the sale is expected to occur in more than twelve months, the cost is measured at present value.

Current and non-current assets held for sale are not depreciated.

|      | Note  | 2023  | /24   | 2022/23  |  |  |
|------|---|---|---|--|--|--|
|      |   | Group   | Council   | Group  | Council  |  |
| 23.1 | Non-Current Assets - Held for Sale  | £000  | £000  | £000   | £000   |  |
|      | Balance at 1 April  | 117   | 117   | 56   | 56   |  |
|      | Additions   | 0   | 0   | 1,764  | 1,764  |  |
|      | Revaluation gains/(losses) recognised in the revaluation reserve  | (38)  | (38)  | 61   | 61   |  |
|      | Revaluation gains/(losses) recognised in  | (30)  | (30)  | 01   | 01   |  |
|      | Surplus on the Provision of Services  | (6)   | (6)   | 0  | 0  |  |
|      | Assets Sold   | 0   | 0   | (1,717)  | (1,717)  |  |
|      | Assets Declassified as held for sale  | 0   | 0   | (47)   | (47)   |  |
|      | Transfers from non-current to current   | (73)  | (73)  | 0  | 0  |  |
|      | Transfers from non-current to current   | (73)  | (73)  |  | 0  |  |
|      | Balance at 31 March   | 1   | 1   | 117  | 117  |  |
| 23.2 | Current Assets - Held for Sale  | 2023  | /24   | 2022/23  |  |  |
|      |   | Group<br>£000                                     | Council<br>£000                                   | Group<br>£000                                  | Council<br>£000                                |  |
|      |   |   |   |  |  |  |
|      | Balance at 1 April  |   |   |  |  |  |
|      | Balance at 1 April Additions  | 4,216   | 4,216   | 81   | 81   |  |
|      | Additions   |   |   |  |  |  |
|      | Additions Revaluation gains/(losses) recognised   | 4,216<br>292                                      | 4,216<br>292                                      | 81<br>0  | 81<br>0  |  |
|      | Additions  Revaluation gains/(losses) recognised in the revaluation reserve   | 4,216   | 4,216   | 81   | 81   |  |
|      | Additions  Revaluation gains/(losses) recognised in the revaluation reserve  Revaluation gains/(losses) recognised in   | 4,216<br>292<br>(710)                             | 4,216<br>292<br>(710)                             | 81<br>0  | 81<br>0  |  |
|      | Additions  Revaluation gains/(losses) recognised in the revaluation reserve   | 4,216<br>292<br>(710)<br>(43)                     | 4,216<br>292<br>(710)<br>(43)                     | 81<br>0<br>(1,810)<br>909                      | 81<br>0<br>(1,810)<br>909                      |  |
|      | Additions  Revaluation gains/(losses) recognised in the revaluation reserve  Revaluation gains/(losses) recognised in Surplus on the Provision of Services  | 4,216<br>292<br>(710)<br>(43)<br>(1,767)          | 4,216<br>292<br>(710)<br>(43)<br>(1,767)          | 81<br>0<br>(1,810)<br>909<br>(6,512)           | 81<br>0<br>(1,810)<br>909<br>(6,512)           |  |
|      | Additions  Revaluation gains/(losses) recognised in the revaluation reserve  Revaluation gains/(losses) recognised in Surplus on the Provision of Services  Assets Sold  Assets declassified as held for sale | 4,216<br>292<br>(710)<br>(43)<br>(1,767)<br>(260) | 4,216<br>292<br>(710)<br>(43)<br>(1,767)<br>(260) | 81<br>0<br>(1,810)<br>909<br>(6,512)<br>11,174 | 81<br>0<br>(1,810)<br>909<br>(6,512)<br>11,174 |  |
|      | Additions Revaluation gains/(losses) recognised in the revaluation reserve Revaluation gains/(losses) recognised in Surplus on the Provision of Services Assets Sold  | 4,216<br>292<br>(710)<br>(43)<br>(1,767)          | 4,216<br>292<br>(710)<br>(43)<br>(1,767)          | 81<br>0<br>(1,810)<br>909<br>(6,512)           | 81<br>0<br>(1,810)<br>909<br>(6,512)           |  |

| Creditors                            | 2023/24       |                 | 2022          | 22/23           |  |
|--------------------------------------|---------------|-----------------|---------------|-----------------|--|
|                                      | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |  |
| Trade Creditors                      | (161,566)     | (157,011)       | (138,813)     | (133,748)       |  |
| Council Tax Creditors                | (528)         | (528)           | (4,584)       | (4,584)         |  |
| Other Tax payable                    | (17,946)      | (13,762)        | (15,328)      | (11,879)        |  |
| Other Creditors                      | (105,394)     | (76,039)        | (114,747)     | (84,718)        |  |
| PPP Creditor (Note 38.1)             | (11,729)      | (11,729)        | (11,305)      | (11,305)        |  |
| Right of Use Asset (Note 38.4)       | (30,831)      | (17,946)        | (30,307)      | (16,813)        |  |
| Finance Leases (non PPP - Note 38.1) | (411)         | (411)           | (403)         | (403)           |  |
|                                      | (328,405)     | (277,426)       | (315,487)     | (263,450)       |  |

#### 25. Provisions

24.

#### **Policy**

The value of provisions is based upon the Council's obligations arising from past events, the probability that a transfer of economic benefit will take place and a reasonable estimate of the obligation. An assessment of long and short-term provisions has been made at the 31 March 2024 year end and provisions disclosed separately.

| Note                                | 2023/         | 24              | 2022/         | 2/23            |  |
|-------------------------------------|---------------|-----------------|---------------|-----------------|--|
| Long-Term                           | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |  |
| Balance at 1 April                  | (24,477)      | (24,477)        | (23,081)      | (23,081)        |  |
| Transfers                           | 0             | 0               | 0             | 0               |  |
| Additional provisions made in year  | (843)         | (843)           | (1,675)       | (1,675)         |  |
| Amounts used during the year        | 3,671         | 3,671           | 279           | 279             |  |
| Unused amounts reversed during year | 0             | 0               | 0             | 0               |  |
| Balance at 31 March                 | (21,649)      | (21,649)        | (24,477)      | (24,477)        |  |

|                                     | 2023/         | 2023/24         |               | 23              |
|-------------------------------------|---------------|-----------------|---------------|-----------------|
| Short-Term                          | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |
| Balance at 1 April                  | (14,754)      | (12,909)        | (10,237)      | (8,342)         |
| Transfers                           | 0             | 0               | 0             | 0               |
| Additional provisions made in year  | (2,505)       | (894)           | (9,215)       | (7,129)         |
| Amounts used during the year        | 4,930         | 3,473           | 2,149         | 13              |
| Unused amounts reversed during year | 1,079         | 1,079           | 2,549         | 2,549           |
| Balance at 31 March                 | (11,250)      | (9,251)         | (14,754)      | (12,909)        |

The Council provisions include estimates of settlements on outstanding equal pay, compensation, insurance and other claims, contract arrangements, land acquisition costs for the tram project and Council Tax discounts that require to be set aside for housing projects.

#### 26. Reserves

# **Policy**

Reserves held on the Balance Sheet are classified as either usable or unusable reserves.

Usable reserves hold monies that can be applied to fund expenditure or reduce Council Tax. Unusable reserves cannot be applied to fund expenditure.

#### **Usable Reserves**

The Council operates the following usable reserves:

- Capital receipts reserve this represents capital receipts available to finance capital expenditure in future years.
- Capital grants unapplied account holds capital grants and contributions that have been received towards specific works that have yet to be completed.
- Capital fund under Schedule 3 of the Local Government (Scotland) Act 1975, certain receipts
  derived from the sale of property may also be used to create a capital fund "to be used for
  defraying any expenditure of the authority to which capital is properly applicable, or in providing
  money for repayment of the principal of loans".
- Renewal and repairs fund holds monies set aside for the renewal and repair of Council property and funds for PPP school lifecycle maintenance. This fund is operated under the terms of Schedule 3 to the Local Government (Scotland) Act 1975.
- General Fund held to mitigate financial consequences of risks and other events impacting on the Council's resources. Monies within the General Fund can be earmarked for specific purposes.

#### 27. Unusable Reserves

#### Note

Movements in the Group and the Council's usable reserves are detailed in the Movement in Reserves Statement (on pages 22 to 23) and Note 12.

#### **Policy**

The Council operates the following unusable reserves:

- Revaluation reserve holds unrealised gains arising since 1 April 2007 from holding non-current assets.
- Capital adjustment account provides a mechanism between the different rates at which assets are depreciated and are financed through the capital controls system.
- Financial instruments adjustment account provides a mechanism between the different rates at which gains and losses (such as premiums on the early repayment of debt) are recognised under the Code and are required by statute to be met from the General Fund.
- Available for sale financial assets provides a mechanism to recognise the unrealised gains and losses on the revaluation of financial assets (such as investment bonds).
- Pensions reserve represents the net monies which the Council requires to meet its pension liability, as calculated under IAS19, Employee Benefits. The Council operates a pensions reserve fund under the terms of the Local Government Pension Reserve Fund (Scotland) Regulations
- Employee statutory adjustment account represents the net monies which the Council requires to meet its short-term compensated absences for employees under IAS19.

| 27.1 Summary of Unusable Reserves           | 1 Summary of Unusable Reserves Balance a |              |
|---|--|--------------|
|   | 31 March                                 | 31 March     |
|   | 2024<br>£000                             | 2023<br>£000 |
| Revaluation Reserve                         | 2,351,452                                | 2,422,204    |
| Capital Adjustment Account                  | 1,290,536                                | 1,418,018    |
| Financial Instruments Adjustment Account    | (72,983)                                 | (76,676)     |
| Pensions Reserve                            | (48,738)                                 | (51,098)     |
| Employee Statutory Adjustment Account       | (15,527)                                 | (14,271)     |
| Total Council Unusable Reserves             | 3,504,740                                | 3,698,177    |
| Subsidiaries, Associates and Joint Ventures | 167,755                                  | 156,979      |
| Total Group Unusable Reserves               | 3,672,495                                | 3,855,156    |

# 27.2 Revaluation Reserve

The revaluation reserve contains the gains made by the Council arising from increases in the value of its property, plant and equipment. The balance is reduced when assets with accumulated gains are: revalued downwards or impaired and the gains are lost; used in the provision of services and the gains are consumed through depreciation; or disposed of and the gains are realised.

The reserve contains unrealised gains accumulated since 1 April 2007, the date the reserve was created. Accumulated gains arising before 1 April 2007 were consolidated into the capital adjustment account.

|  |           | 2023/24<br>£000 |          | Re-stated<br>2022/23<br>£000 |
|--|-----------|-----------------|----------|------------------------------|
| Balance at 1 April   |           | 2,422,204       |          | 2,021,114                    |
| Upward revaluation of assets   | 359,730   |                 | 570,991  |                              |
| Downward revaluation of assets and impairment losses not charged to the Surplus on the Provision of Services | (333,243) |                 | (89,954) |                              |
| Surplus on revaluation of non-current assets not posted to the Surplus on the Provision of Service           |           | 26,487          |          | 481,037                      |
| Difference between fair value depreciation and historical cost depreciation                                  |           | (92,166)        |          | (73,784)                     |
| Accumulated gains on assets sold written off to the capital adjustment account                               |           | (5,073)         |          | (6,163)                      |
| Balance at 31 March  |           | 2,351,452       |          | 2,422,204                    |

#### 27. Unusable Reserves - continued

#### 27.3 Capital Adjustment Account

The capital adjustment account provides a balancing mechanism for timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (CIES) (with reconciling postings from the revaluation reserve to convert fair value figures to a historical cost basis). The account is credited with the amounts set aside by the Council to finance the costs for acquisition, construction and enhancement of non-current assets. The account also holds accumulated gains and losses on investment properties and revaluation gains accumulated on property, plant and equipment prior to 1 April 2007.

Note 11 provides details of the source of the transactions posted to this account, except those involving the revaluation reserve.

|  |                               | 2023/24<br>£000 |                                | Re-stated<br>2022/23<br>£000 |
|--|-------------------------------|-----------------|--------------------------------|------------------------------|
| Balance at 1 April   |                               | 1,418,018       |                                | 1,348,747                    |
| Reversal of items relating to capital expenditure debited or credited to the CIES Charges for depreciation and impairment of non-current assets Amortisation and impairment of intangible assets | (304,341)                     |                 | (181,006)<br>(114)             |                              |
| Capital funded from revenue Revenue exp. funded from capital under statute Amounts of non-current assets written off on disposal or sale as part of the gain / loss on disposal to the CIES      | 8,205<br>(70,425)<br>(18,708) |                 | 24,509<br>(64,847)<br>(22,178) |                              |
|  | (385,336)                     |                 | (243,636)                      |                              |
| Adjusting amounts written out of the revaluation reserve   | 5,073                         |                 | 6,163                          |                              |
| Net written out amount of the costs of non-<br>current assets consumed in the year   |                               | (380,263)       |                                | (237,473)                    |
| Capital financing applied in the year: Use of the capital receipts reserve to finance new capital expenditure  | 22,651                        |                 | 23,703                         |                              |
| Donated assets   | 10,916                        |                 | (239)                          |                              |
| Use of capital fund for new capital expenditure Capital grants and contributions credited to the CIES that have been applied to capital financing  | 23,777<br>112,758             |                 | 1,297<br>106,745               |                              |
| Application of grants from the capital grants unapplied account / capital fund   | 11,381                        |                 | 16,608                         |                              |
| Statutory provision for the financing of capital investment charged against the General Fund and HRA balances  | 97,839                        |                 | 92,164                         |                              |
| Capital expenditure charged against the General Fund and HRA balances  | 70,425                        |                 | 64,847                         |                              |
|  |                               | 349,746         |                                | 305,125                      |
| Movements in the market value of investment properties credited to the CIES  |                               | 3,336           |                                | 1,536                        |
| Movements in value of finance leases   |                               | 1,540           |                                | 83                           |
| Service Concession Flexibility   |                               | (101,841)       |                                | 0                            |
| Balance at 31 March  |                               | 1,290,536       |                                | 1,418,018                    |

#### 27. Unusable Reserves - continued

# 27.4 Financial Instruments Adjustment Account

The financial instruments adjustment account provides a balancing mechanism between the different rates at which gains and losses (such as premiums on the early repayment of debt) are recognised under the Code and are required by statute to be met from the General Fund and Housing Revenue Account. This account also holds the equivalent interest rate adjustment on lender option / borrower option loans.

| Balance at 1 April  |       | <b>2023/24</b><br><b>£000</b><br>(76,676) |       | <b>2022/23</b><br><b>£000</b><br>(79,850) |
|---|-------|---|-------|---|
| Proportion of premiums incurred in previous financial years to be charged against the General Fund and HRA balances in accordance with statutory requirements                     | 3,008 |   | 3,009 |   |
| Proportion of equivalent interest rate calculation on lender option / borrower option loans (LOBOs)   | 685   |   | 165   |   |
| Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in accordance with statutory requirements |       | 3,693                                     |       | 3,174                                     |
| Balance at 31 March   |       | (72,983)                                  |       | (76,676)                                  |

The Council operates a loans pool on behalf of the General Fund and Housing Revenue Account.

# 27.5 Pensions Reserve

The pensions reserve provides a balancing mechanism arising from the different arrangements for accounting for post employment benefits (pension costs) and for funding pensions in accordance with statutory provisions. The Council accounts for pensions in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

Statutory arrangements, however, require benefits to be financed as the Council makes its contributions to Lothian Pension Fund or pays any pensions for which it is directly responsible.

# 27. Unusable Reserves - continued 27.5 Pensions Reserve - continued

The balance on the pension reserve shows that there is no shortfall between the benefits earned by past and current employees and the resources that the Council has set aside to meet them, as outlined in Note 41.3.

|   | 2023/24              | 2022/23               |
|---|----------------------|-----------------------|
| Balance at 1 April  | <b>£000</b> (51,098) | <b>£000</b> (203,825) |
| Actuarial gains or (losses) on pension assets and liabilities   | (9,889)              | 230,643               |
| Reversal of items relating to retirement benefits debited or credited to the Surplus on the Provision of Services in the Comprehensive Income and Expenditure Statement | (76,547)             | (158,690)             |
| Employer's pension contributions and direct payments to pensioners payable in the year  | 88,796               | 80,774                |
| Balance at 31 March   | (48,738)             | (51,098)              |

# 27.6 Employee Statutory Adjustment Account

The employee statutory adjustment account provides a balancing mechanism arising from the different arrangements that would otherwise impact on the General Fund and HRA balances from accruing for compensated absences earned but not taken in the year (annual leave entitlement carried forward at 31 March). Statutory arrangements require that the impact on the General Fund and HRA balances is mitigated by transfers to or from this account.

| Balance at 1 April  | <b>2023</b><br>£0<br>(14,2 | 000      | <b>2022/23</b><br><b>£000</b><br>(14,225) |
|---|----------------------------|----------|---|
| Settlement or cancellation of accrual made at the end of the preceding year   | 14,271                     | 14,225   |   |
| Amount accrued at the end of the current year   | (15,527)                   | (14,271) |   |
| Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements | (1,2                       | 256)     | (46)                                      |
| Balance at 31 March   | (15,5                      | 527)     | (14,271)                                  |

# 27. Unusable Reserves - continued

27.7

| ' Unusable Reserves - Group Members                    | Balance as at: |          |  |
|--|----------------|----------|--|
|  | 31 March       | 31 March |  |
|  | 2024           | 2023     |  |
| Subsidiaries   | £000           | £000     |  |
| CEC Holdings Limited                                   | 61,057         | 58,306   |  |
| Transport for Edinburgh                                | 19,651         | 22,410   |  |
| Edinburgh Living MMR LLP                               | 32,851         | 26,287   |  |
| The City of Edinburgh Council Charitable Trusts        | 13,978         | 23,843   |  |
| Associates and Joint Ventures                          |                |          |  |
| Common Good  | 26,244         | 26,087   |  |
| Lothian Valuation Joint Board                          | 13,974         | 46       |  |
| Total Unusable Reserves - Subsidiaries, Associates and |                |          |  |
| Joint Ventures   | 167,755        | 156,979  |  |

# 28. Cash Flow Statement - Operating Activities

The cash flows for operating activities include the following items:

|  | 2023/24       |                 | 2022          | 2/23            |
|--|---------------|-----------------|---------------|-----------------|
|  | Group<br>£000 | Council<br>£000 | Group<br>£000 | Council<br>£000 |
| Cash paid to and on behalf of employees        | 813,981       | 813,981         | 724,822       | 724,822         |
| General Revenue Grant                          | (552,075)     | (552,075)       | (627,905)     | (627,905)       |
| Non-Domestic Rates receipts from national pool | (377,316)     | (377,316)       | (249,861)     | (249,861)       |
| Other net operating cash payments / (receipts) | 31,303        | 31,303          | 38,089        | 38,089          |
| Net cash flows from subsidiary companies       | (29,989)      | 0               | (35,232)      | 0               |
| Net cash flows from operating activities       | (114,096)     | (84,107)        | (150,087)     | (114,855)       |

# 29. Cash Flow Statement - Operating Activities - continued

The cash flows for operating activities include the following items:

|   | 2023/24        |                  | 2022/23        |                 |
|---|----------------|------------------|----------------|-----------------|
|   | Group<br>£000  | Council<br>£000  | Group<br>£000  | Council<br>£000 |
| Interest received   | (23,379)       | (22,117)         | (10,148)       | (10,023)        |
| Interest paid   | 100,733        | 98,074           | 81,825         | 79,209          |
| Investment income received  | (2,912)        | (2,912)          | 0              | 0               |
| The surplus or deficit on the provision of services h investing and financing activities:  Proceeds from short-term and long-term | as been adjust | ed for the follo | owing items th | nat are         |
| investments   | 11,989         | 0                | 3,445          | 0               |
| Recognised Capital Income   | 117,772        | 117,772          | 117,485        | 117,485         |
| Movement in Donated Assets  | 10,916         | 10,916           | (239)          | (239)           |
|   | 140,677        | 128,688          | 120,691        | 117,246         |

# 29. Cash Flow Statement - Operating Activities - continued

| 29. | Cash Flow Statement - Operating Activities - C   | 2023/24       |                 | Re-stated<br>2022/23 |                 |
|-----|--|---------------|-----------------|----------------------|-----------------|
|     |  | Group<br>£000 | Council<br>£000 | Group<br>£000        | Council<br>£000 |
|     | Depreciation   | (288,061)     | (267,959)       | (269,918)            | (247,354)       |
|     | Impairment   | (128,616)     | (128,616)       | (7,549)              | (7,549)         |
|     | Increase/(decrease) in impairment for bad debts  | 30            | 71              | (15,655)             | (15,361)        |
|     | Increase/(decrease) in creditors   | (8,218)       | (3,773)         | (38,063)             | (30,035)        |
|     | Increase/(decrease) in debtors   | (3,619)       | (3,136)         | 35,784               | 35,442          |
|     | Increase/(decrease) in inventories   | 364           | 266             | (648)                | 304             |
|     | Carrying amount of non-current assets and non-<br>current assets held for sale, sold or de-<br>recognised                        | 10,507        | 3,943           | 10,005               | 1,526           |
|     | Other non-cash items charged to the net surplus or deficit on the provision of services  | 20,938        | 28,627          | (77,696)             | (74,574)        |
|     | -  | (396,675)     | (370,577)       | (363,740)            | (337,601)       |
|     |  |               |                 |                      |                 |
| 30. | Cash Flow Statement - Investing Activities   | 2023<br>Group | 3/24<br>Council | 2022<br>Group        | /23<br>Council  |
|     |  | £000          | £000            | £000                 | £000            |
|     | Purchase of Property, Plant and Equipment, Investment Property and Intangible Assets   | 354,949       | 338,157         | 349,662              | 318,241         |
|     | Proceeds from the Sale of Property, Plant and Equipment, Investment Property and Intangible Assets                               | (26,239)      | (25,512)        | (24,185)             | (23,854)        |
|     | Net purchase of Short-Term and Long-Term Investments   | (11,935)      | (11,935)        | (70,596)             | (70,596)        |
|     | Other receipts from investing activities   | (102,161)     | (103,767)       | (97,606)             | (100,555)       |
|     | Net cash flows from investing activities   | 214,614       | 196,943         | 157,275              | 123,236         |
| 31. | Cash Flow Statement - Financing Activities   |               |                 |                      |                 |
|     |  | 2023          |                 | 2022                 |                 |
|     |  | Group<br>£000 | Council<br>£000 | Group<br>£000        | Council<br>£000 |
|     | Cash Receipts of Short- and Long-Term Borrowing  | (145,573)     | (125,000)       | (37,496)             | (11,096)        |
|     | Other Receipts for Financing Activities  | 39,691        | 39,691          | (58,121)             | (58,121)        |
|     | Cash Payments for the Reduction of the<br>Outstanding Liability relating to Finance Leases<br>and on-Balance Sheet PPP Contracts | 25,149        | 10,643          | 31,678               | 10,657          |
|     | Repayment of short-term and long-term borrowing  | 65,683        | 64,767          | 55,795               | 55,122          |
|     | Net cash flows from financing activities   | (15,050)      | (9,899)         | (8,144)              | (3,438)         |

#### 32. Financial Support and Guarantees

#### 32.1 Loans and guarantees

The Council has made a loan to Spartans at less than market interest rates (soft loans).

The Spartans loan relates to the lease of an area of ground lying immediately to the west of Ainslie Park Leisure Centre, Pilton Drive, Edinburgh. The original outstanding payment was £120,000, with £3,000 paid annually for ten consecutive years up to 31 March 2021 and £9,000 to be paid for ten consecutive years on or before 31 March from 31 March 2022.

|                                   | 2023/24<br>£000 | 2022/23<br>£000 |
|-----------------------------------|-----------------|-----------------|
| Opening Balance                   | 51              | 56              |
| New Loans                         | 0               | 0               |
| Increase in the Discounted Amount | 4               | 4               |
| Fair Value Adjustment             | 0               | 0               |
| Loan Repayment                    | (9)             | (9)             |
| Balance Carried Forward           | 46              | 51              |
| Nominal Value Carried Forward     | 63              | 72              |

The Council has issued, or is due to issue, non-convertible loan stock to C.E.C. Holdings Limited and EICC Limited.

Interest is not charged on the loan stock, which has a face value of £10.633m as at 31 December 2023. The loan stock is included in debtors, at a fair value rate, of £5.225m and is repayable within 25 years of issue.

In addition, the Council issued £7.229m of convertible loan stock to EICC Limited for the development of Edinburgh International Conference Centre. Interest is not charged on the loan stock, which is due to be repaid to the Council in 2117. The discounted value of this loan stock is £0.021m.

Adjustments have been made under the requirements of IFRS 9 Financial Instruments, as required by the Code.

# 32.2 Guarantees

In February 2018 the Council agreed to provide a formal pension guarantee to Lothian Pension Fund on behalf of Edinburgh Leisure.

From 1 April 2018 Lothian Pension Fund introduced a new investment strategy, whereby those employers closed to new entrants but who do not meet the criteria for the Fund's low-risk strategy, would be moved to a medium risk strategy.

Edinburgh Leisure would fall into this category and the impact would be a considerable increase in contribution rates and would likely result in a significant impact on services provided by this entity.

The Council approved providing a pension guarantee which enabled Edinburgh Leisure to be moved back to a low-risk strategy, avoiding the additional financial costs.

In June 2018 the Council also agreed to provide a pension guarantee to Lothian Pension Fund on behalf of Lothian Buses, to enable them to merge their existing pension fund into Lothian Pension Fund, to streamline the pension portfolio and bring associated financial efficiencies.

#### 32. Financial Support and Guarantees - continued

# 32.3 Shared Equity Scheme / Scheme of Assistance

In 2010/11, the Council approved a shared equity scheme to help buyers purchase homes from PARC. The Council provided assistance to sixteen purchasers, at a cost of £0.484m. No further assistance has been provided since 2012/13.

The monies are required to be repaid to the Council either on sale of the property or after twenty years, whichever occurs earlier.

Purchasers have the option to pay interest annually or accumulate charges on the same terms as the original equity. Sums due to the Council, including accrued interest, where owners have opted to defer interest, are included in long-term debtors, the balance at 31 March 2024 is £0.207m.

The assisted purchase scheme was an initiative administered on behalf of the Council to allow home owners to enter into a lifetime mortgage agreement to finance repairs to their properties. Forty loans were made between 2007 and 2012, with an original loan principal value of £0.762m. These sums are included in long-term debtors, the balance at 31 March 2024 is £0.738m.

The loans are repayable on sale of the property or on the death of the home owner. The amount repayable is a minimum of the original loan principal and a maximum of the original loan as a percentage of the property value on signing the agreement, as applied to the value on redeeming the loan.

In June 2018 the Council purchased the interest in a shared equity loan scheme from PARC for £0.512m. The scheme provided assistance to buyers to purchase homes from PARC and twenty two loans remain in the scheme. These sums are included in long-term debtors, the balance at 31 March 2024 is £0.268m.

The loans are repayable on sale of the property or on the death of the home owner. The amount repayable is a minimum of the original loan principal and a maximum of the original loan as a percentage of the property value on signing the agreement, as applied to the value on redeeming the loan.

#### 32.4 National Housing Trust

The National Housing Trust (NHT) is a housing initiative developed by the Scottish Government, in partnership with the Scottish Futures Trust (SFT) and local authorities. The aim is to deliver new homes for mid-market rent while at the same time stimulating the housing market. The scheme is underwritten by the Scottish Government, by way of a guarantee against the borrowing and associated interest costs. The Council works with the Scottish Government and SFT to procure private developers to build homes for mid-market rent and enter into joint ventures with the Council, by way of Limited Liability Partnerships through the NHT initiative.

Phase 1 and 2 of NHT are now complete and have delivered 518 new homes.

All Phase 1 NHT developments have now been repaid in full.

NHT Phase 3 is complete and has delivered 829 homes.

#### 32. Financial Support and Guarantees - continued

# 32.4 National Housing Trust - continued

The Council has advanced and had repaid the following sums through the NHT scheme:

| Developer         | Development Site | Phase | Total<br>No. of<br>Units | Advanced 2023/24 £000 | Repaid<br>2023/24<br>£000 | Prior<br>Years<br>£000 | Total<br>£000 |
|-------------------|------------------|-------|--------------------------|-----------------------|---------------------------|------------------------|---------------|
| Places for People | Lochend North    | 1     | 0                        | 0                     | (1,527)                   | 1,527                  | 0             |
| Places for People | Lighthouse Court | 1     | 0                        | 0                     | (1,336)                   | 1,336                  | 0             |
| FP Newhaven Ltd   | Sandpiper Road   | 2     | 96                       | 0                     | 0                         | 11,908                 | 11,908        |
| Ediston Homes Ltd | Fruitmarket      | 3     | 0                        | 0                     | (9,153)                   | 9,153                  | 0             |
| Cruden Homes      | Western Harbour  | 3     | 138                      | 0                     | 0                         | 17,284                 | 17,284        |
| Places for People | Shrubhill        | 3     | 93                       | 0                     | 0                         | 14,923                 | 14,923        |
|                   |                  |       | 327                      | 0                     | (12,016)                  | 56,131                 | 44,115        |

These sums are included within long-term debtors, as detailed in note 20.1.

#### 33. Agency Income and Expenditure

The Council has entered into agency agreements with other public bodies to provide and receive services, the income and expenditure for which is included in the Comprehensive Income and Expenditure Statement.

During the financial year the total Agency income was £56.822m (2022/23 £97.799m) and Agency Expenditure £40.870m (2022/23 £83.518m).

During the financial year the Council undertook the final fund reconciliations for the Energy Bill Support Scheme and several Covid-19 related funding streams on behalf of the UK and Scottish Governments, on an agency basis. During the year grants of £0.34m were paid out (2022/23 £24.265m), utilising funding carried forward from the prior year. The remaining unused funds are due to be returned to the relevant funding bodies.

During the financial year the administration of the Scottish Cities Alliance employment and operational budget was taken over by Dundee City Council, with the aim to harmonise the management arrangements it was agreed that the remaining project funds of £0.479m be transferred to Dundee City Council. In 2022/23 the council undertook, on an agency basis, the financial administration on behalf of the Scottish Cities Alliance, £0.338m was paid out to the respective lead authorities of the projects concerned.

The Council acts as the Billing Authority for a number of Business Improvement Districts (BIDs). The Council collects a levy from the business rate payers on behalf of the BID bodies, Essential Edinburgh and Edinburgh West End. During the year income of £1.033m (202/23 £1.049m) was collected and £1.042m (2022/23 £1.028m) paid out to BID schemes, included in the totals above.

In August 2018 the Edinburgh and South-East Scotland City Region Deal (ESESCR Deal) was signed and committed a total of £600m of funding from both the Scottish and UK Governments, over 15 years. The Council has undertaken, on an agency basis, to act as the accountable body for the management of the Deal. During the year income and expenditure amounted to £37.858m (2022/23 £57.716m).

# 34. Audit Costs

The fees payable to Audit Scotland in respect of external audit services undertaken in accordance with the Code of Audit Practice are £0.718m (2022/23 £0.682m).

In addition, the Council paid audit fees to Azets Audit Services for the audit of CEC Recovery Limited's (formerly tie Limited) accounts. The Council paid £0.002m during 2023/24 (2022/23 £0.002m) for the audit of the 2022/23 financial statements.

#### 35. Grant Income

#### **Policy**

#### • Revenue

Revenue grants and contributions have been included in the financial statements on an accruals basis.

Where such funds remain unapplied at the Balance Sheet date, but approval has been given to carry these funds forward to the next financial year, these amounts have been set aside in the General Fund.

# Capital

Capital grants and contributions are recognised in the Comprehensive Income and Expenditure Statement except to the extent there are conditions attached to them that have not been met.

Where there are no conditions attached to capital grants and contributions, these funds are a reconciling item in the Movement in Reserves Statement for the General Fund and Housing Revenue Account by way of an adjusting transaction with the capital adjustment account, where expenditure has been incurred, and the unapplied capital grants account, where expenditure has not been incurred.

Where there are outstanding conditions attached to capital grants and contributions that have not been met at the Balance Sheet date, the grant or contribution will be recognised as part of capital grants receipts in advance. Once the condition has been met, the grant or contribution will be transferred from capital grants received in advance and recognised as income in the Comprehensive Income and Expenditure Statement, as above.

#### Note

Grants and contributions credited to the Comprehensive Income and Expenditure Statement include the following:

|   | 202       | 3/24        | 202       | 2/23        |
|---|-----------|-------------|-----------|-------------|
|   | £000      | £000        | £000      | £000        |
| Credited to taxation and non-specific grant | income    |             |           |             |
| General revenue funding                     | (552,075) |             | (627,905) |             |
| Non-domestic rates                          | (377,317) |             | (249,861) |             |
| Capital grants and contributions            | (128,688) |             | (117,247) |             |
|   |           | (1,058,080) |           | (995,013)   |
| Credited to services                        |           |             |           |             |
| Central Government Bodies                   | (238,649) |             | (259,766) |             |
| Other Local Authorities                     | (2,751)   |             | (4,102)   |             |
| NHS bodies                                  | (87,604)  |             | (84,119)  |             |
| Other entities and individuals              | (22,739)  |             | (49,499)  |             |
|   |           | (351,743)   |           | (397,486)   |
| Total                                       |           | (1,409,823) |           | (1,392,499) |

#### 36. Related Parties

During the year, the Council entered into a number of transactions with related parties - bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. The most material of these transactions, including Outstanding Balances where normal terms and conditions apply, are shown below.

| 2023/24     | 2023/24 | 2023/24    | 2022/23     | 2022/23    |
|-------------|---------|------------|-------------|------------|
|             |         |            | Net         |            |
|             |         | Debtor /   | Expenditure | Debtor /   |
| Expenditure | Income  | (Creditor) | / (Income)  | (Creditor) |
| £000£       | £000    | £000       | £000        | £000       |

#### **Subsidiaries and Associates**

Subsidiaries and Associates are independent bodies over which the Council is considered to have control or influence, see Note 9 (page 45) for further details. The following entities have a significant impact on the Council's operations and have been consolidated into the Group Accounts:

| CEC Holdings (incl. EDI Group, EICC)                                   | 37      | (300)     | 7,550   | (503)    | 2,429   |
|--|---------|-----------|---------|----------|---------|
| Edinburgh Charitable Trusts  | 0       | (3)       | 11      | (1)      | 17      |
| Edinburgh Living MMR LLP   | 8,573   | (4,634)   | 67,625  | 7,326    | 44,930  |
| Transport for Edinburgh (inc.<br>Edinburgh Trams and Lothian<br>Buses) | 4.816   | (9,716)   | 2,349   | (5,006)  | (443)   |
| Capital Theatres   | 634     | 0         | 0       | 388      | 0       |
| Common Good  | 0       | 0         | 66      | 0        | (384)   |
| Edinburgh Integration Joint Board                                      | 337,147 | (341,083) | (1,771) | (28,224) | (6,329) |
| Edinburgh Leisure Limited  | 9,548   | (248)     | 363     | 10,852   | 163     |
| Lothian Valuation Joint Board  | 3,698   | (482)     | (804)   | 3,278    | (1,524) |

The following companies are not consolidated into the Group Accounts as, following an assessment, the companies are not considered to be a material part of the Group and have therefore been excluded from the Group Accounts:

| Capital City Partnership   | 9,869 | 3 | 0 | 6,672   | (249) |
|----------------------------|-------|---|---|---------|-------|
| CEC Recovery (formerly Tie |       |   |   |         |       |
| Limited)                   | 0     | 0 | 4 | 0       | 1     |
| Energy for Edinburgh       | 0     | 0 | 0 | (2)     | 0     |
| Telford NHT                | 0     | 0 | 0 | (1,247) | 6     |

The Council is the administering authority for the Lothian Pension Fund which is a Local Government Pension Scheme, details of the scheme, including contributions paid to the fund are shown in Note 41. LFPE Limited and LPFI Limited are corporate bodies wholly owned by the City of Edinburgh Council. Both bodies' accounts are consolidated in the annual accounts of Lothian Pension Fund.

| Lothian Pension Fund        | 6,749  | (320) | (2,209) | 6,152 | (2,710) |
|-----------------------------|--------|-------|---------|-------|---------|
| Lottilati i ottoloti i aria | 0,7 10 | (020) | (2,200) | 0,102 | (2,110) |

#### **Scottish Government**

The Scottish Government has control over the general operations of the Council. It outlines the statutory framework in which the Council operates, specifies the terms of various transactions that the Council has with other parties such as council tax, and provides the majority of the Council's funding through grants. Grants received from government are shown in Note 35. Grant Income.

| Scottish Government | 327 | (67.214) | 69.682 | (95.379) | 66.518 |
|---------------------|-----|----------|--------|----------|--------|
|                     |     |          |        |          |        |

#### 36. Related Parties - continued

| 2022/23    | 2022/23     | 2023/24    | 2023/24 | 2023/24     |
|------------|-------------|------------|---------|-------------|
| Debtor /   | Net         | Debtor /   | Income  | Expenditure |
| (Creditor) | Expenditure | (Creditor) |         |             |
|            | / (Income)  |            |         |             |
| £000       | £000        | £000       | £000    | £000£       |

#### **Other Public Bodies**

If a public body has had a related party transaction during the year, IAS 24 requires information to be disclosed about the transactions and any outstanding balances. Of the bodies sampled, the most common transactions related to loans and grants, and the rendering or receiving of services.

| Business Stream                   | 2,427 | 0        | 184     | 2,523    | 288     |
|-----------------------------------|-------|----------|---------|----------|---------|
| Criminal Justice Bodies           | 506   | 0        | 0       | 425      | 0       |
| NHS Bodies                        | 945   | (31,946) | (462)   | (25,400) | 1,289   |
| Other Local Authorities           | 4,119 | (4,470)  | (632)   | 1,683    | (889)   |
| Police Scotland                   | 281   | (1,109)  | 8,519   | (910)    | 9,018   |
| Scottish Fire and Rescue Service  | 187   | 0        | 0       | 38       | 0       |
| Scottish Police Authority         | 78    | (3)      | (16)    | 56       | (28)    |
| Scottish Qualifications Authority | 1,520 | 0        | 0       | 1,524    | 0       |
| Scottish Water                    | 20    | (31)     | (2,842) | 205      | (3,007) |
| Transport Scotland                | 0     | (243)    | 1,582   | (1,762)  | 764     |

#### **Members Interest**

Under the Councillors' Code of Conduct, elected members must declare any registered interests in any bodies where the Council itself does not have significant influence over their operations. Each member's Register of Interest is available in the Your Councillors section of the City of Edinburgh Council website.

In 2023-24, the Council made payments totalling £7.887m to 42 bodies where members hold an interest, ie they held or hold a position where they have significant influence or control. Material payments (i.e. in excess of £0.250m) have been detailed below:

| Bethany Christian Trust                   | 1,316 | 0     | (6) | 1,254 | 419   |
|---|-------|-------|-----|-------|-------|
| Church of Scotland                        | 412   | (72)  | 0   | 332   | 0     |
| Dean and Cauvin Charitable Trust          | 1,074 | 0     | 12  | 1,079 | 6     |
| Lifecare Edinburgh                        | 588   | 0     | 0   | 551   | 0     |
| Royal Blind Asylum and School             | 497   | 0     | 0   | 355   | (192) |
| Royal Scottish National Orchestra Society | 613   | (6)   | 0   | 189   | 0     |
| Smilechildcare                            | 283   | 0     | 0   | 277   | 0     |
| The Citadel Youth Centre                  | 310   | 0     | 0   | 276   | 0     |
| University of Edinburgh                   | 408   | (212) | 12  | 429   | 25    |

# **Other Organisations**

Other related parties include bodies in which the Council has an interest in collaboration with other local authorities, but are not Associates together with bodies to which the Council provides substantial funding or in which it holds a significant interest.

| Axiom Education Limited                  | 27,884 | 0        | (88,342)  | 25,675   | (92,628)  |
|--|--------|----------|-----------|----------|-----------|
| Edinburgh International Festival Society | 1,929  | (212)    | 0         | 1,633    | 43        |
| Edinburgh and Lothians Greenspace Trust  | 1,063  | 0        | (10)      | 684      | 0         |
| Edinburgh School Partnership             | 28,201 | 0        | (39,540)  | 21,407   | (40,394)  |
| Edinburgh Vol. Org. Council              | 490    | 0        | (5)       | 427      | 0         |
| Handicab                                 | 555    | 0        | (14)      | 296      | 0         |
| Hubco                                    | 536    | 0        | (27,413)  | 1,165    | (28,330)  |
| Millerhill                               | 0      | 0        | (259,404) | 0        | (267,669) |
| South East of Scotland Transport         |        |          |           |          |           |
| Partnership                              | 62     | (7)      | 24        | 2        | 525       |
| SUSTRANS                                 | 71     | (19,601) | 9,198     | (13,428) | 10,573    |
| QHS DBFMCO                               | 3,799  | 0        | (33,600)  | 3,576    | (34,575)  |

# 36. Related Parties - continued Senior Officers

Senior Officers have control over the Council's financial and operating policies. The total remuneration paid to senior officers is shown in the Remuneration Report.

Officers have the responsibility to adhere to a Code of Conduct, which requires them to declare an interest in matters that may directly or indirectly influence, or be thought to influence their judgement or decisions taken during the course of their work. In terms of any relevant parties, officers with declarations of interest would opt out of taking part in any discussion or decisions relating to transactions with these parties.

# 37. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred during the year is shown below (including the value of assets acquired under finance leases and PPP contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years through charges to revenue (loan charges), capital expenditure results in an increase in the capital financing requirement. This shows the amount of capital expenditure that has yet to be financed. The capital financing requirement is analysed below.

|   | 2023/24   |                          | 2022      |                          |
|---|-----------|--------------------------|-----------|--------------------------|
| Opening capital financing requirement   | £000      | <b>£000</b><br>2,025,848 | £000      | <b>£000</b><br>1,902,866 |
| Capital Investment  |           | ,,                       |           | , ,                      |
| Property, plant and equipment   | 440,738   |                          | 312,045   |                          |
| Heritage Assets / Common Good Assets  | 1,809     |                          | 1,960     |                          |
| Assets held for sale  | 292       |                          | 1,764     |                          |
| Capital Receipts transferred to Capital Fund  | 15,930    |                          | 10,503    |                          |
| Capital Investment applied to debtors   | 8,574     |                          | 18,400    |                          |
| Revenue expenditure funded from capital under statute                               | 70,425    |                          | 64,847    |                          |
| Right of Use Asset Recognised in year   | 20,331    |                          | 66,863    |                          |
| PPP Lease Agreements Recognised In-Year   | 1,540     |                          | (504)     |                          |
| Sources of Finance  |           | 559,639                  |           | 475,879                  |
|   | (00.054)  |                          | (00.700)  |                          |
| Capital receipts  | (22,651)  |                          | (23,703)  |                          |
| Capital Funded from Current Revenue   | (8,205)   |                          | (24,509)  |                          |
| Government grants and other contributions   | (245,257) |                          | (200,058) |                          |
| PPP schools under construction and lifecycle additions                              | 0         |                          | 239       |                          |
| Loans fund / finance lease repayments   | (98,784)  |                          | (104,866) |                          |
|   |           | (374,897)                |           | (352,897)                |
| Closing capital financing requirement   |           | 2,210,589                | ;         | 2,025,848                |
| Explanation of movements in year  |           |                          |           |                          |
| (Decrease) / increase in underlying need to borrow or fund from credit arrangements |           | 183,201                  |           | 123,485                  |
| Assets acquired under finance leases  |           | 1,540                    |           | (504)                    |
| (Decrease) / Increase in capital financing red                                      | quirement | 184,741                  | :         | 122,982                  |

#### 38. Leases

# 38.1 PPP, Finance Lease and Other Liabilities Policy

Finance leases, which have substantially transferred to the authority the benefits and risks of ownership of a non-current asset, are treated as if the asset had been purchased outright.

Assets acquired under finance leases are included in non-current assets at the lower of the fair value or the present value of the minimum lease payments. The capital element of the lease is included as obligations under finance leases / creditors.

The lease rentals comprise capital and interest elements. The capital element is applied to reduce the outstanding obligation and the interest element is charged to revenue on a straight line basis over the terms of the lease.

#### Note

The Council has acquired a waste treatment facility and its IT equipment under finance leases. The assets classified under these leases are included in property, plant and equipment in the Balance Sheet. In 2022/23 all IT liabilities were derecognised and the asset ownership passed to the Council.

The Council adopted IFRS 16 from 1 April 2022, therefore all consolidation adjustments have been made on this basis from 2022/23 onwards, to adjust for right of use assets and related lease liabilities in connection with all former operating leases.

2023/24

2022/23

|      |  |      | 2023/24                  |                    | 2022/23                  |                 |
|------|--|------|--------------------------|--------------------|--------------------------|-----------------|
|      | Short Term Creditors                     | Note | Group<br>£000            | Council<br>£000    | Group<br>£000            | Council<br>£000 |
|      | PPP Residual Waste                       | 39.1 | 2,594                    | 2,594              | 2,598                    | 2,598           |
|      | PPP Education                            | 39.2 | 9,135                    | 9,135              | 8,707                    | 8,707           |
|      | Finance Leases                           | 38.2 | 411                      | 411                | 403                      | 403             |
|      | Right of Use Assets                      | 38.4 | 30,831                   | 17,946             | 30,307                   | 16,813          |
|      |  |      | 42,971                   | 30,086             | 42,015                   | 28,521          |
|      | Other Long-Term Liabilities              |      |                          | <u> </u>           |                          |                 |
|      | PPP Residual Waste                       | 39.1 | 23,067                   | 23,067             | 23,368                   | 23,368          |
|      | PPP Residual Waste Donated Asset         | 39.1 | 45,866                   | 45,866             | 48,158                   | 48,158          |
|      | PPP Education                            | 39.2 | 179,649                  | 179,649            | 188,850                  | 188,850         |
|      | Finance Leases                           | 38.2 | 3,527                    | 3,527              | 3,938                    | 3,938           |
|      | Right of Use Assets                      | 38.4 | 177,746                  | 127,148            | 97,789                   | 34,616          |
|      | Group other liabilities                  |      | 287                      | 0                  | 221                      | 0               |
|      |  |      | 430,142                  | 379,257            | 362,324                  | 298,930         |
| 38.2 | Assets Leased in - Finance Leases        |      |                          |                    |                          |                 |
|      |  |      | 2023/24<br>Group<br>£000 | Council<br>£000    | 2022/23<br>Group<br>£000 | Council<br>£000 |
|      | Value at 1 April                         |      | 4,341                    | 4,341              | 52,013                   | 6,358           |
|      | Adjustment for Right of Use Assets       |      | 0                        | 0                  | (45,655)                 | 0               |
|      | Additions during the year                |      | _                        | _                  | 0<br>(1,569)             | (4.560)         |
|      | Depreciation charge for the year         |      | (403)<br>0               | (403)<br>0         |                          | (1,569)         |
|      | Derecognition Value at 31 March          |      | 3,938                    | 3,938              | (448)<br>4,341           | (448)           |
|      |  |      |                          |                    |                          | 4,341           |
|      | Vehicles, plant, equipment and furniture |      | 3,938                    | 3,938              | 4,341                    | 4,341           |
|      | Value at 31 March                        |      | 3,938                    | 3,938              | 4,341                    | 4,341           |
|      | Analysed by:<br>Current                  |      | <b>£000</b><br>411       | <b>£000</b><br>411 | <b>£000</b> 403          | <b>£000</b> 403 |
|      | Non-Current                              |      | 3,527                    | 3,527              | 3,938                    | 3,938           |
|      | Finance costs payable in future years    |      | 381                      | 381                | 463                      | 463             |
|      |  |      | 4,319                    | 4,319              | 4,804                    | 4,804           |
|      | Finance Lease Liabilities                |      | £000                     | £000               | £000                     | £000            |
|      | Within one year                          |      | 486                      | 486                | 486                      | 486             |
|      | Between 2 and 5 years                    |      | 1,943                    | 1,943              | 1,943                    | 1,943           |
|      | Over 5 years                             |      | 1,890                    | 1,890              | 2,375                    | 2,375           |
|      | Total liabilities                        |      | 4,319                    | 4,319              | 4,804                    | 4,804           |
|      |  |      |                          |                    |                          |                 |

#### 38. Leases - continued

# 38.2 Assets Leased in - Operating Leases

#### **Policy**

Leases that do not meet the definition of a finance lease are accounted for as operating leases.

Rental payments, net of benefits received, under operating leases are charged to the relevant service on a straight line basis over the life of the lease.

#### Note

The Council adopted IFRS 16 from 1 April 2022, therefore consolidation adjustments are no longer required for Group bodies who adopted prior to this date. Properties and other vehicles, plant and equipment that fall under the scope of IFRS16 have now been reclassified as right of use assets on the balance sheet. The disclosures below relate to low value (below £10k assets) and leases that have less than 12 months to run.

The Group leases in property, vehicles and copying equipment. The amount charged to the Comprehensive Income and Expenditure Statement under these arrangements and the value of future payments under operating leases is shown below.

Under these operating leases, the Group and Council is committed to paying the following sums:

|  | 2023/24               |                                      | 2022/23                            |                                      |
|--|-----------------------|--------------------------------------|------------------------------------|--------------------------------------|
| Future Repayment Period<br>Not later than one year | <b>Group £000</b> 129 | <b>Council</b><br><b>£000</b><br>129 | <b>Group</b><br><b>£000</b><br>139 | <b>Council</b><br><b>£000</b><br>139 |
| Later than one year and not later than five years  | 130                   | 130                                  | 283                                | 283                                  |
| Later than five years                              | 1                     | 1                                    | 1                                  | 1                                    |
| <u>-</u>   | 260                   | 260                                  | 423                                | 423                                  |
| Value at 31 March Other land and buildings         | 0                     | 0                                    | 35                                 | 35                                   |
| Vehicles, plant, equipment and furniture           | 258                   | 258                                  | 388                                | 388                                  |
| <u> </u>   | 258                   | 258                                  | 423                                | 423                                  |
| Recognised as an expense during the year _         | 130                   | 130                                  | 306                                | 306                                  |

# 38.3 Assets Leased Out by the Council - Operating Leases Policy

Rental income received under operating leases is credited to the relevant service in accordance with the terms specified in the lease agreement.

#### Note

The Council leases out property, equipment and infrastructure under operating leases for a number of purposes, including:

- for economic development purposes, including regeneration and to provide suitable affordable accommodation for local businesses.
- to arm's-length companies for the provision of services such as sport and leisure and theatres.
- an operating lease arrangement with Edinburgh Trams for the lease of the tram infrastructure.

The future minimum lease payments receivable under non-cancellable leases in future years are:

|   | 2023/24<br>£000 | 2022/23<br>£000 |
|---|-----------------|-----------------|
| Not later than one year                           | 22,576          | 21,318          |
| Later than one year and not later than five years | 81,267          | 72,653          |
| Later than five years                             | 300,875         | 312,390         |
| Total liabilities                                 | 404,718         | 406,361         |

The Council has a number of leases that are agreed for a period of over 100 years, the majority of which relate to land.

#### 38. Leases - continued

#### 38.4 Right of Use Assets

The Council adopted IFRS 16 from 1 April 2022, to recognise right of use assets, which meant that the majority of leases where the Council acts as lessee came onto the balance sheet. With effect from 1 April 2023, IFRS 16 also applied to service concession arrangements i.e. Public Private Partnerships (PPP) and similar schemes. Right-of-use assets and lease liabilities will have been calculated as if IFRS 16 had always applied but recognised in the year of adoption and not by adjusting prior year figures.

The main impact of the new requirements is that, for arrangements previously accounted for as service concessions, a right-of-use asset and a lease liability are now on the balance sheet at 1 April 2023. The contractual arrangements continue to be disclosed in Note 39. Leases for items of low value and leases that expire on or before 31 March 2024 are exempt from IFRS 16 disclosure requirements.

A weighted average incremental borrowing rate of 2.57% has been applied to lease liabilities as at 1 April 2023.

As a lessee, the Council has previously classified leases as operating or finance leases based on its assessment of whether the lease transferred significantly all of the risks and rewards incidental to ownership of the underlying asset to the Council. Under IFRS 16, the Council recognises right-of-use assets and lease liabilities for most leases.

The Council has decided to apply recognition exemptions to short-term leases and has elected not to recognise right-of-use assets and lease liabilities for short term leases that have a term of 12 months or less and leases of low value assets. The Council recognises the lease payments associated with these leases as an expense on a straight-line basis over the lease term.

|  | 2023/24               |                 | 2022          | 2/23            |
|--|-----------------------|-----------------|---------------|-----------------|
|  | Group<br>£000         | Council<br>£000 | Group<br>£000 | Council<br>£000 |
| Value at 1 April                         | 149,723               | 51,429          | 0             | 0               |
| Additions during the year                | 111,326               | 111,033         | 176,919       | 66,863          |
| Disposals                                | (20,485)              | 0               | 0             | 0               |
| Principal repaid in year                 | (27,572)              | (17,368)        | (27,196)      | (15,434)        |
| Value at 31 March                        | 212,992               | 145,094         | 149,723       | 51,429          |
| Other land and buildings                 | 63,994                | 56,433          | 57,856        | 49,998          |
| Other land and buildings (PPP)           | 87,765                | 87,765          | 0             | 0               |
| Vehicles, plant, equipment and furniture | 61,233                | 896             | 91,867        | 1,431           |
| Value at 31 March                        | 212,992               | 145,094         | 149,723       | 51,429          |
|  |                       |                 |               |                 |
| Analysed by: Current                     | <b>£000</b><br>30,831 | £000            | £000          | £000<br>16.913  |
| Non-Current                              |                       | 17,946          | 30,307        | 16,813          |
| Non-Current                              | 177,746               | 127,148         | 97,789        | 34,616          |
|  | 208,577               | 145,094         | 128,096       | 51,429          |
| Finance Lease Liabilities                | £000                  | £000            | £000          | £000            |
| Within one year                          | 32,158                | 17,946          | 31,854        | 16,813          |
| Between 2 and 5 years                    | 91,634                | 47,026          | 77,627        | 27,862          |
| Over 5 years                             | 89,709                | 80,122          | 25,184        | 6,754           |
| Total liabilities                        | 213,501               | 145,094         | 134,665       | 51,429          |
|  |                       |                 |               |                 |

Amount charged to the Council Comprehensive Income and Expenditure amounted to £8.2m in 2023/24 (2022/23 £1.3m), related to interest expense on the lease liabilities.

# 39. Public Private Partnerships and Similar Contracts

# 39.1 PPP - Residual Waste

In 2016, the Council entered into a twenty five year contract with FCC to supply residual waste treatment at Millerhill. The contract is a joint arrangement between the Council and Midlothian Council on an 80:20 split respectively. This contract became operational in April 2019. The Council's 80% share of the facility value is included in the Fixed Assets on the balance sheet.

Under the agreements the Council is committed to paying the following sums as detailed in the contractor's final bid model:

| Payable in 2024/25                     | Payment<br>for<br>Services<br>£000<br>5,233 | Reimburse. of Capital Expenditure £000 301 | Interest<br>£000<br>3,594 | <b>Total</b><br><b>£000</b><br>9,128 | Donated<br>Asset<br>£000<br>2,293 |
|--|---|--|---------------------------|--------------------------------------|-----------------------------------|
| Within two to five years               | 22,784                                      | 1,301                                      | 13,890                    | 37,975                               | 9,173                             |
| Within six to ten years                | 31,515                                      | 3,037                                      | 15,909                    | 50,461                               | 11,466                            |
| Within eleven to fifteen years         | 35,408                                      | 6,212                                      | 12,536                    | 54,156                               | 11,466                            |
| Within sixteen to twenty years         | 40,094                                      | 12,240                                     | 6,003                     | 58,337                               | 11,466                            |
| Within twenty one to twenty five years | 909   | 277  | 2                         | 1,188                                | 2,295                             |
|  | 135,943                                     | 23,368                                     | 51,934                    | 211,245                              | 48,159                            |

The payments for service disclosed have had uplifts applied to reflect the current inflationary position and estimated potential future impacts, as set out below.

| 2027/28 |         |         |         |         |
|---------|---------|---------|---------|---------|
| onwards | 2026/27 | 2025/26 | 2024/25 | Payable |
| 2.50%   | 3.00%   | 3.50%   | 4.02%   |         |

#### 39.2 PPP - Education Projects

In 2001, the Council entered into a Public Private Partnership (PPP1) for the provision of school buildings, maintenance and other facilities with Edinburgh Schools Partnership. This agreement was supplemented by a further agreement in April 2004, which now requires Edinburgh Schools Partnership either to replace or substantially renovate ten primary, five secondary and two special schools, together with one close support unit and a community wing, and to maintain these schools to an agreed standard. When the agreement ends in July 2033 the schools will be handed to the Council with a guaranteed maintenance-free life of five years.

In April 2007, the Council entered into a second Public Private Partnership (PPP2) for the provision of school buildings, maintenance and other facilities with Axiom Education Limited. This required Axiom Education Limited to replace six secondary schools and two primary schools and to maintain these schools to a high standard. When the agreement ends in July 2038 the schools will be handed to the Council with an agreed major maintenance-free life of five years.

In December 2013, the Council entered in to an agreement with Hub South East Scotland for the provision of a new building for James Gillespie's High School. This has been procured using a Design, Build, Finance and Maintain (DBFM) agreement with Hub South East Scotland. The concession is due to terminate in July 2041.

# 39. Public Private Partnerships and Similar Contracts - continued

# 39.2 PPP - Education Projects - continued

In June 2018, the Council entered into an agreement with QHS DBFMCO Ltd for the provision of a new building for Queensferry High School. This has been procured using a Design, Build, Finance and Maintain (DBFM) agreement with QHS DBFMCO Ltd. The concession is due to terminate in March 2045.

Under the agreements the Council is committed to paying the following sums as detailed in the contractor's final bid model:

|  | Payment<br>for<br>Services<br>£000 | Reimburse.<br>of Capital<br>Expenditure<br>£000 | Interest<br>£000 | Total<br>£000 |
|--|------------------------------------|---|------------------|---------------|
| Payable in 2024/25                             | 28,241                             | 9,135   | 20,701           | 58,077        |
| Payable within two to five years               | 118,613                            | 42,716  | 78,787           | 240,116       |
| Payable within six to ten years                | 158,597                            | 64,064  | 84,102           | 306,763       |
| Payable within eleven to fifteen years         | 92,666                             | 51,723  | 48,895           | 193,284       |
| Payable within sixteen to twenty years         | 6,823                              | 18,148  | 5,630            | 30,601        |
| Payable within twenty one to twenty five years | 588                                | 2,998   | 673              | 4,259         |
|  | 405,528                            | 188,784   | 238,788          | 833,100       |

The payments for service disclosed have had uplifts applied to reflect the current inflationary position and estimated potential future impacts, subject to the terms of the separate contracts, as set out below.

|                               |         | 2025/26 |
|-------------------------------|---------|---------|
| Payable                       | 2024/25 | onwards |
| PPP1                          | 1.83%   | 1.11%   |
| PPP2                          | 3.03%   | 1.67%   |
| James Gillespie's High School | 4.53%   | 2.50%   |
| Queensferry High School       | 4.53%   | 2.50%   |

The amounts disclosed as reimbursement of capital expenditure are included in creditors and other long-term liabilities on the Balance Sheet. These are not subject to the above inflationary uplifts.

The unitary charges paid to the service providers include amounts to compensate them for the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay the service providers for capital expenditure incurred is as follows:

|   | 2023/24<br>£000 | 2022/23<br>£000 |
|---|-----------------|-----------------|
| Balance at 1 April                        | 197,557         | 206,387         |
| PPP unitary charge restatement adjustment | (55)            | (55)            |
| Additions during the year                 | 0               | 0               |
| Repayments during the year                | (8,718)         | (8,775)         |
| Balance at 31 March                       | 188,784         | 197,557         |

#### 39. Public Private Partnerships and Similar Contracts - continued

# 39.3 Provision of Information Technology services

In 2015 the Council entered into a seven year contract with CGI for the provision of information technology services. This contract became operational on 1 April 2016. A six year contract extension was approved to 31 March 2029.

Under the agreement the Council is committed to paying the following sums in cash terms (assuming an inflationary uplift). These sums exclude amounts disclosed under finance leases for ICT asset additions.

| Future Repayment  | Ir      | flationary |
|-------------------|---------|------------|
| Period            | £000    | Uplift     |
| 2024/25           | 24,043  | 2.5%       |
| 2025/26 - 2028/29 | 96,098  | 2.5%       |
|                   | 120,141 |            |

#### 39.4 Provision of Parking Enforcement

The Council entered into a five year contract with NSL for the provision of parking enforcement on 1 October 2014 which ended on 30 September 2019. There was a five year extension clause which was approved with the contract extended to 30 September 2024, with a further one year maximum extension approved in March 2024, to 30 September 2025.

The Council is committed to paying the following sums in cash terms (renegotiated annually):

| Future Repayment |        |  |  |  |  |  |
|------------------|--------|--|--|--|--|--|
| Period           | £000   |  |  |  |  |  |
| 2024/25          | 8,381  |  |  |  |  |  |
| 2025/26          | 4,190  |  |  |  |  |  |
|                  | 12.571 |  |  |  |  |  |

# 39.5 Other Rolling Contracts

The Council has entered into a number of rolling contracts to provide services, which are mainly care orientated through 'Supporting People'. The annual value of these contracts is £36.196m.

#### 40. Pension schemes accounted for as defined contribution schemes

The Scottish Teachers' Superannuation Scheme is an unfunded scheme administered by the Scottish Public Pensions Agency. The scheme is excluded from the accounting requirements of IAS 19 as it is a national scheme which does not allow for the identification of pension liabilities consistently and reliably between participating authorities. The accounts, therefore, only include the payments made by the Council to the scheme in year and do not reflect the estimated pension assets or liabilities of the scheme. The exception to this are payments in relation to unfunded pension enhancements for members of the scheme as they are administered through the Local Government Pension Scheme and are taken into consideration in accounting for pension costs under IAS 19.

|  | 2023/24 |       | 2022/23 |       |
|--|---------|-------|---------|-------|
|  | £000    | %     | £000    | %     |
| Amount paid to Scottish Government in respect of teachers' pension costs | 46,182  |       | 36,260  |       |
| As a percentage of teachers' pensionable pay                             |         | 23.00 |         | 23.00 |
| Amount paid in respect of added years                                    | 0       |       | 0       |       |
| As a percentage of teachers' pensionable pay                             |         | 0.00  |         | 0.00  |
| Capitalised value of discretionary awards                                | 10,635  |       | 11,342  |       |

At 31 March 2024, creditors include £5.261m (2022/23 £4.401m) in respect of teachers' superannuation.

# 41. Defined Benefit Pension Schemes

#### 41.1 Participation in Pension Scheme

The Council is operating as an administering authority for the Local Government Pension Scheme.

The Council also makes contributions towards the cost of its own employees' post-employment benefits. Although these benefits will not be payable until employees retire, the Council has a commitment to make payment for those benefits and to disclose them at the time that employees earn their future entitlement.

Employees other than teachers are eligible to join the Local Government Pension Scheme. The pension costs charged to Services in respect of these employees have been calculated under IAS 19 - Employee Benefits.

#### 41. Defined Pension Schemes - continued

#### 41.1 Participation in Pension Scheme - continued

In terms of this scheme, in 2023/24 the Council paid an employer's contribution into the Lothian Pension Fund, representing 22.7% (2022/23 22.7%) of pensionable pay. Contribution rates are determined by the Fund's Actuary based on triennial actuarial valuations of the pension fund. The data is based on the valuations as at March 2023, at which point the funding level (i.e. the percentage of assets to past service liabilities) was 157%.

The Fund's Actuary is unable to provide an analysis of IAS19 pension costs by individual service. The charge in the Comprehensive Income and Expenditure Statement applied against each service included in 'Cost of Services' reflects an apportionment of costs in line with the actual cash payments made by the Council to Lothian Pension Fund.

#### 41.2 Transactions Relating to Post-Employment Benefits

The cost of pension benefits, as assessed by the Fund's Actuary and reflected within 'Cost of Services', differed from the cash payment to the Fund charged against Council Tax. The following summarises the entries reflected within the Comprehensive Income and Expenditure Statement in respect of accounting for pensions under IAS19. The amount by which pension costs calculated in accordance with IAS19 are different from the contributions due under the pension scheme regulations is included in the Movement in Reserves Statement.

|  | 2023/24   |          | Re-stated 2022/23 |           |
|--|-----------|----------|-------------------|-----------|
| Comprehensive Income and Expenditure Statement Cost of services:   | £000      | £000     | £000              | £000      |
| Service cost, comprising:  |           |          |                   |           |
| Current service costs  | 75,897    |          | 152,506           |           |
| Past service costs   | 1,027     |          | 366               |           |
| Effect of Settlements  | 0         |          | (631)             |           |
| Financing and investment income:   |           | 76,924   |                   | 152,241   |
| Net interest (income) / expense  |           | (377)    |                   | 6,449     |
| Total post employee benefit charged to the surplus on the provision of services  |           | 76,547   |                   | 158,690   |
| Other post-employment benefits charges to the<br>Comprehensive Income / Expenditure Statement  |           |          |                   |           |
| Re-measurement of the net defined liability, comprising:   |           |          |                   |           |
| Return on plan assets, excluding the amount incl. in the net interest expense above.   | (170,432) |          | 18,797            |           |
| Actuarial (gains) and losses arising on changes in financial assumptions   | (96,345)  |          | (1,445,895)       |           |
| Restrictions in pension assets   | 41,034    |          | 1,029,090         |           |
| Actuarial (gains) and losses arising on changes in demographic assumptions   | (48,629)  |          | (29,569)          |           |
| Other experience   | 284,261   |          | 196,934           |           |
|  |           | 9,889    |                   | (230,643) |
| Total post-employment benefits charged to the<br>Comprehensive Income / Expenditure Statement  |           | 86,436   |                   | (71,953)  |
| Movement in Reserves Statement Reversal of net charges made to the surplus on the provision of services for post-employment benefits |           |          |                   |           |
| in accordance with the Code.   |           | (76,547) |                   | (158,690) |
| Actual amount charged against the General Fund Balance for pensions in the year:   |           |          |                   |           |
| Employer's contributions payable to the scheme   |           | 83,764   |                   | 75,947    |
| Contributions in respect of unfunded benefits  |           | 5,032    |                   | 4,827     |
|  |           | 88,796   |                   | 80,774    |
|  |           |          |                   |           |

#### 41. Defined Pension Schemes - continued

# 41.3 Pension Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Council's obligations in respect of its defined benefit plan is as follows:

The net asset value has been determined using the projected unit credit method of valuation in accordance with Accounting Standards.

The actuaries valuation of the pension fund at 31 March 2024 was a net asset of £1,067.841m, however IAS19 limits the measurement of a net defined benefit scheme. In accordance with IAS19 and IFRIC 14 an asset ceiling has been calculated, bringing the value of funded obligations to £nil and the net value represents the unfunded liabilities.

| Fair value of employer assets  | <b>2023/24</b><br><b>£000</b><br>3,964,054     | Re-stated 2022/23 £000 3,676,015   |
|--|--|------------------------------------|
| Present value of funded liabilities  | (2,847,475)                                    | (2,646,925)                        |
| Present value of unfunded liabilities  | (48,738)                                       | (51,098)                           |
| Other movements in the liability/ asset  | (1,116,579)                                    | (1,029,090)                        |
| Net asset / (liability) arising from defined benefit obligation  | (48,738)                                       | (51,098)                           |
| That about? (liability) alibility from dollined bottom obligation  | (40,700)                                       | (01,000)                           |
| 41.4 Reconciliation of the Movements in the Fair Value of Scheme Assets  |  | Do ototod                          |
|  | 2023/24<br>£000                                | Re-stated<br>2022/23<br>£000       |
| Opening fair value of scheme assets  | 3,676,015                                      | 3,599,772                          |
| Effect of settlements  | 0  | (1,173)                            |
| Interest income  | 174,663  | 97,083                             |
| Re-measurement gain / (loss):  |  |                                    |
| Return on plan assets, excluding the amount included in the net interest expense                                 | 170,432  | (18,797)                           |
| Contributions from employer  | 83,764   | 75,947                             |
| Contributions from employees into the scheme   | 22,129   | 20,408                             |
| Contributions in respect of unfunded benefits  | 5,032  | 4,827                              |
| Other Experience   | (43,676)                                       | 0                                  |
| Benefits paid  | (119,273)                                      | (97,225)                           |
| Unfunded benefits paid   | (5,032)  | (4,827)                            |
| Closing fair value of scheme assets  | 3,964,054                                      | 3,676,015                          |
| Reconciliation of Present Value of the Scheme Liabilities  | 2023/24  | 2022/23                            |
| Present value of funded liabilities Present value of unfunded liabilities Other movements in the liability/asset | £000<br>(2,646,925)<br>(51,098)<br>(1,029,090) | <b>£000</b> (3,742,162) (61,435) 0 |
| Opening balance at 1 April   | (3,727,113)                                    | (3,803,597)                        |
| Current service cost   | (75,897)                                       | (152,506)                          |
| Interest cost  | (174,286)                                      | (103,532)                          |
| Contributions from employees into the scheme   | (22,129)                                       | (20,408)                           |
| Re-measurement gain / (loss):  |  |                                    |
| Change in financial assumptions  | 96,345   | 1,445,895                          |
| Restriction in pension asset   | (41,034)                                       | (1,029,090)                        |
| Change in demographic assumptions  | 48,629   | 29,569                             |
| Other experience   | (240,585)                                      | (196,934)                          |
| Past service (cost) / gain   | (1,027)  | (366)                              |
| Effects of settlements   | 0  | 1,804                              |
| Benefits paid  | 119,273  | 97,225                             |
| Unfunded benefits paid   | 5,032  | 4,827                              |
| Closing balance at 31 March  | (4,012,792)                                    | (3,727,113)                        |

# 41. Defined Pension Schemes - continued

# 41.5 Fair Value of Employer Assets

The following asset values are at bid value as required under IAS19.

| The following asset values are at blu value as required un | 2023/24<br>£000 | %   | 2022/23<br>£000 | 3 % |
|--|-----------------|-----|-----------------|-----|
| Consumer *   | 470,097.2       | 12  | 450,692.4       | 12  |
| Manufacturing *  | 546,643.0       | 14  | 506,731.1       | 14  |
| Energy and Utilities *                                     | 216,239.1       | 5   | 221,748.1       | 6   |
| Financial Institutions *                                   | 234,354.9       | 6   | 221,131.6       | 6   |
| Health and Care *  | 257,187.8       | 6   | 270,018.3       | 7   |
| Information technology *                                   | 197,330.6       | 5   | 152,669.4       | 4   |
| Other *  | 244,146.1       | 6   | 251,005.4       | 7   |
| Sub-total Equity Securities                                | 2,165,998.7     |     | 2,073,996.3     |     |
| Debt Securities:   |                 |     |                 |     |
| UK Government *  | 535,068.0       | 13  | 426,162.1       | 12  |
| Corporate Bonds (investment grade) *                       | 64,257.3        | 2   | 57,330.7        | 2   |
| Other *  | 68,895.3        | 2   | 76,773.4        | 2   |
| Sub-total Debt Securities                                  | 668,220.6       |     | 560,266.2       |     |
| Private Equity   |                 |     |                 |     |
| All *  | 20,335.6        | 1   | 2,299.7         | 0   |
| All  | 0.0             | 0   | 12,060.4        | 0   |
| Sub-total Private Equity                                   | 20,335.6        |     | 14,360.1        |     |
| Real Estate:   |                 |     |                 |     |
| UK Property *  | 0.0             | 0   | 24,635.2        | 1   |
| UK Property  | 203,395.6       | 5   | 140,956.0       | 4   |
| Overseas Property *  | 13,477.8        | 0   | 4,883.0         | 0   |
| Overseas Property  | 39.6            | 0   | 1,018.4         | 0   |
| Sub-total Real Estate                                      | 216,913.0       |     | 171,492.6       |     |
| Investment Funds and Unit Trusts:                          |                 |     |                 |     |
| Equities *   | 0.0             | 0   | 48,939.8        | 1   |
| Equities   | 0.0             | 0   | 2,848.5         | 0   |
| Bonds  | 101,241.9       | 3   | 106,437.8       | 3   |
| Commodities  | 44,119.9        | 1   | 0.0             | 0   |
| Infrastructure*  | 8,998.4         | 0   | 0.0             | 0   |
| Infrastructure   | 591,040.5       | 15  | 523,901.9       | 14  |
| Sub-total Investment Funds and Unit Trusts                 | 745,401.1       |     | 682,128.0       |     |
| Derivatives:   |                 |     |                 |     |
| Foreign Exchange *   | (634.2)         | 0   | 156.1           | 0   |
| Sub-total Derivatives                                      | (634.2)         |     | 156.1           |     |
| Cash and Cash Equivalents All *                            | 147,819.6       | 4   | 173,615.7       | 5   |
| Sub-total Cash and Cash Equivalents                        | 147,819.6       |     | 173,615.7       |     |
| Total Fair Value of Employer Assets                        | 3,964,054       | 100 | 3,676,015       | 100 |

Scheme assets marked with an asterisk (\*) have quoted prices in active markets.

#### 41. Defined Pension Schemes - continued

#### 41.6 Basis for Estimating Assets and Liabilities

Hymans Robertson, the independent actuaries to Lothian Pension Fund, have advised that the financial assumptions used to calculate the components of the pension expense for the year ended 31 March 2024 were those from the beginning of the year (i.e. 31 March 2023) and have not been changed during the year. The main assumptions in the calculations are:

#### Investment returns

| Actual return for period from 1 April 2023 to 31 January 2024 | (2.60%) |
|---|---------|
| Total return for period from 1 April 2023 to 31 March 2024    | (9.40%) |

| Average future life expectancies at age 65: |        | 31.03.24   | 31.03.23   |
|---|--------|------------|------------|
| Current pensioners                          | male   | 20.3 years | 19.9 years |
| Current pensioners                          | female | 23.1 years | 22.9 years |
| Future pensioners                           | male   | 21.0 years | 21.2 years |
| Future pensioners                           | female | 24.6 years | 24.7 years |
| Period ended                                |        | 31.03.24   | 31.03.23   |
| Pension increase rate                       |        | 2.80%      | 2.95%      |
| Salary Increase rate                        |        | 3.50%      | 3.45%      |
| Discount rate                               |        | 4.80%      | 4.75%      |

As at the date of the most recent valuation, the duration of the Employer's funded obligations is 16 years.

Estimation of defined benefit obligations is sensitive to the actuarial assumptions set out above. In order to quantify the impact of a change in the financial assumptions used, the Actuary has calculated and compared the value of the scheme liabilities as at 31 March 2024 on varying bases. The approach taken by the Actuary is consistent with that adopted to derive the IAS19 figures.

For example, to quantify the uncertainty around life expectancy, the Actuary has calculated the difference in cost to the Employer of a one year increase in life expectancy. For sensitivity purposes, this is assumed to be an increase in the cost of benefits of broadly 3-5%. In practice the actual cost of a one year increase in life expectancy will depend on the structure of the revised assumption and changes in some of the assumptions may be interrelated.

| Change in assumptions at 31 March 2024     | Approximate % Increase to Employer | Approximate<br>Monetary Amount<br>£000 |
|--|------------------------------------|--|
| 0.1% decrease in Real Discount Rate        | 2%                                 | 47,925                                 |
| 1 year increase in member life expectancy  | 4%                                 | 115,849                                |
| 0.1% increase in the Salary Increase Rate  | 0%                                 | 5,516                                  |
| 0.1% increase in the Pension Increase Rate | 1%                                 | 43,204                                 |

#### 41.7 Impact on the Council's Cash Flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The Council agreed a contribution stability mechanism with the scheme's actuary until 31 March 2027. The rate was reduced by 5.1% from 1 April 2024 and thereafter, for the remainder of the actuarial valuation period, rates will remain fixed.

# 41.8 Information about the defined benefit obligation

|                   | £000      | %      |
|-------------------|-----------|--------|
| Active members    | 1,142,215 | 40.1%  |
| Deferred members  | 358,836   | 12.6%  |
| Pensioner members | 1,346,424 | 47.3%  |
| Total             | 2,847,475 | 100.0% |

#### 41. Defined Pension Schemes - continued

# 41.8 Information about the defined benefit obligation - continued

The figures are for funded obligations only and do not include the unfunded pensioner liabilities. The durations are effective as at the previous formal valuation of 31 March 2023.

Unfunded liabilities relate to benefits provided to employees over and above those provided by Lothian Pension Fund. These costs are reducing as where additional benefits are now given, employers require to pick up the costs upfront whereas in the past they were only met by employers as these costs were incurred. The unfunded element will also reduce over time as these payments are no longer required.

The unfunded pensioner liability at 31 March 2024 comprises approximately £38.103m (2022/23 £39.756m) in respect of LGPS unfunded pensions and £10.635m (2022/23 £11.342m) in respect of teachers' unfunded pensions. For unfunded liabilities as at 31 March 2024, it is assumed that all unfunded pensions are payable for the remainder of the member's life. It is further assumed that 90% of pensioners are married (or cohabiting) at death and that their spouse (cohabitee) will receive a pension between 37.5% and 50% of the member's pension as at the date of the member's death.

#### 41.9 Pension Reserves - Group Position

The pension reserves shown in the Group Balance Sheet relate to the Council. Pension reserves for the Lothian Valuation Joint Board are included in unusable reserves. Pension reserves for other companies in the group are included in usable reserves. The value of the pension reserves is shown separately below;

| Unusable Reserves<br>Council  | 2023/24 Pension Reserve £000 (48,738) | 2022/23<br>Pension<br>Reserve<br>£000<br>(51,098) |
|-------------------------------|---------------------------------------|---|
| Lothian Valuation Joint Board | (22,809)                              | 0   |
|                               | (71,547)                              | (51,098)  |
| Usable Reserves               | 2023/24<br>£000                       | 2022/23<br>£000                                   |
| Transport for Edinburgh Ltd   | 51,699                                | 26,047  |
|                               | 51,699                                | 26,047  |
| Net Pension Reserves          | (19,848)                              | (25,051)  |

# 41.10 Analysis of projected amount to be charged to profit or loss for the period to 31 March 2025

|   | Assets Obligations |           | Net (liability) / asset |          |  |
|---|--------------------|-----------|-------------------------|----------|--|
|   | £000               | £000      | £000                    | % of pay |  |
| Current service cost                        | 0                  | (79,101)  | (79,101)                | (21.6%)  |  |
| Past service cost including curtailments    | 0                  | 0         | 0                       | 0.0%     |  |
| Effect of settlements                       | 0                  | 0         | 0                       | 0.0%     |  |
| Total Service Cost                          | 0                  | (79,101)  | (79,101)                | (21.6%)  |  |
| Interest income on plan assets              | 189,690            | 0         | 189,690                 | 51.7%    |  |
| Interest cost on defined benefit obligation | 0                  | (138,652) | (138,652)               | (37.8%)  |  |
| Total Net Interest Cost                     | 189,690            | (138,652) | 51,038                  | 13.9%    |  |
| Total included in Profit or Loss            | 189,690            | (217,753) | (28,063)                | (7.7%)   |  |

The Council's estimated contribution to Lothian Pension Fund for 2024/25 is £64.531m.

#### 41. Defined Pension Schemes - continued

#### 41.11 Strain on the Pension Fund

Lothian Pension Fund has the right to require the Council to make additional payments to the pension fund to reflect the extra cost to the pension fund of immediate payment of benefits to employees who retire early on efficiency, redundancy or voluntary grounds. This amounted to £0.615m, including accrued payments (2022/23 £0.194m).

#### 41.12 Further Information

Further information on Lothian Pension Fund can be found in the Council's Pension Fund's Annual Report which is available upon application to the Chief Executive Officer, Lothian Pension Fund, PO Box 24158, Edinburgh, EH3 1GY.

#### 42. Financial Instruments

# **Policy**

#### Classifications

A financial instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes, benefits and government grants, do not give rise to financial instruments.

#### **Financial Liabilities**

A financial liability is an obligation to transfer economic benefits controlled by the Council and can be represented by a contractual obligation to deliver cash or financial assets or an obligation to exchange financial assets and liabilities with another entity that is potentially unfavourable to the Council.

All of the Council's financial liabilities held during the year are measured at amortised cost and comprised:

- long-term loans from the Public Works Loan Board and commercial lenders,
- lease payables detailed in note 38,
- PPP contracts detailed in note 39, and
- trade payables for goods and services received.

#### **Financial Assets**

A financial asset is a right to future economic benefits controlled by the Council that is represented by cash, equity instruments or a contractual right to receive cash or other financial assets or a right to exchange financial assets and liabilities with another entity that is potentially favourable to the Council. The financial assets held by the Council during the year are accounted for under the following classifications:

Amortised cost (where cash flows are solely payments of principal and interest and the Council's business model is to collect those cash flows comprising):

- cash in hand.
- current, call and notice accounts with banks
- fixed term deposits with banks and building societies,
- loans to other local authorities,
- · certificates of deposit and covered bonds issued by banks and building societies,
- · treasury bills and gilts issued by the UK Government,
- trade receivables for goods and services provided.

Fair value through other comprehensive income (where cash flows are solely payments of principal and interest and the Council's business model is to both collect those cash flows and sell the instrument; and equity investments that the Council has elected into this category) comprising:

money market funds

Financial assets held at amortised cost are shown net of a loss allowance reflecting the statistical likelihood that the borrower or debtor will be unable to meet their contractual commitments to the Council.

#### 42. Financial Instruments - continued

# **42.1 Categories of Financial Instruments**

The following categories of financial instrument are carried on the Council's Balance Sheet:

|  | 2023/24   |         | 2022/23   |         |
|--|-----------|---------|-----------|---------|
|  | Long-Term | Current | Long-Term | Current |
| Assets   | £000      | £000    | £000      | £000    |
| At amortised cost                                  |           |         |           |         |
| - Bank Call Accounts (Note 21)                     | 0         | 940     | 0         | 16,629  |
| - Local Authority Loans - S-T (Notes 21            |           |         |           |         |
| and 22.2)  | 0         | 48,431  | 0         | 116,482 |
| <ul> <li>Sovereign / Supranational debt</li> </ul> | 0         | 11,160  | 0         | 30,092  |
|  |           | 60,531  |           | 163,203 |
| At fair value through profit and loss              |           |         |           |         |
| <ul> <li>Money Market Funds</li> </ul>             | 0         | 23,350  | 0         | 36,147  |
| Total Financial Instruments - Assets               | 0         | 83,881  | 0         | 199,350 |

The Investment total does not include £18.5m (2022/23 £21.1m) in unquoted equity in subsidiary companies which are not deemed to be Financial Instruments.

| <b>Debtors</b> At amortised cost        | 174,250     | 131,916  | 143,789     | 113,651  |
|---|-------------|----------|-------------|----------|
| Total debtors                           | 174,250     | 131,916  | 143,789     | 113,651  |
| Borrowings                              |             |          |             |          |
| - Public Works Loans Board              | (1,200,447) | (56,605) | (1,120,924) | (53,790) |
| - Salix                                 | (61)        | (13)     | (74)        | (147)    |
| - Market debt                           | (275,627)   | (5,481)  | (298,178)   | (5,807)  |
| Total borrowings                        | (1,476,135) | (62,099) | (1,419,176) | (59,744) |
| Other Liabilities                       |             |          |             |          |
| Financial liabilities at amortised cost | 0           | (48,655) | 0           | (51,366) |
| PPP and finance lease liabilities       | (333,391)   | (27,792) | (250,772)   | (26,228) |
| PPP and finance lease                   |             |          |             |          |
| liabilities (donated assets)            | (45,865)    | (2,293)  | (48,158)    | (2,293)  |
| Deferred liability                      | (76,965)    | 0        | (84,438)    | 0        |
| Total other long-term liabilities       | (456,221)   | (78,740) | (383,368)   | (79,887) |

Lothian Regional Council entered into an agreement for the disposal of Norton Park Annex to the Tudor Trust. The terms of the disposal included the creation of a Title Company with share capital of 100 ordinary shares, held by the Tudor Trust, and 350,000 £1 preference shares held by City of Edinburgh Council. The preference shares carry rights that, in the event of the company being wound up or the property sold, the Council will receive the first £0.35m of the sale proceeds. This is included in the Balance Sheet as a 'Deferred Liability' of £0.35m, and as a long-term investment.

#### 42. Financial Instruments - continued

#### 42.1 Categories of Financial Instruments - continued

Other deferred liabilities relate to income received in advance, which is required to be put on interest bearing deposit.

Further detail on the finance lease and PPP liabilities can be seen in notes 38 and 39.

| 42.2 Income, Expenses, Gains and Losses               | Financial<br>Liabilities:<br>Measured at<br>Amortised<br>Cost<br>£000 | Financial<br>Assets:<br>Measured at<br>Amortised<br>Cost<br>£000 | Fair Value<br>through<br>Profit / Loss<br>£000 | Total<br>£000 |
|---|---|--|--|---------------|
| Interest expense                                      | 55,849  | 0  | 0  | 55,849        |
| Interest on leases                                    | 25,150  | 0  | 0  | 25,150        |
| Total expense in Surplus on the Provision of Services | 80,999  | 0  | 0  | 80,999        |
| Interest income                                       | 0   | (7,166)  | (3,112)  | (10,278)      |
| Total Interest and investment income                  | 0   | (7,166)  | (3,112)  | (10,278)      |
| Net (gain) / loss for the year                        | 80,999  | (7,166)  | (3,112)  | 70,721        |

In addition to the above interest expense, £3.008m (2022/23 £3.008m) was charged to the loans pool from the financial instruments adjustment account during the year, but not reflected in the Comprehensive Income and Expenditure Statement. It also excludes £0.246m (2022/23 £0.132m) of loans fund expenses charged to the Council.

Dividend income of £2.9m (2022/23 £nil) was accrued from a subsidiary council company.

#### 42.3 Fair Value of Assets and Liabilities

The Council has adopted IFRS 13 for the calculation of fair values. Financial assets classified as available for sale are carried in the Balance Sheet at fair value. For Treasury Bills and shares in Money Market Funds, the fair value is taken from the market price. Financial assets classified as loans and receivables and all financial liabilities are carried in the Balance Sheet at amortised cost. Their fair values have been estimated by calculating the net present value of the remaining contractual cash flows at 31 March 2024, using the following methods and assumptions:

- Loans, including PWLB loans, borrowed by the Council have been valued by discounting the
  contractual cash flows over the whole life of the instrument at the appropriate market rate for local
  authority loans.
- The value of "Lender's Option Borrower's Option" (LOBO) loans has been increased by the value of the embedded options.
- The fair values of other long-term loans and investments have been discounted at the market rates for similar instruments with similar remaining terms to maturity on 31 March.
- The fair values of finance lease assets and liabilities and of PFI scheme liabilities have been calculated by discounting the contractual cash flows (excluding service charge elements) at the appropriate AA-rated corporate bond yield.

#### 42. Financial Instruments - continued

#### 42.3 Fair Value of Assets and Liabilities - continued

- The fair value of soft loan assets has been calculated using the cash flows implied by the appropriate market interest rate which has been deemed to be the appropriate PWLB rate plus a credit spread of between 2% and 5% depending on the party to whom the advance has been made.
- The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount.

Fair values are shown in the table below, split by their level in the fair value hierarchy:

- Level 1 fair value is only derived from quoted prices in active markets for identical assets or liabilities, e.g. bond prices.
- Level 2 fair value is calculated from inputs other than quoted prices that are observable for the asset or liability, e.g. interest rates or yields for similar instruments.
- Level 3 fair value is determined using unobservable inputs, e.g. non-market data such as cash flow forecasts or estimated creditworthiness.

|                             |       |             |             | Re-stated   |             |             |
|-----------------------------|-------|-------------|-------------|-------------|-------------|-------------|
| The fair values are         |       | 2           | 023/24      | 2022/23     |             |             |
| calculated as follows:      | Fair  | Principal   | Carrying    | Fair        | Carrying    | Fair        |
|                             | Value | Outstanding | Amount      | Value       | Amount      | Value       |
|                             | Level | £000        | £000        | £000        | £000        | £000        |
| Public Works Loans Board    | 2     | (1,245,923) | (1,257,052) | (1,058,460) | (1,174,713) | (967,201)   |
| Salix                       | 2     | (77)        | (74)        | (69)        | (221)       | (212)       |
| Market debt                 | 2     | (269,581)   | (281,108)   | (293,756)   | (303,985)   | (323,147)   |
| Borrowings                  |       | (1,515,581) | (1,538,234) | (1,352,285) | (1,478,919) | (1,290,560) |
| Other long-term liabilities | n/a   | (76,965)    | (76,965)    | (76,965)    | (84,438)    | (84,438)    |
| Trade creditors             | n/a   | (48,655)    | (48,655)    | (48,655)    | (51,366)    | (51,366)    |
| PPP                         | 3     | (264,247)   | (264,247)   | (263,863)   | (276,024)   | (270,737)   |
| Total                       |       | (1,905,448) | (1,928,101) | (1,741,768) | (1,890,747) | (1,697,101) |
| Lease Payables *            |       | (145,094)   | (145,094)   | 0           | (51,429)    | 0           |
| Total Financial liabilities |       | (2,050,542) | (2,073,195) | (1,741,768) | (1,942,176) | (1,697,101) |

<sup>\*</sup> Liabilities for which fair value is not disclosed

The fair value is lower than the carrying amount this year because the authority's portfolio of loans includes a significant value of fixed rate loans which were taken out when interest rates were substantially lower than the rates available for similar loans at the Balance Sheet date. With the adoption of IFRS16 by the Council, under IFRS7, Right of Use Liabilities are exempt from the Fair Value disclosures.

|                                   | 2023/24 |          |         | 2022/23  |         |  |
|-----------------------------------|---------|----------|---------|----------|---------|--|
|                                   | Fair    | Carrying | Fair    | Carrying | Fair    |  |
|                                   | Value   | Amount   | Value   | Amount   | Value   |  |
| Investments held at Fair          | Level   | £000     | £000    | £000     | £000    |  |
| Value through Profit and          |         |          |         |          |         |  |
| Loss                              |         |          |         |          |         |  |
| Money Market Funds                | 1       | 23,243   | 23,243  | 36,147   | 36,147  |  |
|                                   |         | 23,243   | 23,243  | 36,147   | 36,147  |  |
| Investment held at Amortised Cost |         |          |         |          |         |  |
| Bank Call Accounts                | n/a     | 939      | 939     | 16,629   | 16,629  |  |
| Local Authority Loans             | 2       | 47,894   | 47,894  | 116,482  | 116,532 |  |
| Sovereign / Supranational debt    | 1/2     | 11,154   | 11,154  | 30,092   | 30,579  |  |
|                                   |         | 59,987   | 59,987  | 163,203  | 163,740 |  |
| Debtors                           |         |          |         |          |         |  |
| Loan Stock                        | n/a     | 7,465    | 7,465   | 2,240    | 2,240   |  |
| Soft Loans                        | 3       | 44       | 44      | 49       | 49      |  |
| Other trade debtors               | n/a     | 131,916  | 131,916 | 113,651  | 113,651 |  |
|                                   |         | 139,425  | 139,425 | 115,940  | 115,940 |  |
| Total Investments                 |         | 222,655  | 222,655 | 315,290  | 315,827 |  |
| i otai ilivestillellis            |         | 222,000  | 222,000 | 313,230  | 515,021 |  |

#### 42. Financial Instruments - continued

### 42.4 Financial Assets classified as Fair Value through Profit and Loss

|  |                        | 2023/24                    |                       | 2022/23                    |                       |
|--|------------------------|----------------------------|-----------------------|----------------------------|-----------------------|
| Investments held at Fair Value through Profit and Loss | Fair<br>Value<br>Level | Carrying<br>Amount<br>£000 | Fair<br>Value<br>£000 | Carrying<br>Amount<br>£000 | Fair<br>Value<br>£000 |
| Money Market Funds                                     | 1 .                    | 23,350<br>23,350           | 23,350<br>23,350      | 36,147<br>36,147           | 36,147<br>36,147      |

There was no unrealised gain on the available for sale financial assets (2022/23 £nil).

### 43. Nature and Extent of Risks Arising from Financial Instruments

#### 43.1 Overall Procedures for Managing Risk

The Council's overall risk management procedures focus on the unpredictability of financial markets, and implementing restrictions to minimise these risks. The Council complies with the CIPFA Prudential Code and has adopted the CIPFA Treasury Management in the Public Services Code of Practice. Overall these procedures require the Council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance prudential indicators for the following three years limiting: the Council's overall borrowing;
  - its maximum and minimum exposures to fixed and variable rates;
  - its maximum and minimum exposures in the maturity structure of its debt;
- by selecting investment counterparties in compliance with the Council's Treasury Policy Statement.

The annual treasury management strategy which incorporates the prudential indicators was approved by the Council on 21 March 2024 and is available on the Council website. The key issues within the strategy are:

- The authorised limit for 2024/25 has been set at £2.838bn. This is the maximum limit for external borrowings and other short and long term liabilities.
- The operational boundary for 2024/25 has been set at £2.788bn. This is the expected upper level of borrowing and other short and long term liabilities during the year.

The prudential indicators are reported and approved as part of the Council's annual budget setting process. Actual performance is also reported annually to members of the Council.

#### 43.2 Key Risks

The Council's activities expose it to a variety of financial risks, the key risks are:

- Credit risk the possibility that other parties might fail to pay amounts due to the Council;
- Liquidity risk the possibility that the Council might not have funds available to meet its commitments to make payments;
- Re-financing risk the possibility that the Council might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms:
- Market risk the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates movements.

### 43. Nature and Extent of Risks Arising from Financial Instruments - continued

### 43.3 Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. Deposits are with banks, building societies, and other institutions in line with the Council's prevailing counterparty limits as set out in the Council's treasury policy statement. Investment decisions are considered daily as part of the daily cash flow management by the Council's Treasury Team who can, and do, restrict the list further in light of market conditions.

The Council's funds are managed along with those of Lothian Pension Fund and some other related organisations which are pooled for investment purposes as a treasury cash fund. Management of the cash fund is on a low risk, low return basis, with security of the investments the key consideration while at the same time seeking innovative and secure cash investment opportunities. This arrangement has allowed a better management of the Council's risk in the exceptional financial and market circumstances in recent years.

As well as lending monies to other local authorities, the Council purchases UK Government Treasury Bills, short dated UK Government Gilts and short dated EIB and other commercial Paper. At 31 March 2024, the Council had £9.98m in short term investments, all of which were loans to other Local Authorities. Of the net Cash and Cash Equivalents, 51% were loans to other local authorities, a further 32% was held in three AAA rated Money Market Funds, 15% was on deposit with the DMADF, leaving only 2% with banks. All of the monies held on deposit with banks at 31 March 2024 were in call or near call accounts.

The principal outstanding on monies held by the Council under its treasury management arrangements at 31 March 2024 was £83.2m (31 March 2023: £198.6m). This was held with the following institutions:

| Summary                              | Standard<br>and<br>Poor's<br>Rating | Principal<br>Outstanding<br>31.03.24<br>£000 | Carry<br>Value<br>31.03.24<br>£000 | Fair<br>Value<br>31.03.24<br>£000 | Carry<br>Value<br>31.03.23<br>£000 |
|--------------------------------------|-------------------------------------|--|------------------------------------|-----------------------------------|------------------------------------|
| Money Market Funds                   |                                     |  |                                    |                                   |                                    |
| Deutsche Bank AG, London             | AAAm                                | 11,610                                       | 11,661                             | 11,661                            | 27,991                             |
| Goldman Sachs                        | AAAm                                | 21   | 24                                 | 24                                | 930                                |
| Standard Life                        | AAAm                                | 11,612                                       | 11,665                             | 11,665                            | 7,225                              |
| Bank Call Accounts                   |                                     |  |                                    |                                   |                                    |
| Bank of Scotland                     | A+                                  | 10   | 10                                 | 10                                | 14                                 |
| Royal Bank of Scotland               | A+                                  | 855  | 855                                | 855                               | 7,393                              |
| Santander UK                         | Α                                   | 19   | 19                                 | 19                                | 26                                 |
| Barclays Bank                        | A+                                  | 10   | 10                                 | 10                                | 14                                 |
| Handelsbanken                        | AA-                                 | 37   | 37                                 | 37                                | 9,169                              |
| HSBC Bank Plc 31 dn                  | A+                                  | 3  | 3                                  | 3                                 | 5                                  |
| HSBC Bank Plc                        | A+                                  | 6  | 6                                  | 6                                 | 9                                  |
| UK Pseudo-Sovereign Risk Instruments |                                     |  |                                    |                                   |                                    |
| Local Authorities (see below)        | n/a                                 | 47,894                                       | 48,431                             | 48,456                            | 116,482                            |
| DMADF                                | AAu                                 | 11,154                                       | 11,160                             | 11,160                            | 0                                  |
| UK Government Treasury Bills/Gilts   | AAu                                 | 0  | 0                                  | 0                                 | 30,092                             |
|                                      | Total                               | 83,231                                       | 83,881                             | 83,906                            | 199,350                            |

Local Authorities are generally assumed to have a pseudo-sovereign credit rating (which in the UK at 31 March 2024 would have been 'AA' from S&P) due to their tax raising powers and the perceived government support. Very few have their own credit rating.

The Council's maximum exposure to credit risk in relation to its direct investments in banks and building societies of £0.94m cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Council's deposits, but the Council takes a low risk approach to investment. There was no evidence at 31 March 2024 that this risk was likely to crystallise.

#### 43. Nature and Extent of Risks Arising from Financial Instruments - continued

### 43.3 Credit Risk - continued

No breaches of the Council's counterparty criteria occurred during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits.

In line with the Investment Regulations governing local authorities introduced in 2010, the Council approved an annual investment strategy and treasury policy statement for both the Council and the Cash Fund at its March 2024 meeting. The papers are available on the Council's website. A full list of the deposits outstanding at 31 March 2024 is contained in the Treasury Cash Fund Investment Report for Quarter 1 2024. This is available on request from <a href="mailto:corporate.finance2@edinburgh.gov.uk">corporate.finance2@edinburgh.gov.uk</a>, marked for the attention of Treasury.

All Council invoices become due for payment on issue. Excluding pre-payments of £nil (2022/23 £2.256m), trade debtors past due date can be analysed by age as follows:

|                        | 2023/24 | 2022/23 |
|------------------------|---------|---------|
|                        | £000    | £000    |
| Less than two months   | 11,191  | 13,647  |
| Two to four months     | 1,306   | 3,116   |
| Four to six months     | 1,627   | 3,865   |
| Six months to one year | 4,699   | 2,370   |
| More than one year     | 10,222  | 8,627   |
| Total                  | 29,045  | 31,625  |

Collateral – During the reporting period the Council held no collateral as security.

#### **Credit Risk: Trade Debtors**

Loss allowances on debtors have been calculated by reference to the Council's historic experience of default. The Council will continue to take appropriate and proportionate action to recover what is due even where the related debts are written off for the purposes of the financial statements.

Debtors are collectively assessed for credit risk in the following groups:

|                               |             | 31.03.24   |           |  |
|-------------------------------|-------------|------------|-----------|--|
|                               |             | Gross      | Loss      |  |
|                               | Range       | Receivable | Allowance |  |
| Council Tax                   | 3.5% - 100% | 239,022    | (205,532) |  |
| Non Domestic Rates            | 1% - 100%   | 6,699      | (4,596)   |  |
| HRA tenants and other debtors | 5% - 95%    | 13,731     | (10,779)  |  |
| Housing Benefits              | 75% - 100%  | 26,728     | (23,176)  |  |
| Trade and Other Debtors       | 7.5% - 100% | 67,918     | (10,476)  |  |
| Total                         |             | 354,098    | (254,559) |  |

### 43.4 Liquidity risk

The Council carries out short and medium term cash flow management to ensure that it will have sufficient liquidity to cover all of its payment obligations. This includes monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs. The Council also has ready access to borrowings from the money markets to cover any day to day cash flow needs.

#### 43. Nature and Extent of Risks Arising from Financial Instruments - continued

#### 43.4 Liquidity risk - continued

Whilst the PWLB provides access to longer term funds, it also acts as a lender of last resort to the Council. The Council is also required by statute to achieve a balanced budget, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through cash flow management procedures required by the Code of Practice.

#### 43.5 Re-financing and Maturity Risk

The Council maintains significant debt and investment portfolios. The re-financing risk to the Council relates to managing the exposure to replacing financial instruments as they mature. As shown in the chart in 43.6, the majority of the Council's debt portfolio consists of fixed rate longer term loans, and as such, the Council has a relatively low re-financing risk on its liabilities. However, the Council has market debt which allows the lender the option to ask for a rate increase at set dates and at that point the Council may choose to repay the loan at no additional cost. This gives a potential re-financing risk which the Council monitors and manages.

The Council's approved treasury strategy addresses the main risks and the treasury team address the operational risks within approved parameters. This includes monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt. With the margin on new borrowing rates and a separate rate for the premature repayment of loans, it is unlikely that there will be much scope for any substantial rescheduling of PWLB debt. However if interest rates increase further, there may be some opportunities for restructuring.

The maturity analysis of the principal outstanding on the Council's debt is as follows:

|                            | 2023/24     | 2022/23     |
|----------------------------|-------------|-------------|
|                            | £000        | £000        |
| Less than one year         | (77,443)    | (73,289)    |
| Between one and two years  | (100,536)   | (67,260)    |
| Between two and five years | (230,833)   | (248,964)   |
| Between five and ten years | (316,130)   | (199,653)   |
| More than ten years        | (1,199,980) | (1,193,635) |
| Financial Liabilities      | (1,924,922) | (1,782,801) |

All trade and other payables are due to be paid in less than one year and trade creditors of £48.655m (2022/23 £51.366m) are not shown in the table above. The above figures show the principal outstanding, therefore, neither accrued interest of £14.743m (2022/23 £14.978m) nor net equivalent interest rate (EIR) adjustments of £7.911m (2022/23 £8.593m) to the carrying amounts of market debt shown in the financial liabilities are included.

The only investment which the Council has with a maturity of greater than one year is £2.24m in EDI loan stock.

#### 43.6 Market risk

#### Interest rate risk

The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- borrowings at variable rates the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- borrowings at fixed rates the fair value of the borrowing liability will fall;
- investments at variable rates the interest income credited to the Comprehensive Income and Expenditure Statement will rise; and
- investments at fixed rates the fair value of the assets will fall.

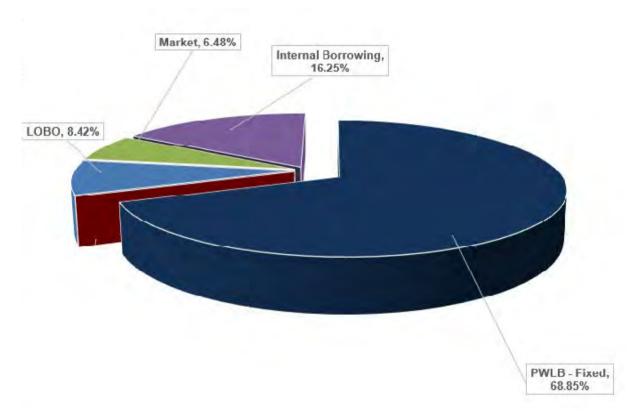
#### 43. Nature and Extent of Risks Arising from Financial Instruments - continued

### 43.6 Market risk - continued

Borrowings are not carried at fair value on the Balance Sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement or Movement in Reserves Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Comprehensive Income and Expenditure Statement and affect the General Fund Balance, subject to influences from Government grants. Movements in the fair value of fixed rate investments will be reflected in the Movement in Reserves Statement, unless the investments have been designated as fair value through the Comprehensive Income and Expenditure Statement.

The Council has a number of strategies for managing interest rate risk. The treasury team continue to monitor market and forecast interest rates during the year and adjust investment policies accordingly. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns. The Council has run such a strategy over the three years to 2022, borrowing £500m in fixed rate loans at historically low interest rates.

The following chart shows the source of the Council's borrowing. Most of the Council's borrowings are from the Government by way of the Public Works Loans Board (PWLB). As interest rates were historically low, none of the recent PWLB borrowing was variable rate.



Sources of Borrowing 2023/24

#### 43. Nature and Extent of Risks Arising from Financial Instruments - continued

#### 43.6 Market risk - continued

If all interest rates had been 1% higher with all other variables held constant, the financial effect would be:

|  | £000  |
|--|-------|
| Increase in interest receivable on variable rate investments | (381) |
| Impact on Comprehensive Income and Expenditure Statement     | (381) |

Decrease in fair value of fixed rate borrowings liabilities (211,679)

#### Price Risk

The Council does not generally invest in equity shares but does have shareholdings of £18.494m (2022/23 £21.105m) in a number of Council owned Companies and joint ventures. Whilst these holdings are generally illiquid, the Council is exposed to losses arising from movements in the prices of the shares.

As the shareholdings have arisen in the acquisition of specific interests, the Council is not in a position to limit its exposure to price movements by diversifying its portfolio.

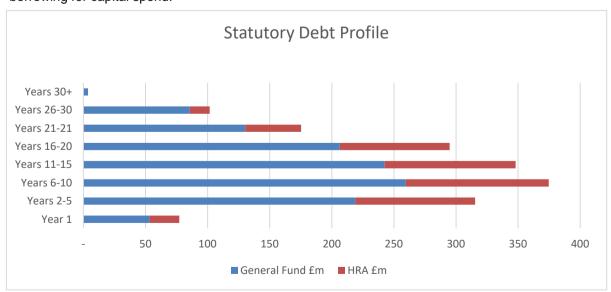
#### Foreign exchange risk

The Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

#### 43.7 Repayment Profile

The Local Authority (Capital Finance and Accounting) (Scotland) Regulations 2016 require the statutory loans fund to be administered in accordance with the 2016 Regulations, proper accounting practices and prudent financial management.

The Council operates a consolidated loans fund under the terms of these Regulations. Capital payments made by services are financed by capital advances from the loans fund. Repayments for capital advances (with the exception of those detailed below) are calculated using the Asset Life method. For capital advances relating to loans to the Edinburgh Living LLPs and capital advances for the "Trams to Newhaven" project, all advances from the loans fund in the current year have a repayment profile set out using the funding/income method and these capital advances will be repaid using an annuity structure with fixed interest rate and principal repayments. The business cases brought forward for other projects involving major capital expenditure funded by borrowing will consider the appropriate repayment method depending on the structure of the business case. The Council operates the loans fund to manage historic debt and the balance therefore represents historic borrowing for capital spend.



### 44. Prior Period Adjustment

### **Council - Pension Asset / Liability**

A prior year adjustment has been included in the accounts to reflect the recognition of the unfunded pension liabilities valuation as at 31 March 2023.

### **Council - Non-current Assets**

Three prior year adjustments have been included in the accounts to reflect a number of revisions related to Non-current Assets:- Recognition of the impact on the Revaluation Reserve, Accumulated Depreciation and historical impairment of the revaluation of the waste facility at Millerhill; correcting a duplication of derecognised Vehicles, Plant and Equipment; and the derecognition of Other Land and Buildings that have been determined to be wholly owned by one of The City of Edinburgh Charitable Trusts

|   |                       |                       | IAS 19                 |                      |
|---|-----------------------|-----------------------|------------------------|----------------------|
|   | 2022/23<br>Statements | Non-Current<br>Assets | Pension<br>Ceiling Adj | 2022/23<br>Re-stated |
|   | £000                  | £000                  | £000                   | £000                 |
| <b>Council Movement in Reserves</b>         |                       |                       |                        |                      |
| Balance at 31 March 2022                    | 3,464,998             | 4,119                 |                        | 3,469,117            |
| Total Comprehensive Income and              |                       |                       |                        |                      |
| Expenditure                                 | 658,110               | (833)                 | (51,098)               | 606,179              |
| Net increase / (Decrease) before transfers  |                       |                       |                        |                      |
| to statutory reserves                       | 658,110               | (833)                 | (51,098)               | 606,179              |
| Increase / (Decrease) in year               | 658,110               | (833)                 | (51,098)               | 606,179              |
| Balance at 31 March 2023                    | 4,123,108             | 3,286                 | (51,098)               | 4,075,296            |
| Council Comprehensive Income and            |                       |                       |                        |                      |
| Expenditure Statement                       |                       |                       |                        |                      |
| Place                                       | 451,371               | 7,143                 |                        | 458,514              |
| Cost of Service                             | 1,329,702             | 7,143                 |                        | 1,336,845            |
| (Surplus) / Deficit on provision of service | 98,357                | 7,143                 |                        | 105,500              |
| Surplus on Revaluation of Non-Current       |                       |                       |                        |                      |
| Assets                                      | (474,726)             | (6,310)               |                        | (481,037)            |
| Changes in Financial and Demographic        |                       |                       |                        |                      |
| Assumptions/ Other Experience               | (300,538)             |                       | 51,098                 | (249,440)            |
| Total Comprehensive Income                  | (658,110)             | 833                   | 51,098                 | (606,180)            |
| Council Balance Sheet                       |                       |                       |                        |                      |
| Property, Plant and Equipment               | 5,659,687             | 3,286                 |                        | 5,662,974            |
| Long-Term Assets                            | 5,895,710             | 3,286                 |                        | 5,898,996            |
| Other Long-Term Liabilities (Pensions)      | 0                     |                       | (51,098)               | (51,098)             |
| Long-Term Liabilities                       | (1,827,021)           |                       | (51,098)               | (1,878,119)          |
| Net Assets                                  | 4,123,108             | 3,286                 | (51,098)               | 4,075,296            |
| Unusable Reserves                           | 3,745,989             | 3,286                 | (51,098)               | 3,698,177            |
| Total Reserves                              | 4,123,108             | 3,286                 | (51,098)               | 4,075,296            |
| Council Cash Flow Statement                 |                       |                       |                        |                      |
| (Surplus) / Deficit on the Provision of     |                       |                       |                        |                      |
| Services                                    | 98,357                | 7,143                 |                        | 105,500              |
| Adjustments to (Surplus) / Deficit on the   |                       |                       |                        |                      |
| Provision of Services for non-cash          |                       |                       |                        |                      |
| movements                                   | (330,458)             | (7,143)               |                        | (337,601)            |

### 44. Prior Period Adjustment - continued

Prior year adjustments have been included in the Group accounts for the following Group companies:

#### City of Edinburgh Charitable Trusts - Heritage Assets

Reflects a change in Recognition of Heritage Assets that have been determined to be wholly owned by one of The City of Edinburgh Charitable Trusts.

### **CEC Holdings Ltd - Provisions**

Shows a change in the recognition of a non-current provision with a corresponding write-off through cost

### **Edinburgh Leisure - Audit Adjustments**

Reflects the audit adjustments reported in the 2022/23 Edinburgh Leisure Annual Audited accounts

|  | 2022/23<br>Statements |             | Charitable<br>Trusts | Edinburgh<br>Leisure | CEC<br>Holdings | 2022/23<br>Re-stated |
|--|-----------------------|-------------|----------------------|----------------------|-----------------|----------------------|
|  | £000                  | Adj<br>£000 | £000                 | £000                 | £000            | £000                 |
| Group Movement in Reserves Statement   | 2000                  | 2000        | 2000                 | 2000                 | 2000            | 2000                 |
| Balance at 31 March 2022   | 3,720,643             | 4,119       | 9,266                |                      |                 | 3,734,031            |
| Total Comprehensive Income and Expenditure   | 601,229               | (51,931)    |                      | 1,491                | (330)           | 550,459              |
| Net increase / (Decrease) before   |                       |             |                      |                      |                 |                      |
| transfers to statutory reserves  | 601,229               | (51,931)    |                      | 1,491                | (330)           | 550,459              |
| Increase / (Decrease) in year  | 594,032               | (51,931)    |                      | 1,491                | (330)           | 543,259              |
| Balance at 31 March 2023   | 4,314,675             | (47,812)    | 9,266                | 1,491                | (330)           | 4,277,290            |
| Group Comprehensive Income and<br>Expenditure Statement                                |                       |             |                      |                      |                 |                      |
| Place  | 451,371               | 7,143       |                      |                      |                 | 458,514              |
| Subsidiary Companies   | (4,550)               |             |                      |                      | 330             | (4,220)              |
| Cost of Service  | 1,321,152             | 7,143       |                      |                      | 330             | 1,328,625            |
| (Surplus) / Deficit on provision of  |                       |             |                      |                      |                 |                      |
| service  | 86,170                | 7,143       |                      |                      | 330             | 93,643               |
| Associates and Joint Ventures  | 00.407                |             |                      | 504                  |                 | 00.074               |
| Accounted for on an Equity Basis   | 29,107                |             |                      | 564                  |                 | 29,671               |
| Surplus on Revaluation of Non-<br>Current Assets                                       | (475,430)             | (6,310)     |                      |                      |                 | (481,740)            |
| Changes in Financial and   | (170,100)             | (0,010)     |                      |                      |                 | (101,710)            |
| Demographic Assumptions/Other  |                       |             |                      |                      |                 |                      |
| Experience   | (244,119)             | 51,098      |                      | (2,055)              |                 | (195,076)            |
| Total Comprehensive Income   | (601,229)             | 51,931      |                      | (1,491)              | 330             | (550,459)            |
| Group Balance Sheet  |                       |             |                      |                      |                 |                      |
| Property, Plant and Equipment  | 5,837,789             | 3,286       |                      |                      |                 | 5,841,075            |
| Heritage Assets  | 44,504                |             | 9,266                |                      |                 | 53,770               |
| Investments in Associates and Joint  |                       |             |                      |                      |                 |                      |
| Ventures   | 45,836                |             |                      | 1,491                |                 | 47,328               |
| Long-Term Assets   | 6,147,768             | 3,286       | 9,266                | 1,491                |                 | 6,161,811            |
| Provisions   | (14,424)              |             |                      |                      | (330)           | (14,754)             |
| Other Long-Term Liabilities (Pensions)   | 0                     | (51,098)    |                      |                      |                 | (51,098)             |
| Long-Term Liabilities  | (1,906,448)           | (51,098)    |                      |                      |                 | (1,957,546)          |
| Net Assets   | 4,314,674             | (47,812)    | 9,266                | 1,491                | (330)           | 4,277,290            |
| Unusable Reserves  | 3,893,702             | (47,812)    | 9,266                |                      |                 | 3,855,156            |
| Usable Reserves  | 420,972               |             |                      | 1,491                | (330)           | 422,134              |
| Total Reserves   | 4,314,674             | (47,812)    | 9,266                | 1,491                | (330)           | 4,277,290            |
| Group Cash Flow Statement  |                       |             |                      |                      |                 |                      |
| (Surplus) / Deficit on the Provision of  | 86,170                | 7,143       |                      |                      | 330             | 93,643               |
| Adjustments to (Surplus) / Deficit on the Provision of Services for non-cash movements | (356,267)             | (7,143)     |                      |                      | (330)           | (363,740)            |

# HOUSING REVENUE ACCOUNT

### **INCOME AND EXPENDITURE STATEMENT**

for the year ended 31 March 2024

The Housing Revenue Account (HRA) Income and Expenditure Statement shows in more detail the income and expenditure on HRA services included in the Council's Comprehensive Income and Expenditure Statement.

| 2022/23<br>£000 | EXPENDITURE   | 2023<br>£000 | 3/24<br>£000 |
|-----------------|---|--------------|--------------|
| 30,852          | Repairs and maintenance   | 38,719       |              |
| 26,448          | Supervision and management  | 25,022       |              |
| 48,418          | Depreciation and impairment of non-current assets   | 159,809      |              |
| 10,406          | Other expenditure   | 17,111       |              |
| 729             | Impairment of debtors   | 348          |              |
| 116,853         |   |              | 241,009      |
| (102,951)       | INCOME Dwelling rents   | (105,980)    |              |
| (37)            | Non-Dwelling rents (gross)  | (29)         |              |
| (4,970)         | Other income  | (11,145)     |              |
| (107,958)       |   |              | (117,154)    |
| 8,895           | Net (income) / expenditure for HRA Services<br>(as included in the Council's Comprehensive Income<br>and Expenditure Statement) |              | 123,855      |
| 526             | HRA share of corporate and democratic core  |              | 614          |
| 2,446           | HRA share of other amounts included in the Council's<br>Net Cost of Services but not allocated to specific services             |              | (133)        |
| 11,867          | Net income for HRA Services   |              | 124,336      |
|                 | HRA share of other operating expenditure included in the Council's Comprehensive Income and Expenditure Statement               |              |              |
| (2,061)         | (Gain) / loss on sale of HRA fixed assets   | (2,691)      |              |
| 17,016          | Interest payable and similar charges  | 16,376       |              |
| 2,916           | Interest cost on defined benefit obligation (pension-related)   | 4,592        |              |
| (922)           | Interest and investment income  | (1,317)      |              |
| (2,734)         | Interest income on plan assets (pension-related)  | (4,601)      |              |
| (38,169)        | Capital grants and contributions  | (25,487)     |              |
| (23,954)        |   |              | (13,128)     |
| (12,087)        | (Surplus) / Deficit for the year on HRA services  |              | 111,208      |

# **HOUSING REVENUE ACCOUNT**

## **MOVEMENT ON THE HRA STATEMENT**

| 2022/23<br>£000 |   | 2023/24<br>£000 |
|-----------------|---|-----------------|
| 0               | Balance on the HRA at the end of the previous year  | 0               |
| 12,087          | Surplus for the year on the HRA Income and Exp Account  | (111,208)       |
| (30,858)        | Adjustments between accounting basis and funding basis under statute  | 103,210         |
| (18,771)        | Net increase before transfers to reserves   | (7,998)         |
| 18,771          | Contribution (to) / from renewal and repairs fund, via the General Fund   | 7,998           |
| 0               | Balance on the HRA at the end of the current year   | 0               |
| Adjustmen       | ts Between Accounting Basis and Funding Basis Under Regulations   |                 |
| £000            | Adjustments primarily involving the Capital Adjustment Account  | £000            |
|                 | Reversal of items debited or credited to the Income and Expenditure Statement   |                 |
| 48,418          | Charges for depreciation and impairment of non-current assets   | 159,809         |
| (38,169)        | Capital grants and contributions applied  | (25,487)        |
|                 | Insertion of items not debited or credited to the Income and Expenditure Statement  |                 |
| (18,661)        | Statutory provision for the financing of capital investment   | (20,572)        |
| (21,742)        | Capital funded from revenue   | (6,300)         |
|                 | Adjustments primarily involving the Capital Receipts Reserve  |                 |
| (2,061)         | Transfer of cash sale proceeds credited as part of the gain / loss on disposal of assets  | (2,691)         |
|                 | Adjustments primarily involving the Financial Instruments Adjustment Account  |                 |
| (941)           | Amount by which finance costs charged are different from finance costs chargeable in the year in accordance with statutory requirements   | (1,072)         |
|                 | Adjustments primarily involving the Pensions Reserve  |                 |
| 4,469           | Reversal of items relating to retirement benefits debited or credited to the Income and Expenditure Statement   | 2,017           |
| (2,139)         | Employer's pension contributions and direct payments to pensioners payable in the year  | (2,473)         |
|                 | Adjustments primarily involving the Employee Statutory Adjustment Account   |                 |
| (32)            | Amount by which officer remuneration charged to the Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements | (21)            |
| (30,858)        |   | 103,210         |

### HOUSING REVENUE ACCOUNT

### **Notes to the Housing Revenue Account**

1. The number and types of dwellings in the authority's housing stock at 31 March 2024 are as follows:

|                                  | 2024   |                   | 2023   |                   |
|----------------------------------|--------|-------------------|--------|-------------------|
|                                  |        | Annual<br>Average |        | Annual<br>Average |
| Types of Houses                  | Number | Rent (£)          | Number | Rent (£)          |
| Main provision Council dwellings |        |                   |        |                   |
| 1 Apartment                      | 271    | 4,237.00          | 262    | 4,118.00          |
| 2 Apartment                      | 5,664  | 4,751.00          | 5,645  | 4,616.00          |
| 3 Apartment                      | 10,269 | 5,501.00          | 10,225 | 5,350.00          |
| 4 Apartment                      | 3,595  | 6,334.00          | 3,560  | 6,161.00          |
| 5 Apartment                      | 548    | 6,810.00          | 539    | 6,581.00          |
| 6 Apartment                      | 12     | 6,878.00          | 12     | 6,678.00          |
| 7 Apartment                      | 5      | 6,576.00          | 4      | 6,463.00          |
| 8 Apartment                      | 1      | 6,657.00          | 1      | 6,463.00          |
|                                  |        |                   |        |                   |
| Mid-market rent dwellings        |        |                   |        |                   |
| 2 Apartment                      | 14     | 6,158.00          | 19     | 5,983.00          |
| 3 Apartment                      | 62     | 7,605.00          | 80     | 7,368.00          |
| 4 Apartment                      | 19     | 9,593.00          | 22     | 9,307.00          |
|                                  | 20,460 |                   | 20,369 |                   |

- **2.** The stock figure represents all types of residential properties, including furnished tenancies, sheltered housing and homelessness units.
- 3. The amount of rent arrears included as debtors in the Council's Consolidated Balance Sheet was £13.689m (£13.160m 2022/23) against which a provision amounting to £11.855m (£11.508m 2022/23), has been created in respect of non collectable debts.
- **4.** The total value of uncollectable void rents for main provision properties was £2.062m (2022/23 £2.324m). This has been netted against rental income.

### COUNCIL TAX INCOME ACCOUNT

The Council Tax Income Account (Scotland) shows the gross income raised from council taxes levied and deductions made under Statute. The resultant net income is transferred to the Comprehensive Income and Expenditure Statement.

| 2022/23   |  | 2023/24   |
|-----------|--|-----------|
| £000      |  | £000 £000 |
| (409,832) | Gross council tax levied and contributions in lieu | (435,277) |
| 66,066    | Less: - Exemptions and other discounts             | 69,672    |
| 9,425     | - Provision for bad debts                          | 10,936    |
| 25,993    | <ul> <li>Council Tax Reduction Scheme</li> </ul>   | 27,420    |
| 4,817     | - Other reductions                                 | 5,076     |
| 106,301   |  | 113,104   |
| (303,531) |  | (322,173) |
| (3,949)   | Previous years' adjustments                        | (611)     |
| (307,480) | Total transferred to General Fund                  | (322,784) |

#### **Notes to the Council Tax Income Account**

The in-year collection rate for Council Tax was 96.2% (2022/23 97.1%).

Each household or occupied dwelling is allocated to a Council Tax band by the Assessor. The charge per Council Tax band is calculated as a proportion of band D - these proportions are determined by legislation. Bands E to H were rebased in 2017/18 by the Scottish Government as per the Council Tax Base table below, with a 5% increase applied to Council Tax in 2023/24 (2022/23 3%).

Unoccupied properties are eligible for 10% discount for up to 12 months, from the date the property was last occupied, thereafter 100% additional charge, with certain exceptions. For Council Tax purposes, students and certain other categories of people are not regarded as occupants. Reductions in Council Tax payable are also granted to properties, with certain attributes, that are the sole and main residence of permanently disabled persons.

Charges in respect of water and sewerage are the responsibility of Scottish Water. The Council collects both water and sewerage charges and makes payment to the Water Authority.

#### Calculation of the Council Tax Base 2023/24

| Ban | d                   | Number of Properties | Disabled<br>Relief | Exemptions                 | Discounts     | Effective<br>Properties | Ratio to<br>Band D | Band D<br>Equivalents | Charges<br>per Band |
|-----|---------------------|----------------------|--------------------|----------------------------|---------------|-------------------------|--------------------|-----------------------|---------------------|
| Α   | Up to £27,000       | 24,786               | 75                 | (4,126)                    | (3,728)       | 17,007                  | 6/9                | 11,338                | £965.13             |
| В   | £27,001 - £35,000   | 49,189               | 65                 | (4,101)                    | (7,281)       | 37,872                  | 7/9                | 29,456                | £1,125.98           |
| С   | £35,001 - £45,000   | 46,456               | 14                 | (2,906)                    | (5,859)       | 37,705                  | 8/9                | 33,516                | £1,286.84           |
| D   | £45,001 - £58,000   | 43,027               | 71                 | (2,718)                    | (4,687)       | 35,693                  | 9/9                | 35,693                | £1,447.69           |
| Е   | £58,001 - £80,000   | 45,089               | (17)               | (3,659)                    | (4,065)       | 37,348                  | 473/360            | 49,071                | £1,902.10           |
| F   | £80,001 - £106,000  | 27,004               | (43)               | (1,642)                    | (2,081)       | 23,238                  | 585/360            | 37,762                | £2,352.50           |
| G   | £106,001 - £212,000 | 23,747               | (133)              | (549)                      | (1,384)       | 21,681                  | 705/360            | 42,459                | £2,835.06           |
| Н   | Over £212,000       | 4,372                | (32)               | (132)                      | (217)         | 3,991                   | 882/360            | 9,778                 | £3,546.84           |
|     |                     |                      |                    |                            | Total         |                         |                    | 249,073               |                     |
|     |                     |                      |                    | Add: Contributions in Lieu |               |                         | 513                |                       |                     |
|     |                     |                      |                    | Less:                      | Provision for | Non-Paymen              | t                  | (7,488)               |                     |
|     |                     |                      |                    |                            | Council Tax   | Base                    |                    | 242,098               |                     |

### NON-DOMESTIC RATES INCOME ACCOUNT

The Non-Domestic Rate Account is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Non-Domestic Rate Account. The statement shows the gross income from the rates and deductions made under statute. The net income is paid to the Scottish Government as a contribution to the national Non-Domestic Rate pool.

| 2022/23      |   | 2023    | /24       |
|--------------|---|---------|-----------|
| £000         |   | £000    | £000      |
| (479,113)    | Gross rates levied and contributions in lieu                  |         | (500,449) |
| 109,120      | Less: - Reliefs and other deductions                          | 101,409 |           |
| 5,366        | - Uncollectable debt written off and provision for impairment | 6,167   |           |
| 114,486      |   |         | 107,576   |
| (364,627)    |   |         | (392,873) |
| 21,700       | Previous years' adjustments                                   |         | 16,661    |
| (342,927)    | Non-Domestic Rate Income                                      |         | (376,212) |
|              | Allocated to:   |         |           |
| (343,696)    | Contribution to Non-Domestic Rate Pool                        |         | (393,844) |
| 769          | City of Edinburgh Council                                     |         | 17,632    |
| (342,927)    |   |         | (376,212) |
| Notes to the | Non-Domestic Rates Income Account                             |         | Rateable  |
|              |   |         | Value     |
| Rateable Va  | llues as at 1 April 2023                                      | Number  | £000      |
|              | Shops, offices and other commercial subjects                  | 15,673  | 662,020   |
|              | Industrial and freight transport                              | 3,151   | 92,315    |
|              | Telecommunications  | 5       | 16        |
|              | Public service subjects                                       | 351     | 47,792    |
|              | Miscellaneous   | 4,059   | 187,025   |
|              |   | 23,239  | 989,168   |
|              |   |         |           |

- 1. The amount distributed to the council from the national non-domestic rate income pool in the year was £377.317m (2022/23 £249.861m).
- 2. Occupiers of non-domestic property pay rates based on the valuation of the property within the valuation roll for Edinburgh. The non-domestic rate poundage is determined by the Scottish Ministers, and was 49.8p per £ in 2023/24 (2022/23 49.8p per £).

Properties with a rateable value between £51,001 and £100,000 had their rate charges calculated using a rate poundage of 51.1p per £ (2022/23 51.1p per £ for properties between £51,001 and £95,000). Properties with rateable value greater than £100,000 had their rate charges calculated using a rate poundage of 52.4p per £ (2022/23 52.4p for properties greater than £95,000).

3. From 1 April 2008, the Scottish Government introduced the small business bonus scheme. Business properties with a rateable value of £20,000 or less may receive relief as set out below.

| 100% relief              | Up to      | £12,000 |
|--------------------------|------------|---------|
| 100% to 25% taper relief | £12,001 to | £15,000 |
| 25% to 0% taper relief   | £15,001 to | £20,000 |

Businesses with multiple properties whose combined rateable value is £35,000 or less will be eligible for relief as set out below.

|  | Combined Rate | eable Value |
|--|---------------|-------------|
| 100% relief  | Up to         | £12,000     |
| 25% relief for each property with an RV of £15,000 or less, and/or |               |             |
| 25% to 0% taper relief for each property with an RV of £15,001 to  | £12,001 to    | £35,000     |
| £20,000  |               |             |

From April 2023, Car parks, car spaces, advertisements and betting shops are excluded from eligibility for SBBS. Those losing or seeing a reduction in SBBS may be eligible for Small Business Transitional Relief.

### **COMMON GOOD FUND**

### **Common Good Fund Foreword**

The Common Good Fund stands separate from the Council's accounts and has been described as "the ancient patrimony of the community". It was originally derived from the grants by the Sovereigns of Scotland at various times. The present fund is an amalgam of the funds of the City and Royal Burgh of Edinburgh and the Royal Burgh of South Queensferry.

A report on the (Edinburgh) Common Good prepared by the Town Clerk and City Chamberlain in 1905 set out the historical background of the fund and listed its then assets in some detail. The report also stated a "General Principle" that the Fund should be administered "for the purpose of upholding the dignity and suitable hospitality of the City; performing the duties incumbent upon a Royal Burgh ..... maintaining the municipal establishment and managing the municipal affairs; vindicating or extending the corporate rights of the community and defending its interests; acquiring additional land or property for the corporate benefit, or improving existing corporation property, and generally for any purpose which, in the bona fide judgement of the Town Council, is for the good of the community as a whole, or in which the inhabitants at large may share, as distinct from the separate interests or benefit of any particular individual or class, however deserving or needy. The purpose must be limited to those which concern the City and its interests".

The Local Government etc. (Scotland) Act 1994 confirms this interpretation that use of the Fund shall "have regard to the interests of all the inhabitants" of the area.

The Common Good accounts are prepared in accordance with the Council's accounting policies.

In 2015/16, £2m of the Common Good Fund was earmarked to be utilised to fund a planned property maintenance programme. £0.123m of this funding has been used to fund Scott Monument lighting work and surveys, £0.033m on surveys and work at the City Observatory, £0.457m on engineering consultancy and repair works at the Queensferry Harbour, £0.013m on surveys and work on the Portobello Municipal Clock, and £0.008m on Civic Regalia repairs.

The balance of the Common Good Fund is £2.610m as at 31 March 2024 (2022/23 £2.762m). This is split £1.244m in the general-purpose fund and £1.366m in the planned property maintenance fund.

Assets under construction as at 31 March 2023 related to a community hub in the former tennis pavilion on Leith Links, which became operational in July 2023.

During 2023/24, the Common Good account made a deficit of £0.153m (2022/23 £0.105m surplus).

The lease of 329 High Street was completed in January 2020 with a lease premium of £3.036m received in the Common Good. The lease premium is being amortised over the lease term of 125 years. The in-year deficit, as mentioned above, includes a lease premium of £0.024m for 2023/24.

The Common Good Annual Performance Report will be considered by the Finance and Resources Committee in September 2024, along with the Audited Annual Accounts.

### COMMON GOOD FUND - INCOME AND EXPENDITURE ACCOUNT

| 2022/23  | 2023/   | /24     |
|--|---------|---------|
| £000   | £000    | £000    |
| Income   |         |         |
| (119) Investment income  | (292)   |         |
| (919) Rent Income  | (1,315) |         |
| (477) Capital Funding  | (155)   |         |
| (24) Lease Premium   | (24)    |         |
| (3,487) Recharges Income   | (3,309) |         |
| (5,026) Total Income   |         | (5,095) |
| Expenditure  |         |         |
| 38 Common Good Fund  | 470     |         |
| 4,883 Common Good Property Costs                                   | 4,620   |         |
| 4,921 Total Expenditure  |         | 5,090   |
| (105) (Surplus) / Deficit for the Year                             | _       | (5)     |
| 0 Transfer to Capital Contribution Reserve                         |         | 158     |
| (105) (Surplus) / Deficit for the Year after Transfers to Reserves | _<br>   | 153     |

# **COMMON GOOD FUND - BALANCE SHEET**

| 31 March 202 | 31 March 2023                         |        | 31 March 2024 |  |  |
|--------------|---------------------------------------|--------|---------------|--|--|
| £000         |                                       | £000   | £000          |  |  |
| 3,093        | Community Assets                      | 3,092  |               |  |  |
| 1,071        | Assets Under Construction             | 0      |               |  |  |
| 4,164        | Property, Plant and Equipment         |        | 3,092         |  |  |
| 18,845       | Long-Term Debtors                     | 20,099 |               |  |  |
| 144          | Heritage Assets                       | 144    |               |  |  |
| 18,989       | Long-Term Assets                      |        | 20,243        |  |  |
| 650          | Short-Term Investments                | 655    |               |  |  |
| 9            | Debtors                               | 9      |               |  |  |
| 5,037        | Cash and Cash Equivalents             | 4,855  |               |  |  |
| 5,696        | Current Assets                        |        | 5,519         |  |  |
| 28,849       | Net Assets                            |        | 28,854        |  |  |
|              |                                       |        |               |  |  |
| 26,100       | Capital Contribution                  | 26,257 |               |  |  |
| (13)         | Capital Adjustment Account            | (13)   |               |  |  |
| 26,087       | Unusable Reserves                     |        | 26,244        |  |  |
| 982          | Common Good Fund                      | 1,244  |               |  |  |
| 1,780        | Earmarked Portion of the General Fund | 1,366  |               |  |  |
| 2,762        | Usable Reserves                       |        | 2,610         |  |  |
| 28,849       | Total Reserves                        |        | 28,854        |  |  |
|              |                                       |        |               |  |  |

The unaudited financial statements were issued on 21 June 2024.

RICHARD LLOYD-BITHELL - CPFA

Service Director: Finance and Procurement

Section 95 Officer

Date:

### **COMMON GOOD FUND - NOTES TO FINANCIAL STATEMENTS**

#### 1. Property, Plant and Equipment and Heritage Assets

1.1

| 1 Mc | ovements on Balances                               | Community<br>Assets | Assets<br>Under<br>Construction | Total<br>Property,<br>Plant and<br>Equipment | Heritage<br>Assets |
|------|--|---------------------|---------------------------------|--|--------------------|
| Co   | est or Valuation                                   | £000                | £000                            | £000   | £000               |
|      | 1 April 2023                                       | 3,093               | 1,071                           | 4,164  | 144                |
|      | ditions  | 0                   | 0                               | 0  | 0                  |
| Tra  | ansfer between categories                          | 0                   | 0                               | 0  | 0                  |
| Tra  | ansfer from General Fund                           | 0                   | 0                               | 0  | 0                  |
| Tra  | ansfer to long-term debtors                        | 0                   | (1,071)                         | (1,071)                                      | 0                  |
| Re   | valuation increases/ (decreases) recognised in the |                     |                                 |  |                    |
| Re   | valuation Reserve                                  | 0                   | 0                               | 0  | 0                  |
| De   | recognition - disposals / transfers                | (1)                 | 0                               | (1)  | 0                  |
| At   | 31 March 2024                                      | 3,092               | 0                               | 3,092  | 144                |
|      | t Book Value                                       |                     |                                 |  |                    |
| At   | 31 March 2024                                      | 3,092               | 0                               | 3,092  | 144                |
| At   | 31 March 2023                                      | 3,093               | 1,071                           | 4,164  | 144                |
| Co   | est or Valuation                                   |                     |                                 |  |                    |
| At   | 1 April 2022                                       | 2,913               | 1,071                           | 3,984  | 144                |
| Ad   | ditions  | 0                   | 0                               | 0  | 0                  |
| Tra  | ansfer between categories                          | 0                   | 0                               | 0  | 0                  |
|      | ansfer from General Fund                           | 0                   | 0                               | 0  | 0                  |
|      | valuation increases/ (decreases) recognised in the |                     |                                 |  |                    |
|      | valuation Reserve                                  | 180                 | 0                               | 180  | 0                  |
| De   | recognition - disposals / transfers                | 0                   | 0                               | 0  | 0                  |
| At   | 31 March 2023                                      | 3,093               | 1,071                           | 4,164  | 144                |
| Ne   | t Book Value                                       |                     |                                 |  |                    |
| At   | 31 March 2023                                      | 3,093               | 1,071                           | 4,164  | 144                |
| At   | 31 March 2022                                      | 2,913               | 1,071                           | 3,984  | 144                |

These asset categories are not depreciated.

Assets Under Construction at 31 March 2023 relates to Leith Links community hub which became operational in July 2023 and is now included in long-term debtors.

#### 1.2 Developing a Common Good Register

Significant progress has been made to collate information regarding properties considered by the Council to be Common Good.

A response to the Community Empowerment (Scotland) Act 2015 consultation on Common Good matters was approved by the Finance and Resources Committee on 28 September 2017 and submitted to the Scotlish Government.

The relevant provisions came into force on 27 June 2018, and the Scottish Government published the accompanying guidance in July 2018. The Community Empowerment (Scotland) Act 2015 places a duty on Local Authorities to "establish and maintain a register of property which is held by the authority as part of the Common Good" (a Common Good Register).

Before establishing a Common Good Register, the Act requires a Local Authority to prepare and publish a list of properties that it proposes to include in the register. The Common Good Asset Register for <u>public consultation</u> was approved for issuing at the 27 September 2018 Finance and Resources Committee. The consultation closed on 31 December 2018.

The first version of the Common Good Register was published on the Council's Common Good webpage on 28 June 2019, complying with Scottish Government guidance. The Register was subsequently presented and approved by the Finance and Resources Committee on 26 September 2019 as part of the 2018-19 Common Good Annual Performance Report

The Council maintains a web page with a link to the latest Common Good Register on its website.

Work continues to be ongoing to ensure the completeness of the Common Good register, and to reconcile this to the Common Good register of assets for accounting purposes.

### **COMMON GOOD FUND - NOTES TO FINANCIAL STATEMENTS**

#### 2. Unusable Reserves

#### 2.1 Capital Contribution

This balance contains the gains made by the Common Good Fund arising from increases in the value of its property, plant and equipment. The balance is reduced when assets with accumulated gains are:

- transferred from Common Good:
- · revalued downwards or impaired and the gains are lost; or
- · disposed of and the gains are realised.

The reserve contains unrealised gains accumulated since 1 April 2007, the date the reserve was created. Accumulated gains arising before 1 April 2007 were consolidated into the capital adjustment account.

The reserve also contains capital grants used to fund assets.

|  | 2023/24 |        | 202   | 2/23   |
|--|---------|--------|-------|--------|
|  | £000    | £000   | £000  | £000   |
| Balance at 1 April   |         | 26,100 |       | 25,046 |
| Movement of assets   | 0       |        | 0     |        |
| Transfer from General Fund   | 0       |        | 1,054 |        |
| Transfer from Income and Expenditure Account   | 158     |        | 0     |        |
| Upward revaluation of assets   | 0       |        | 0     |        |
| Downward revaluation of assets and impairment losses not charged to the Surplus/ Deficit on the Provision of Service     | 0       | -      | 0     |        |
| Surplus / (Deficit) on revaluation of non-current assets not posted to the Surplus / Deficit on the Provision of Service | S       | 158    |       | 1,054  |
| Derecognition of asset disposals / transfers   |         | (1)    |       | 0      |
| Balance at 31 March  | -       | 26,257 |       | 26,100 |

The 2023/24 transfer from Income and Expenditure Account is included in long-term debtors. £0.874m of the 2022/23 transfer from General Fund is included in long-term debtors and £0.180m is included in community assets.

#### 2.2 Capital Adjustment Account

The capital adjustment account provides a balancing mechanism for timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Common Good Fund - Income and Expenditure Account (with reconciling postings from the revaluation reserve to convert fair value figures to a historical cost basis).

The account also holds revaluation gains accumulated on property, plant and equipment prior to 1 April 2007, the date the revaluation reserve was created to hold such gains.

|                     | 2023/24<br>£000 | 2022/23<br>£000 |
|---------------------|-----------------|-----------------|
| Balance at 1 April  | (13)            | (13)            |
| Movement in Year    | 0               | 0               |
| Balance at 31 March | (13)            | (13)            |

### Introduction

As elected members, officers, budgets and the public have realigned to a post-pandemic environment, together with increasing demands and decreasing budgets, there remains significant financial strain on resources increasing the pressures on service delivery and the need for innovative solutions and increased partnership working. The resources available to support that work are reduced and difficult decisions are being made about service provision.

The local government elections in 2022 returned five political parties with member numbers ranging from 9 to 18. This has created a balance in decision making that has not been experienced in Edinburgh before and, although the increased benefits to democratic decision making are evident, both officers and elected members have had to commit more resources to support greater political engagement in decision making.

The Council's governance has been effective in this period but there remain challenges to overcome and to ensure that the Council has greater controls on its processes.

### Scope of Responsibility

The City of Edinburgh Council is responsible for ensuring that its business is conducted in accordance with relevant legislation and to the appropriate standards, that public money is safeguarded, properly accounted for, and used economically, efficiently, effectively and ethically. The Council also has a statutory duty, under the Local Government in Scotland Act 2003, to make arrangements to secure best value, which is demonstrated by continuous improvement in the way its functions are carried out.

In discharging these responsibilities, elected members and senior officers are responsible for implementing effective arrangements for governing the Council's affairs and facilitating the effective exercise of its functions, including securing appropriate arrangements for the identification and management of risk.

This statement also covers the organisations included in the Council's Group Accounts, a list of which is included on page 45 of the Accounts.

### **Council's Strategy and Vision**

In February 2021 the Council approved a new Council Business Plan: Our Future Council, Our Future City which set out the Council's strategic priorities and how the aims set out in the Community Plan would be taken forward over the next 3 years. In June 2022 it was agreed that a refreshed business plan would be submitted for consideration. A revised business plan was agreed by Council in December 2022 and further updated in March 2023 following the budget.

The plan sets out three strategic priorities that will be the focus for all Council teams over the next phase of the city's development and for the way the Council will reform its services. These three strategic priorities are:

- Create good places to live and work:
- End poverty in Edinburgh; and
- Become a net-zero city by 2030.

To meet these three strategic priorities, the business plan identifies the specific outcomes, objectives and actions that Council services will deliver during 2023-27. The plan is also aligned to the Council Budget and the strategic priorities in this plan should be used to guide and inform resource allocation, including implementing service reductions in areas of lower impact and strategic priority, and exploring options to deliver all services differently.

### **Decision making structures**

#### **Political Governance Arrangements**

The Council operates an executive committee structure (see figure 1.1) which consists of six executive committees which are responsible for policy and financial decision making and scrutiny within their designated areas of responsibility. These executive committees are Policy and Sustainability; Culture and Communities; Education, Children and Families; Finance and Resources; Housing, Homelessness and Fair Work; and Transport and Environment. The Finance and Resources Committee is the committee responsible for monitoring the Council's financial plan, as well as the revenue and capital budgets and generally budget policy.

The Governance, Risk and Best Value Committee is responsible for seeking assurance over the adequacy of governance and risk management frameworks and the internal control environment. It also scrutinises the Council's financial and non-financial performance, approves and monitors progress against the internal audit risk-based plan and monitors performance and outputs of the Internal Audit service.

The Council also operates a range of other committees, some of which are quasi-judicial, such as the Development Management Sub-Committee and the Licensing Sub-Committee, to consider individual applications.

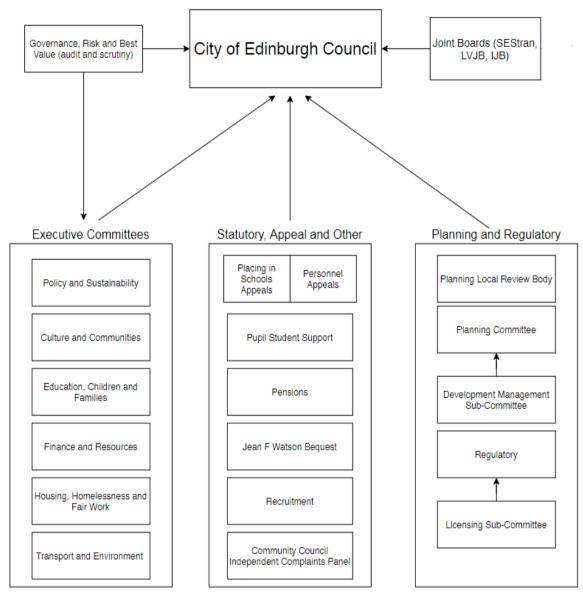


Figure 1.1 Executive Committee Structure

There is key documentation in place to support the Council's decision making process including Procedural Standing Orders, the Scheme of Delegation to Officers, the Committee Terms of Reference and Delegated Functions, Financial Regulations, Member officer Protocol and Contract Standing Orders.

#### Officer Decision Making

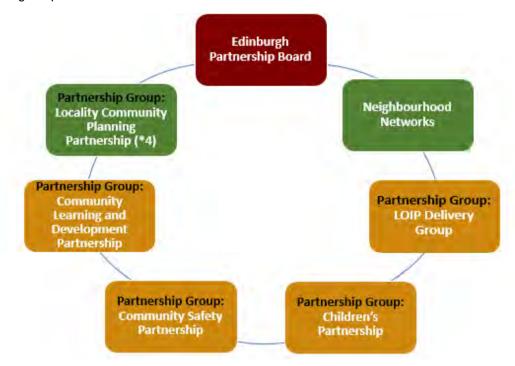
The Corporate Leadership Team (CLT) meets weekly, led by the Chief Executive, and includes all executive directors and key officers including the Section 95 Officer and Monitoring Officer.

CLT is supported by a range of groups covering key matters such as risk, health and safety and programme management. There is a robust health and safety reporting structure which includes directorate health and safety groups, a quarterly Council health and safety group and a quarterly consultative forum involving the trade unions. Health and safety working groups are in place for key life safety issues including: fire; water safety; and asbestos. All directorates have risk and assurance committee meetings at least quarterly and ensure appropriate escalation of risks. The CLT also has a specific risk committee meeting which reviews the corporate risk register on a quarterly basis.

A key area of governance for the Council is its involvement in national, regional and city-wide bodies. The Chief Executive and relevant members of CLT represent the Council on a number of groups. Examples of these include SOLACE, Scottish Government Directors, City Deal Executive, Edinburgh Guarantee and Edinburgh Chamber of Commerce Council. Partnership working increased during the pandemic, building on strong relationships and the need to work together to provide holistic solutions for the City and its region. Arm's Length External Organisations (ALEOs) reporting in terms of the Annual Governance Statement is reported through assurance schedules being submitted to their relevant directorate. The relevant Executive Director then determines whether they feel it is appropriate for any issues highlighted to be included in their assurance schedules and reported in the Annual Governance Statement.

### **Partnership Working**

The Council plays an important role in the Edinburgh Partnership, the Community Planning Partnership in Edinburgh, and its community planning structure. The framework agreed by the Edinburgh Partnership comprises a Board, four city wide partnerships, four locality partnerships and thirteen neighbourhood networks. The arrangements are designed to support a different way of working and to support the delivery of the Partnership's priorities for the city as set out in the community plan. This plan focuses on reducing poverty and inequality in the city through making sure people have enough money to live on; access to work, learning and training opportunities; and have a good place to live.



The Council, NHS Lothian and the Edinburgh Integration Joint Board work closely together in delivering a more caring, healthier and safer Edinburgh. Responsibility for the budget does not sit with the Council but it plays a key role in supporting the processes in place to ensure sound financial management and budget control.

### **Internal Controls**

A significant part of the governance framework is the system of internal controls in place to ensure that risks are being identified and managed effectively. The Council has adopted a local Corporate Governance Code (CGC). The CGC is based on the Chartered Institute of Public Finance and Accountancy (CIPFA) and Society of Local Authority Chief Executives and Senior Managers (SOLACE) model framework Delivering Good Governance in Local Government. The CGC outlines how the Council embeds good governance throughout the organisation and is available on the Council's website.

### **Review of Effectiveness**

An assurance statement on the effectiveness of the system of internal controls has been provided and was informed by:

- the work of the Corporate Leadership Team which develops and maintains the governance environment;
- the certified annual assurance statements provided by all Executive Directors;
- the certified assurance statements provided by the Chief Executives and Directors of Finance of the Council's group companies;
- council officers' management activities;
- the Chief Internal Auditor's annual report and internal audit reports, risk-based assessments, across a range of Council services;
- reports from the Council's external auditor; and
- reports by external, statutory inspection agencies.

In November 2020 the Accounts Commission published a Best Value Assurance report into the City of Edinburgh Council. The report highlighted a number of key achievements as well as some areas for the Council to improve.

### **Review of Effectiveness - continued**

### **Best Value and Strategy and Vision**

The key achievements outlined in the Best Value Assurance report include:

- The Council's ambitious plans for the City, specifically referencing the Council's Sustainability Programme, approach to tackling poverty, major housing and community regeneration projects in Fountainbridge, Meadowbank and at Granton Waterfront; retail, hospitality and cultural developments, such as the St James Quarter; and extending the tram network;
- The Council's long track record of maintaining revenue expenditure within budget;
- Aspects of leadership and service performance. Specifically, refencing improved performance across many of KPIs schools and education, waste and cleansing and time taken to process benefit and grant claims;
- Improvements in asset management, procurement and risk management.

The Best Value Assurance report also notes areas where further progress is required:

- To align better strategic priorities:
- The implementation of effective community planning governance arrangements, the pace of change within the Community Planning Partnership and community empowerment;
- The Council's approach to self-assessment, continuous improvement and public performance reporting; and
- · Long-term financial planning and workforce planning.

The Chief Executive put in place an improvement plan for each of the areas of improvement outlined in the Best Value Audit report and updates on progress have been reported to the Policy and Sustainability Committee throughout the year. An action plan is being prepared to close out the actions and is expected in August 2024. As outlined above, the Business Plan has been created to ensure strategic priorities are aligned to a set of key priorities. Changes have been made to ensure the Council is working to the Business Plan, including senior management structural changes, and work will continue to align work streams and governance with the Business Plan and the priorities within. Audit Scotland are expected to publish an update on Best Value Management in Summer 2024.

An updated Planning and Performance Framework 2023-2027 was agreed in March 2023. This aligned the framework with the new revised business plan. A comprehensive Public Performance Scorecard was submitted to Governance, Risk and Best Value Committee in January 2024 which will allow for clear and effective scrutiny. The updated Planning and Performance Framework 2023 -2027 primarily focuses on:

- our approach to measuring the Business Plan priorities and outcomes and how we will track the actions detailed in the delivery plan;
- the key measures we will use to measure the delivery of the Business Plan; and
- the development of the Public Performance Scorecard measures to further enhance performance reporting and monitoring.

The Council agreed a three-year People Strategy in March 2024. The Strategy sets out how the Council can attract and nurture the most talented and public service focussed people and sets out five themes which form the foundations and framework required to deliver the Council's business plan:

- Attracting the Best People;
- Develop exceptional leaders;
- Foster a culture of equalities, diversity and inclusion;
- · Grow and retain our talent; and
- Nurture a healthy workforce where our people can thrive.

Key to the delivery of the Strategy will be a refreshed and robust Corporate Workforce Plan. This is expected in Summer 2024.

#### **Decision Making**

The majority of the Council's meetings are now physical meetings held in the City Chambers but with a hybrid option to allow members, officers and deputations to appear virtually if this is convenient or necessary. Council and committee meetings are now routinely all-day meetings and this has an impact on elected member and officer resource.

The political management arrangements of the Council were last reviewed in December 2022 and are not expected to be reviewed again until the next Council. The review concluded that the current committee model had some deficiencies and imbalances, but it was not fundamentally flawed; indeed it was functioning well and facilitated competent and lawful decision-making. However, the review also found that the City of Edinburgh Council model has an extremely high volume of business running through its structure. This volume is significantly greater than other comparable local authorities in Scotland and this has a significant impact on officer resources and on elected member time.

The Council has extensive governance in place at officer level to support operational decision making. The current system has evolved through custom and practice and can sometimes be unwieldy and difficult to navigate. However, improvements could be made to ensure there is a joined up corporate structure in place that is more efficient and better encourages cross-directorate working.

### **Review of Effectiveness - continued**

#### **Decision Making (continued)**

A review of the Council's main governance documentation was carried out in May 2024. There have been changes to Procedural Standing Orders (effective from August 2024) which aims to improve accessibility to committee papers for both elected members and the public by extending the notice period to 6 clear days before the meeting. The legislation requires only three clear days.

The Council's Grant Standing Orders were reviewed in February 2024 to ensure that the controls and regulation around the Council's grant application and award processes were in place and up to date.

#### **Internal Controls**

The Internal Audit team operates in accordance with CIPFA's Code of Practice for Internal Audit and the Public Sector Internal Audit Standards (PSIAS) and work is ongoing taking into account the publication and implementation of the new Global Internal Audit Standards. The team undertakes an annual work programme based on an agreed audit strategy and formal assessments of risk that are reviewed regularly. During the year, the Chief Internal Auditor reported to the Service Director: Legal and Assurance but had free access to the Chief Executive, all Executive Directors and Elected Members along with direct reporting to the Governance, Risk and Best Value Committee.

Each Executive Director has reviewed the arrangements in their directorate and reported on their assessment of the effectiveness of control arrangements, together with any potential areas requiring improvement, to the Chief Executive. Where improvement actions are identified, an action plan will be developed and will be subject to regular monitoring. In reviewing the overall governance framework, the Council has also considered relevant third- party reviews and recommendations. Assurance has also been taken from each organisation's most recent audited accounts, together with the Council's detailed knowledge of these organisations as a consequence of their continued involvement.

Each directorate's assurance schedule is scrutinised by the Governance, Risk and Best Value Committee.

The Council carries out a review each year of the Corporate Governance Code which is then scrutinised by the Governance, Risk and Best Value Committee. The Corporate Governance Code outlines the Council's internal controls and is aligned with the questions in the annual assurance schedules that are issued to directorates. In addition to the Code, a self-assessment is carried out which scores the design of the controls in place. The aim is to provide a subjective picture of the quality of the design of controls which will inform the full picture when considering whether directorates have implemented the relevant controls. There is also a benefit of senior officers discussing, reflecting and rating the Council's controls.

The Chief Internal Auditor had previously highlighted that the weaknesses identified in internal audit reports are, in part, attributable to and/or exacerbated by a lack of capacity and skills to support effective governance; risk management; control; and assurance activities within first line divisions and directorates. The Chief Executive and Executive Directors acknowledged that additional resource was necessary to strengthen the Council in these areas and immediately added resource to their directorate teams. Corporately a first line governance and assurance model has been implemented on a permanent basis across the Council. The objective of this model is to support the directorates in addressing lack of capacity and skills within first line divisions and directorates to ensure that key controls; governance; and risk management processes are consistently and effectively applied. The Governance Team has been strengthened and a new business partnering approach was initiated in late 2023. Reports on the governance and assurance model have been considered by the Governance, Risk and Best Value Committee and elements of the model have been implemented. A report is expected in Autumn 2024 outlining what has been implemented and how progress has been so far. It is too early at the moment to judge the success of the model but the increased resource has meant that directorates are tackling issues more quickly and in a more joined up manner.

During 2024/25 Internal Audit, the Corporate Risk Management Team and Governance Team will work to develop the Council's Internal Control Assurance Map to understand the various sources of assurance in place, and to assess what reliance can be placed on these sources.

### Whistleblowing

In 2021, the Council asked Susanne Tanner QC, supported by the legal firm Pinsent Masons, to conduct an independent review into the Council's whistleblowing and organisational culture. The review findings were considered by the Council in December 2021 with a report from the Chief Executive in February 2022 setting out how the recommendations in the review would be taken forward.

The Council's whistleblowing arrangements continue to operate with oversight from an independent external service provider, with the autonomy to decide who investigates and how investigations are conducted. In February 2023 the Council actioned one of the recommendations of the Tanner Review and created a whistleblowing sub-committee of the Governance, Risk and Best Value Committee (GRBV). The sub-committee receives a quarterly update in private on whistleblowing activity and case management, with a six month and annual report on the GRBV public agenda.

A revised whistleblowing policy, which has taken on board the recommendations of the Tanner Review, was approved by the Policy and Sustainability Committee in January 2024 and implemented on 1 February 2024. The policy will be reviewed annually by the committee.

The independent investigations team, recommended by the Tanner Review, is now fully operational and undertakes all internal investigations (both whistleblowing and Human Resources matters) with appropriate oversight from the external service provider for the whistleblowing elements.

#### **Review of Effectiveness - continued**

The Speak Up Supporters completed their induction and training over the summer of 2023 and were formally launched in October 2023.

### **Finance and Budget**

2023/24 marks the third year of implementation of the requirements of the CIPFA Financial Management (FM) Code. The Code is designed to support good practice and assist councils in demonstrating their financial sustainability and resilience by setting out expected standards of financial management.

Improvements introduced in 2024/25 or to be introduced for the 2025/26 budget processes include the following:□

- development of enhanced scenario planning and sensitivity analysis to illustrate the impact of changes in key planning assumptions and the need to plan for these variations;
- introduction of monthly member briefings, alongside establishment of a cross-party working group to oversee the development of the medium-term financial plan (MTFP); and
- clarification of the process for public engagement on options developed, with a more explicit link and consistency across resource allocation decisions, business plan priorities and views expressed by residents.

The Council's financial management arrangements conform with the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer (2014) as set out in the Application Note to Delivering Good Governance in Local Government Framework, an opinion confirmed as part of recent external audit scrutiny. The section 95 officer has confirmed that although a degree of assurance can be placed upon the adequacy and effectiveness of the Group's systems of internal financial control, further improvements are still required. He highlights, in particular, the need for (i) some embedding of actions taken in response to previous audit recommendations and (ii) enhanced managerial accountability for financial performance, including full management of pressures, and the active identification of required savings options within service areas, to secure financial sustainability going forward.

External Audit concluded in the Annual Accounts for 2022-23 that the governance arrangements at the Council were appropriate but that there was scope to improve decision making, particularly around budget-setting. The need to initiate a structured medium to longer-term savings programme has been highlighted in both the Council's Best Value Assurance Report and the external auditor's report for 2020/21 as well as a need to improve budget decision making. An MTFP was implemented for 22/23 and a refreshed MTFP 2024/29 was brought to Committee and Council for approval in February 2024 integrated into the Budget Strategy 2024-29. The financial plan aims to outline the importance of financial responsibility and best value. The Budget Strategy lays out key criteria for meeting best value and stresses the importance of transparent and accountable governance. In June 2023, the Finance and Resources Committee and in August 2023, the Governance, Risk and Best Value Committee considered a report on lessons learnt on the 23/24 budget setting process. This report was prepared in conjunction with elected members and considered a number of changes to ensure an improved decision-making process for the budget. There included beginning the budget process earlier than in previous years, additional officer support and regular meetings with each political group throughout Autumn and Winter 2023 and proposals being considered by executive committees prior to the budget. The budget engagement process for 2024/25 and 2025/26 was considered by the Policy and Sustainability Committee in March 2024 and the first phase of engagement was commenced.

An all-party motion was considered by the Council in November 2023 raising concerns over the relationship and the budgetary processes between the Council and the Edinburgh integration Joint Board (EIJB). Under the leadership of the Chief Officer of the EIJB, a group was set up to look at the budget processes between the two parties, the governance and scrutiny carried out on health and social care partnership services and whether any documentation change was required. Work is ongoing on these actions and is expected to report further in summer/autumn 2025.

#### **Social Care**

Following a whistleblowing disclosure, an investigation into practices and activities within Edinburgh Secure Services identified significant failings over a lengthy period of time (over 10 years). Given the serious and sustained failings recorded in the investigation outcome report, the Monitoring Officer reported these matters to the Council in terms of section 5 of the Local Government and Housing Act 1989 in March 2022. A Children's Services improvement plan and an Edinburgh Residential Services Improvement Plan have been put in place to address the failings and improvements in the governance arrangements within the service and directorate have been put in place by the Executive Director of Children's Services, Education and Justice Services. This has included the creation of an Improvement Board to oversee the delivery of the plan with external organisations represented on the Board as critical friends. Significant progress has been made in completing the Edinburgh Secure Services and Residential Services Improvement Plan with 32 actions complete, 48 actions with a green rating, 4 amber and 6 actions with a red rating in April 2024. Care Inspections have also been carried out in this period with a consistent theme of the feedback being that children in the Council's care felt safe, loved and respected. Where there was a poor inspection, additional resource has been put in place to support the improvements needed.

### **Review of Effectiveness - continued**

#### Social Care - continued

Edinburgh was inspected in relation to its multi-agency Adult Support and Protection work in the last quarter of 2022 and a report was published in February 2023. The report identified the following areas of weakness:

- Requests for capacity assessments
- Case related chronologies
- Quality of case conferences
- Quality assurance activity
- Social work workforce capacity
- Consistency of support and protection for all people when required

A further report was published in March 2023 on adult social work and social care in Edinburgh which identified the following areas for improvement:

- The design, structure, implementation and oversight of key processes, including the assessment of people's needs and in their case management.
- Approaches to early intervention and prevention, which were uncoordinated and inconsistent.
- Self-directed support, which had not been implemented effectively.
- Insufficient support for unpaid carers.
- Staff being under considerable pressure and sometimes overwhelmed.
- Strategic leadership and management oversight of key processes, meeting legislative requirements, policies, procedures and guidance and to ensure sufficient capacity and capability to deliver safe and effective services for vulnerable people.
- Approaches to self-evaluation for improvement and quality assurance were not well-embedded.
- Social Work governance with strategic decisions being well informed by a social work perspective.

A 3 year improvement plan addressing these weaknesses has been created and is being regularly reported to the Integration Joint Board (IJB) and the Council's Policy and Sustainability Committee. In March 2024 an update was provided on the progress with the improvement plan and the aim to bring about a culture change in both operational practices and strategic commissioning. Generally progress was being made against the plan but it was slower than anticipated due to the scale and complexity of the issues.

In early 2023 failings in the delivery of adult social care identified weaknesses with the scrutiny of those services delegated to the IJB. Further work needs to be undertaken in 2024 to ensure that the governance arrangements of the IJB and how this interacts with the Council's committee governance is improved to ensure there is greater clarity on which body carries out the scrutiny of key services and compliance with the duties set out in legislation. This work is being taken forward as part of the work arising out of the full party motion on the relationship between the Council and the Edinburgh integration Joint Board.

#### Polices, Procedures and Control Frameworks

An audit was carried out on fraud and serious and organised crime in 2022/23. It identified significant and numerous control weaknesses in both the design and effectiveness of the Council's fraud and serious organised crime (SOC) (including anti-money laundering (AML)) control environment and governance and risk management frameworks. A group has been created to monitor the implementation of the audit actions and this work is progressing on target in 2024.

A number of directorate assurance schedules highlighted policies and procedures as an area where improvement was needed despite more work being undertaken in this area. A workstream is ongoing in each directorate to ensure policies are up to date and is being supported centrally. Internal Audit have identified that procedures are not always in place across directorates with the knowledge of how the service operates not being written down. Ensuring that there are comprehensive procedures in place in service area remains a concern and continues to be an area where the Council could increase its effectiveness.

#### **Internal Audit**

The Internal Audit section operates in accordance with the Chartered Institute of Public Finance and Accountancy's United Kingdom Public Sector Internal Audit Standards (PSIAS). The Section undertakes an annual programme based on an agreed audit strategy. The plan is based on formal assessments of risk and audit needs which are reviewed regularly to reflect evolving risks and changes within the Council. During 2023/24, the section reported to the Head of Legal and Assurance. It also has, however, unfettered access to the Chief Executive, Executive Directors, Service Directors (including the Service Director: Finance and Procurement) and elected members of the Council when required.

The Head of Internal Audit will present an annual audit opinion on the adequacy and effectiveness of the system of internal control (including financial controls) to the Governance, Risk and Best Value Committee in September 2024.

The Head of Internal Audit regularly reports to the Governance, Risk and Best Value Committee on the progress directorates are making with the closure of open and overdue internal audit actions. This has continued to be a focus for directorates, with additional resource employed to drive delivery of actions, although improvement is still needed in some areas.

### **Review of Effectiveness - continued**

#### Information Governance

The number and size of Subject Access Requests to the Council have increased significantly over the past three years. The Council has responded with additional staff being recruited and new processes being implemented to deal with the volume of requests. This though has not been sufficient and the Council is recruiting further staff and is working with the Information Commissioner's Office to improve performance.

The Council has statutory obligations under Scotland's freedom of information laws, data protection legislation and complaints legislation. These laws are enforced and promoted by the Scottish Information Commissioner (OSIC), the UK Information Commissioner (ICO), and the Scottish Public Services Ombudsman (SPSO).

While the Council has processes in place to ensure compliance with its statutory obligations, applicants, or complainants, can appeal to the appropriate regulator or ombudsman once they have exhausted the Council's internal review processes. Regulatory and ombudsman decisions are published on their respective websites.

In summary, nine decisions were issued by OSIC. Three were found for the applicant; four were partially upheld; and two were found for the Council. These decisions can be found at:

https://www.itspublicknowledge.info/decisions. In relation to complaints, five decisions were issued by the SPSO: four were upheld for the complainant; and one not upheld. These decisions can be found at:

https://www.spso.org.uk/decision-report-search. The Council was not subject to any enforcement action by the ICO during the last year.

Any required actions following an OSIC, ICO or SPSO decision have been met in full, with evidence provided to confirm compliance. Any learning following a decision is communicated to the appropriate service and the Corporate Leadership Team.

#### **Arm's Length External Organisations including Trusts**

Work has commenced on the Arm's Length External Organisations (ALEOs) Governance Framework. This aims to look at arrangements within the Council on how it works with ALEOs, at the relationship between the Council and its ALEOs and finally ensuring there are robust governance arrangements in place within each ALEO. This workstream is expected to be published in August 2024.

Arrangements for the reporting of the Council's ALEOs have been set out in previous years. However, it has become clear in 2023 that these arrangements are not always strictly followed and the ALEO governance framework will outline what level of reporting is appropriate.

In October 2023 the Council agreed an approach to the integration of Edinburgh Trams and Lothian Buses and the closure of Transport for Edinburgh. Work is ongoing on the implementation of this decision.

The Council considered a report responding to Lord Hardie's Tram Inquiry report in December 2023. The report had also been considered by Transport and Environment Committee and the Governance, Risk and Best Value Committee in November 2023. The Council agreed a number of actions to the recommendations outlined in the Inquiry report and how these could improve governance going forward. The findings of the report would also be included in the ALEO governance framework review work being carried out in 2024.

Following concerns raised at committee, the Council began looking into its governance arrangements for Trusts where it is sole trustee. In August 2021 a report was considered on the governance of trusts run by the Council and in particular Lauriston Castle Trust. The review into governance found that improvements were required both to the Council's governance arrangements surrounding trusts and to the governance of Lauriston Castle Trust. In August 2023 the Council agreed to apply to the Court of Session to transfer ownership of Lauriston Castle to the Council.

### **Cross-Directorate improvements**

A Rapid Recovery Transition Plan has been put in place to address, over a five-year period, areas where the homelessness service was not compliant with legislation.

The need for the Council to improve its reporting and publication of integrated impact assessments (IIAs) was highlighted in last year's Annual Governance Statement. There is a robust framework in place with detailed guidance, but implementation was not always as expected. Further comprehensive training has been carried out to guide colleagues on carrying out IIAs. This training provided clear examples which are also published. The Council has improved its implementation of IIAs been integral to the decision making process but further improvement in terms of implementation is possible.

It was agreed in May 2023 to sign up to the Stonewall Diversity Champion's Programme and participate in the UK Workplace Equality Index.

A number of senior management appointments have been made in 2023-24, including recruitment to the post of Chief Officer of the Integration Joint Board and the Service Director for Finance among others. The Chief Executive announced his retirement in this period and retires on 16 June 2024. The new Chief Executive has been appointed from within the Council and begins on 17 June 2024.

### Review of Effectiveness - continued

A number of senior management appointments have been made in 2023-24, including recruitment to the post of Chief Officer of the Integration Joint Board and the Service Director for Finance among others. The Chief Executive announced his retirement in this period and retires on 16 June 2024. The new Chief Executive has been appointed from within the Council and begins on 17 June 2024.

A number of directorate assurance schedules highlighted the Supplier and Contract Management Audit, reported in February 2024 as a matter of concern. This found significant gaps, issues and area of non-compliance in the handover from the Commercial and Procurement Service to contract managers. Only limited assurance could be provided by the audit and there are a number of management actions for completion by April 2025 to close out the audit. These include a number of directorate improvements and that risk arrangements were considered for all contracts.

An audit of Outdoor Infrastructure in March 2023 identified findings which indicated that the Health and Safety Management System was not operating as expected with the potential to cause serious injury or fatalities. Management actions were commenced immediately and are set to be closed out by November 2024.

#### Risk and Resilience

The Council's Risk Management Policy describes the Council's overarching risk management approach and is supported by a risk management framework that describes how the policy will be applied by all Council directorates and divisions. A new policy was agreed in October 2023. In refreshing the policy good practice was considered and incorporated from a number of sources, including the risk management guidance included in the Scottish Government's Public Finance Manual; CIPFA; the International Organisation for Standardisation's ISO31000 Risk Management Guidelines; the Institute of Risk Management; and other public bodies. The policy aims to create a clear, simple framework that creates a structured and proportionate framework but the success of the policy will be determined by its implementation across Council directorates. Directorates indicated in their assurance schedules that they were implementing the policy and as a result were going through the process of reviewing their risk registers.

The Council also has a Risk Appetite Statement, approved in October 2023. This set out a new approach to using risk appetite within the Council. Risk appetite was defined as being concerned with the pursuit of risk where risk tolerance is about what level of risk the organisation was prepared to accept. A new risk appetite was agreed which set out the scale for the Council across 13 Enterprise risks.

There are established, well exercised, resilience incident management processes and protocols in place to effectively plan for and respond to emergencies. The Council Resilience Group, for example, drives and monitors the Council Resilience Management Programme, reporting to CLT, with the flexibility to convene working groups as required, eg. Brexit planning. In the event of an incident there is a flexible framework, including at directorate and Council-wide levels, that can be stood up as required, reporting to CLT and the appropriate committee(s). The Council feeds into Scotland's resilience structures on a multi-agency basis, through the Lothian and Borders Local Resilience Partnership and East of Scotland Regional Resilience Partnership. The incident management used for Covid-19 is a good example of the effectiveness and agility of these structures.

Cyber risk and in particular the risks posed to the organisation though a cyber incident are growing risks that the Council is currently looking to address. Scenario planning is taking place to allow an exercise to be carried out but further co-ordination of Council services and corporate leadership on the issue is required. Specific issues in relation to Directorates Cyber Incident Preparedness was raised by Internal Audit during 2023/2 and a Cyber Resilience Board is being established to develop a consistent approach to addressing these across the Council.

#### Partnership working

The Council launched a Community Council Scheme review in September 2023 which would also consider boundary change. The Scheme review follows a statutory process and is still ongoing.

Partnership working strengthened considerably over the Covid-19 pandemic and though engagement with local communities has been more challenging, there has been progress on how the Council works with communities. The Council is aware of the need to constantly improve how it empowers communities and is reviewing its locality arrangements, how it engages with communities and how it delivers services locally.

The status of the previous year's actions is outlined below. Where actions are incomplete, they will be rolled forward and their progress will be monitored alongside the new actions.

|   | Action                                     | Action Owner          | Status                                     |
|---|--|-----------------------|--|
| 1 | Rollout of governance and assurance        | Head of Democracy,    | In progress                                |
|   | framework                                  | Governance and        |  |
|   |  | Resilience            |  |
| 2 | Implementation of the recommendations from | Chief Executive,      | Expected to be fully completed by mid-2024 |
|   | the Tanner Review                          | Service Director;     |  |
|   |  | Human Resources       |  |
|   |  | and Service Director: |  |
|   |  | Legal and Assurance   |  |
| 3 | Implementation of Corporate ALEO           | Head of Democracy,    | In progress - expected Summer 2024         |
|   | framework                                  | Governance and        |  |
|   |  | Resilience            |  |

#### Partnership working - continued

|   | Action  | Action Owner       | Status                   |
|---|---|--------------------|--------------------------|
| 4 | Review of effectiveness of current arrangements for developing and    | Head of Strategic  | Ongoing – Options        |
|   | reporting Integrated Impact Assessments                               | Change and         | currently being          |
|   |   | Delivery           | developed for discussion |
| 5 | Review of effectiveness of current scrutiny arrangements for          | Head of            | Reported to EIJB – to be |
|   | services delegated to Edinburgh Integration Joint Board, particularly | Democracy,         | reported to Council      |
|   | as these interact with the Council's committee governance structures  | Governance and     | committee in summer      |
|   |   | Resilience         | 2024                     |
| 6 | Implementation of the review into governance of Trusts                | Service Director:  | Completed                |
|   |   | Legal and          |                          |
|   |   | Assurance          |                          |
| 7 | Development of a medium term financial plan                           | Executive Director | Completed                |
|   |   | of Corporate       |                          |
|   |   | Services           |                          |
| 8 | Review of effectiveness of current officer-level governance           | Head of            | In abeyance until new    |
|   | structures and procedures   | Democracy,         | Chief Executive          |
|   |   | Governance and     | appointed                |
|   |   | Resilience         |                          |
| 9 | Implementation of agreed improvement actions resulting from           | Executive Director | Ongoing – Progress       |
|   | investigation into practices and activities within Edinburgh Secure   | of Children's,     | outlined in Statement    |
|   | Services  | Education and      |                          |
|   |   | Justice Services   |                          |
|   |   |                    |                          |

Following the review of effectiveness and the assurance statements from directorates and ALEOs, the following actions have been identified to improve the Council's governance arrangements:

|   | Action   | Action Owner   | Action Deadline |
|---|--|--|-----------------|
| 1 | Review of Prevent Single Point of Contact                              | Service Director:<br>Legal and<br>Assurance                      | December 2024   |
| 2 | Review of supervision procedures and template for social work services | Executive Director of Children's, Education and Justice Services | March 2025      |
| 3 | Corporate Workforce Plan   | Service Director:<br>Human<br>Resources                          | December 2024   |
| 4 | Review of EIJB and Council budgeting                                   | Chief Officer Health and Social Care Partnership                 | December 2024   |

### Conclusion

In conclusion, the Council's governance and control framework provides a satisfactory level of assurance. There is a need for improvements to be embedded and sustained within services but progress has been made on this in the previous year and there has been a strong commitment from the Chief Executive and executive directors to resolving control issues. The Council understands its areas for improvement and there are robust arrangements to deal with issues when they do arise. Resource issues and challenging budgets remain and this continues to put pressure on staff and services and as a result governance and processes generally.

#### Certification

It is our opinion that, in light of the foregoing, assurance can be placed upon the adequacy and effectiveness of City of Edinburgh Council and its Group's systems of governance. The annual review demonstrates sufficient evidence that the Code is operated effectively, and the Council and its Group comply with the Local Code of Corporate Governance in all significant respects.

The Council is required under statute to provide information on the remuneration of each senior officer and each senior elected member, together with any other officer not otherwise included whose remuneration was over £150,000 during the year covered by these accounts. In addition, the Council is required to provide information for the most senior employee within each of its subsidiary companies, together with all other employees whose remuneration exceeds £150,000 in that year.

The information disclosed in the tables Remuneration Paid and Members' Salaries and Expenses on pages 135 to 137, Number of Employees by Pay Band and Exit Packages on page 138 and Pension Rights on pages 139 to 142 in this remuneration report will be audited by Audit Scotland. The other sections of the remuneration report will be reviewed by Audit Scotland to ensure that they are consistent with the Financial Statements.

# Remuneration Arrangements Councillors

The remuneration of Councillors is regulated by the Local Governance (Scotland) Act 2004 (Remuneration) Regulations 2007 (SSI No. 2007/183) as amended by the Local Governance (Scotland) Act 2004 (Remuneration and Severance Payments) Amendment Regulations 2017. The Regulations provide for the grading of councillors for the purposes of remuneration arrangements, as either the Leader of the Council, the Civic Head (the Lord Provost), senior councillors or councillors. The Leader of the Council and the Civic Head cannot be the same person for the purposes of payment of remuneration. A senior councillor is a councillor who holds a significant position of responsibility in the Council's political management structure.

When determining the level of Councillors' remuneration, Scottish Ministers consider the recommendations of the Scottish Local Authority Remuneration Committee (SLARC). SLARC's recommendations were first implemented for councillors elected in the local government elections in May 2007. In 2023, SLARC reconvened to undertake a review on Councillors' remuneration with the final report, including recommendations, being presented to the Minister for Local Government, Empowerment and Planning in November 2023. The recommendations took effect retrospectively from 1 April 2024, if accepted by the Scottish Government.

The salary that is to be paid to the Leader of the Council is set out in the Regulations. For 2023/24, the remuneration for the Leader of the City of Edinburgh Council was £60,305. The Regulations permit the Council to remunerate one Civic Head. The Regulations set out the maximum remuneration that may be paid to the Civic Head (currently the Lord Provost). For 2023/24 this was £45,229. The Council's policy is to pay the Civic Head at the national maximum.

The Regulations also set out the remuneration that may be paid to Senior Councillors and the total number of Senior Councillors the Council may have (24 for the City of Edinburgh Council). The maximum yearly amount that may be paid to a Senior Councillor is 75% of the total yearly amount payable to the Leader of the Council. The total yearly amount payable by the Council for remuneration of all Senior Councillors shall not exceed £783,933. The Council is able to exercise local flexibility in the determination of the precise number of Senior Councillors and their remuneration within these maximum limits. The Council's current policy is summarised below:

0/ of amount

| Depute Leader of the Council   | No. of<br>Posts | payable to Leader of the Council |
|--|-----------------|----------------------------------|
| Depute Convener  | 1               | 50%                              |
| Conveners of Culture and Communities, Education, Children and Families, Finance and Resources, Housing, Homelessness and Fair Work, Transport and Environment, Development Management Sub-Committee, Licensing Board, Licensing Sub-Committee, Planning, Regulatory and Integration Joint Board Committees | 11              | 62.5%                            |
| Convener of Governance, Risk and Best Value  | 1               | 55%                              |
| Vice-Convener of Licensing Board   | 1               | 50%                              |
| Opposition Group Leaders - Conservative, Green, Liberal Democrat, Scottish National Party Groups   | n 4             | 62.5%                            |

In addition, the Council has an arrangement with the Joint Boards to reimburse the Council for any additional costs for councillors that arise from their being a Convener or Vice Convener of the Joint Boards.

#### **Senior Employees**

The salary of senior employees is set by reference to national arrangements. The Scottish Joint Negotiating Committee (SJNC) for Local Authority Services sets the salaries for Chief Officials of Scottish local authorities. Circular 11-23b set the amount of salary for the Chief Executive of the City of Edinburgh Council for the period April 2023 to March 2024.

There is no formal percentage relationship for salaries between the Chief Executive and other chief officers. The national salary points to be applied to Executive Directors and Service Directors posts are determined using the Hay job evaluation method. The decision on whether there is to be an annual pay increase applied to the national salary points, and at what level, for Chief Executive and Chief Officer posts is made by the SJNC for local authority services and thereafter applied locally by the Council.

The Council has a number of subsidiary bodies, which are governed via their company documents, service agreements and boards of directors. The Council is represented on each of the subsidiary bodies boards but does not have any direct influence over the remuneration arrangements for the employees of any of these subsidiary bodies. The powers to set remuneration for employees lies solely with the board of each subsidiary

The Integration Joint Board Chief Officer is a joint appointment and the terms and conditions, including pay for the post, are set by the Council, who employ the post holder directly. The appropriate costs are then recharged to NHS Lothian and the Integration Joint Board.

#### **Remuneration Paid**

The following tables provide details of the remuneration paid to the Council's Senior Councillors, Senior Employees and the remuneration paid to the Chief Executive (or the most senior manager of that body) of each of the Council's subsidiary bodies. Where a Councillor has held more than one post during the year, he/she is only included once within the following table. Salary, fees and allowances represents the total amount received during the year, where the individual was a Senior Councillor for part or all of the year.

|  | Salary,<br>Fees and | Taxable / | Non-Cash<br>Expenses<br>Benefits- | Total<br>Remun. | Total<br>Remun. |
|--|---------------------|-----------|-----------------------------------|-----------------|-----------------|
| Council's Leader, Civic Head and Senior  | Allowances          | Expenses  | -in-kind                          | 2023/24         | 2022/23         |
| Councillors  | £                   | £         | £                                 | £               | £               |
| C. Day, Leader of the Council  | 60,305              | 0         | 1,435                             | 61,740          | 57,775          |
| R. Aldridge, Lord Provost  | 45,229              | 0         | 1,047                             | 46,276          | 41,677          |
| M. Watt, Deputy Leader of the Council and Convener Finance and Resources   | 45,229              | 0         | 136                               | 45,365          | 42,049          |
| L. M. Cameron, Depute Convener   | 28,353              | 0         | 958                               | 29,311          | 27,123          |
| Conveners V. Walker, Convener Culture and Communities  | 37,691              | 0         | 163                               | 37,854          | 32,356          |
| J. Griffiths, Convener Education, Children and Families  | 37,691              | 0         | 126                               | 37,817          | 35,273          |
| J. Meagher, Convener Housing,<br>Homelessness and Fair Work  | 37,691              | 0         | 126                               | 37,817          | 32,347          |
| S. Arthur, Convener Transport and Environment  | 37,691              | 0         | 0                                 | 37,691          | 34,162          |
| K. Campbell, Convener Governance, Risk and Best Value  | 33,168              | 0         | 776                               | 33,944          | 31,533          |
| L. Young, Convener Licensing Board   | 37,691              | 0         | 1,230                             | 38,921          | 34,247          |
| J. Mowat, Convener of Licensing Sub-<br>Committee  | 37,691              | 0         | 776                               | 38,467          | 35,794          |
| J. Dalgleish, Convener Planning  | 37,691              | 0         | 907                               | 38,598          | 32,232          |
| N. Ross, Convener Regulatory   | 37,691              | 0         | 126                               | 37,817          | 34,247          |
| H. Osler, Convener Development<br>Management Sub-Committee   | 37,691              | 0         | 126                               | 37,817          | 34,247          |
| T. Pogson, Vice-Chair Edinburgh Integration<br>Joint Board (from 27.06.23) and Chair<br>Edinburgh Integration Joint Board (to<br>26.06.23) | 37,691              | 0         | 126                               | 37,817          | 32,348          |

#### **Remuneration Paid - continued**

| Council's Leader, Civic Head and<br>Senior Councillors - continued                | Salary,<br>Fees and<br>Allowances<br>£ | Taxable<br>Expenses<br>£ | Non-Cash<br>Expenses<br>/ Benefits-<br>-in-kind<br>£ | Total<br>Remun.<br>2023/24<br>£ | Total<br>Remun.<br>2022/23<br>£ |
|---|--|--------------------------|--|---------------------------------|---------------------------------|
| <u>Vice-Conveners</u> J. Rust, Vice Convener Licensing Board                      | 30,153                                 | 197                      | 1,696  | 32,046                          | 28,612                          |
| Opposition Group Leaders  I. Whyte, Conservative Group                            | 37,691                                 | 0                        | 650  | 38,341                          | 35,668                          |
| A, Mumford, Green Group Co-Convener<br>(Note 1)                                   | •                                      | 0                        | 1,001  | 27,893                          | 26,697                          |
| B. Parker, Green Group Co-Convener (Note 1)                                       | 30,899                                 | 0                        | 776  | 31,675                          | 20,999                          |
| K. Lang, Liberal Democrat Group   | 37,691                                 | 0                        | 195  | 37,886                          | 34,170                          |
| A. McVey, Scottish National Party   | 37,691                                 | 0                        | 809  | 38,500                          | 38,636                          |
| Councillors  A. Beal, Vice Convener to the Lothian Valuation Joint Board (Note 2) | 23,872                                 | 0                        | 776  | 24,648                          | 21,338                          |

### Notes:

- 1. At the City of Edinburgh Council meeting held on 22 June 2023, it was agreed to pay a senior councillor allowance of at a rate of £29,795 per annum for a full year, from 23 June 2023, for the two co-conveners of the Green Group.
- 2. The amount recharged to Lothian Valuation Joint Board in 2023/24 was £3,892.36 (2022/23 £3,412.18). Expenses relate to Councillor role.
- 3. During 2023/24, the overall pay award for Senior Councillors was 2.7%.
- 4. Non-Cash Expenses / Benefits-in-kind include payments for mobile phones, accommodation, training courses, bus passes and other travel.

### **Members' Salaries and Expenses**

The Council paid the following amounts to members of the Council during the year (these sums include the totals shown above):

|                              | 2023/24   | 2022/23   |
|------------------------------|-----------|-----------|
|                              | £         | £         |
| Salaries                     | 1,638,143 | 1,568,090 |
| Expenses                     |           |           |
| Claimed by councillors       | 261       | 42        |
| Paid directly by the Council | 32,998    | 31,602    |
| Total                        | 1,671,402 | 1,599,734 |

Remuneration Paid - continued

Remuneration paid to Senior Officers

| Remuneration paid to Senior Officers   |                        | Non-Cash                |                   |                   |
|--|------------------------|-------------------------|-------------------|-------------------|
|  | Salary,                | Expenses                | Total             | Total             |
|  | Fees and<br>Allowances | / Benefits-<br>-in-kind | Remun.<br>2023/24 | Remun.<br>2022/23 |
| Council's Senior Officers  | £                      | £                       | £ £               | £                 |
| A. Kerr, Chief Executive (Note 1)  | 200,617                | 1,849                   | 202,466           | 193,306           |
| A. Hatton, Executive Director of Education and Children's Services                                 | 180,443                | 948                     | 181,391           | 171,851           |
| P Togher, Chief Officer of Edinburgh Health and Social Care Partnership (from 06.11.2023) (Note 2) | 36,339                 | 147                     | 36,486            | n/a               |
| (full year equivalent)   | 90,222                 |                         |                   |                   |
| J. Proctor, Integration Joint Board Chief Officer (to 19.05.2023) (Note 2)                         | 59,015                 | 255                     | 59,269            | 85,350            |
| (full year equivalent)   | 90,222                 |                         |                   |                   |
| P. Lawrence, Executive Director of Place   | 180,443                | 812                     | 181,255           | 170,561           |
| R. Howley, Chief Social Work Officer (from 01.09.2023) (full year equivalent)                      | 70,293<br>120,502      | 0                       | 70,293            | n/a               |
| Dr. D. Smart, Executive Director of Corporate Services (from                                       | 180,443                | 315                     | 180,758           | 14,238            |
| R. Lloyd-Bithell, Service Director - Finance and Procurement (from 25.09.2023)                     | 70,017                 | 124                     | 70,141            | n/a               |
| (full year equivalent)   | 135,517                |                         |                   |                   |
| H. Dunn, Service Director - Finance and Procurement (to 01.10.2023)                                | 83,855                 | 67                      | 83,922            | 128,041           |
| (full year equivalent)   | 135,517                |                         |                   |                   |
| Total  | 1,061,465              | 4,517                   | 1,065,981         | 763,347           |

#### Notes:

- 1. Remuneration shown above excludes any fees payable in respect of returning officer or other election duties. The approved remuneration for A Kerr for Returning Officer Duties in 2023/24 amounted to £234.07.
- 2. The position of Chief Officer of the Integration Joint Board was held by J Proctor from May 2018 to May 2023 and by P Togher from November 2023. The Chief Officer is employed by the City of Edinburgh Council and 50% of their salary costs are recharged to the EIJB and NHS Lothian. The above figures therefore show the Council's share. Mike Massaro-Mallinson was appointed the interim Chief Officer, during this period he continued to be employed and remunerated by NHS Lothian.
- 3. Non-Cash Expenses / Benefits-in-kind include payments for mobile phones, conferences/workshops, travel and accommodation.

### **Council Subsidiary Companies**

EICC is a subsidiary company of CEC Holdings Limited. Figures shown for this company, Edinburgh Trams Ltd. and Lothian Buses Ltd. are for the years ended 31 December 2023 and 2022 respectively.

|  | Salary,<br>Fees and |        | Other           | Total<br>Remun. | Total<br>Remun. |
|--|---------------------|--------|-----------------|-----------------|-----------------|
|  | Allowances          | Bonus  | <b>Benefits</b> | 2023/24         | 2022/23         |
| Council's Subsidiary Companies                       | £                   | £      | £               | £               | £               |
| M. Dallas, Chief Executive, EICC (Note 1)            | 169,056             | 51,904 | 0               | 220,960         | 230,991         |
| R. Hunter, Chief Executive, Capital City Partnership | 88,214              | 0      | 0               | 88,214          | 79,926          |
| Transport for Edinburgh                              |                     |        |                 |                 |                 |
| G. Lowder, Chief Executive                           | 159,162             | 0      | 2,256           | 161,418         | 157,450         |
| Lothian Buses Ltd.                                   |                     |        |                 |                 |                 |
| S. Boyd, Interim Managing Director (Note 2)          | 192,150             | 0      | 1,557           | 193,707         | 140,657         |
| Edinburgh Trams Ltd.                                 |                     |        |                 |                 |                 |
| L. Harrison, Managing Director                       | 177,030             | 0      | 0               | 177,030         | 167,115         |
|  | 785,612             | 51,904 | 3,813           | 841,329         | 635,483         |

#### Notes

- 1. The bonus received by M Dallas covers both the operational and hotel elements of the EICC.
- 2. S Boyd took up the post on 12.08.22 therefore the comparative amounts are part year only.
- 3. Edinburgh Living MMR LLP is a subsidiary of the Council however there are no employees and therefore no remuneration disclosures.

#### Remuneration Paid - continued Number of Employees by Pay Band

The total number of Council employees receiving more than £50,000 remuneration for the year (including early retirement / voluntary release costs) is shown below.

|                     |         | Restated |                        |         | Restated |
|---------------------|---------|----------|------------------------|---------|----------|
|                     | 2023/24 | 2022/23  |                        | 2023/24 | 2022/23  |
| £50,000 - £54,999   | 1,470   | 371      | £130,000 - £134,999    | 0       | 1        |
| £55,000 - £59,999   | 294     | 344      | £135,000 - £139,999    | 3       | 0        |
| £60,000 - £64,999   | 366     | 163      | £140,000 - £144,999    | 0       | 0        |
| £65,000 - £69,999   | 182     | 154      | £145,000 - £149,999    | 0       | 0        |
| £70,000 - £74,999   | 157     | 39       | £150,000 - £154,999    | 0       | 0        |
| £75,000 - £79,999   | 84      | 15       | £155,000 - £159,999    | 0       | 0        |
| £80,000 - £84,999   | 56      | 28       | £160,000 - £164,999    | 0       | 0        |
| £85,000 - £89,999   | 38      | 12       | £165,000 - £169,999    | 0       | 0        |
| £90,000 - £94,999   | 18      | 23       | £170,000 - £174,999    | 0       | 2        |
| £95,000 - £99,999   | 27      | 1        | £175,000 - £179,999    | 0       | 0        |
| £100,000 - £104,999 | 3       | 1        | £180,000 - £184,999    | 3       | 0        |
| £105,000 - £109,999 | 5       | 1        | £185,000 - £189,999    | 0       | 1        |
| £110,000 - £114,999 | 3       | 0        | £190,000 - £194,999    | 0       | 0        |
| £115,000 - £119,999 | 2       | 5        | £195,000 - £199,999    | 0       | 0        |
| £120,000 - £124,999 | 4       | 0        | £200,000 - £204,999    | 1       | 0        |
| £125,000 - £129,999 | 0       | 3        | £205,000 - £209,999    | 0       | 0        |
|                     |         |          | Total No. of Employees | 2,716   | 1,164    |

#### Notes:

- 1. The total number of Council employees in the table above includes the Council's Senior Officers as shown on page 137.
- The total remuneration paid above includes the back dated pay award for Local Government, Craft and Chief Officers staff in scope from 1 December 2023 and for Learning and Teacher staff in scope from 27 April 2023 and 25 January 2024.
- 3. The average pay increase for 2023/24, effective from April 2023, was 6.5% at which point inflation as measured by the Consumer Price Index was running at 8.7%. This has nonetheless had the effect of pushing a significant number of staff just over the £50k level.

#### Exit Packages

The number of exit packages provided for by the Council and the Group during the year, together with the total cost of those packages is shown in the table below. The total cost shown includes pension strain costs and the capitalised value of compensatory added years payments.

| Exit package cost band              | Number of<br>Compulsory<br>Redundancies |         | Number of Other<br>Departures Agreed |         |         |         | Exit Pac | ımber of<br>kages by<br>Band | Package | st of Exit<br>s in Each<br>and |
|-------------------------------------|---|---------|--------------------------------------|---------|---------|---------|----------|------------------------------|---------|--------------------------------|
|                                     | 2023/24                                 | 2022/23 | 2023/24                              | 2022/23 | 2023/24 | 2022/23 | 2023/24  | 2022/23                      |         |                                |
| £0 - £20,000                        |   |         |                                      |         |         |         | £000     | £000                         |         |                                |
| - Council                           | 0                                       | 0       | 0                                    | 3       | 0       | 3       | 0        | 32                           |         |                                |
| <ul> <li>Group companies</li> </ul> | 0                                       | 0       | 5                                    | 1       | 5       | 1       | 39       | 10                           |         |                                |
| £20,001 - £40,000                   |   |         |                                      |         |         |         |          |                              |         |                                |
| - Council                           | 0                                       | 0       | 2                                    | 2       | 2       | 2       | 58       | 56                           |         |                                |
| - Group companies                   | 0                                       | 0       | 0                                    | 0       | 0       | 0       | 0        | 0                            |         |                                |
| £40,001 - £60,000                   |   |         |                                      |         |         |         |          |                              |         |                                |
| - Council                           | 0                                       | 0       | 4                                    | 1       | 4       | 1       | 215      | 49                           |         |                                |
| - Group companies                   | 0                                       | 0       | 0                                    | 1       | 0       | 1       | 0        | 48                           |         |                                |
| £60,001 - £80,000                   |   |         |                                      |         | -       |         |          |                              |         |                                |
| - Council                           | 0                                       | 0       | 3                                    | 1       | 3       | 1       | 200      | 80                           |         |                                |
| - Group companies                   | 0                                       | 0       | 0                                    | 0       | 0       | 0       | 0        | 0                            |         |                                |
|                                     | U                                       | U       | O                                    | U       | U       | U       | U        | U                            |         |                                |
| £80,001 - £100,000                  | _                                       | _       | _                                    |         | _       |         |          |                              |         |                                |
| - Council                           | 0                                       | 0       | 2                                    | 1       | 2       | 1       | 166      | 89                           |         |                                |
| - Group companies                   | 0                                       | 0       | 1                                    | 0       | 1       | 0       | 90       | 0                            |         |                                |
| £100,001 - £150,000                 |   |         |                                      |         |         |         |          |                              |         |                                |
| - Council                           | 0                                       | 0       | 1                                    | 0       | 1       | 0       | 104      | 0                            |         |                                |
| <ul> <li>Group companies</li> </ul> | 0                                       | 0       | 0                                    | 0       | 0       | 0       | 0        | 0                            |         |                                |
| £150,001 - £200,000                 |   |         |                                      |         |         |         |          |                              |         |                                |
| - Council                           | 0                                       | 0       | 2                                    | 0       | 2       | 0       | 336      | 0                            |         |                                |
| - Group companies                   | 0                                       | 0       | 0                                    | 0       | 0       | 0       | 0        | 0                            |         |                                |
| £200,001 - £250,000                 |   |         |                                      |         |         |         |          |                              |         |                                |
| - Council                           | 0                                       | 0       | 0                                    | 0       | 0       | 0       | 0        | 0                            |         |                                |
| - Group companies                   | 0                                       | 0       | 0                                    | 0       | 0       | 0       | 0        | 0                            |         |                                |
| £250,001 - £300,000                 | ŭ                                       | ŭ       | ŭ                                    | ŭ       | · ·     | · ·     | · ·      | · ·                          |         |                                |
| - Council                           | 0                                       | 0       | 4                                    | 0       | 1       | 0       | 268      | 0                            |         |                                |
| - Council<br>- Group companies      | 0                                       | 0       | 1                                    | 0       | 0       | 0       | 200      | 0                            |         |                                |
| - Group companies                   |   |         |                                      |         |         |         |          |                              |         |                                |
|                                     | 0                                       | 0       | 21                                   | 10      | 21      | 10      | 1,476    | 364                          |         |                                |

#### **Pension Rights**

Pension benefits for councillors and local government employees are provided through the Local Government Pension Scheme (LGPS).

Councillors' pension benefits are based on career average pay. For Pre April 2015 benefits, the councillor's pay for each year or part year ending 31 March (other than the pay in the final year commencing 1 April) is increased by the increase in the cost of living, as measured by the appropriate index (or indices) between the end of that year and the last day of the month in which their membership of the scheme ends. The total revalued pay is then divided by the period of membership to calculate the career average pay. This is the value used to calculate the pension benefits. The Post April 2015 benefits are calculated in the same way as Local Government employees.

For local government employees the Local Government Pension Scheme (LGPS) became a career average pay scheme on 1 April 2015. Benefits built up to 31 March 2015 are protected and based on final salary. Accrued benefits from 1 April 2015 will be based on career average salary.

The scheme's normal retirement age for both councillors and employees is linked to the state pension age (but with a minimum of age 65).

From 1 April 2009 a five tier contribution system was introduced with contributions from scheme members being based on how much pay falls into each tier. This is designed to give more equality between the cost and benefits of scheme membership. Prior to 2009 contributions rates were set at 6% for all non-manual employees.

The tiers and members' contribution rates for 2023/24 were as follows:

| Whole Time Pay On earnings up to and including £27,000 (2022/23 £22,300) | Contribution rate 5.50% |
|--|-------------------------|
| On earnings above £27,001 and up to £33,000 (2022/23 £23,001 to £28,100) | 7.25%                   |
| On earnings above £33,001 and up to £45,300 (2022/23 £28,101 to £38,600) | 8.50%                   |
| On earnings above £45,301 and up to £60,400 (2022/23 £38,601 to £51,400) | 9.50%                   |
| On earnings above £60,401 (2022/23 £51,401)                              | 12.00%                  |

From April 2015, when allocating contribution rates to members, pensionable pay means the actual pensionable pay, regardless of hours worked.

There is no automatic entitlement to a lump sum for members who joined the scheme post April 2009. Members may opt to give up (commute) pension for lump sum or bigger lump sum up to the limit set by the Finance Act 2004.

The value of the accrued benefits has been calculated on the basis of the age at which the person will first become entitled to receive a pension on retirement without reduction on account of its payment at that age; without exercising any option to commute pension entitlement into a lump sum; and without any adjustment for the effects of future inflation - assuming that the person left the related employment or service as at 31st March in the year to which the value relates.

The pension figures shown relate to the benefits that the person has accrued as consequence of their total local government service, and not just their current appointment.

### **Pension Rights - continued**

### Council's Leader, Civic Head and Senior Councillors

The pension entitlements of senior councillors for the year to 31 March 2024 are shown in the table below, together with the contribution made by the Council to each senior councillor's pension during the year.

|   | In-year pension contribs. |                        | Accrued Pension Ber |                       | enefits                    |
|---|---------------------------|------------------------|---------------------|-----------------------|----------------------------|
|   |                           |                        |                     |                       | Difference                 |
| Council's Leader and Civic Head   | For year to 31.03.2024    | For year to 31.03.2023 |                     | As at 31.03.2024 £000 | from<br>31.03.2023<br>£000 |
| C. Day, Leader of the Council   | 13,689                    | 12,529                 | Pension             | 7                     | 1                          |
| R. Aldridge, Lord Provost   | 10,266                    | 9,376                  | Lump Sum<br>Pension | 0<br>10               | 0                          |
| Tall Allahago, Lord Frovoca   | 10,200                    | 0,0.0                  | Lump Sum            | 2                     | 0                          |
| M. Watt, Deputy Leader of the Council and Convener Finance and Resources                    | 10,267                    | 9,376                  | Pension<br>Lump Sum | 5<br>0                | 1                          |
| L. M. Cameron, Depute Convener  | 6,436                     | 6,024                  | Pension<br>Lump Sum | 4<br>0                | 1<br>0                     |
| Conveners   |                           |                        |                     |                       |                            |
| V. Walker, Convener Culture and Communities   | 7,843                     | 7,315                  | Pension<br>Lump Sum | 1 0                   | 0                          |
| J. Griffiths, Convener Education, Children  | 8,556                     | 7,960                  | Pension             | 7                     | 1                          |
| and Families  |                           |                        | Lump Sum            | 0                     | 0                          |
| J. Meagher, Convener Housing,<br>Homelessness and Fair Work                                 | 8,556                     | 7,315                  | Pension<br>Lump Sum | 1<br>0                | 0<br>0                     |
| S. Arthur, Convener Transport and   | 8,556                     | 7,745                  | Pension             | 4                     | 1                          |
| Environment   |                           |                        | Lump Sum            | 0                     | 0                          |
| K. Campbell, Convener Governance, Risk and Best Value                                       | 7,529                     | 6,993                  | Pension<br>Lump Sum | 5<br>0                | 1<br>0                     |
|   | 0 556                     | 7 7/5                  | Pension             | 4                     |                            |
| L. Young, Convener Licensing Board  | 8,556                     | 7,745                  | Lump Sum            | 0                     | 1                          |
| J. Mowat, Convener of Licensing Sub-  | 8,556                     | 7,960                  | Pension             | 7                     | 1                          |
| Committee   |                           |                        | Lump Sum            | 0                     | 0                          |
| J. Dalgleish, Convener Planning   | 8,556                     | 7,315                  | Pension             | 1                     | 0                          |
| N. Dana Carrana Barrelatan  | 0.550                     | 7 745                  | Lump Sum            | 0                     | 0                          |
| N. Ross, Convener Regulatory  | 8,556                     | 7,745                  | Pension<br>Lump Sum | 4                     | 1                          |
| II Oalar Canyonar Davalanment   | 0 556                     | 7 7/5                  | •                   | 4                     |                            |
| H. Osler, Convener Development<br>Management Sub-Committee                                  | 8,556                     | 7,745                  | Pension<br>Lump Sum | 0                     | 1                          |
| T. Pogson, Vice-Chair Edinburgh Integration   | 8,556                     | 7,315                  | Pension             | n/a                   | 0                          |
| Joint Board (from 27.06.23) and Chair<br>Edinburgh Integration Joint Board (to<br>26.06.23) | -,                        | ,,,,,                  | Lump Sum            | n/a                   | 0                          |
| Opposition Group Leaders  |                           |                        |                     |                       |                            |
| I. Whyte, Conservative Group Leader   | 8,556                     | 7,960                  | Pension             | 10                    | 0                          |
| A.M. ( 10 0 0 1 1 "   | 0.404                     | 0.404                  | Lump Sum            | 3                     | 0                          |
| A, Mumford, Green Group Co-Leader (from 22.09.22 to 05.02.23)                               | 6,104                     | 6,484                  | Pension<br>Lump Sum | n/a<br>n/a            | 0                          |
| B. Parker, Green Group Co-Leader (from  | 7,014                     | 4,603                  | Pension             | n/a                   | 0                          |
| 06.02.23)   |                           |                        | Lump Sum            | n/a                   | 0                          |
| K. Lang, Liberal Democrat Group   | 8,556                     | 7,745                  | Pension             | 4                     | 1                          |
|   |                           |                        | Lump Sum            | 0                     | 0                          |
| A. McVey, Scottish National Party Group Leader  | 0.550                     | 0.005                  | D!                  | 4.4                   | ,                          |
|   | 8,556                     | 8,605                  | Pension             | 11                    | 1                          |
| Councillors  A Real (including rele as Vice Convener of                                     | <b>=</b>                  | 4.000                  | Lump Sum            | 0                     | 0                          |
| A. Beal (including role as Vice Convener of<br>Lothian Valuation Joint Board)               | 5,419                     | 4,679                  | Pension<br>Lump Sum | n/a<br>n/a            | 0                          |

All senior councillors shown in the above table are members of the Local Government Pension Scheme. Not all senior councillors are members of the Local Government Pension Scheme. The pension figures shown relate to the benefits that the person has accrued as a consequence of their total local government service, including any service with a Council subsidiary body, and not just their current position.

### **Pension Rights - continued**

### **Senior Employees**

The pension entitlements of senior employees for the year to 31 March 2024 are shown in the table below, together with the contribution made by the Council to each senior employee's pension during the year.

|  | In-year pension contribs. |                          | Accrue              | d Pension B           | Benefits<br>Difference     |  |
|--|---------------------------|--------------------------|---------------------|-----------------------|----------------------------|--|
|  | For year to 31.03.2024 £  | For year to 31.03.2023 £ |                     | As at 31.03.2024 £000 | from<br>31.03.2023<br>£000 |  |
| A. Kerr, Chief Executive   | n/a                       | n/a                      | Pension<br>Lump Sum | 9                     | 0<br>0                     |  |
| A. Hatton, Executive Director of Education and Children's Services                                 | 39,525                    | 38,369                   | Pension<br>Lump Sum | 9                     | 0                          |  |
| P Togher, Chief Officer of Edinburgh Health and Social Care Partnership (from 06.11.2023) (Note 1) | 16,495                    | n/a                      | Pension<br>Lump Sum | 1                     | 0<br>0                     |  |
| J. Proctor, Integration Joint Board Chief<br>Officer (to 19.05.2023) (Note 1)                      | 8,596                     | 38,624                   | Pension<br>Lump Sum | 11<br>0               | 0<br>0                     |  |
| P. Lawrence, Executive Director of Place   | 40,961                    | 38,624                   | Pension<br>Lump Sum | 48<br>0               | 5<br>0                     |  |
| R. Howley, Chief Social Work Officer (from 01.09.2023)   | 24,248                    | n/a                      | Pension<br>Lump Sum | n/a<br>n/a            | 0<br>0                     |  |
| Dr. D. Smart, Executive Director of Corporate Services   | 38,002                    | 2,972                    | Pension<br>Lump Sum | n/a<br>n/a            | 0<br>0                     |  |
| R. Lloyd-Bithell, Service Director - Finance and Procurement (from 25.09.2023)                     | 15,894                    | n/a                      |                     | n/a<br>n/a            | 0<br>0                     |  |
| H. Dunn, Service Director - Finance and Procurement (to 01.10.2023)                                | 15,464                    | 29,007                   | Pension<br>Lump Sum | 95<br>151             | 2<br>0                     |  |
| Total  | 199,185                   | 147,596                  |                     |                       |                            |  |

#### Notes:

1. The position of Chief Officer of the Integration Joint Board was held by J Proctor from May 2018 to May 2023 and by P Togher from November 2023. The Chief Officer is employed by the City of Edinburgh Council and 50% of their salary costs are recharged to the EIJB and NHS Lothian The above Pension figures show the full contributions but only 50% of these are relevant to the City of Edinburgh Council.

The pension figures shown for senior employees relate to the benefits that the person has accrued as consequence of their total local government / public service and not just their current appointment. Accrued pension benefits relate to the position as at 31 March 2024, or the date of leaving, if that is earlier. Employees contribute towards their pensions in accordance with the rates set out on page 139.

There are no accrued pension benefits included in the table above if the employee has been a member of the pension scheme for less than 2 years.

The in-year pension contributions include pension strain costs where applicable.

#### **Pension Rights - continued**

#### **Council's Subsidiary Companies**

The pension entitlements of senior employees within the Council's subsidiary bodies for the year to 31 March 2024 are shown below, together with the contribution made to each senior employee's pension during the year.

|   | In-year pension          | on contribs.           | Accrue              | enefits<br>Difference |                            |
|---|--------------------------|------------------------|---------------------|-----------------------|----------------------------|
|   | For year to 31.03.2024 £ | For year to 31.03.2023 |                     | As at 31.03.2024 £000 | from<br>31.03.2023<br>£000 |
| EICC<br>M. Dallas, Chief Executive                                    | 19,441                   | 18,252                 | Pension<br>Lump Sum | n/a<br>n/a            | 0                          |
| Lothian Buses Ltd. S. Boyd, Interim Managing Director (from 12.08.22) | 25,072                   | 13,910                 | Pension<br>Lump Sum | n/a<br>n/a            | 0                          |
| Edinburgh Trams Ltd. L. Harrison, Managing Director                   | 26,375                   | 25,067                 | Pension<br>Lump Sum | n/a<br>n/a            | 0                          |
| Capital City Partnership R. Hunter, Chief Executive                   | 17,908                   | 16,225                 | Pension<br>Lump Sum | 26<br>17              | 3<br>1                     |
| Total   | 88,796                   | 73,454                 |                     |                       |                            |

EICC is a subsidiary company of CEC Holdings Limited. Figures shown for this company, Edinburgh Trams Ltd. and Lothian Buses Ltd. are for the years ended 31 December 2023 and 2022 respectively.

R. Hunter is the only current member of the Local Government Pension Scheme in the above table. The pension figures shown relate to the benefits that the person has accrued as a consequence of their total relevant service and not just their current appointment.

There are no accrued pension benefits included in the table above if the employee has been a member of the pension scheme for less than 2 years and/or if they are not members of the Local Government Pension Scheme.

The in-year pension contributions include pension strain costs where applicable.

### Trade Union (Facility Time Publication Requirements) Regulations 2017

The Council is required to report a range of information on facility time made available to its employees who are trade union representatives.

For the reporting year 2023/24, the equivalent of 11.8 FTE (across 18 individuals) of paid facility time was made available, with an associated cost of £0.53m. This sum equates to 0.09% of the Council's overall paybill.

Of the total time made available, eight individuals spent 100% of time during the year on trade union-related activities, three between 51% and 99%, and the remaining six between 1% and 50%.

Trade Union Officials and Representatives are entitled to reasonable time off for duties and activities. Paid time off will be given for Trade Union Duties and unpaid time off will be given for Trade Union activities.

# **INDEPENDENT AUDITOR'S REPORT**

The Statement of Accounts is subject to audit in accordance with the requirements of Part VII of the Local Government (Scotland) Act 1973.

The Auditor appointed for this purpose by the Accounts Commission for Scotland is:

**Audit Scotland**